

GLOSSARY

1. AICTE	All India Institute of Technical Education
2. ERM	Extension, Renovation and Modernization
3. FY	Financial Year
4. Ha	Hectare
5. H & T E	Higher and Technical Education
6. IP	Irrigation Potential
7. MWRRA	Maharashtra Water Resources Regulatory Authority
8. NPV	Net Present Value
9. SRE	Standard Rabi Equivalent
10. VIDC	Vidarbha Irrigation Development Corporation
11. WCD	Water Conservation Department
12. WRD	Water Resources Department

**Directives by the Governor of
Maharashtra under Rule 7 of the
Development Boards for Vidarbha,
Marathwada and the Rest of
Maharashtra Order, 2011, for the
region-wise distribution of outlays
in the Annual Financial Statement
of FY 2020-21**

Introduction

1. The State of Maharashtra (Special Responsibility of Governor for Vidarbha, Marathwada and Rest of Maharashtra) Order, 1994 made by the President of India under Article 371(2) of the Constitution of India has assigned to the Governor of Maharashtra, special responsibility for matters specified in sub clauses (b) and (c) of clause (2) of Article 371 of the Constitution in respect of the areas of Development Boards for Vidarbha, Marathwada and the Rest of Maharashtra. On 5th September 2011, the Governor had issued the “Development Boards for Vidarbha, Marathwada and the Rest of Maharashtra Order, 2011” (hereinafter referred to as the “Order”) constituting separate Development Boards for the said three regions.
2. According to Rule 7 of this Order, the Governor of Maharashtra has the special responsibility of ensuring equitable allocation of funds for developmental expenditure over the areas of Development Boards, subject to the requirements of the State as a whole.

3. According to Rule 8 of the Order, the allocation of funds or outlays made by the Governor shall be reflected in the Annual Financial Statement (including supplementary budgets) to be placed before the State Legislature and the development activities with regard to the outlays as aforesaid, shall be carried out or cause to be carried out by the State Government, and the funds so allocated shall be non-divertible from the area of one Board to that of another. Rule 8 further states that the State Government shall also prepare a statement of region-wise and category-wise outlays and expenditure for development expenditure of all the sectors. This statement shall give details of actual disbursements and revised expenditure for the previous financial year and actual disbursements and actual expenditure for the year preceding the previous financial year.
4. Rule 10 of the Order provides that the Governor shall ensure equitable arrangement providing adequate facilities for technical education and vocational training and for adequate opportunities for employment in services under the control of the State Government in respect of the area of each Development Board, subject to the requirements of the State as a whole.

Re-classification of Plan and non-Plan Expenditure

5. **Since FY 2017-18**, the Directives had taken into account the reclassification exercise effected by GR dated 27th January, 2017. According to which, the Budget Expenditure has been classified into **(A) “Committed Expenditure”** and **(B) “Scheme Expenditure”**. Accordingly, the Directives for FY 2020-21 have also taken into account the reclassified budgetary expenditure. Hence, the principles of allocation in the Directives are based on the new classification.

Present status of backlog in the Irrigation Sector

6. The region-wise backlog in the Irrigation sector (as on 01.04.1994) was assessed by the Indicators and Backlog Committee (**Annexure1**). The financial backlog in the Irrigation sector as on 01.04.1994 was **₹ 7418 crore**. This was revised to **₹ 6618.37 crore** in the year 2000 on the basis of prevalent cost norms. The Directives issued by the Governor since 2001 have focused on liquidation of this backlog. This financial backlog has been liquidated in all the districts by March 2011. The State average of irrigation potential created in SRE as percentage of net sown area as on 1 April 1994 was 35.11%. It was expected that the backlog in physical terms would also be liquidated as a result of enhanced allocation for the backlog districts. However, due to time and cost over-runs, the physical achievement has not been commensurate.
7. The backlog in physical terms, as assessed by the Indicators and Backlog Committee, now exists in four districts of the State- Amravati, Akola, Washim and Buldhana. Despite preparing a Five Year Action Plan to remove irrigation backlog from 2010-11 to 2014-15, and despite periodically revising this action plan, WRD has not been able to liquidate the physical backlog in irrigation in the 4 districts. In fact the achievements fell significantly short of the targets laid down as per the proposed Plan. The remaining physical backlog at the end of June, 2019 is 1,63,139 Ha in SRE (See **Annexure 2A**).
8. The Governor expected that the year wise targets for the IP creation as per the backlog removal programme shall be adhered to. In regard to this, the Governor had directed that, the WRD shall submit the revised year-wise targets and an action plan. The WRD had submitted a plan for

creation of irrigation potential of 2,23,264 Ha (in SRE), through the projects under backlog and outside backlog program from 2019 to 2022. However, the Governor has observed that, the balance physical backlog on 1st July 2019 in irrigation sector is 1,63,139 Ha (in SRE). The Governor has, therefore, directed the WRD to revise the plan considering the balance physical backlog only. The WRD has accordingly further revised the targets, and submitted the revised backlog removal programme from June 2020 to June 2022 (**Annexure 3**).

9. As mentioned in the Para 10 of the Directives dated 1st March 2018, the Governor has recognized that the balance physical backlog in Hingoli district which existed as on June 1994, is **15,160 Ha (in SRE)**. The Governor has directed that, the WRD and the WCD can take up the projects or accord Administrative Approvals, only to the extent of creating irrigation potential of 15,160 Ha (in SRE) identified as backlog. The Water Resources Department has, now, submitted that the remaining physical backlog in Hingoli district at the end of June, 2019 is 8,045 Ha (in SRE)(Provisional)(**Annexure 2B**).

Allocation for the *Scheme Expenditure* in Irrigation Sector in the Financial Year 2020-21

10. The WRD, through physical file No. आखणी-२०२०/प्र.क्र.६७/निवस-१, has indicated that the overall allocation available for the *Scheme Expenditure* for WRD in the Financial Year 2020-21 is **₹ 10,235.00 Crore**.

- (a) Out of this, an amount of **₹815.00 Crore** will have to be set aside for schemes like Flood control, Kharland, Hydro projects, Command Area Development, Common Schemes (Quality Control, Mechanical Organisation, E-Governance etc.), and block provision (to create shelf of projects as per para 22 of the

Directives for FY 2010-11, and for land acquisition and rehabilitation to meet exigency arising out of orders by Lok Adalat and Hon'ble Courts under provisions of clause 18 & 28 of the Land Acquisition Act). The imbalance in the Board-wise expenditure, if any, created because of such payments will be adjusted in subsequent Directives.

- (b) The Governor, on the recommendations of the State Government, has kept **5 Inter-state projects** viz., Bawanthadi in Bhandara district, Nimna Painganga in Yavatmal district, Lendi in Nanded district, Dudhganga in Kolhapur district and Tillari in Sindhudurg district, out of the purview of the Directives to enable the State Government to allocate adequate funds for the same on priority. The proposed allocation for Inter-state projects is **₹ 30 crore**.
- (c) The Government has informed that, the Gosikhurd Project was earlier given status of National Project. The matching share for Central funding from State's Fund was being kept out of purview of the Directives. The WRD has proposed ₹ 500.00 crore for Gosikhurd Project and requested to keep it outside the purview of the Directives. However, the Governor has observed that, Government of India has stopped funding for the Gosikhurd Project. Therefore, the Governor has directed to keep ₹ 500 Crore for Gosikhurd project out of the purview of the Directives, from Vidarbha region, in Annual Plan 2020-21, on the condition that ₹ 500 Crore allocation shall be recouped to the other two regions from the final divisible allocation of Vidarbha Region in FY 2021-22, as per the equitable allocation formula.

- (d) The Government has informed that Krishna Marathwada Irrigation Project has been considered for a special status on account of susceptibility to drought and severe water scarcity in Osmanabad and Beed districts of Marathwada region. The execution of the project is proposed to be completed in a time bound manner. The Water Resources Department has proposed that ₹850 crore be provided for this project in the ensuing budget. It has also been requested that this **₹ 850 crore** may be kept out of the purview of the Directives. The Governor has acceded to this request for FY 2020-21, on the condition that, ₹850 Crore allocation shall be recouped, in FY 2021-22, to the other regions from the final divisible allocation of the Region for which the provision has been made, as per the equitable allocation formula. The WRD shall submit the details accordingly.
- (e) Considering the availability of funds indicated by the Government, and the requirement of funds for the removal of backlog as per the 2 year action plan (June 2020 to June 2022), to complete the works in a defined time frame, the Governor is of the view that an additional allocation of **₹ 1500 crore** should be made for 4 districts in Amravati division that have balance physical backlog.
- (f) After keeping the funds outlined in (a), (b), (c), (d), and (e) above, outside the purview of the divisible outlay, the remaining **₹ 6540 crore** will be available as divisible outlay for the *Scheme Expenditure* for the Irrigation sector.

11. In view of the need of the State as a whole, the Governor has directed that the funds in the *Scheme Expenditure* for the Irrigation Sector shall be earmarked in the following manner:

- (i) After earmarking adequate funds for backlog removal as explained above, the Governor has directed that the remaining allocation shall be distributed among the three regions giving equal weightage to their respective population and net sown area. The percentage share of funds for the three regions is shown in **Annexure 5**.
- (ii) As per Para 10 (III) of the Directives dated 11th March 2017, the region-wise corrections on account of excess / shortfall in expenditure had been carried out up to the FY 2015-16. As indicated in the Directives dated 11th March 2017, these corrections had been made good in three equal instalments during the FY 2017-18, FY 2018-19 and FY 2019-20. The excess / shortfall expenditures during FY 2016-17, FY 2017-18 and FY 2018-19 are now required to be made good. The WRD has now submitted that, in the Directives so far, corrections based on actual expenditure are considered and being carried out irrespective of actual disbursement. The expenditure on projects is affected due to various reasons such as want of Revised Administrative Approvals, Land Acquisition, Statutory Clearances, opposition from farmers etc. As such, the expenditure does not remain in consonance with actual disbursement, and funds remain unutilized with the Irrigation Development Corporations, resulting in excess / shortfall in Development Board-wise expenditure. The WRD has reported the year wise statements for FY 2016-17, 2017-18 and 2018-19

showing Original Budget, Supplementary and Re-appropriation of Budget and Actual Disbursements during these years. The WRD submitted that, the State Government has very much adhered to the Directives of the Governor, and the funds once allocated are never surrendered, hence the disbursement based corrections may be considered. The Governor has directed that, considering that unutilized funds of irrigation corporations remain available to be utilized in the same region, the corrections based on actual disbursement shall be carried out for the financial years 2016-17 to 2018-19. These corrections should be adjusted during the FY 2020-21. These adjustments have been shown in the **Annexure 6 and in Column 4 of Annexure 7 A.**

- (iii) The Governor, on the recommendation of the State Government, had kept ₹ 500 Crore out of the purview of the Directives dated 18th February 2019, to accommodate the provisions required for projects under PMKSY from Vidarbha region, viz. Bembla and Lower Wardha, in Annual Plan 2019-20, on the condition that ₹ 500 Crore allocation shall be recouped to the other two regions from the final divisible allocation of Vidarbha Region in FY 2020-21. These adjustments have been shown in **Column 5 of Annexure 7 A.**
- (iv) A proposal was received from the State Government seeking, to keep ₹ 500 crore interest free loan being provided by Shri. Saibaba Sansthan Trust, Shirdi, outside the formula for allocation of funds, for the construction of canal of Nilwande irrigation project. The Governor had given a conditional approval to the proposal that, the amount to be provided by loan to the project will be apportioned, as per the equitable allocation

formula, in the succeeding year and the respective amounts will be reimbursed to the regions of Marathwada and Vidarbha Development Board, from the final divisible allocation of Rest of Maharashtra Development Board region. The Department has communicated that, Public Interest Litigations have been filed against this proposal in the Hon'ble High Court Bombay at Aurangabad Bench. As such, the Trust has not given any loan to the Government so far. The Governor has directed that, the WRD shall submit periodical report in this regard.

- (v) **Annexure 7 A** shows the region-wise allocations of the divisible funds for irrigation sector in Scheme *Expenditure* for FY 2020-21.
- (vi) In regard to the removal of physical backlog in Hingoli district, ₹ 28.50 crore had been made available to the WCD, separately during *Scheme Expenditure* 2019-20. However, the WCD has reported that the expenditure on the water conservation projects in Hingoli district, has not been done so far in FY 2019-20. The Governor has expressed serious concern in this regard. The Governor observed that, the WCD has major role to play in removing the backlog in Hingoli district. The Governor has directed that, the WCD shall submit an action plan of removing this backlog. The detailed project-wise and stage-wise list of the projects mentioning stages of projects, viz. at Land acquisition stage, Estimate stage, work order stage, completed etc. along with their irrigation potential shall also be submitted. This Directive should be complied with by May 2020. The Governor has directed that, the WRD shall first earmark sufficient funds for removal of backlog in Hingoli district on priority basis within the allocation of divisible outlay for Marathwada region. The

Governor has also directed that, **₹30.00 crore** shall be made available to the WCD, separately, for this purpose. The Governor has directed the Planning Department to coordinate in this regard and submit the progress every six months.

(vii) The Governor has directed that, the requirement of backlog districts for NPV and other charges have to be met from the divisible outlay.

12. Therefore, the region wise allocations of the divisible funds in the irrigation sector will be as given in the **TABLE I** below.

TABLE - I

Region-wise allocations of divisible outlay for the irrigation sector for FY 2020-21

In ₹ Crore

Region	Allocation of the remaining divisible funds under the <i>Scheme Expenditure</i> (Refer Annexure 7 A)
Vidarbha	1237.04
Marathwada	1613.15
Rest of Maharashtra	3689.81
Total	6540.00

13. The allocation earmarked for the removal of irrigation backlog in the districts of Amravati, Akola, Washim, Buldhana in Para 10(e) above, would be in addition to the allocations made to these 4 districts by the WRD out of the remaining divisible outlay made available to the region out of the *Scheme Expenditure*. The combined allocation made

available in these districts on account of backlog and from the remaining divisible outlay, should ensure that the requirement of funds for the ongoing works in these districts, including those identified for the removal of backlog, is taken care of.

14. Further, should the State Government resort to market borrowings outside the budget, for the irrigation sector, money so raised should be for the State as a whole and distributed amongst the Development Boards equitably as indicated in Para 11(i) above. Moreover, should the allocation for irrigation sector increase subsequently in supplementary budgets, the additional funds shall be distributed among the regions in the same proportion as specified in the **Annexure 5**. The Governor has directed that, in such cases, the WRD shall submit the details of market borrowings outside the budget and the region-wise distribution thereof.
15. The expenditure in the three regions should be reviewed quarterly by Principal Secretary, WRD and corrective measures be initiated, as and when necessary, to ensure conformance to the principles of allocations.
16. The Governor has directed that, there shall be a clear criterion for allocation of funds project-wise where in projects nearing completion shall be given priority. Likewise, land acquisition, rehabilitation, NPV charges and funds required for other clearances shall be given priority. There shall be no diversion of fund from one region to another region and likewise there shall be no diversion from backlog districts to non-backlog districts. The Governor has also directed that if re-appropriation of funds has to be carried out, detailed reasons for the same may be recorded.

17. The requirement of funds for completion of ongoing works in the three regions is shown in **Annexure 4**. Considering the huge balance cost of ongoing projects and also in view of the dangers of spreading resources thin, the Governor had directed that the work on any new project shall not be started till the State Government is able to make adequate additional resources available to complete these new projects within a defined time frame, without affecting the availability of funds for the ongoing works. In view of the enormity of the liabilities, these directions shall continue to operate.

Status of backlog in sectors other than irrigation

18. Indicators and Backlog Committee had calculated the overall backlog of all other sectors, excluding Irrigation, as ₹ 6588.77 crore as on 1st April, 1994 (**Annexure 1**). Financial backlog as estimated in 1994 has been liquidated, however, there remains few sectors (Energy, Skill Development, and Public Health) with physical backlog.

19.

(a) Energy Sector: Energisation of Agricultural Pump-Sets

- (i) The physical backlog under energization of Agricultural Pumps is still remaining in Ratnagiri district. The department had proposed a target of energizing 2500 agricultural pump-sets during FY 2019-20. However, only 260 Agricultural Pumps have been energized till 31st December 2019. The Governor expressed serious concern over the dismal progress. The Governor directed that, the Energy Department shall identify the bottlenecks in this regard. Efforts should be made to generate demand. To achieve

the targets, advertisement may be given in the local level newspapers so as to generate public awareness regarding the scheme.

- (ii) The Energy Department has proposed a target of energizing 1150 agriculture pumps in Ratnagiri district during FY 2020-21. The Department has requested for **₹ 30.00 crore** fund for FY 2020-21 under the scheme. Accordingly, the region wise allocation for FY 2020-21 under the scheme is as shown in **Annexure 9**.

(b) Skill Development and Entrepreneurship: Industrial Training Institutes (ITIs), Technical High Schools

In Technical High School sub-sector, the backlog of 549 students' seats remains in the districts of Mumbai City (309 seats) and Mumbai Suburban (240 Seats). The Department had re-submitted the proposal, for creation of 8 new posts to start 9 classes in Technical Schools in the Mumbai and Mumbai Suburban districts, to the Finance Department, after approval of High Level Committee. The Governor had directed that expeditious action be taken in this regard so that the backlog in this sub sector may be liquidated at the earliest. However, the Department has observed that, the students in both the districts are more inclined towards ITI courses than the Technical High Schools. The Department has, therefore, requested that, the backlog of 549 students' seats in the Technical High School sub-sector may be considered in ITI sub-sector. The Governor has directed that, the State Government shall submit a proposal accordingly. By letter dated 8th January 2020, the Department has requested for **₹ 4.08 crore** for construction of Technical High School Kamathi, and **₹ 0.50 crore** for construction of Technical High School

Khed under the backlog scheme in ***Scheme Expenditure*** for 2020-21. In the ITI sub-sector, the Department has proposed a requirement of ₹ **4.40** crore for the construction of ITI Kamathi (Dist. Nagpur) and ₹ **0.13** crore for construction at ITI Lower Parel (Dist. Mumbai). The region-wise & sub-sectoral allocations as per the Governor's Directives for FY 2020-21 are shown in **Annexure 9**.

(c) Public Health Services

The financial backlog in the public health sector was ₹ 1353.67 crore as on 1 April, 2000. Considering the expenditure made till 31st March 2018, financial backlog of ₹ 94.19 crore was remaining in this sector. Public Health was the only sector where the financial backlog was remaining. Public Health Department has, now, communicated that, the financial backlog in this sector has been completely liquidated on 31st December 2019. However, the Public Health Department has submitted that, there are 86 health institutes under backlog programme which remained to be constructed. This includes 25 Rural Hospitals, 5 Primary Health Centres and 56 Sub-Centres. The Governor has, therefore, directed that an allocation of ₹ **131.68 crore** be made for FY 2020-21 for the construction of Rural Hospitals, Primary Health Centres and Sub-Centres, ambulances, instruments, equipment and furniture, as per the proposal submitted by the Department. The region wise break up of this allocation is shown in **Annexure 9**.

20. The Governor has directed that an allocation of ₹ **170.79 crore** should be earmarked for removal of backlog in sectors other than Irrigation in the *Scheme Expenditure* for FY 2020-21. This allocation

should be strictly as per the Directives, and over and above the regular *Scheme Expenditure* outlay for the respective Departments. The region-wise allocation of this outlay shall be as per the following **Table II**. The details of the sectoral allocation for backlog removal within the respective regions are illustrated in **Annexure 9**.

TABLE II: Region-wise allocations of divisible outlay for the sectors other than Irrigation for FY 2020-21

Sr. No.	Region	Outlay for backlog removal (in ₹ crore) (Annexure 9)
1.	Vidarbha	17.74
2.	Marathwada	20.25
3.	Rest of Maharashtra	132.80
Total		170.79

Principles of Allocation of remaining *Scheme Expenditure* funds

21. The divisible portion of the *Scheme Expenditure* funds (excluding the Irrigation sector and funds for removal of backlog in the other backlog sectors) shall be distributed amongst the three regions in proportion to the overall population of the respective regions. While doing so, the data of the 2011 census should be taken into consideration. Within this region-wise allocation of the remaining *Scheme Expenditure* funds, there would be flexibility to have sector-

wise distribution depending upon the needs and development opportunities of respective regions in those sectors. However, the sum total of all the sectoral funds for a region should be within the overall ceiling of the share of that region in the *Scheme Expenditure* funds.

22. The Governor has directed that, Finance Department should publish Department-wise and Development Board-wise developmental provision of Committed Expenditure also.

Development Boards

23. The Directives of the Governor, dated 17th March, 2012, regarding preparation of the district development reports of at least 2 districts with priority to districts with a low Human Development Index by the respective Development Boards shall continue. In addition, the Boards can continue to conduct other studies in furtherance of the objectives of the Development Boards. To enable the Boards to undertake these responsibilities, the Governor has directed that an allocation of ₹ 2 crore be set aside for each of the Development Boards. Accordingly, funds shall be made available to the Boards as per their needs.

Governor's special responsibility under Article 371(2) (c)

24. As per provisions of Article 371(2) (c) of the Constitution read with Rule 10 of the Development Board Order, 2011, the Governor has the special responsibility to ensure equitable arrangement for providing adequate facilities for technical education and vocational training and for adequate opportunities for employment in services under the control of the State Government in respect of the area of each Development Board.
25. The Governor had directed that the General Administration

Department shall submit the data of region-wise representation of employment in services under the control of the State Government. The local Self-Government Institutions, Autonomous Bodies and the Government owned corporations were also to be considered while carrying out this exercise. In compliance to these Directives, a Cabinet Sub-Committee was constituted under the chairmanship of Minister of Finance by Government Resolution dated 15th October 2015. By letter dated 14th November 2019, the General Administration Department has communicated that, in the meeting held on 27th May 2019 of the Cabinet sub-committee, the Cabinet sub-Committee has made following recommendation in the matter:

“Since the candidates from Konkan and Nagpur divisions are less in Government Services, the Higher and Technical Education Department shall prepare a coaching scheme for these candidates to prepare for competitive examinations by establishing Guidance centres.”

The Governor has taken note of the recommendation of the Cabinet sub-Committee.

Compliance of Directives

26. As per the provisions of Section 21(1) & (2) of the MWRRA Act, 2005, the MWRRA has special responsibility for removal of backlog as per Governor's directives. The Governor has entrusted MWRRA with the responsibility of monitoring the implementation of the Governor's Directives about the removal of backlog of irrigation in the four districts of Amravati division and Hingoli district in Marathwada division. Accordingly, MWRRA shall take periodic reviews of the

implementation of the Directives relating to the irrigation sector in the backlog districts with special reference to revised administrative approval, powers of re-appropriation, availability of adequate staff, land acquisition and rehabilitation. MWRRA shall submit compliance of the Directives with recommendations, if any, for the information of the Governor on a quarterly basis.

27. The Governor, vide his Directives dated 17th March 2012, had also directed the Finance Department to publish region-wise figures for non-plan developmental expenditure, as it also falls within the ambit of the special responsibility assigned to the Governor under sub-clause 2(b) of Article 371 and Rule 7 of the Order. These directions were repeated in the Directives dated 13th March 2013, 15th February 2014 and 10th March 2015. The figures of region wise expenditure (non-Plan) for FY 2011-12 and FY 2012-13 had been submitted by Finance Department. However, the figures of region-wise non-Plan development expenditure for FY 2013-14 onwards have not been submitted. This Directive on the compilation of the past years' region-wise ***Scheme Expenditure*** as well as ***Committed*** developmental expenditure figures should be complied with by July 2020.
28. The Governor has directed that the figures of expenditure for region wise *Scheme Expenditure* Component shall be published annually. The Governor also directs that these figures shall be put online.
29. In Para 37 of the Directives dated 13th March 2013 the Governor had directed that the Planning department shall re-examine the items of expenditure which have been classified as non-divisible in the Budget

documents and shall assign them to the respective regions whenever possible. In Para 39 of the Directives dated 10th March 2015, the Governor reiterated that all attempts need to be made to re-classify the items of expenditure so as to ensure that no divisible item is wrongly considered to be a non-divisible item. Similar directions were issued in Para 44 of the Directives dated 11th March 2016. The Planning Department has communicated that, while finalizing the Annual Plan, the non-divisible components are being checked by Planning Department through the Maharashtra Plan Schemes Information Management System (MPSIMS). The Planning Department has also instructed all the Administrative Departments to keep the non-divisible component minimum possible, and after disbursement of the non-divisible component, the expenditure shall be shown region-wise. In view of the change in classification in the Annual Financial Statement, the Finance Department is also directed to ensure that the non-divisible components of the *Scheme Expenditure* shall be kept to the minimum possible and should be accurately classified.

30. The Governor had directed the Divisional Commissioners to review all aspects of removal of backlog as are relevant to their Divisions, and closely monitor the progress of the works related to liquidation of backlog, on a quarterly basis.
31. The Governor directs that the Chief Secretary shall review the compliance of the current as well as the earlier Directives regularly and address policy issues, if any, at the level of the State Government.

32. After liquidation of the current financial backlog as estimated by Indicators and Backlog Committee in 1994, more than 25 years have gone by, and therefore there is a need to assess the imbalances in regional development created after 1st April 1994 till date. In the year 2011, while the State Government had constituted a committee for balanced regional development under the Chairmanship of Dr. Vijay Kelkar, not much has been done to act upon its recommendations. The latest data shows that there is wide disparity in the developmental sectors between the Regions. In the light of these observations, the Governor has directed the State Government to constitute a committee for identifying the imbalances in different regions and sector and ways to achieve balanced regional development in the state. The said committee should submit its report within a year.

By order and in the name of the Governor of Maharashtra,

(Santosh Kumar)
Principal Secretary to the Governor

Raj Bhavan, Mumbai

Date: 28th February 2020

Annexure 1

Statement showing region-wise financial backlog, as computed by the Indicators and Backlog Committee, as on 1st April, 1994 (₹ in crore)

Sr. No.	Region	Irrigation	Other Backlog Sectors	Total Backlog
1	Vidarbha	4083.00 (55.04%)	2541.02 (38.57%)	6624.02 (47.60%)
2	Marathwada	2401.00 (32.37%)	1603.55 (24.34%)	4004.55 (28.77%)
3	Rest of Maharashtra	934.00 (12.59%)	2444.20 (37.09%)	3378.20 (23.63%)
Total		7418.00 (100%)	6588.77 (100%)	14006.77 (100%)

Source: Indicators and Backlog Committee Report

Annexure 2A

Status of Physical backlog (Irrigation Sector) in Amravati Division Backlog as on June 2007 = 3,38,070 Ha.(in SRE)

	Backlog removed during the previous year (in hectares SRE)	Balance backlog (in hectares SRE)
June 2008	46,700	2,91,370
June 2009	27,917	2,63,453
June 2010	5,935	2,57,518
June 2011	9,570	2,47,948
June 2012	13,929	2,34,019
June 2013	6,750	2,27,269
June 2014	3,564	2,23,705
June 2015	9,436	2,14,269
June 2016	19,837	1,94,432
June 2017	6,699	1,87,733
June 2018	8256	1,79,477
June 2019	16,338	1,63,139

Source: WRD report.

Annexure 2B

Status of Physical backlog (Irrigation Sector) in Hingoli district

Backlog as on June 1994 = 15,160 Ha (in SRE)

Backlog as on June 2016= 11,900 Ha (in SRE)

	Backlog removed during the previous year (in hectares SRE)	Balance backlog (in hectares SRE)
June 2017	2000	9,900
June 2018	1,210	8,690
June 2019	645@	8,045@

@ Provisional

Source: As submitted by letter No. PLN-2020/C.R. 2/P & M - 1, dated 3rd February 2020, from Deputy Secretary (WRD).

Annexure 3

Revised physical backlog removal programme (irrigation sector)*

(in Ha SRE)

District	Balance physical backlog on 1 July 2019	Planning for creation of irrigation potential through the projects under backlog and outside backlog programme					Expected Year of Backlog Removal
		Balance from the 2019 plan to be completed in this year	June - 2020	June - 2021	June - 2022	Total	
1	2	3	4	5	6	7	8
1. Amravati	67,707	5,268	14,623	22,499	25,319	67,709	June-2022
2. Akola	43,940	6,366	11,542	17,750	8,316	43,974	June-2022
3. Washim	5,608	963	3,724	5,224	0	9,911	June-2021
4. Buldhana	45,884	1,099	600	16,437	27,781	45,917	June-2022
Total Region	1,63,139	13,696	30,489	61,910	61,416	1,67,511	

* As per the compliance report, of the meeting held on 13th February 2020 at Raj Bhavan, submitted by Deputy Secretary (WRD)

Annexure 4

Balance cost of ongoing irrigation projects in the State

Sr. No.	Region	No. of Projects as on 1 April, 2019	Balance Cost as on 1 April, 2019 (₹ in crore)@
1	Vidarbha	123	43,560.57
2	Marathwada	55	16,385.07
3	Rest of Maharashtra	135	49,444.53
	Total	313	1,09,390.17

@ Provisional cost.

Source: As per the compliance report of the meeting held on 13th February 2020 at Raj Bhavan, submitted by Deputy Secretary (WRD)

Annexure 5

Statement showing principles of allocation of divisible outlay in the Irrigation sector in *Scheme Expenditure 2020-21*

Region	Population* (2011 census)	% of population	Net sown area # (000 hect)	% of net sown area	Weightage of population and area (equal)
Vidarbha	23003179	23.03%	5106.8	28.27%	25.65%
Marathwada	18727748	18.75%	4755.9	26.33%	22.54%
Rest of Maharashtra	58163598	58.23%	8199.3	45.40%	51.81%
Total	99894525	100.00%	18062.0	100.00%	100.00%

***Source- Census 2011**

Source- Indicator& Backlog Committee report, Volume -I

Annexure 6

Consolidated statement of region-wise variations in distribution of Divisible Outlay and Actual Disbursements in FY 2016-17 to FY 2018-19

(₹ in crore)

Region	Corrections to be made for the FY				Corrections to be made for the FY
	2016-17	2017-18	2018-19	Total	2020-21
1	2	3	4	5	6
Vidarbha	125.9433	-103.3479	-91.3212	-68.7258	-68.7258
Marathwada	9.6543	40.2315	-23.5539	26.3319	26.3319
RoM	-135.5976	63.1164	114.8750	42.3939	42.3939

1. Negative (-) sign shows that funds have to be taken out from the region.
2. Positive (+) sign shows that funds have to be given to the region.

Annexure 7 A

Statement showing the allocation of funds to the three regions on the basis of principles of allocation, corrections in distribution of Divisible Outlay and Actual Disbursements and PMKSY additional funding (2019-20)(₹in crore)

Region	Region-wise weight-age of population and net sown area (equal weight-age)	Distribution of balance funds	Corrections in outlay & disbursement in FY 2016-17 to 2018-19 to be made in FY 2020-21 **	Corrections to be made in FY 2020-21 due to Adjustment of PMKSY project additional funding of ₹ 500 Crore made in FY 2019-20@	Final allocation of divisible outlay (Col 6=Col 3 +Col 4+Col 5)
1	2	3	4	5	6
Vidarbha	25.65%	1677.51	-68.72	- 371.75	1237.04
Marathwada	22.54%	1474.12	26.33	112.70	1613.15
Rest of Maharashtra	51.81%	3388.37	42.39	259.05	3689.81
Total	100%	6540.00			6540.00

**** See Annexure 6 Column 6, @Para 11(iii),**

Footnote:

1. Negative (-) sign shows that the funds have to be taken out of the region.
2. Positive (+) sign shows that the funds have to be given to the region.

Annexure 7 B

Statement showing the allocation of funds for the irrigation sector (₹ in Crore)

Allocation for items listed in Para 10 (a)		815.00
Special Allocations	Inter State Projects	30.00
	Liquidation of backlog in 4 districts of Amravati division	1,500.00
Allocation for Gosikhurd Project (Reimbursible basis)		500.00
Allocation for Krishna Marathwada Irrigation Project (Reimbursible basis)		850.00
Region-wise Allocation (Divisible outlay)(General)		6,540.00
Total		10,235.00

Annexure 8

Statement showing remaining financial backlog in Public Health sector as on 31/12/2019 (₹ in crore)

Status as on 31.03.2000	Status as on 31.03.2015	Status as on 31.03.2016	Status as on 31.03.2017	Status as on 31.03.2018	Status as on 31.03.2019	Status as on 31.12.2019
1353.67	239.10	174.23	134.80	94.19	31.17	NIL

Annexure 9

Statement showing sector-wise (other than irrigation) allocation of outlay for backlog removal in the *Scheme Expenditure 2020-21*

(₹ in Crore)

Sr. No.	Sector	Vidarbha	Marathwada	Rest of Maharashtra	Total
1	Skill Development & Entrepreneurship				
1 A	ITI s	4.40	0	0.13	4.53
1 B	Technical High Schools	4.08	0	0.50	4.58
1	Total Skill Development & Entrepreneurship	8.48	0	0.63	9.11
2	Public Health	9.26	20.25	102.17	131.68
3	Energisation of Pump Sets	0	0	30.00	30.00
	Total (1+2+3)	17.74	20.25	132.80	170.79

Footnote: Apart from above allocation, an amount of ₹ 6 crore shall be earmarked for the purpose as explained in Para 23.