

Immediate

F. No. 18014/08/2012-LRD(part)
Government of India
Ministry of Rural Development
(Department of Land Resources)

NBO Building, Nirman Bhawan
New Delhi Dated 28th Aug, 2019

To

Principal Secretary (Revenue) / Inspector General of Registration of the States of Assam, Arunachal Pradesh, Manipur, Mizoram, Meghalaya, Nagaland, Sikkim and Tripura

All the participants as per list attached

Subject: Minutes of the Regional Conference of North Eastern States to review the various components of Digital India Land Records Modernization Programme (DILRMP) held on 5-6 August, 2019 at Imphal, Manipur

Sir/Madam,

I am directed to forward herewith the minutes of the Regional Conference of North Eastern States to review the various components of Digital India Land Records Modernization Programme (DILRMP) held under the chairmanship of Secretary, Department of Land Resources on 5-6 August, 2019 at Imphal, Manipur for information and necessary action.

Yours faithfully,



(Vineetha O.K.)

Assistant Director(LR)

Copy for information to:

1. PPS to Secretary, Department of Land Resources
2. PPS to AS&FA, Ministry of Rural Development
3. PPS to JS(LR)
4. Director(LR)/DS(LR)/DS(IFD)
5. Sr. Technical Director, NIC with the request to upload the minutes on the website of DoLR
6. Under Secretary(LR)/Assistant Commissioner (LR)
7. Guard File

Minutes of the Regional Conference of North Eastern States to review the Various Components of Digital India Land Records Modernization Programme (DILRMP) held on 5-6 August, 2019 at Imphal under the Chairmanship of Secretary, Department of Land Resources, Ministry of Rural Development, Government of India

1. Participation:

1.1 Regional Conference at Imphal, Manipur was organized by Department of Land Resources (DoLR), Ministry of Rural Development, Govt. of India in collaboration with the Department of Revenue, Government of Manipur during 5-6 August 2019 to take stock of ground level issues in the North Eastern States including issues involved community ownership of land and to take necessary steps to expedite Digital India Land Records Modernization Programme by following the best practices of progressive States.

1.2 List of participants annexed.

2. Proceedings:

2.1 Shri Suhel Akhtar, Additional Chief Secretary in his opening remarks mentioned importance of the land resources for human settlement. He emphasized the importance of measurement of the land parcels in order to reduce land related disputes. The importance and relevance of the land records computerization especially for ease in access of the records vis-à-vis the manual maintenance of land records were highlighted and it was emphasized that in order to develop transparent and comprehensive land governance system, it is important that land records including the cadastral maps should be computerized and put in the public domain.

2.2 Secretary, DoLR expressed gratitude and thanked the Govt. of Manipur for organizing and hosting the Regional Review Conference at Imphal. He reiterated the importance of land as a natural resource which is non-stretchable, finite and therefore land administering is the most important department in which all other policies depend upon. He mentioned the importance of the DILRMP in providing ease of living to citizens, ease of doing business for the government and individual entrepreneurs and as a major contributor in doubling the farmers' income. He said that, if, the land records are

maintained in transparent and comprehensive manner, then it would not be difficult for any individual to access information related to the land and for the government agencies the database helps to implement different government programmes. He outlined the progress made under the programme stating that more than 90% of land records are computerized in 25 States and slightly less in computerization of registration.

Sikkim, Tripura in North Eastern Region have done extremely well and are ranked one of the best States in the country. Manipur State has also taken number of initiatives and seen to achieve better targets during the current financial year. However, there is a long way to go. Manipur is one of the six States where National Generic Document Registration System (NGDRS), a software application for registration has been implemented. Further, he stated that the department also has a vision to develop a standardized unique land parcel number which will be assigned to each survey plot and subsequently may be linked to the Aadhaar and revenue courts system. Some of the States have already started linking land records with the revenue courts and bank/ financial institutions. However, it is the endeavor of the Department to extend this activity pan India. Department has also set a vision to reduce the interface between citizen and the Government offices in service delivery system related to the land governance.

2.3. Hon'ble Minister Revenue, Shri Karan Shyam Singh graced the occasion and in his opening remarks he mentioned about the work done in the State under DILRMP including NGDRS and emphasized to reconsider the decisions of release of funds on the reimbursement basis because the State Governments are finding it difficult to dovetail funds for spending in advance in order to send the proposal on reimbursement basis. Since this scheme has already been revamped into Centre Sector Scheme wherein Government of India is funding on cent per cent basis. Therefore, State Governments are not supposed to contribute any resource from their end. He also mentioned about the in-house developed application by NIC Manipur for land records known as Loksha Patha.

Hon'ble Minister, Revenue, Govt. of Manipur also mentioned the importance of survey/resurvey in the State especially in some of the districts where either records are not existing or are not available in proper format. However, survey/resurvey activities have to be sanctioned by the Govt. of India in remaining six States. He requested for

approval of the remaining districts wherein they can use the high resolution satellite imagery technology.

2.4. Dr. Randhir Singh Director, Remote Sensing Center extended the vote of thanks on behalf of the Govt. of Manipur.

3. TECHNICAL SESSION – Presentation on physical and financial progress of various components of DILRMP by Joint Secretary, Department of Land Resources and interaction with the States thereon: -

A detailed presentation on the physical and financial progress as well as issues related to the State Governments with reference to the DILRMP was made by JS(LR). The basic strategy was to take up State-wise progress as reported in MIS under different components of DILRMP and the issues pending with the State Governments and at the DoLR level. The State Governments were requested to respond on the progress and issues, if any, pending from their side at DoLR level as mentioned during the presentation.

3.1 SIKKIM - Physical and financial status and issues: -

So far, an amount of Rs.14.27 crores has been released to the State. They have spent Rs.12.21 crores and unspent balance is Rs 2.06 crores. Govt. of Sikkim has largely completed computerization of land records including digitization of cadastral maps and computerization of registration. However, survey/resurvey work has not been completed in 663 sq. km of area sanctioned out of total area of 3752 sq.km. The State Govt. has been asked to expedite the work. There are certain other issues which have been mentioned during the presentation which, inter alia, includes master data entered into MIS which are not consistent with the LGD data and physical progress report filled in the MIS has not been updated on real time basis in spite of the fact that Sikkim State has achieved substantial physical and financial progress under most of the parameters.

In response to the above points/issues, the Additional Director, Land Records and Settlement responded that progress in survey/resurvey has been affected primarily because of the insufficient number of ETS and DGPS instruments. This was clarified that as per the report of the State Govt., survey/resurvey work has been carried out

departmentally therefore, State Govt. may, if so desires, purchase ETS DGPS equipments required for the carrying out of survey/resurvey out of the funds available for survey/resurvey work. State Govt. officials have also assured to update the progress in MIS within a fortnight period.

3.2 TRIPURA - Physical and financial status and issues: -

An amount of Rs.29.83 crores to the State out of which Rs.20.93 crores has been spent. An amount of Rs.8.90 crores is lying unutilized. Tripura Govt. has computerized all the land records (in total 898 villages) and digitized all 5261 cadastral maps. As per the report, they have also computerized 20 SROs out of 23 SROs. Tripura Govt. has also surveyed total area of 10072 sq.km (excluding forest area). However, there are certain issues with reference to the master data on MIS and LGD data; and physical progress report of DILRMP has not been updated in MIS. Component wise financial releases need to be reconciled.

In response to the progress with regard to physical and financial aspect presented for Tripura, the Principal Secretary, Revenue of the State Shri Barun Sahu responded that Tripura has achieved complete computerization of all land records and registration. They are upgrading the system to the stage where they can issue digitally signed copies of the RoR and maps, integration of map with RoR and automatic flow of information from Registrar office to the Tehsil for further action like mutation and updation of land records. They have also assured to take necessary initiatives to update the data in the MIS. It was informed that they have already requested for release of re-adjustment of funds and requested to expedite the same.

3.3 ARUNACHAL PRADESH - Physical and financial status and issues: -

Arunachal Pradesh has been sanctioned Rs 20.92 crore and Rs 12.07 crore has been released. Sanction has been accorded for 975 villages out of 5577 villages for Computerization of RoR. Sanction has been accorded for computerization of all SROs and survey resurvey of 8134 sq.km out of total area of 16779 sq.km (excluding forest area). However, as per the report of MIS, it appears that they have not started the work and have also not submitted the correct figure of the total FMB maps available in the

State. There are certain issues which have been highlighted during presentation like proposal for PMU is still pending with the State Govt. MIS Master data are not reconciled with LGD and unspent balance of Rs.6.34 crores of Centre's share is pending with the State Govt. so also release of State share of Rs 91.0 lakh. In response to the presentation, the Director, Land Records, Govt. of Arunachal Pradesh reported that that they have already started the survey/resurvey work; computerization of land records and computerization of registration and thereafter their integration. However, there are certain difficulties in updation of MIS data. Further, he said that their officers need training for filling up/updation of land records data in the MIS. He also assured that they would be sending the proposal for PMU and will take necessary action for reconciliation of LGD, master data and release of State's share of Rs.91.0 lakhs. It has been clarified that DoLR will extend all kind of supports for training of their officers not only filling up of data but for IT applications in land governance.

3.4 ASSAM - Physical and financial status and issues: -

An amount of Rs.36.60 crores has been released to the State against the total sanction of Rs.44.32. So far they have spent Rs.19.25 crores resulting in unspent balance of Rs.17.35 crores. Sanction has been accorded for 26989 no. of villages out of total reported 28679 no. of villages for land records computerization. 27000 FMB had been accorded sanction for digitization against total available 29034 FMB/maps. All the 81 SROs have been reported to be computerized and integrated. Survey work has not been sanctioned. 153 Tehsils against the total available 174 Tehsils had been accorded sanction for modern record room(MRR). Govt. of Assam, as per the report in the MIS and submitted by State Government, has not achieved progress as expected in setting up of MRR at the Tehsil level. They need to take necessary action to expedite the progress.

There are certain issues which have been mentioned/highlighted, which, inter alia, include reconciliation of master data with LGD data updation of Maps/MIS in case of computerization of RoR digitization of cadastral maps; and utilization certificates to be updated in the MIS; timeline may be given for utilization of unspent balance of Rs.17.35 crores of funding activities under DILRMP.

In response to the proposal, Secretary, Revenue has assured that they would update the information in MIS within a period of one month. In the past there were some issues regarding computerization of land records pending in the Hon'ble High Court which has been resolved now. Therefore, they will utilize the available funds before the month of October, 2019. The State Government also requested DoLR to consider payment of recurring expenditure of PMU. It has been clarified that expenses admissible for PMU already sanctioned are Rs 34.2 lakh or 10% of total expenditure under the scheme whichever is less. Accordingly, the proposal for release of fund to PMU would be considered.

3.5 MANIPUR - Physical and financial status and issues:

An amount of Rs.1.68 crores has been released to the State of Manipur. They have spent all the funds available. As per MIS report and records available, sanction has been accorded for computerization of RoR for 896 no. of villages out of total 4414 no. of villages. Digitization of cadastral maps/FMB has been sanctioned for all the available 1623 maps. 20 SROs against the total of 36 SROs have been sanctioned for computerization/integration of registration process. Sanction has been accorded for 35 Tehsils for Modernization of Record Rooms against 52 Tehsils: Survey/ resurvey work has been sanctioned for 1889 sq. kms of area against the total 4981 sq.kms of area (excluding forest area). As per report of the MIS, there is substantial progress in the computerization of RoR, digitization of cadastral maps. However, there is relatively less progress under computerization of SROs; setting up of MRRs, conducting survey/resurvey activities.

There are certain issues which have been explained/highlighted which, inter alia, include – reconciliation of master data with LGD, updation of physical and financial progress as in MIS, submission of UCs and expenditure reports and their updation on MIS portal and sending of proposal for setting up of PMU.

In response, the Director, Govt. of Manipur submitted that though they have achieved substantial progress. However, the data has not been updated in MIS. They expressed the need of training their revenue officials for use of IT applications in land governance

and updation of data in MIS. They have also assured to send proposal for PMU to the DoLR. In response to the comments given by the State Govt. JS(LR) has clarified that NIC team will be given the responsibility of imparting training of capacity building to the officials of Manipur Government and same may be financed from the funds under budget Head of 'Capacity Building' under DILRMP.

3.6 Mizoram – Physical and Financial Status and Issues: -

As per the report received from the State Government and Progress Reports available in the MIS, an amount of Rs. 18.38 crore has been released against the sanctioned amount of Rs. 25.67 crores. The State Government has spent all the amount released by the Central Government and State Government. Sanction has been accorded for computerization of Land Records (RoR) for 526 no. of villages against total of 782 no. of villages. As per the report, they have completed computerization of RoR in 396 villages. Under digitalization of cadastral maps / FMB, sanction has been accorded for 315582 FMBs and 1033 cadastral maps. Sanction has been accorded for computerization of 10 Sub Registrar Offices and integration with Revenue Officers thereupon. Sanction has been accorded for an area of 12064 sq.km. against the total area of 12721 (excluding forest area) for Survey/Re-survey. As per information in MIS, they have already surveyed an area of 11128 sq.km. There are certain issues presented which include reconciliation of master data in MIS with the LGD records. The physical and financial progresses have not been updated in MIS. It has been reported that the State of Mizoram is ready and completed all the steps/requirements for implementation of National Generic Document Registration System (NGDRS).

In response to the issues raised during the presentation, senior Officers present in the meeting from Government of Mizoram has assured that they would update the physical and financial progress in the MIS within a time frame of 15 days. However, they need assistance in capacity building and training for the Field Revenue Officers for IT application in DILRMP and filling up of data in MIS. They have been assured that NIC will take the responsibility of preparing training module and materials and thereafter conducting training for the officers. The necessary expenses would be met out from the concerned budget head of the programme after taking the approval of the competent

authority. The State Government also requested DoLR to consider payment of recurring expenditure of PMU.

3.7 Meghalaya – Physical and Financial Status and Issues

As per the report received from the State Government and Progress Reports available in the MIS, an amount of Rs. 6.24 crore has been released against the central share sanctioned amount of Rs. 8.32 crores. However, the State Government has not released its due share of Rs 43 lakh. They have been sanctioned computerization of Land Records (RoR) for 4047 no. of villages against total of 6736 no. of villages however, the achieved progress is not reflected in the MIS. The physical and financial progress have not been updated in MIS. There are certain major issues which inter alia include the submission of Action Plan for 2019-20; timeline to complete the activities which have already been sanctioned and fund has been released; submission of Utilization Certificate and Reconciliation of MIS data with LGD. State Government has not set up PMU which is essential to implement the programme. Therefore, they have been asked to submit the proposal for approval, so that the approval of the competent authority will be taken.

3.8 Nagaland – Physical and Financial Status and Issues: -

The State Government has been sanctioned with an amount of Rs. 17.16 crore and an amount of Rs. 15.47 crore has been released. As per the records of MIS/State Governments, an amount of Rs. 15.47 crore has been spent. However, the State Government has not released its due share of Rs. 1.36 crore. The State Government has been sanctioned Land Records Computerization (RoR) for 1254 no. of villages against total number of villages 1607. As per MIS Report, sanction has not been accorded for the digitalization of maps and computerization of registration. However, survey /resurvey work has been sanctioned for 9656 sq.km. of areas against the total area of 9656 sq.km (excluding the forest area). There are certain major issues which inter alia includes the submission of Action Plan for 2019-20; timeline to complete the activities for which sanction have been already accorded and fund has been released; submission of Utilization Certificate and Reconciliation of MIS data with LGD. State Government has not set up PMU which is essential to implement the programme.

Therefore, they have been asked to submit the proposal for approval, so that the approval of the competent authority can be taken.

In response to the issues and subjects raised during the presentation, the Senior Officials from Nagaland have assured to submit all the information which are required and update the information in MIS. They also assured that they would take all necessary steps to set up the PMU and send the proposal to DoLR within a time period of two months.

4. Field visit: Implementation of NGDRS at SRO Office Bishnupur

Secretary (DoLR), Officials from DoLR and State Government visited SRO Office, Bishnupur to see the progress of implementation of NGDRS. SRO Bishnupur assisted by NIC team explained the complete process of NGDRS through live demo. Secretary, DoLR advised to incorporate bilingual option (English and local language) in the software for simple usage and also enabling data analysis at national level. He also appreciated the efforts made by the NIC team and the district administration for implementing NGDRS. During the interaction it was brought to notice that registration process is affected because Government of Manipur has recently constituted a State level steering committee to regulate transfer of landed property through registration.

5. Community ownership of Land

In continuation of the meeting, a deliberation was held on 06-08-2019 regarding community ownership of land in NER States and in which Arunachal Pradesh presented the implementation of DILRMP in their State. They shared their experience how they convince the local people to extend their support for preparation of Land Records. The State Government of Arunachal Pradesh informed that compensation under RFCTLARR ACT 2013 which provides payment of compensation four times of the market value has contributed a lot in generating interest in the land owner to get the land records updated.

Nagaland also presented their efforts on how they carry out Survey/Re-survey work in community owned land areas. They stated that the misconception of the villagers is the main cause of hindrance in Survey/Resurvey work. It is possible to create new records

only when these communities and their chiefs are convinced of non-dislocation in their traditional socio-cultural functions. Centre/State Government schemes could be used best for generating confidence among the villagers for ensuring cooperation for computerization of land records/registration process. In the meeting, other states also presented their cases and it was concluded that, through proper IEC programme, villagers can be convinced and then only it would be possible to achieve the target of completion of computerization of land records/registration process. It was also agreed that a meeting with the stakeholders should be convened to take the matter forward.

The meeting ended with vote of thanks to the Chair.

List of Participants of the Regional Conference of North Eastern States held on 5-6 August 2019 at Imphal, Manipur

Department of Land Resources, Ministry of Rural Development, Government of India

1. Shri Ruolkhumlien Buhrii, IAS, Secretary, DoLR
2. Shri Hukum Singh Meena, IAS, Joint Secretary, DoLR
3. Shri Vijay Prakash, Director, DoLR
4. Shri Phool Chandra Prasad, Deputy Secretary, DoLR
5. Shri Niraj Kumar, Deputy Secretary, DoLR
6. Shri Rajiv Goel, Sr. Technical Director (NIC), DoLR
7. Shri D.S. Venkatesh, Technical Director (NIC), DoLR
8. Shri Sipu Giri, Assistant Secretary, DoLR
9. Shri Anand Vardhan, Assistant Secretary, DoLR

Government of Arunachal Pradesh

10. Shri Techi Hitlar, DLRSO (HQ), Government of Arunachal Pradesh

Government of Assam

11. Shri Lalit Gogoi, IAS, Secretary, Government of Assam
12. Shri Madan Chandra Deka, IAS, Director, Government of Assam
13. Shri Ranveer Bora, ACS, Additional Director, Government of Assam

Government of Manipur

14. Shri Suhel Akhtar, Additional Chief Secretary, Government of Manipur
15. Shri Th. Gopen Meitei, IAS, Commissioner (Revenue), Government of Manipur
16. Shri Y. Rajen Singh, MCS, Joint Secy. (Revenue), Government of Manipur
17. Shri Ng. Norenkumar Singh, MCS, Director, DSLR, Government of Manipur
18. Smt. A. Romita Devi, MCS, Deputy Secy. (Revenue), Government of Manipur
19. Shri Dr. N. Randhir, Director, MARSAC, Government of Manipur
20. Smt. Sonia Elangbam, MCS, SDO, Keirao-Bitra, Government of Manipur
21. Smt. Ch. Nomila Devi, MCS, AC/DC, Imphal East, Government of Manipur
22. Shri H. Bobby Sharma, MCS ADM/Jiribam, Government of Manipur
23. Smt Pooja Elangbam, IAS, AC/DC, Imphal West, Government of Manipur
24. Shri Ng. Jogendro Khumancha, MCS, AC/DC, Imphal West, Government of Manipur
25. Shri Suraj Yumnam, MCS, Deputy Director, Tourism, Government of Manipur
26. Shri Yumnam Nelson Singh, MCS, SDO, Wangoi, Government of Manipur
27. Shri Chandam Bobo, MCS, SDO, Nambol, Government of Manipur
28. Shri Samson Huidrom, MCS, SDO, Lilong, Government of Manipur
29. Smt. H. Sofia Devi, SDC, BO/DC, Imphal East, Government of Manipur
30. Shri Pangambam Yaitongba, MCS, DSO, DSLR, Government of Manipur
31. Shri Rishikanta Loitongbam, SDC, ASSO, DSLR, Government of Manipur
32. Shri Moirangthem Gautam, SDC, SDC, Wangoi, Government of Manipur

33. Smt. Susma Sharma G, SDC, BO/DC, Imphal East, Government of Manipur
34. Shri I. Julies Singh, SDC, SDC, Sawombung, Government of Manipur
35. Shri N. Nishikanta Singh, SDC, SDC, Central (IIW), Government of Manipur
36. Shri Oinam Joychandra, SDC, SDC, Lamsang, Government of Manipur
37. Smt. Moirangthem Anju Devi, SDC, BO, DC/Churachandpur, Government of Manipur
38. Shri Kh. Rajen Singh, SIO, NIC, Government of Manipur
39. Shri T. Shantikumar, DIO/NIC, Bishenpur, Government of Manipur
40. Shri L. Roshan, DIO/NIC, Imphal East, Government of Manipur
41. Shri Haobam Jiten Singh, Scientist-D, Government of Manipur
42. Shri Y. Nilakanta, Scientist-A, Government of Manipur
43. Smt. H. Leenashanti Devi, Scientist A, Government of Manipur
44. Shri N. Joychand Singh, Scientist C, Government of Manipur

Government of Meghalaya

45. Shri T. Dkhar, IAS, Commissioner & Secretary, Government of Meghalaya

Government of Mizoram

46. Shri C. Lalpeksanga, Additional Secretary (LR), Government of Mizoram
47. Shri Pu K. Lalhmingliana, Director, Government of Mizoram
48. Shri Pu Lalmuanpuia, Deputy Director, Government of Mizoram

Government of Nagaland

49. Shri Robert Longchar, Joint Secretary, Government of Nagaland
50. Shri En Kitan, Director, Government of Nagaland
51. Shri Thungbemo, Surveyor, Government of Nagaland
52. Shri Chiranjeb Dev Verma, Project Consultant, Government of Nagaland
53. Shri Debashish Roy, Consultant, Government of Nagaland

Government of Sikkim

54. Shri P.S. Rai, Additional Director & PD, Government of Sikkim

Government of Tripura

55. Shri B.K. Sahu, IAS, Principal Secretary, Government of Tripura
56. Shri L.T. Darlong, Addl. Secretary, Revenue & DLRS, Government of Tripura
57. Shri Sankar Debnath, Additional Director, Government of Tripura
58. Shri Tapas Chaudhuri, System Administrator, Government of Tripura
