

**IMMEDIATE**

F.No.14015/4/2020-LRD (e-10538)  
Government of India  
Ministry of Rural Development  
Department of Land Resources

NBO Building,  
Nirman Bhawan, New Delhi  
Dated: 6<sup>th</sup> October, 2020

To

- (i) The Principal Secretary/ Secretary/ IGR in Revenue Department of all States/UTs
- (ii) All the participants as per list attached.

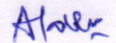
**Subject: Minutes of the meeting on "Review of progress under DILRMP" held on 22-9-2020 at 11.00 A.M. through Video Conference under the Chairmanship of Secretary (LR) in Committee Room of the Department of Land Resources, Ministry of Rural Development, New Delhi.**

Sir/Madam,

I am directed to forward herewith the minutes of the meeting on "Review of progress under DILRMP" held on 22-9-2020 at 11.00 A.M. through Video Conference under the Chairmanship of Secretary (LR) in Committee Room of the Department of Land Resources, Ministry of Rural Development, NBO Building, Nirman Bhawan, New Delhi for information and necessary action.

2. This issues with the approval of the Secretary, Department of Land Resources.

Yours faithfully,



**(Asit Halder)**

Under Secretary to the Government of India

Copy for information to:

1. Sr. PPS to Secretary (LR), NBO Building, Nirman Bhawan, New Delhi.
2. PPS to AS &FA, Krishi Bhawan, New Delhi.
3. PPS to JS (WM), CGO Complex, New Delhi.
4. PPS to DDG (AC), NBO Building, Nirman Bhawan, New Delhi.
5. PPS to EA, CGO Complex, New Delhi.
6. Dir (LR-2)/DS (LR-1)/JD (LR-3)/ DS (IFD).
7. Sr. Technical Director, NIC/DS(NIC), DoLR with the request to upload the minutes on the website of the Department.
8. Copy to concerned files.

**Minutes of the meeting on “Review of progress under DILRMP” held on 22-9-2020 at 11.00 A.M. through Video Conference under the Chairmanship of Secretary (LR) in Committee Room of the Department of Land Resources, Ministry of Rural Development, New Delhi.**

1. A meeting with all States / UTs on “Review of progress under DILRMP” was held on 22-9-2020 at 11.00 A.M. through Video Conference under the Chairmanship of Secretary (LR) in Committee Room of the Department of Land Resources, Ministry of Rural Development, New Delhi.
2. The agenda of the meeting is annexed as **Annexure-I.**
3. The list of participants is annexed as **Annexure-II.**
4. At the outset, Secretary (Department of Land Resources) welcomed the participants and stressed upon expediting the implementation of DILRMP with a focused approach and make all out efforts to complete all pending activities / components and update the status periodically on DILRMP - MIS. It was also insisted that States should move towards Integrated Land Information Management System (ILIMS) to facilitate the welfare and citizen-centric services.

Secretary also mentioned that Model Act on Agricultural Land Leasing was prepared by NITI Aayog and circulated to the states for adoption. As per information available with the department, four States viz. Madhya Pradesh, Maharashtra, Uttar Pradesh and Andhra Pradesh have brought in legislations relating to land leasing. He also stated that a Committee has been constituted under the Chairmanship of Secretary (LR) to suggest a way forward on land leasing wherein some States are also members. He requested the States to throw light on the following:

- (i) How States have taken up Land Leasing matter in their respective state; and
- (ii) Progress and challenges faced by those States who have implemented Land leasing laws.

5. Secretary (LR) informed the participants that the Department proposes to conduct three video conferences till March 2021 and it was stressed that officers not below the rank of Principal Secretaries / Secretaries / IGRs of all States / UTs should attend the same.

6. States / UTs were also informed that the ranking of the States / UTs will be done based on the performance of the States / UTs with respect to progress reflected/ updated under various components of DILRMP on MIS-DILRMP by the States / UTs. The same will be shared by Secretary (LR) with the Chief Secretaries of States / UTs. The same will also be taken up at the level of Chief Ministers of States / UTs by Hon'ble Minister for Rural Development. It was accordingly requested to update the MIS DILRMP urgently.

7. Thereafter, Director (LR) presented the background & overview of DILRMP to the States / UTs followed by presentation on ULPIN (SGoS recommendation) and NGDRS by Deputy Secretary (LR).

**8. Unique Land Parcel Identification Number (ULPIN) and National Generic Document Registration System (NGDRS):**

8.10 A presentation on background, need and benefits of ULPIN was made in the meeting, it was informed that ULPIN is a 14-digit Unique ID Property Natural Identification Unit generated and assigned to a land parcel based on long /lat of the vertices of the coordinates of the land parcel as per ECCMA and OGC standards. A concept paper on the subject has already been circulated to States/ UTs in the month of April 2020. Geo-referenced cadastral map is pre-requisite for ULPIN.

Shri Goel, STD, NIC informed that Pilot testing has been completed by NIC team of DoLR in Bihar, Haryana, Maharashtra, Gujarat, Odisha & Jharkhand with 100% confidence level. Secretary directed DS(P) and STD (NIC) to co-ordinate with the aforesaid States / UTs for roll out in month of October, 2020. Four more States: Karnataka, Tamil Nadu, Tripura and Sikkim have also been identified for pilot testing and roll out, which will be co-ordinated by DS(P) and Senior Technical Director, NIC in the month of October, 2020.

Secretary (LR) enquired about preparedness of roll out of ULPIN preferably in October in six States where pilot has been completed and preparedness for pilot testing in four identified states. He also desired to other states /UTs to come forward for adoption of ULPIN.

***[Action: DDG(A/C)/DS(P)/STD(NIC)/concerned State Secretaries]***

8.11 Settlement Commissioner, Maharashtra informed that rollout can be done in 3 districts of the State. State Government of Gujarat informed that rollout of ULPIN can be done in 5 villages per district in their state. Jharkhand also expressed their preparedness for rollout. Representatives from Government of Karnataka, Tamil Nadu and Tripura informed that they are ready for pilot testing. Representative from Sikkim informed that there is no integration of land records and spatial data. He was advised to check the correct status from Revenue Department as in initial discussion. The State has shown willingness for ULPIN pilot testing. Some other State /UT

governments like Punjab, Rajasthan, M.P. and Jammu & Kashmir showed their interest for ULPIN.

***[Action: DDG(A/C)/DS(P)/STD(NIC)/concerned State Secretaries]***

**8.12** State / UTs were requested to nominate Nodal officer and intimate Timeline for implementation. They were also requested to expedite geo referencing of cadastral map. NIC is extending technical support for pilot testing and rollout of ULPIN.

***[Action: All State Secretaries]***

**8.20** Similarly, need, benefit and status of implementation of NGDRS were also presented in the meeting. It was informed that NGDRS is a National level innovation initiated by Department of Land Resources (DoLR) towards One Nation One Software concept. NGDRS is a common, generic, configurable software to cater requirements of registrations of documents and deeds. It is Developed on open source platform, reducing cost of proprietary software and Citizens are empowered to calculate stamp duty, registration fees and other fees applicable from the property valuation module and take prior appointments for document registration. It also helps in ease of doing business in terms of reducing processes, time and cost to a great extent.

**8.21** It was informed that NGDRS has been implemented in 10 states/UTs: Punjab, Goa, Manipur, Mizoram, Jharkhand, Himachal Pradesh, A & N, Dadra and Nagar Haveli, Maharashtra (in two SROs) and Jammu and Kashmir and has been appreciated by other Departments like Department of Revenue (Income Tax), Ministry of Finance and Department of Administrative Reforms and Public Grievances.

**8.22** Shri A.M. Joshi of NIC, Pune informed that Chhattisgarh is also ready for launch of NGDRS. H.P. and Jammu & Kashmir stated that they will roll it out across all the SROs very soon. IGR, Andhra Pradesh informed that they are ready for launching of NGDRS in 2 SROs on pilot basis. M.P. conveyed that their registration software 'SAMPADA' is better than NGDRS, hence they would like to continue with SAMPADA.

Technical support for adopting and implementing NGDRS is being provided by NIC, SDC Pune. Secretary directed DS(P) and STD, NIC to co-ordinate with all aforesaid States / UTs to ensure expeditious roll out of NGDRS.

***[Action: DDG(A/C)/DS(P)/STD(NIC)/concerned State Secretaries]***

8.23 State / UTs were requested to nominate Nodal officer and intimate Timeline for implementation of NGDRS.

**[Action: All States]**

8.24 States /UTs who were of the view that their software include all features of NGDRS or more than that were requested to ensure that their module are compatible with NGDRS for interoperability of data and nominate nodal officer for integration / linking of their software with the NGDRS. Computerisation of land records including spatial, computerization of registration and integration /linkage of SROs with revenue offices /Tehsils /Talukas with good connectivity are pre-requisite for NGDRS. States /UTs were requested to complete these activities at the earliest.

**[Action: All States]**

8.25 Secretary (LR) directed that all the remaining States/ UTs adopt NGDRS expeditiously to further the cause of 'one Nation, one Software'.

**[Action: All States]**

8.26 Joint Secretary (LR) Sh. Hukum Singh Meena, special invitee to the meeting informed in details about ULPIN and NGDRS which were conceptualized by him, detailed efforts made by the Department in developing and implementing of both the innovative initiatives NGDRS and ULPIN and highlighted the salient features thereof including benefits to the policy makers, citizens and all other stakeholders. He stated that ULPIN can be assigned even in non-georeferenced cases. He emphasized that both the innovations are of international standard and requested all the States / UTs to adopt NGDRS and ULPIN.

9.0 It was followed by presentation on component-wise physical progress of DILRMP by Director (LR). Secretary (LR) interacted with States / UTs where progress has been relatively slow in some components. During extensive deliberations, the States / UTs responded as follows:

**A. Computerization of Record of Rights (RoR):**

- **Kerala:** MIS has not been updated by the State. For any technical help, State was advised to seek support from NIC team of DoLR.
- **Bihar:** Completed 85% but MIS has not been updated by the State. State was advised to update the same.
- **Chandigarh:** The process is likely to take time as stated by the State due to issue of updating Jamabandis etc. UT was advised to speed up the process.

- **Mizoram:** The process was started recently. Earlier there was problem of mismatch in LGD codes with village codes. Name/code correction will be done by November, 2020.
- **Manipur:** Completed 78.34% but MIS has not been updated by the State. State was advised to update the same. State also requested for funds for PMU.
- **Jammu & Kashmir:** UT informed that out of 6900 RoRs, 5700 have been re-written in Kashmir. Jamabandi updation is going on in Jammu. Computerization of RoRs of Jammu and Srinagar city will be completed by November, 2020. Secretary (LR) informed that since Hon'ble Lieutenant Governor of the UT, during launch of NGDRS in J&K on 18.9.2020, desired expeditious action on DILRMP, the Revenue authorities of the UT should submit the action plan for it indicating milestones of various components.

#### **B. Digitization of Cadastral Maps:**

- **Gujarat:** Completed 100% but the progress figures have not been updated on MIS. State was advised to do needful at the earliest.
- **Maharashtra:** State stated that there are different types of maps existing in the State and Digitization is likely to take some time. State was advised to accelerate the process.
- **Uttar Pradesh** – Completed 75% but the figures have not been updated in MIS portal. State was advised to update the same within a week.
- **Lakshadweep** - Completed 100%. However, the same has not been updated in MIS portal. UT was advised to update the same within a week.
- **Meghalaya** – State mentioned that community ownership of land was an impeding factor in implementation of DILRMP, the State being under the Sixth Schedule of the Constitution. It was also apprised that the State Government has taken up the matter with District Autonomous Councils for implementation of the Scheme. Former JS (LR) also emphasized that since the community headman is the custodian of land records in the State, he and community should be made aware about the benefits of DILRMP e.g. villagers will be

deprived of benefits/compensation under PMKSY/land acquisition if the names of actual land owners are not entered in computerized land records.

- **Arunachal Pradesh** – Digitization of old cadastral maps completed. Substantial progress was reported by the State but the same has not been updated in MIS portal. State was requested to update the same within a week.
- **Uttarakhand** – State informed that RFP for the task was about to be approved. It was advised to expedite the process of Digitization of Cadastral Maps and update the same in MIS.

**C. Integration of RORs with Cadastral Maps:**

- **Tamil Nadu** - Completed 100%. However, the same has not been updated in MIS portal. State was advised to update the same within a week.
- **Punjab** – State has taken up pilot project in 2 tehsils. Expected progress in next 3 months is 30-35%. 100% completion is likely to be achieved in 1 year with ground truthing.
- **Haryana** – Completed 100%. Progress has not been updated in MIS. State was advised to do needful within a week.
- **Andhra Pradesh** – Completed 100%. However, MIS has not been updated. State was advised to update the same at the earliest.

**D. Modern Record Room:**

- **Goa:** Work is in progress. State was advised to accelerate up the process.
- **Chhattisgarh:** Completed 100%. However, MIS has not been updated. State was advised to update the same within a week.
- **Odisha:** Only 37 MRRs remain to be completed out of total 317 Tehsils. 32 MRR will be completed by October, 2020 and remaining 5 MRRs by December, 2020. MIS has to be updated.
- **Rajasthan:** 218 MRRs completed. Former JS (LR) advised the State to submit a detailed proposal for inter-component transfer in view of substantial unspent balance with the State, if required.

#### **E. Computerization of Registration**

- **Himachal Pradesh:** Substantial progress has been made as reported by the State. However, MIS has not been updated. State was advised to update the same within a week.
- **Manipur:** There is internet connectivity issue in the State. But former JS (LR) informed that computerization of SROs has been done in 5 districts. State was advised to update the MIS within a week.
- **Meghalaya:** Slow progress as volume of registration is very less because registration is not mandatory in the State. It was advised to update the MIS and expedite the remaining works.

#### **F. Integration of SRO with Revenue Office**

- **Tamil Nadu:** State reported 100% completion. However, the same has not been updated in MIS portal. State was advised to update the same within a week.
- **Chandigarh:** It was informed by UT that computerization/integration of SROs is yet to be done. Former JS (LR) informed that he has seen in 2018 that this has been done in Chandigarh and requested to re-verify the progress.
- **Bihar:** State reported 100% completion. However, the same has not been updated in MIS portal. State was advised to update the same within a week.
- **West Bengal:** State reported 100% completion. However, the same has not been updated in MIS portal. State was advised to update the same within a week. It was also apprised that the State has provided 17 crore electronic services out of the applied 27 crore services. Secretary (LR) requested the State to submit a write-up on these electronic services for better understanding and its possible replicability in other States.

**[Action: DDG(A/C)/all States]**

10. Secretary (LR) desired that all the States / UTs should update the MIS-DILRMP regularly on top priority as the MIS will reflect the progress achieved by the States / UTs under various components, on which the ranking of the States / UTs will be decided by the Government of India.



**[Action: All States]**

11. All States / UTs were informed that the issue of unspent balances available with them is being reviewed at the highest level in the Department and also, by Ministry of Finance. Furthermore, parking of funds is strictly prohibited. The Department will not be able to release funds to States / UTs having substantial unspent balances. Also, fund release should be commensurate with the physical progress.

**[Action: All States]**

12. All States / UTs were impressed upon to liquidate unspent balances within next two months and furnish year-wise component-wise UCs including that of State Share separately for PMU, NLRMP Cell, DILRMP etc. for financial reconciliation and to enable the Department to process further fund releases. A proforma enclosed as **Annexure-III** was also provided.

**[Action: All States]**

13. Andhra Pradesh State requested for fund release under Survey / Re-Survey and permission for inter-component transfer of fund of Rs. 10 crore from Modern Record Room component to (i) Computerisation of Registration (Rs. 5 crore); and (ii) Resurvey (Rs. 5 crore).

State was informed that Department had requested the State to provide a month-wise expenditure plan vide letters dated 29.5.2020 and 13.7.2020 to process the proposal. However, no response on the same has been received as yet. State was requested to provide the same at the earliest.

Further, State was informed that huge unspent balance is lying with them. Accordingly, it was requested to provide year-wise component-wise UCs including that of State Share separately for PMU, NLRMP Cell, DILRMP etc. for factual verification and further action.

**[Action: State Govt. of AP]**

14. Request from Assam and Uttarakhand were received for deletion of villages in MIS. States were advised that formal request with all details and justification may be made to DoLR for this purpose.

**[Action: State Govt. of Assam & Uttarakhand]**

15. With regard to Integration of Banks With Land Records/Registration and Access of Geo-Referenced Land Records to Commercial Banks, States were requested to take up the matter rigorously and provide information in the format as per PPT already provided to States / UTs on 21.9.2020 (year-wise names of districts covered). The progress must also be updated in the DILRMP-MIS portal.

**[Action: All States]**

16. Since it was observed that many States / UTs have made substantial progress under various components of the scheme but the same has not been updated in MIS, it was emphasised that Nodal Officer in each State / UT must be nominated for regularly updating DILRMP-MIS (at least twice a month). States / UTs were requested to provide necessary details such as Name of State / UT, Name of the Nodal Officer, Designation, Mobile No., Email ID etc. urgently to the Department.

**[Action: All States]**

17. AS&FA in his remarks emphasized upon the need for Compliance of EAT module in PFMS. States were advised to ensure the following:

- i. States / UTs implementing the scheme need to sensitize their officers concerned to interact with the officials dealing with PFMS to have better coordination in operation of PFMS.
- ii. Booking expenditure through PFMS and to begin with, at least by taking audited opening balance as on 1.4.2020 as a base.
- iii. Implementing agency must be registered and mapped in PFMS.
- iv. There should be no mismatch in the Unspent balance as reported by the State and as reflected in PFMS.
- v. Complete adherence to EAT module of PFMS.

**[Action: DDG(A/C)/all States]**

18. **Model Act on Agricultural Land Leasing** - Economic Adviser made the presentation highlighting the Objectives, Registration provisions, Rights and responsibilities of Lessor and Lessee and other provisions of the Model Act on Agriculture Land Leasing prepared and circulated to States by NITI Aayog.

19. Thereafter following were discussed:

(i) Principal Secretary(Revenue), Andhra Pradesh mentioned that an Act (Andhra Pradesh Crop Cultivator Rights Act 2019) has been enacted which enables providing loan and other government benefits, relief in calamity etc to the cultivators through crop cultivator cards without effecting the rights of the owner of the land. This card is an agreement for 11 months. No entry to be made in any revenue records. Agreement shall be in the form of Crop Cultivator Rights Cards. At present 13 lakh cards have been issued to the tenant farmers.

(ii) Secretary, Board of Revenue, Govt of UP mentioned that the UP Revenue Code (Amendment) Act 2019 provides for leasing of land for agriculture and setting up solar energy plants. This private lease will be based on an agreement between

lessor and lessee for a maximum period of 15 and 30 years respectively. She further stated that they are receiving the proposals for establishment of Solar Energy Plants.

20. Secretary (LR) concluded the discussion with the remarks that the matter of Land leasing will be discussed in detail in the meeting of the Committee scheduled on 24.9.2020.

21. The meeting ended with vote of thanks to the chair.

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## **Annexure-I**

### **Agenda**

1. Physical progress.
2. Financial progress.
3. Unspent balance as on 31.3.2020 and submission of pending UC.
4. Nomination of Nodal officer for regular updating of DILRMP-MIS portal along with contact details (phone, mobile number, e-mail address etc).
5. Integration of Banks with Land Records/Registration.
6. Compliance of EAT module in PFMS.
7. Monthly expenditure plan for 2020-21.
8. Any other item with the permission of Chair.

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List of Participants

1. Shri Ajay Tirkey, Secretary, Department of Land Resources,
2. Shri Mitter Sain, DDG (A&C), Department of Land Resources.
3. Shri, Hukum Singh Meena, the then Joint Secretary (LR), Department of Land Resources.
4. Shri Sushil Kumar Daila, Director (LR), Department of Land Resources.
5. Shri P C Prasad, Deputy Secretary (LR), Department of Land Resources.
6. Shri G.L. Gupta, Joint Director (LR), Department of Land Resources.
7. Shri Rajiv Goel, Sr. TD, Department of Land Resources.
8. Shri Dinesh Kumar, TD, Department of Land Resources.
9. Shri D S Venkatesh, Sr. TD, Department of Land Resources.
10. Smt V. Usha Rani, IAS-1995, Principal Secretary Revenue, Government of Andhra Pradesh.
11. Shri Shidhant, Director Survey Settlement, Government of Andhra Pradesh.
12. E. Nangkar, Director, Government of Arunachal Pradesh.
13. Shri R. Jini, Joint Director, Government of Arunachal Pradesh
14. Shri Lalit Gogoi, Director Land Records cum Commissioner Revenue, Government of Assam.
15. Shri Ranveer Bora, ACS, Government of Assam.
16. Shri. Jai Singh, Director Land Records, Government of Bihar.
17. B Kartikiya, IGR, Government of Bihar.
18. Shri Manjeet Singh Barar, Dy. Commissioner, Government of Chandigarh.
19. Smt. Reeta Shandilya, IAS-2002, Secretary Revenue, Government of Chattisgarh.
20. Shri. K.D. Kunjan, Joint Secretary (Revenue), Government of Chattisgarh.
21. Shri. Sudin Natu, Under Secretary (revenue), Government of Goa
22. Shri. Umesh Kansagra, Deputy Director (settlement Commissioner), Government of Gujarat.
23. Smt. Amna Taneem, DG (LR) & IGR, Government of Haryana.
24. Shri Chandan Kapoor, Joint Director (LR), Government of Himachal Pradesh.

25. Dr. Pawan Kotwal, Financial Commissioner, Revenue, Government of J&K.
26. Smt. Vipra Bhal, IGR, Government of Jharkhand.
27. Shri, K P Mohan, Commissioner Land Records, Government of Karnataka.
28. Shri K. Biju, Special Secretary Land Acquisition & Land Revenue Commissioner, Government of Kerala.
29. Shri. Dhyaneswar Patil, Commissioner Land Records, Government of Madhya Pradesh.
30. Shri S. Chokkalingam, settlement Commissioner & Director of Land Records, Government of Maharashtra.
31. Dr. Santosh Bhgle, Joint Secretary Revenue, Government of Maharashtra.
32. Shri. Y. Rajan Singh, Secretary Revenue, Government of Manipur.
33. Smt. Anjala, Director Land Records, Government of Mizoram.
34. Shri Ashish Kumar Jain, System Annalist, Government of NCT of Delhi.
35. Shri Bishnupada Sethi, Principal Secretary Revenue, Government of Odisha.
36. Shri Anjan Kumar Manik, IGR, Government of Odisha
37. Shri Sashadhar Nayak, Director Land Records, Government of Odisha
38. Shri Sailendra Kumar Dwivedi, Additional Secretary (Revenue), Government of Odisha
39. Dr. Usharani Sahoo, Joint Secretary (Revenue), Government of Odisha.
40. Shri Balaji, Settlement Commissioner, Government of Puducherry.
41. Shri Karan Bir Singh Sidhu, Secretary Revenue, Government of Punjab.
42. Shri Anand Kumar, Principal Secretary (Revenue), Government of Rajasthan
43. Shri. Vishnu Mohan Sharma, Additional Secretary Revenue, Government of Rajasthan.
44. M. P. S. Rai, Project Director, Government of Sikkim.
45. Dr. R. Selvaraj, Director (Survey of Settlement), Government of Tamil Nadu.
46. Smt. Manisha Trighatia, Principal Secretary Revenue, Government of UP
47. Shri Sumit Jha, Nodal Officer, Government of UP.
48. Shri Anand Srivastav, Additional Secretary Revenue, Government of Uttrakhand.
49. Shri Arindam Mani, Additional Director Land Records, Government of WB.

