

**GOVERNMENT OF INDIA
NATIONAL COMMISSION FOR MINORITY
EDUCATIONAL INSTITUTIONS**

CASE NO. 175 OF 2019

In the matter of :-

**P.T.M.U.P. School, Palliyoth, Ekarool P.O., Unnikulam,
Balussery Edu. Sub District, Thamarassery, Kozhikode
District, Kerala-673574**

..... Petitioner

Vs.

**Secretary, General Education Department, Government
of Kerala, Thiruvananthapuram, Kerala-695001**

..... Respondent

Present: Mr. Junais P, Advocate for the petitioner.
None for the respondent.

O R D E R

Dated: 01.07.2021

Justice Narendra Kumar Jain, Chairman

1. Mr. T.P. Badarudheen, Manager and authorized representative of P.T.M.U.P. School, Palliyoth, Ekarool P.O., Unnikulam, Balussery Edu. Sub District, Thamarassery, Kozhikode District, Kerala-673574 has filed an application dated 05.04.2019 for grant of Minority Status Certificate (in short 'MSC) to the petitioner institution.
2. Learned Counsel for the petitioner filed photocopy of an affidavit of Mr. T.P. Badarudheen, Manager and authorized representative of the P.T.M.U.P. School in support of the averments made in the petition and to prove that the beneficiaries of the petitioner institutions are members of the Muslim minority community. He has also filed copy of each application dated 28.11.2018 sent to State

competent authority for grant of No Objection Certificate (in short 'NOC'), copy of impugned order dated 19.02.2019 passed by the Government of Kerala, Identity Certificate issued by the District Educational Officer, Balussery, Kerala, mentioning that the petitioner institution is functioning under Single Management under the Managership of Mr. T.P. Badarudheen.

3. The background fact of this case is that the petitioner institution has filed application dated 28.11.2018 for grant of NOC to the applicant institution and the above application was disposed of vide order dated 19.2.2019 by the competent authority of the State Government of Kerala, which reads as follows:

“Attention is invited to the reference cited. At present State Govt. is not granting minority status to the educational institutions in the state. As per Section 11(f) of the National Minority Educational Institutions Act, 2004, the National Commission for Minority Educational Institutions, New Delhi (NCMEI) constituted under Section 3 of the Act, can decide all questions relating to the minority status of an educational institution and to declare it as a minority educational institution. Hence the applicant is free to approach the Commission for obtaining minority status.”

4. In these circumstances, this petition has been filed by the petitioner for grant of minority status certificate.
5. It is argued by the learned counsel for the petitioner that the competent authority of the State of Kerala has failed to appreciate the provisions of NCMEI Act, 2004 and wrongly disposed of the application with the observation that the State Government is not granting minority status certificate to the educational institutions in the State. As per Section 11(f) of the National Commission for Minority

Educational Institutions Act, 2004, this Commission constituted under Section 3 of the Act, can decide all questions relating to the minority status of an educational institution and to declare it as a minority educational institution. Hence the applicant is free to approach the Commission for obtaining minority status.

6. Learned Counsel for the petitioner submitted that the competent authority has given liberty to the petitioner to file application for grant of minority status certificate before this Commission. The petitioner institution is fulfilling all the criteria as per NCMEI Act, 2004, for grant of NOC. The competent authority has failed to consider petitioner's application for grant of NOC. To obtain minority status certificate is a constitutional right of minority educational institution. The petitioner institution is established and administered by the members of the Muslim minority community. The impugned order dated 19.02.2019 is clearly against the verdict of Hon'ble Apex Court in the matter of SISTERS OF ST. JOSEPH OF CLUNY V/S THE STATE OF WEST BENGAL & ORS (Civil Appeal No. 3945/2018, Judgement dated 18/04/2018).
7. The petitioner institution is established and administered by the members of the Muslim minority community. The copy of affidavit of Mr. T.P. Badarudheen clearly reflects that the petitioner institution has been established primarily for the benefit of Muslim minority community.
8. In the facts and circumstances of the case, learned counsel for the petitioner prayed for grant of minority status certificate in favour of the petitioner institution.
9. We have heard the learned counsel for the petitioner and perused the entire record i.e. copy of affidavit of Mr. T.P. Badarudheen, application dated 28.11.2018 sent to the State competent authority for grant of No Objection Certificate (in short 'NOC'), impugned order dated 19.02.2019 passed

by the Government of Kerala, Identity Certificate issued by the District Educational Officer, Balussery, Kerala.

10. By the impugned order dated 19.02.2019, the respondent has disposed of the application filed by the petitioner institution and stated that at present the State Government is not granting minority status certificate to the educational institutions in Kerala State and also ordered that this Commission has power to decide all questions relating to the minority status of an educational institution and to declare it as a minority educational Institution.
11. In our considered opinion, any State Government cannot deny for grant of minority status certificate as this is constitutional right of a minority institution. As per the Article 30 (1) of the Indian Constitution "all minorities whether based on religion or language shall have the right to establish and administer educational institutions of their choice." These rights are protected by prohibition against their violation. The prohibition is contained in Article 13 of the Constitution which declares that any law in breach of the fundamental rights would be void to the extent of such violation. It is well settled that Article 30(1) cannot be read in a narrow and pedantic sense and being a fundamental right, it should be given its widest amplitude. The width of Article 30 (1) cannot be cut down by introducing in it considerations which are destructive to the substance of the right enshrined therein. As per the Constitution of India and the provisions of NCMEI Act, 2004 eligibility criteria for grant of Minority Status Certificate is that the educational institution is established and administered by a member/ members of the religious community and primarily for the benefit of the minority community. It is also reflected by the order of the competent authority that the State Government is not granting minority status to any educational institution. The petitioner institution has filed application before the State

competent authority for grant of NOC under Section 10 of the NCMEI Act, 2004.

12. It is relevant to mention here that Article 30 (1) of the Constitution gives linguistic and religious minorities a fundamental right to establish and administer educational institution of their choice. The rationale behind Article 30 (1) of the Constitution is to give protection to minorities to run educational institutions of their choice. In the Kerala Education Bill 1957 (AIR 1958 SC 959), Hon'ble Supreme Court observed as under: -

“The key to the understanding of the true meaning and implication of the Article under consideration are the words “of their choice”. It is said that the dominant word is “choice” and the content of that Article is as wide as the choice of the particular minority community may make it.”

So, the stand taken by the State of Kerala is virtually in negation of the constitutional protection afforded to the minorities for establishment of educational institutions of their choice.

13. The NCMEI Act, 2004 was amended twice in order to further broad based and expand the functions as well as the quasi judicial powers of the NCMEI. The sections relevant for just decision of this case are set out here below:

“Section 10 :- Right to establish a Minority Educational Institution :-
(1) Subject to the provisions contained in any other law for the time being in force, any person, who desires to establish a Minority Educational Institution may apply to the competent authority for the grant of no objection certificate for the said purpose.”

(2) The Competent authority shall,—

(a) on perusal of documents, affidavits or other evidence, if any; and

(b) after giving an opportunity of being heard to the applicant, decide every application filed under sub-section (1) as expeditiously as possible and grant or reject the application, as the case may be: Provided that where an application is rejected, the Competent authority shall communicate the same to the applicant.

(3) Where within a period of ninety days from the receipt of the application under sub-section (1) for the grant of no objection certificate,—

(a) the Competent authority does not grant such certificate; or

(b) where an application has been rejected and the same has not been communicated to the person who has applied for the grant of such certificate, it shall be deemed that the Competent authority has granted a no objection certificate to the applicant.

(4) The applicant shall, on the grant of a no objection certificate or where the Competent authority has deemed to have granted the no objection certificate, be entitled to commence and proceed with the establishment of a Minority Educational Institution in

accordance with the rules and regulations, as the case may be, laid down by or under any law for the time being in force.

Explanation —

For the purposes of this section —

(a) “applicant” means any person who makes an application under sub-section (1) for establishment of a Minority Educational Institution;

(b) “no objection certificate” means a certificate stating therein, that the Competent authority has no objection for the establishment of a Minority Educational Institution”.

Section 12 A:-

(1) Any person aggrieved by the order of refusal to grant no objection certificate under sub-section (2) of section 10 by the Competent Authority for establishing a Minority Educational Institution, may prefer an appeal against such order to the Commission.

(2) An appeal under sub-section (1) shall be filed within thirty days from the date of the order referred to in sub-section (1) communicated to the applicant: Provided that the Commission may entertain an appeal after the expiry of the said period of thirty days, if it is satisfied that there was sufficient cause for not filing it within that period.

(3) An appeal to the Commission shall be made in such form as may be prescribed and shall be accompanied by a copy of the order

against which the appeal has been filed.

(4) The Commission, after hearing the parties, shall pass an order as soon as may be practicable, and give such directions as may be necessary or expedient to give effect to its orders or to prevent abuse of its process or to secure the ends of justice.

(5) An order made by the Commission under sub-section (4) shall be executable by the Commission as a decree of a civil court and the provisions of the Code of Civil Procedure, 1908 (5 of 1908), so far as may be, shall apply as they apply in respect of a decree of a civil court.

Section 12B:- Power of Commission to decide on the minority status of an educational institution.

(1) Without prejudice to the provisions contained in the National Commission for Minorities Act, 1992 (19 of 1992), where an authority established by the Central Government or any State Government, as the case may be, for grant of minority status to any educational institution rejects the application for the grant of such status, the aggrieved person may appeal against such order of the authority to the Commission.

(2) An appeal under sub-section (1) shall be preferred within thirty days from the date of the order communicated to the applicant: Provided that the Commission may entertain an appeal after the expiry of the said period of thirty days, if it is satisfied that there was sufficient cause for not filing it within that period.

(3) An appeal to the Commission shall be made in such form as may be prescribed and shall be accompanied by a copy of the order against which the appeal has been filed.

(4) On receipt of the appeal under sub-section (3), the Commission may, after giving the parties to the appeal an opportunity of being heard, decide on the minority status of the educational institution and shall proceed to give such direction as it may deem fit and, all such directions shall be binding on the parties.”

14. As per the above provisions, the person who desires to establish minority institution is to apply to the competent authority of the State Government for grant of NOC for the said purpose under section 10 of the NCMEI Act, 2004. The Act of 2004 also conferred powers of appeal against orders of the competent authority of State to the NCMEI under section 12A as well as over authorities that were established by the Central Government or State Government who rejected application for grant of MSC to an educational institution under section 12B of the NCMEI Act, 2004.
15. The Hon'ble Supreme Court in Civil Appeal No. 3945 of 2018 in the matter of Sisters of St. Joseph of Cluny V/s. The State of West Bengal and Ors. (2018) 6 SCC 772 vide order dated 18.4.2018 has also held that:-

“However, Section 10(1), which was introduced at the same time as Section 11(f) by the Amendment Act of 2006, carves out one facet of the aforesaid power contained in Section 11(f), namely the grant of a no objection certificate to a minority educational institution at its inception. Thus, any person who desires

to establish a minority educational institution after the Amendment Act of 2006 came into force, must apply only to the competent authority for the grant of a no objection certificate for the said purpose. It is a little difficult to subscribe to Shri Hedge's argument that the said powers are concurrent. Harmoniously read, all applications, for the establishment of a minority educational institution after the Amendment Act of 2006 must go only to the competent authority set up under the statute. On the other hand, for the declaration of its status a minority educational institution at any state post establishment, the NCMEI would have the power to decide the question and declare such institution's minority status."

16. Looking to the provisions of NCMEI Act, 2004 and the judgement of Hon'ble Apex Court in the matter of Sisters of St. Joseph of Cluny (Supra), this Commission has both jurisdiction original as well as appellate, any educational institution who desires to establish minority educational institution has two options. Firstly, he can apply before an authority established by the Central Government or any State Government, Union Territory as the case may be for grant of MSC to any educational institution and if above authority rejected the application for grant of MSC, the aggrieved person may appeal against such order of the authority to this Commission under section 12B of NCMEI Act, 2004. Secondly, under section 10 of NCMEI Act, 2004 whosoever desires to establish an minority educational institution has to apply the Competent Authority of the State Government for grant of NOC within a period of 90 days from the receipt of the application, if competent authority does not grant NOC or application has been rejected but not communicated

to the appellant it shall be deemed that NOC has granted and the appellant can file application for grant of NOC straightaway to this Commission. Any person aggrieved by the order of refusal to grant NOC by the competent authority may prefer an appeal to this Commission under section 12A of NCMEI Act, 2004.

17. In our considered opinion educational institution can opt one course either to file application for grant of MSC before the State Competent Authority or to file grant of NOC. In the present case appellant has applied for grant of NOC to the State Competent Authority but instead of deciding the NOC application competent authority of the State has passed impugned order dated 19.02.2019 which is under challenged in this appeal.
18. In view of the above facts and observations, it is an admitted fact that the appellant institution had applied to competent authority of the State of Kerala for grant of NOC under section 10 of NCMEI Act, 2004 and the said application was not decided in accordance with the provisions of NCMEI Act, 2004 and verdict of the Hon'ble Apex Court by the State competent authority and passed the impugned order dated 19.02.2019. So in the interest of justice, we are of the considered opinion, without going on the merits of the case, the appeal is allowed, set aside the impugned order dated 19.02.2019 and it is just, proper and fit case to send the matter back to the state competent authority with the request to decide the application of the appellant institution for grant of NOC under Section 10 of the NCMEI Act, 2004 on merits after considering all the documents produced by the appellant institution at the earliest, expeditiously.
19. Office is directed to send copy of this order to the State Competent Authority and in the interest of justice, in addition the petitioner institution is also directed to produce certified copy of this order

before the State Competent Authority immediately for compliance of this order.

In view of the above, the present appeal is disposed of in accordance with this order.

Signed, pronounced and published on **Thursday, 1st day of July, 2021.**

**JUSTICE NARENDRA KUMAR JAIN
CHAIRMAN**

**DR. JASPAL SINGH
MEMBER**

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