

न्यायालय मुख्य आयुक्त दिव्यांगजन

COURT OF THE CHIEF COMMISSIONER FOR PERSONS WITH DISABILITIES (DIVYANGJAN)

दिव्यांगजन सशक्तिकरण विभाग/Department of Empowerment of Persons with Disabilities (Divyangjan) सामाजिक न्याय और अधिकारिता मंत्रालय/Ministry of Social Justice & Empowerment भारत सरकार/Government of India

5वाँ तल, एन.आई.एस.डी. भवन, जी-2, सेक्टर-10, द्वारका, नई दिल्ली-110075; दूरभाष : (011) 20892364 5th Floor, N.I.S.D. Bhawan, G-2, Sector-10, Dwarka, New Delhi-110075; Tel.: (011) 20892364 Email: CCpd@nic.in; Website: www.ccpd.nic.in

Case No: 14089/1103/2023

In the matter of -

Shri Rakesh Kumar ... Complainant

Versus

The Secretary, ... Respondent No. 1 Railway Board, Ministry of Railways

1. Gist of the Complaint

1.1 Shri Rakesh Kumar, a person with **75% locomotor disability**, submitted a complaint via email dated **26.04.2023**, alleging that **Train Nos. 12324 (Howrah-Barmer) and 12323 (Barmer-Howrah)** do not have a **Divyang (PwD) coach**, thereby denying accessible travel facilities to persons with disabilities. He requested that an appropriate accessible coach be attached to both trains.

2. Notice issued to the Respondent:

2.1 Notices were issued to the Respondent on **02.06.2023** and **03.07.2023**, seeking comments on the complaint. No reply was received. A hearing was accordingly scheduled on **03.04.2025**.

3. Hearing:

3.1 A hearing in hybrid mode (online/offline) was conducted on **03.04.2025**. The following parties/representatives were present during the hearing:

S	I.	Name and Designation of the Attendees	Parties	Mode	
			İ		

No.							
1.							
	Rakesh I	Kumar	Complainant	Online			
2.							
	Sanjay	Kumar	Mishra,	Assistant	Traffic	Respondent	Online
	Manage	r,					

4. Record of Proceedings

- 4.1 The Court expressed concern regarding the Respondent's **persistent non-response** to the statutory notices issued on 02.06.2023 and 03.07.2023.
- 4.2 The Complainant submitted that the absence of PwD-reserved coaches in the two trains reflects a broader and longstanding problem of inaccessible rail services experienced by persons with disabilities.
- 4.3 The Respondent stated that the said trains have been converted to Linke-Hofmann-Busch (LHB) rakes. Under LHB operations, when there are more than six air-conditioned coaches, two power cars are required until the route is fully electrified. Only after electrification can the SLR (Sitting-cum-Luggage Rake) coach with PwD facilities be reinstated. The Respondent submitted that electrification between Jodhpur and Bikaner is still in progress.
- 4.4 The Court noted that while the Complainant's concern is legitimate from an accessibility standpoint, **Rule 38 of the RPwD Rules, 2017** requires that a complaint before this Court be filed by an "**aggrieved person**." As the Complainant is no longer a resident of the area and has not demonstrated a **personal grievance**, the complaint does not meet the statutory threshold of maintainability.
- 4.5 Nevertheless, the Court took note of the Railway Accessibility Guidelines issued by the Department of Empowerment of Persons with Disabilities (DEPwD) on 12.03.2024, which mandate full accessibility of trains, coaches, and platforms for all disability categories. The guidelines provide a two-year compliance period ending in 2026.
- 4.6 The Court also referred to the judgment of the Hon'ble Supreme Court in Rajive Raturi v. Union of India, 2024 INSC 858 (08.11.2024), which identifies railways as one of six critical sectors requiring mandatory accessibility compliance. The Court reiterated that accessibility in the Indian Railways must be implemented in a uniform and standardised manner. Merely providing a single dedicated coach is insufficient; accessibility must be integrated into the entire passenger ecosystem.

3. Observations

- 3.1 Although the complaint is not maintainable due to lack of personal grievance under Rule 38, the submissions reveal systemic accessibility gaps that warrant review under **Section 75 (1) (c) and (d)** of the RPwD Act namely, reviewing safeguards and recommending remedial measures for effective implementation.
- 3.2 The Respondent's explanation regarding LHB rake configuration is noted; however, accessibility obligations **cannot be postponed indefinitely**. Electrification delays cannot justify the prolonged non-provision of Divyang-friendly coaches.
- 3.3 The Court finds that the Respondent must ensure compliance with (i) **DEPwD standards (12.03.2024)** and (ii) **constitutional and statutory accessibility mandates**, and must furnish concrete steps being taken to ensure accessibility on the route in question.

4. Recommendations

- 4.1 In exercise of mandates and powers under **Sections 75 to 77** of the RPwD Act, the Respondent (Railway Board) is **recommended** to:
 - (a) Review the accessibility status of **Train Nos. 12323 and 12324**, including LHB rake configurations.
 - (b) Ensure that **Divyang-friendly coaches** or alternate accessible arrangements are provided at the earliest feasible stage.
 - (c) Align implementation with **DEPwD's Railway Accessibility Guidelines (12.03.2024)** and the binding principles laid down in **Rajive Raturi** (2024).
 - (d) Establish a uniform accessibility strategy for LHB trains to avoid route-specific disparities.
 - (e) Investigate into the lack of response to the notices of this Court as mentioned in para 2 above and take necessary remedial action.
- 4.2 In terms of **Section 76 of the RPwD Act, 2016**, the Respondent shall submit an **Action Taken Report (ATR)** within **three months** from receipt of this Order, with a copy endorsed to the Complainant.
- 5. In light of the above and subject to compliance with the recommendations, the matter is **disposed of**.

(S.Govindaraj) Commissioner for Persons with Disabilities