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Directives by the Governor of Maharashtra under Rule 7 of the Development Boards for Vidarbha, Marathwada and the rest of Maharashtra Order, 1994, for the region-wise distribution of outlays in the Annual Plan of FY 2011-12

Introduction

1. The State of Maharashtra (Special Responsibility of Governor for Vidarbha, Marathwada and the rest of Maharashtra) Order, 1994 made by the President of India under Article 371(2) of the Constitution of India has assigned the Governor of Maharashtra special responsibility for matters specified in sub Clauses (b) and (c) of Clause (2) of Article 371 of the Constitution in respect of the areas of Development Boards for Vidarbha, Marathwada and the rest of Maharashtra. On 30 April 1994, the Governor of Maharashtra issued the "Development Boards for Vidarbha, Marathwada and the rest of Maharashtra Order, 1994" (hereinafter referred to as the Order) constituting separate Development Boards for the said three regions.
2. According to Rule 7 of the said Order, the Governor of Maharashtra has the special responsibility of ensuring equitable allocation of funds for development expenditure over the areas of Development Boards, subject to the requirements of the State as a whole.
3. According to Rule 8 of the said Order, the allocation of funds or outlays made by the Governor shall be reflected in the Annual Financial Statement to be placed before the State Legislature and the development activities with regard to the outlays as aforesaid, shall be carried out or caused to be carried out by the State Government and the funds so allocated shall be non-divertible from the area of one Board to that of another Board.

Present status of backlog in Irrigation sector

4. The district wise backlog in the Irrigation sector was assessed by the Indicators & Backlog Committee. The directives issued by the Governor since 2002-03 have focused on the liquidation of this backlog. The Governor has used a set of well-defined principles for equitable allocation of the funds in the Irrigation sector. As a result of the continuous monitoring by the Governor and the State Government, the financial backlog of all but 5 districts (Jalna, Osmanabad, Buldhana, Gadchiroli and Akola (including Washim)) had been removed as on 01/04/09.

The Governor, in the directives dated 27 May 2009, allocated adequate funds exclusively to these 5 districts for the liquidation of their entire financial backlog. Further, to ensure liquidation of this remaining financial backlog, conditions were put in Para 13, 36 & 43 of the Directives dated 27th May, 2009 that these funds would be earmarked exclusively for these five backlog districts and these funds would neither be diverted to other districts nor be allowed to lapse. As per the information provided by the Water Resources Department, the financial backlog of all the districts, except Akola (including Washim) district has been removed as of 31st December 2010. The remaining financial backlog in Akola (including Washim) district as on 31st December 2010 was ₹ 65.50 crore. The Water Resources Department has indicated that this financial backlog would be removed in the current financial year itself.

5. As explained above, the issue of financial backlog in Irrigation sector has now been taken care of. However, during this period the inflation, time and cost overruns have resulted into a situation where even though the financial backlog, as calculated in 1994 and subsequently revised in year 2000, has been liquidated, there is no commensurate achievement with respect to creation of irrigation facilities as envisaged in the report of Indicators and Backlog Committee. This issue has already been dealt with in the directives dated 19th march 2010.

Principles for allocation of outlay in Irrigation sector

6. In the directives dated 27th May 2009 as well as those of 19th March 2010, the Governor has underlined the need of constituting an expert committee to look into the issue of need based balanced regional development keeping in view the present status of various sectors in all the three regions and suggest appropriate allocation principles for equitable distribution of development expenditure. The Governor has already initiated consultations with the State Government to identify the Chairman, members as well as the terms of reference of the proposed expert committee to constitute the same at an early date. This committee, once constituted, would take up some time to study the issues involved and suggest appropriate allocation principles, taking into consideration the views of various stakeholders. The allocation principles suggested by the proposed committee would guide the allocation of funds in future.
7. As per the information submitted by the Planning Department, which was reflected in the Annexure III of the directives dated 19th March 2010, only 4 districts viz. Ratnagiri, Amravati, Akola (including Washim) and Buldhana had backlog remaining, as on June 2009. The Water Resources Department has indicated that the backlog of Ratnagiri district has now been liquidated, although

the updated figures are yet to be made available. The Planning Department has indicated that there are sufficient numbers of ongoing works in the remaining three districts to take care of the remaining backlog.

8. The Governor, therefore, desires that the issue of remaining backlog, as on 1994, should be addressed by earmarking certain funds for this purpose as an interim measure which should be utilized only for the projects identified to remove the remaining backlog, as was done for the annual plan of 2010-11. The allocation principles for the divisible plan outlay, after earmarking funds as explained above, have already been described in para 13 of the directives dated 19th march 2010. The same principles have been adhered to while making allocations in the present directives. The region wise share of the allocation for the FY 2011-12 is explained in **Annexure IVA**.

Principles for allocation of outlay in Irrigation sector (Tribal Sub-Plan)

9. The allocation principles of the funds in the Tribal Sub-Plan (TSP) have been described in para 14 of the Governor's directives dated 19th march 2010. The same principles have been adhered to while making allocations in the present directives. The percentage share of the TSP funds for the three regions has been given in **Annexure IV B**. Further, there would not be any restrictions in the present directives, including taking up new projects under TSP, provided the canons of financial propriety are adhered to by the concerned Departments.

Allocation for Irrigation Sector in the Annual Plan 2011-12

10. The Planning Department, by its communication dated 4th March 2011, has indicated that the overall allocation available for the Water Resources Department in the Annual Plan of FY 2011-12 is **₹ 7388.36 crore**. Out of this, **₹1069.00 crore** have to be set aside as non-divisible outlay for schemes like flood control, Kharlands, Hydro Power projects, command area development, Maharashtra Water Sector improvement programme, common schemes (quality control, hydrology projects, mechanical operations etc.) and block provision for creating shelf of projects. The allocation for the inter-state projects is **₹ 200 crore** and for the Ghosikhurd project is **₹ 508 crore**. The Governor, on the recommendations of the State Government, had already agreed to keep 5 Inter State projects and the Ghosikhurd National project out of the purview of the directives so that adequate funds can be made available by the State Government for these projects on priority. The remaining divisible outlay for Water Resources Department is, therefore, **₹ 5611.36 crore**, which includes **₹ 69.36 crore** under TSP.

11. In the background of what has been stated, the Governor has directed that the Annual Plan outlays in the Annual Plan 2011-12 for Irrigation Sector shall be made in the following manner: -

(1) From the divisible outlay in the overall allocation to the Irrigation sector as a whole, sufficient funds shall first be earmarked to the districts having backlog remaining, as an interim measure. Water Resources Department has prepared a time-bound programme for removal of this backlog. While calculating the funds required for the FY 2011-12, it is necessary to take into account the progress of works and requirement of funds as per this plan. Therefore, keeping in view the requirements of the state as a whole and also progress of the works identified for removal of backlog, the Governor is of the view that an allocation of ₹ 500 crore would be reasonably adequate for addressing the requirement of projects for removal of backlog at the same time ensuring that the projects in other districts in the three regions are not allowed to suffer for want of funds. As has been stated earlier, the backlog now remains only in the 3 districts of Vidarbha. Accordingly, this amount of ₹ 500 crore would be allocated to the districts having backlog in Vidarbha region.

(2) The funds under TSP would be allocated as explained in **Annexure IV B**. Thereafter the remaining allocation (after earmarking funds for backlog removal) should be distributed on the basis of weighted average as specified in **Annexure IVA**.

(3) As explained in Para 16 of the Directives dated 27th May, 2009, the distortions in expenditure on account of shortfalls and excess expenditure during the year 2007-08 and 2008-09 among the three regions have to be made good. These corrections have accordingly been carried out as explained in **Annexure V**.

(4) Therefore, the region wise final allocation is given in the table below.

(₹ crore)

Region	Allocation for removal of backlog	Allocation of the TSP funds (refer Annexure VI B)	Allocation of the remaining divisible funds, after correction (refer Annexure VI A)	Total allocation
Vidarbha	500.00	30.71	1708.80	2239.51
Marathwada	0.00	3.72	1006.96	1010.68
Rest of Maharashtra	0.00	34.93	2326.24	2361.17
Total	500.00	69.36	5042.00	5611.36

12. The allocation earmarked for the removal of backlog of the 3 backlog districts would be in addition to the allocation made available by the Water Resources Department out of the remaining divisible outlay. The combined allocation made available in these 3 districts on account of backlog and from the remaining divisible outlay, should ensure that the requirement of funds for the ongoing works in these districts, including those identified for the removal of backlog, is taken care of.
13. Further, should the State Government, resort to market borrowings, outside the budget, for the irrigation sector, money so raised should be for the State as a whole and distributed amongst the three Development Boards equitably as indicated above. Moreover, should the allocation for irrigation sector over and above the allocations covered in these Directives increase subsequently in supplementary budgets, the additional funds shall be distributed among the regions in accordance to the same proportion as specified in **Annexure IV A**.
14. In order to ensure that the priority to committed expenditure in Irrigation sector is not diluted as well as the need to keep adequate number of projects on shelf and according administrative approval for the purpose of statutory clearances etc., the Governor has already given detailed instructions in para 22 and 28 of the directives dated 19th march 2010. The same should be adhered to. However, the restrictions on taking up new projects may not apply to the district of Gadchiroli, keeping in view the special problems of that district.
15. The disbursement of outlay in the Irrigation sector in the Annual Plan 2011-12 should be strictly in proportion to region-wise overall allocation. Further, release of funds to the three regions shall be in proportion to their respective allocations.

This is essential to ensure that all the regions will have equity not only in allocation but also in actual release / availability of funds which is the underlying spirit of the constitutional provisions under Article 371(2).

16. It is also noticed that in absence of work-wise allocation at the time of budget sanctioning and the subsequent delays in doing so, the expenditure is not incurred in desired proportion and manner. Therefore in order to ensure effective utilization of funds and timely completion of projects, the Governor has directed that the allocation for Irrigation sector should be budgeted work-wise and should be made part of the budget documents. The Governor has directed that a committee of Principal Secretary (Planning), Principal Secretary (Finance) and Secretary (Water Resources) should prepare such work wise allocation of funds, ensuring priority to the projects nearing completion so that their benefits reach the farmers in immediate future. The committee should also give due priority to the utilisation of the storages so that the benefits actually reach the end-user. The committee shall submit this plan to the appropriate authority in the State Government for its consideration.
17. As per the provisions of Section 11 (f) and Section 21 (1) & (2) of Maharashtra Water Resources Regulatory Authority Act, 2005, the Maharashtra Water Resources Regulatory Authority has been entrusted with the responsibility of monitoring the implementation of the Governor's directives. In consonance with the aforesaid provisions of the Maharashtra Water Resources Regulatory Authority Act, 2005, MWRRA should continue to take a periodic review of the implementation of these Directives and submit quarterly reports for information of the Governor.

Governance related issues in Irrigation Sector

18. The Governor reiterates that the state Government must address Governance related issues to ensure that the allocations made by the Governor translate into actual investments in the respective regions. The issues such as delegation of powers, adequacy of staff, flow of funds and logistics support, land availability & rehabilitation and coordination between various departments & effective monitoring mechanism, among others, must be addressed on priority for balanced regional development. The Governor has observed that such measures by the State Government would be in furtherance of the objectives of constitutional mechanism of the Development Boards.

Status of backlog in sectors other than Irrigation

19. Indicators and Backlog Committee calculated the overall backlog of all other sectors, excluding Irrigation, as ₹ 6588.77 crore as on 1st April, 1994. After deducting the expenditure incurred on backlog removal from FY 1995-96 till 1st March 2011, backlog as on 1st March, 2011 for sectors other than irrigation was worked out to be ₹ 739.73 crore. The region-wise and sector-wise remaining backlog as on 1st March 2011 after taking into account the expenditure incurred on backlog removal till 1st March 2011, is shown in **Annexure VII**.

Energy: Energisation of Agricultural Pump-Sets

20. The financial backlog in the sector of Energisation of Agricultural Pump-Sets has been fully liquidated as on 01/04/2009. However, the Energy Department has identified a backlog of 72,444 pump-sets in 9 districts, as on 1st February 2011. These districts are Thane, Raigad, Ratnagiri and Sindhudurg in Rest of Maharashtra and Akola (including Washim), Yavatmal, Chandrapur and Gadchiroli in Vidarbha. The Energy department has indicated that the demand for the energisation of agricultural pump sets in these districts is comparatively less and the same is being met out as and when it is created. Considering the fact that yearly demand in these districts is not significant as compared to the yearly achievement in the entire State, it is not necessary to set aside funds for the removal of backlog in these 9 districts. The Governor has, therefore, directed that the Department of Energy should make adequate provision for the demand generated in these 9 districts and take necessary steps to setup the electricity infrastructure in uncovered areas so that the demand is generated.

Higher & Technical Education

21. The backlog in the sector of Higher and Technical Education consists of three components; i.e. ITIs, Technical High Schools and Polytechnics. The Department had earlier informed that the remaining backlog of students in ITIs was 1293 student seats as on 1st April 2008, mainly concentrated in Mumbai City and Mumbai Suburban district, would be liquidated by running the existing ITIs in Mumbai in two shifts. But the Department has now informed that the intake capacity of students could not be enhanced in second shift because of non-creation of posts of teaching staff and other related establishment issues. The Department has further informed that creation of posts is likely to be approved soon and new admissions may be given from Academic year 2011-12. Regarding the physical progress of the construction works of ITIs and hostels, the progress

is quite slow. Out of 100 buildings of ITIs to be constructed under backlog, only 76 buildings are completed and out of 100 hostel buildings, only 38 buildings are completed. The Department has proposed a plan of ₹ 81.66 crore to complete the construction works of all the remaining ITI buildings up to 2012-13. The requirement for this purpose in FY 2011-12 is ₹ 50.00 crore.

22. The backlog in sub sector of polytechnics was 777 student seats. The department has informed that out of this, the backlog of 428 student seats has been liquidated. The remaining backlog of 349 student seats belongs to Thane district where the construction is under progress. The Department has proposed a plan of ₹ 73.91 crore to complete the construction works of 23 polytechnics up to 2012-13. The requirement for this purpose in FY 2011-12 is ₹ 40.08 crore.
23. The backlog in the sub sector of Technical schools was 5301 student seats. Out of this, the backlog of 4693 student seats has been liquidated by starting 34 new technical schools in 16 districts. The Department has now proposed a plan to liquidate backlog of remaining 608 student seats by enhancing the capacity of student's in-take in existing 6 technical schools, by increasing additional 4 sections in existing 2 technical schools in Mumbai and establishing a new technical school with in-take capacity of 310 students at Dharavi in Mumbai Suburban district. The Department has prepared a plan of ₹ 85.32 crore to complete the construction works of 37 technical schools by March 2012. The department has requested to provide ₹ 85.32 crore outlay for FY 2011-12 from backlog funds.
24. The Governor is of the view that although the remaining financial backlog in this sector is not high (refer Annexure VII), it is necessary to provide adequate funds for the completion of works taken under backlog head. In absence of adequate allocation, these works would remain incomplete and the necessary infrastructure would not be created. Keeping in view the expenditure made by the Department, in the past 2-3 years, the Governor has directed that an allocation of ₹ 25.00 crore, ₹ 50.00 crore and ₹ 25.00 crore be earmarked for the sub sectors of ITIs, Technical High Schools and Polytechnics respectively for removal of backlog, which would adequately address its requirement. The region-wise distribution of above is given in Annexure VIII. The Governor has also observed that there is a greater need for the Department to coordinate with the Public Works and Revenue Departments in order to expedite the construction works and land acquisition for these buildings where land is yet not available.

Public Health Services

25. The financial backlog as on 1 April 2000 in the public health sector was ₹ 1353.67 crore. An expenditure of ₹ 615.30 crore has been incurred during the period from April 2000 to February 2011 towards removal of backlog and the remaining financial backlog of public health sector as on 1st March 2011 is ₹ 738.37 crore. The role of Public Health Department in the process of removal of financial backlog is crucial since almost all the financial backlog is concentrated in this sector only. The department has indicated that the allocation for the FY 2010-11, as per the directives dated 19th March 2010, has yet not been made available. The Governor has noted this with serious concern, because such delays in disbursement of outlay frustrate the efforts aimed for removal of backlog. The Governor has, therefore, stressed upon the need for close coordination between the Public Health, Planning, Finance and Public Works Departments to work together for utilisation of backlog funds in a mission mode.
26. As mentioned in para 21 of the Directives dated 27 May 2009, Public Health Department has prepared a plan to complete the physical infrastructure of the Health Institutions up to 2011-12. The Department has now requested ₹ 195.23 crore for FY 2011-12, for the construction of Rural Hospitals, Primary Health Centres and Sub Centres, Ambulances, X-Ray and other equipment and furniture. The region wise breakup of the requirement is shown in **Annexure VIII**.

Veterinary Services

27. In the Annual Plan 2010-11, an outlay of ₹ 0.36 crore was sanctioned under regional imbalance for establishment of 50 Veterinary Dispensaries. The Animal Husbandry Department has now communicated that these Dispensaries have been sanctioned and made operational on ad-hoc basis but the posts of Veterinary Doctors and other staff are yet to be filled up. Consequently, there is no need for funds for removal of backlog in this sector. However, the Department should fill up these posts at the earliest and make operationalize these institutions with full capacity.

Allocation for removal of backlog in sectors other than Irrigation

28. As in the case of Irrigation sector, the allocation for removal of backlog in other sectors would be earmarked separately. The Governor has observed that in spite of making the allocation in the directives for removal of backlog in sectors other

than Irrigation, the outlays have not been made in some sectors as per the directives and in some cases funds have not been actually released to the concerned Departments in time. The Governor has, therefore, observed this is not in accordance with the letter and spirit of the directives. The Governor has also noted that in some cases, the provision of backlog funds has been made by deducting the corresponding allocation from the general plan funds of the concerned Department. The Governor has observed that such adjustments are actually counter-productive to the overall development plans of the concerned Departments.

29. The Governor has directed that an allocation of ₹ 295.23 crore should be earmarked for backlog removal in sectors other than Irrigation in the Annual Plan for FY 2011-12. The region-wise allocation of this outlay for backlog removal in 2011-12 should be as follows:

Sr. No.	Region	Outlay for backlog removal (₹ in crore)	Percentage to total
1.	Vidarbha	58.07	19.67%
2.	Marathwada	89.43	30.29%
3.	Rest of Maharashtra	147.73	50.04%
4.	Total	295.23	100.00%

Further, the sectoral allocation for backlog removal within the region is given in the statement at **Annexure VIII**.

Principles of allocation of remaining plan outlay

30. After deducting allocation for the Irrigation Sector and funds for removal of backlog in other backlog sectors, the divisible portion of the remaining Plan outlays should be distributed amongst the three regions in proportion to the overall population of the respective regions. Within this region wise allocation of remaining plan outlays, there would however be flexibility to have sector wise distribution among the three regions depending upon the needs and development opportunities of respective regions in those sectors. It thus means that region wise allocation of a sector and schemes under the sector need not necessarily be strictly based on population proportion of respective regions and there would be flexibility in distributing the sectoral outlays among the three regions and schemes under the sectors among the three regions keeping in view

the special needs of the regions and opportunities for developments for the regions in various sectors. However, the sum total of all the sectoral outlays for a region taken together should be within the overall ceiling of the share of respective regions in the remaining plan outlays which are distributed in proportion of overall population of respective regions.

31. There shall be no diversion of funds from backlog districts to non-backlog districts and from the area of one Development Board to another without prior approval of the Governor.

Need to redefine the role of Development Boards

32. The Governor has constituted the Development Boards for Vidarbha, Marathwada and the rest of Maharashtra, as per the provisions of "**Development Boards for Vidarbha, Marathwada and the rest of Maharashtra Order, 1994**". The main functions of these Boards are to:

- a) Ascertain relative levels of development in different sectors in relation to its area on the basis of appropriate indicators, having regard to the levels of development in the State as a whole;
- b) Assess the impact of various development efforts in removing backlog and in achieving over all development within its area;
- c) Suggest the levels of development expenditure over the area of the Development Board during a plan period including the annual plan; and
- d) Prepare an annual report on its working and send it, as far as practicable within three months after the end of every financial year, to the Governor for placing it before the Maharashtra State Legislature.

33. The boards have been instrumental in submitting recommendations to the Governor about liquidation of backlog in various sectors and also allocation principles for development expenditure. However as mentioned above, with the liquidation of financial backlog, the Governor has felt the need for setting up an expert committee to suggest alternative principles for equitable allocation of development expenditure for need-based balanced regional development. The Programme Evaluation Organisation of the Planning Commission in the year 2003 had submitted a report on the Performance Evaluation of the Statutory Development Boards in Maharashtra. In this report it was suggested that the functions of the Boards need to be redefined to make them more effective. In such a scenario, it is necessary to redefine the functions of the Development Boards to bring them in tune with the new approach for regional development. The

Governor feels that the Boards should be more closely involved to ascertain the potential of socio-economic development in their respective areas considering its resources, needs and opportunities and having regard to the development of the State as a whole. The Boards may also identify areas / sectors / population groups which require special attention and prepare regional / district development reports containing assessment of local human and natural resources and potential of socio economic development. The boards may also prepare an outline of regional development plan based on resources and potential of the regions and conduct impact assessment and evaluation of plan programme and overall regional development. This would ensure that the Boards get the proper mandate to act as think tanks for balanced regional development, as they are supposed to be. The reports prepared by the Boards would also assist the State Government in the planning process. Accordingly, the draft of a new Development Boards Order has been prepared in consultation with the State Government and is likely to be issued by the Governor, shortly.

34. Since 2001-02, a Special Fund of ₹ 100 crore was set aside every year for the works recommended by the Development Boards, primarily for the removal of Backlog. In the light of the abovementioned discussion, there is no need to continue with the scheme of Special Funds. The Governor has, therefore, in consultation with the State Government, decided that this provision of ₹ 100 crore should be done away with from the FY 2011-12. However, in order to enable the Development Boards to carry out their redefined functions, namely conducting and sponsoring various studies and surveys to prepare regional development reports as well as to conduct impact assessment studies for evaluation of plan programmes or any other activity in furtherance of the objectives of the Development Boards, it is necessary to make sufficient funds available to the boards. The Governor has, therefore, directed that an allocation of ₹ 1 crore be set aside for the Development Boards for conducting and sponsoring various surveys and studies in furtherance of fulfillment of their redefined responsibilities. The Planning Department shall make them available to the respective Boards as per their needs.

Mechanism for compliance of earlier directives

35. In order to review the compliance of the directives, the Governor had directed that the State Government shall prepare a statement of region-wise and category-wise outlays and expenditure for all the sectors, including irrigation. This statement shall give details of actual disbursements and revised expenditure for the previous financial year and actual disbursements and actual expenditure for

the year preceding the previous financial year. This will make the outlays and expenditure “visible”. This will also help in finding out the extent of shortfalls and excess expenditure vis-à-vis the allocations for each category. Such information, if made available to all the stake holders including general public, will not only bring out transparency in the State Government’s efforts to implement the directives but also the outcome of equitable allocations made by the Governor. However, the Governor has noted with concern that the same has not been made available as yet. The Planning Department had informally indicated that such authenticated expenditure figures are not yet available from the Auditor General. The mechanism for the same is yet to be worked out. The Governor has observed that while the Planning Department should quickly work out the modalities for making authenticated figures available, it would not be proper to wait indefinitely as these figures are required to get an insight about the inter-regional equity in the development expenditure. The Governor has further observed that the concerned Departments already have these figures with them, although these might not have been verified by the Auditor General as yet. The Governor has, therefore, directed that instead of waiting for the verified figures, the Planning Department should compile the figures already available with various departments after getting them certified by the respective departments and publish the same. The planning Department may correct the figures of respective years later as and when these are verified by the Auditor General.

36. The Governor in his earlier Directives of 1 March 2007, 6 March 2008, 27 May 2009 and 19th March 2010, had expressed anxiety over issues of governance in backward areas and desired that the issues such as delegation of powers, adequacy of staff, budgeting and proportionate release of funds, logistic support, land availability, preparation of work plans, setting up an effective monitoring mechanism and coordination between various departments and other issues of governance be addressed on top priority. The issues of governance wield more importance in view of the fact that the removal of backlog has taken more time than expected. The Governor has, however noted that compliance of many of these directions, especially submission of reports regarding fixation of responsibility for diversion of Irrigation funds, impact assessment study and time and cost overruns, have not been submitted as yet. The Governor has also observed that the committees set up for the planning and monitoring of construction works in Public Health and Technical Education sectors have neither been effective nor any reports have been submitted to the Governor. Therefore, the Governor has directed that the Chief Secretary shall take

periodical review of implementation of these directives and submit quarterly reports about the same to the Governor, for his information.

By order and in the name of the Governor of Maharashtra,



Shrikant Deshpande
Secretary to Governor

Raj Bhavan, Mumbai
Date: 10th March 2011.

Annexure

Annexure-I

Statement showing region-wise financial backlog, as computed by the Indicators and Backlog Committee, as on 1 April 1994

(₹ crore)

Sr. No.	Region	Irrigation	Other Backlog Sectors	Total Backlog
1	Vidarbha	4083.00 (55.04%)	2541.02 (38.57%)	6624.02 (47.60%)
2	Marathwada	2401.00 (32.37%)	1603.55 (24.34%)	4004.55 (28.77%)
3	Rest of Maharashtra	934.00 (12.59%)	2444.20 (37.09%)	3378.20 (23.63%)
4	Total	7418.00 (100%)	6588.77 (100%)	14006.77 (100%)

Source: Indicators and Backlog Committee Report

Annexure- II

Status of financial backlog in the Irrigation Sector upto FY 2010-11

(₹ crore)

Sr. No	Region	Backlog as on 1/4/1994	Backlog as on 1/4/2000	Backlog as on 1/4/2010
1	Vidarbha	4083.00 (55.04%)	3956.50 (59.78%)	0.00*
2	Marathwada	2401.00 (32.37%)	2173.96 (32.85%)	0.00 *
3	Rest of Maharashtra	934.00 (12.59%)	487.91 (7.37%)	0.00
	Total	7418.00	6618.37	0.00

Footnote:

1. Backlog as on 1994 was assessed by Indicators and Backlog Committee 1994 by cost norm of ₹ 50,000 per hectare.
 2. Irrigation Department had finalised the financial backlog as on 1 April 2000 in the Irrigation sector, and communicated by Planning Department by letter dated 11 October 2001, by taking into consideration the remaining cost of projects identified for backlog removal instead of uniform cost of ₹ 50,000 per hectare.
- * The financial backlog as on 1 April 2010 has been liquidated by setting aside funds required for removal of financial backlog for the respective backlog districts in Vidarbha & Marathwada in FY 2009-10.

Annexure- III
Statement showing district-wise backlog, number of
on-going projects and their irrigation potential

Sr. No.	District	Remaining backlog as on June, 2009 (in Ha. SRE)	Backlog expected to be removed by 31/03/2011 (in Ha. SRE)	Estimated Balance backlog as on 01/04/2011 (in Ha. SRE)	No. of ongoing projects	Balance Irrigation potential of ongoing projects (in Ha. SRE)
1.	Ratnagiri	10320	10320	0	12	80949
2.	Amravati	85440	10003	75437	33	86566
3.	Akola (including Washim)	100270	28711	71559	78	100746
4.	Buldhana	77690	14849	62841	11	200262

Source: Planning Department letter No. SDB-2010/CR-119/Desk-1416, Dated 14th March 2010
Irrigation Backlog = (35.11 - % of irrigation potential created w.r.t. Net sown area) x net sown area/100
State average as on 01/04/1994 = 35.11%

Annexure- IV A

Statement showing principles of allocation of outlay in the Irrigation Sector in annual plan 2011-12

Region	Population *	% Of Population	Net Sown Area 1994 (000 Hector)#	% Of Net Sown area	Weighted average of population 50% and Net sown area 50%
1	2	3	4	5	6
Vidarbha	20630987	24.30	5106.80	28.27	26.285
Marathwada	15629248	18.41	4755.90	26.33	22.370
Rest of Maharashtra	48639942	57.29	8199.30	45.40	51.345
Total	84900177	100.00	18062.00	100.00	100.00

* Source -- Census 2001

Source -- I & B Committee report, Volume-I

Annexure IV B

Statement showing principles of allocation of outlay in the Irrigation Sector - Tribal Sub Plan (TSP) in the Annual Plan 2011-12

Sr No	Region	Tribal Population	% of Tribal Population	Area under TSP (Sq. Km.)	% of area under TSP	Weightage of Tribal Population and area under TSP (50% each)
1	Vidarbha	2756115	32.48%	31101	56.07%	44.27%
2	Marathwada	608109	7.17%	1983	3.58%	5.37%
3	Rest of Maharashtra	5121932	60.36%	22382	40.35%	50.35%
	Total	8486156	100.00%	55466	100.00%	100.00%

Source: Annual Tribal Sub Plan, 2009-10, Tribal Development Department, Government of Maharashtra

Annexure- V

**Statement showing the amount of excess / shortfall in expenditure during 2007-08
and 2008-09 to be made good in a phased manner**

(₹ crore)

Region	Allocation to make up for shortfall / excess Expenditure in 2007-08	Allocation to make up for shortfall / excess Expenditure in 2008-09	Deferred correction	Deferred corrections /2	Corrections to be made in FY 2010-11	Corrections to be made in FY 2011-12
1	2	3	4	5	6	7
	See Annexure VB of directives dated 27 May 2009	See Annexure VC of directives dated 27 May 2009	Col2+Col3	Col4/2	Col4/2	Col4/2
Vidarbha	387.64	379.38	767.02	383.51	383.51	383.51
Marathwada	-100.61	-141.28	-241.88	-120.94	-120.94	-120.94
Rest of Maharashtra	-287.04	-238.10	-525.13	-262.57	-262.57	-262.57
Total	0.00	0.00	0.00	0.00	0.00	0.00

Footnote:

1. Negative (-) sign shows that the funds have to be taken out of the region
2. Positive (+) sign shows that the funds have to be given to the region

Annexure- VI A

Statement showing the allocation of funds available after earmarking the funds for removal of backlog from the current year's available allocation, thereafter, remaining funds to be distributed on the basis of Annexure IVA

(₹ crore)

The divisible outlay for the irrigation sector = 5542.00

Outlay earmarked for removal of backlog = 500.00

Outlay available for allocation as per allocation principle explained in Annexure IVB = 5042.00

Region	Region-wise weightage of population and net sown area	Distribution of balance of funds	Corrections for the excess and shortfall in expenditure during FY 2007-08 & 2008-09	Total Allocation
1	2	3	4	5
	Refer Annexure IV A	Outlay available for allocation * Col 2/100	Refer Annexure V	Col 3 + Col 4
Vidarbha	26.29	1325.29	383.51	1708.80
Marathwada	22.37	1127.90	-120.94	1006.96
Rest of Maharashtra	51.35	2588.81	-262.57	2326.24
Total	100.00	5042.00	0.00	5042.00

Annexure- VI B

Region-wise distribution of funds under TSP

(₹ crore)

Region	Weightage of Tribal Population and area under TSP (50% each)*	Allocation of TSP funds
Vidarbha	44.27%	30.71
Marathwada	5.37%	3.72
Rest of Maharashtra	50.35%	34.93
Total	100.00%	69.36

* Refer Annexure IV B

Annexure-VII

Statement showing region-wise remaining financial backlog in the sectors other than Irrigation as on 1 March 2011

(₹ crore)

Sr. No	Vidarbha		Marathwada		Rest of Maharashtra		Total		% of remaining backlog	
	Backlog as on 1/4/2010	Remaining backlog as on 1/3/11	Backlog as on 1/4/00	Remaining backlog as on 1/3/11	Backlog as on 1/4/00	Remaining backlog as on 1/3/11	Backlog as on 1/4/00	Remaining backlog as on 1/3/11		
1	Technical Education	105.23	1.36	73.23	0.00	241.09	0.00	419.55	1.36	0.18%
2	Public Health	187.34	64.00	422.74	275.09	743.59	399.28	1353.67	738.37	99.82%
3	Veterinary Services	0.13	0.00	0.87	0.00	3.17	0.00	4.17	0.00	0.00%
	Total :	292.7	65.36	496.84	275.09	987.85	399.28	1777.39	739.73	100%
			8.84%		37.19%		53.97%		100%	

Source: - Expenditure statements submitted by the Higher & Technical Education Department vide letter dated 9th March 2011 and by the Public Health Department vide letter dated 8th March 2011

Annexure - VIII

Statement showing sector-wise allocation of outlay for removal of backlog in sectors other than Irrigation in the Annual Plan 2011-12

(₹ crore)

Sr. No.	Sector	Vidarbha	Marathwada	Rest of Maharashtra	Total
1	Technical Education	30.00	25.00	45.00	100.00
a	ITI	5.00	5.00	15.00	25.00
b	Polytechnics	5.00	5.00	15.00	25.00
c	Technical High Schools	20.00	15.00	15.00	50.00
2	Public Health	28.07	64.43	102.73	195.23
	Total	58.07	89.43	147.73	295.23
		19.67%	30.29%	50.04%	100.00%

Footnote: Apart from above allocation, an amount of ₹ 1 crore shall be earmarked for the purpose as explained in para 34.