Directives by the Governor of Maharashtra under Rule 7 of the Development Boards for Vidarbha, Marathwada and rest of Maharashtra Order, 1994 regarding the region-wise and sector-wise allocation in other Backlog Sectors (other than Irrigation) in the Annual Plan 2006-07.

1. Introduction

1.1 The State of Maharashtra (Special Responsibility of Governor for Vidarbha, Marathwada and the rest of Maharashtra) Order, 1994 made by the President of India under Article 371(2) of the Constitution of India has assigned the Governor of Maharashtra special responsibility for matters specified in sub Clauses (b) and (c) of Clause (2) of Article 371 of the Constitution in respect of the areas of Development Boards for Vidarbha, Marathwada and the rest of Maharashtra. On 30 April 1994, the Governor of Maharashtra issued the “Development Boards for Vidarbha, Marathwada and the rest of Maharashtra Order, 1994” (hereinafter referred to as the Order) constituting separate Development Boards for the said three regions.

1.2 According to Rule 7 of the said Order, the Governor of Maharashtra has the special responsibility of ensuring equitable allocation of funds for development expenditure over the areas of Development Boards, subject to the requirements of the State as a whole.

1.3 According to Rule 8 of the said Order, the allocation of funds or outlays made by the Governor shall be reflected in the Annual
Financial Statement to be placed before the State Legislature and the development activities with regard to the outlays as aforesaid, shall be carried out or caused to be carried out by the State Government and the funds so allocated shall be non-divertible from the area of one Board to that of another Board.

2 Background

2.1 Indicators and Backlog Committed appointed in the year 1994, calculated the overall backlog as on 1\textsuperscript{st} April,1994 as Rs.14006.77 crore out of which Rs. 6588.77 was the backlog for sectors other than irrigation. The details are given at \textbf{Annexure I.}

2.2 After deducting the expenditure incurred on backlog removal during 1995-2001, backlog as on 1\textsuperscript{st} April,2002 for other sectors was fixed as Rs.4208.98 crore, the details of which are given at \textbf{Annexure II.}

2.3 The Directives issued by the Governor on 15\textsuperscript{th} December,2001 envisaged that the remaining backlog of Rs.4208.98 was to be liquidated within a four year time frame from 2002-03 to 2005-06 by making a minimum provision of Rs.1060 crore every year for removal of backlog.

2.4 The objectives envisaged have not been achieved despite the Directives. Funds were allocated as per the Directives but the expenditure was not commensurate. The percentage of expenditure to outlay in the past three years is a downwards trend from 25.24\% in 2002-03 to 22.66\% in 2003-04 and 8.45\% in 2004-05. A statement giving these details is placed at \textbf{Annexure III.}
2.5 As a result, the backlog in other sectors was reduced only by 7.12% within three years of implementation of Directives against the objective of removal of total backlog in a four year time frame. The sectorwise and regionwise backlog as on 1st April, 2005 is shown at Annexure IV. This will be modified at the end of the current financial year, after deducting the expenditure incurred during the current year on liquidation of backlog.

3 Allocation for removal of backlog in sectors other than Irrigation

3.1 For backlog sectors other than the Irrigation Sector, the distinction between the backlog and non-backlog allocations will continue. The region-wise and sector-wise remaining backlog as on 1 April 2005 after taking into account the expenditure incurred on backlog removal in 2000-01, 2001-02, 2002-03, 2003-04 and 2004-05 is shown in Annexure-IV.

3.2 From the statement at Annexure-IV, the backlog under the other sectors excluding Irrigation Sector as on 1 April 2005 would be Rs.3909 crore. The Planning Department had communicated that Rs. 1475 crore will be allocated for backlog removal in the Annual Plan 2006-07. Should this allocation continue in succeeding years, the backlog of Rs.3909 crore can be liquidated within next three years.

3.3 His Excellency the Governor directs that a minimum allocation of Rs. 1475 crore should be earmarked for backlog removal in sectors other than Irrigation in the Annual Plans for next three years starting from 2006-07. The distribution of this allocation among the three regions should be done in proportion to the remaining backlog of the respective regions as on
1 April 2005 as given in the statement at Annexure-IV. The region-wise allocation of Rs. 1475 crore outlay for backlog removal in 2006-07 should be as follows:

<table>
<thead>
<tr>
<th>Sr. No.</th>
<th>Region</th>
<th>Outlay for backlog removal (Rs. in crore)</th>
<th>Percentage to total</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.</td>
<td>Vidarbha</td>
<td>501.79</td>
<td>34.02</td>
</tr>
<tr>
<td>2.</td>
<td>Marathwada</td>
<td>322.29</td>
<td>21.85</td>
</tr>
<tr>
<td>3.</td>
<td>Rest of Maharashtra</td>
<td>650.92</td>
<td>44.13</td>
</tr>
<tr>
<td>4.</td>
<td><strong>Total</strong></td>
<td><strong>1475.00</strong></td>
<td><strong>100.00</strong></td>
</tr>
</tbody>
</table>

Further, the sectoral allocation for backlog removal within the region should be done in proportion to the remaining backlog in the respective sectors as on 1 April 2005 as given in the statement at Annexure V.

**3.4** Planning Department should study the distortions in the expenditure pattern in other backlog sectors for last three years and after assessing the reasons for the same ensure that the outlays earmarked for backlog removal are expended appropriately in future.

**3.5 Scheme-wise Outlays for Removal of Backlog within Sectors:**

Within the overall allocation for the removal of backlog in the areas under the respective Development Boards, as mentioned above, the Scheme-wise outlays should be made by the Planning Department based on the recommendations made in consultation with the respective Development Boards and the concerned District
Planning Committees in respect of district level schemes and the concerned Departments in respect of State Pool and State Level Schemes.

3.6 After deducting allocation for the Irrigation Sector and funds for removal of backlog in other backlog sectors, the Divisible portion of the remaining Plan outlays should be distributed amongst the three regions in proportion to the overall population of the respective regions.

3.7 The funds from backlog to Non-backlog and from the area of one Development Board to that of another Development Board shall not be diverted.

By order and in the name of the Governor of Maharashtra.

Sd/-

(Raj Bhavan, Mumbai)
Secretary to the Governor of Maharashtra

Date: 6th March 2006