

ECONOMIC AND FUNCTIONAL CLASSIFICATION OF BUDGETS OF

MUNICIPAL COMMITTEES/COUNCILS/CORPORATION 2019-20

ISSUED BY:
DEPARTMENT OF ECONOMIC AND STATISTICAL AFFAIRS, HARYANA

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PREFACE

Economic and Functional Classification of the Budgets of Municipal Committees/

Councils/Corporations in Haryana is an attempt to recast the state Municipal transactions in order to

assess the economic and functional significance of these transactions. Economic Classification

groups together the items of receipts and expenditure by their economic characters such as

consumption expenditure, capital formation, transfer payments etc. whereas the Functional

Classification groups them according to the particular purpose of function they perform such as

education, medical & public health, economic services etc. It indicates the relative changes in the

income and expenditure of Municipal Committees/Councils/Corporations in the State during the

year as compared to previous year.

The Department of Economic and Statistical Affairs, Haryana is preparing Economic

and Functional Classification of the Budgets of Municipal Committees/Councils/Corporations in

accordance with the guidelines of the National Statistical Office (NSO), Govt. of India since

1966-67.

I take this opportunity to thanks the NSO for providing valuable guidance for

preparing this report. Efforts made by the District Statistical Offices for collection of data from

Municipal Committees/Councils/Corporations are also acknowledged. The cooperation extended by

various Municipal Committees/Councils/Corporations for providing required data is also highly

appreciated and acknowledged.

The efforts made by Sh. Bijender Kumar, Research Officer and other team members

namely, Sh. Rajesh Duhan, Field Assistant and Mr. Sachin, Data Entry Operator under the

supervision of Director in bringing out this report are also acknowledged.

I hope this report will provide an useful information for Administrators, Planners

and Research Scholars interested in the study of Budgets of Municipal Committees/Councils/

Corporations of the State.

Dr. Rajvir Bhardwaj

Panchkula

Dated: 31 August, 2022

Director

Department of Economic &

Statistical Affairs, Haryana.

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CHAPTER-I

INTRODUCTION

The Budget of a Municipal Committee/Council/Corporation presents detailed information about its revenue, expenditure and other financial transactions during the financial year in terms of various departments and purposes but it does not clearly explain the economic significance of various items of revenue and expenditure as these items are not recorded separately therein. Therefore, from the study of budget document (G-1 Form), as they are, it is possible to have a clear idea of consumption expenditure, capital formation, current receipts etc. of a Municipal Committee/Council/Corporation.

Thus, in the present report viz., "Economic and Functional Classification of the Budgets of Municipal Committees/Councils/Corporations 2019-20" an attempt has been made to bring together the details of significant heads under various accounts.

Besides, the items of revenue and expenditure of Municipal Committees/Councils/Corporations have also been re-classified and re-grouped according to particular purpose of function they perform such as education, medical & public health, economic services etc. The two types of classification are integrated into Economic and Functional Classification and Services are splitter horizontally into economic categories and vertically into functional categories.

The present study covers the budgets \of 10 Municipal Corporations, 19 Municipal Councils and 57 Municipal Committees that existed in Haryana as on March, 2020.

CHAPTER-II

THE SET OF ACCOUNTS

The following five accounts containing the re-classified data of all the Municipal Committees/Councils/Corporations in the state for the years 2017-18, 2018-19 and 2019-20 are presented in this chapter:-

Account-I Transactions in Commodities and Services and Transfers:

Current Account of Administrative Departments of Municipal Committees/Councils/Corporations.

Account-II Transactions in Commodities and Services and Transfers:

Current Account of Departmental Commercial Undertakings of Municipal Committees/Councils/Corporations.

Account-III Transactions in Commodities and Services and Transfers:

Capital Account of Administrative Departments and Departmental Commercial Undertakings of Municipal Committees/Councils/Corporations.

Account-IV Changes in Financial Assets and Liabilities:

Capital Account of Municipal Committees/Councils/Corporations.

Account-V Cash and Capital Reconciliation Account of Municipal Committees/

Councils/Corporations.

ACCOUNT-I

Transactions in Commodities & Services and Transfers: Current Account of Administrative Departments of Municipal Committees/Councils/Corporations

(₹ Lakh)

Sr.	Expenditure	2017-18	2018-19	2019-20	Sr.	Revenue	2017-18	2018-19	2019-20
No.					No.				
1	2	3	4	5	6	7	8	9	10
1	Consumption	159418	149949	176116	1	Tax Revenue	77247	52539	43288
	Expenditure								
1.1	Wages & Salaries	129220	89459	106213	1.1	Taxes on Income	1306	317	1675
1.2	Net Purchase of	30198	60490	69903	(a)	Profession or Trade Tax	771	149	191
	Commodities &								
	Services(a+b-c)								
(a)	Purchase of	12912	13793	25334	(b)	Servant Tax	535	168	1484
	Commodities								
(b)	Repairs and	35309	49668	51709	1.2	Taxes on Commodities &	9247	11723	9787
	Maintenance					Services			
(c)	Less Sale of	18023	2971	7140	(a)	Octroi	-	-	-
	Commodities								
2	Transfer	3810	1794	1518	(b)	Water Tax	-	1909	3126
	Payments								
2.1	Interest	3810	1794	1517	(c)	Terminal Tax	4797	1018	283
2.2	Grants	-	-	1	(d)	Taxes on Vehicles	412	505	148
2.3	Other Current	-	-	-	(e)	Taxes on Animals (Including Fee	99	222	98
	Transfers					for Registration of Dogs) etc.			
3	Savings on	81390	105454	66054	(f)	Fee for Vehicle Licenses	131	290	152
	Current Account				, ,				
					(g)	License Fee for Job Porters	89	178	50
					(h)	Dangerous & Offensive Trade,	1105	1189	608
						License Fees and for Letting off Fire			
						Works			

Continued.....

Sr. No.	Expenditure	2017-18	2018-19	2019-20	Sr. No.	Revenue	2017-18	2018-19	2019-20
1	2	3	4	5	6	7	8	9	10
_	_		-		(i)	Tolls on Vehicles & Animals	169	4	1014
					(j)	Local Rate	733	2808	324
					(k)	Income from Public Safety and Convenience	1712	3600	3984
					1.3	Taxes on Properties & Capital Transactions	66694	40499	31826
					(a)	Taxes on Buildings and Land	48881	20501	18818
					(b)	Income from Municipal Properties	17813	19998	3008
					2	Administrative Receipts	532	706	573
					3	Revenue Grants and Contributions	57572	58643	90717
					4	Other Income from	19187	15940	23406
					(a)	Profit Transferred from Departmental Commercial Undertaking (Account II)	12077	(-)2921	529
					(b)	Income from Investment	194	104	692
					(c)	Interest Receipts	6916	18757	22185
					5	Miscellaneous Receipts	90080	129369	85704
	Total	244618	257197	243688		Total	244618	257197	243688

ACCOUNT-II

Transactions in Commodities & Services and Transfers: Current Account of Departmental Commercial Undertakings of Municipal Committees/Councils/Corporations

Sr.	Expenditure	2017-18	2018-19	2019-20	Sr.	Revenue	2017-18	2018-19	2019-20
No.					No.				
1	2	3	4	5	6	7	8	9	10
1	Wages and Salaries	3095	4706	2512	1	Gross Sale	16502	1909	3126
						Proceeds			
2	Commodities & Services	185	124	85	(a)	Electricity			-
3	Repairs & Maintenance	1068	-	-	(b)	Transport			-
4	Interest (Water Supply)	77	-	-	(c)	Water	16502	1909	3126
						Supply			
5	Profit Transferred to Current	12077	(-)2921	529					
	Account								
	Total	16502	1909	3126		Total	16502	1909	3126

ACCOUNT-III

Transactions in Commodities & Services and Transfers: Capital Account of Administrative Departments and Departmental Commercial Undertakings of Municipal Committees/Councils/Corporations

Sr.	Disbursement	2017-18	2018-19	2019-20	Sr.	Revenue	2017-18	2018-19	2019-20
No.					No.				
1	2	3	4	5	6	7	8	9	10
1	Capital Formation (A+B)	87236	101099	106197	1	Savings on Current Account	81390	105454	66054
	A. Administrative	87126	101099	106197	2	Capital Transfers	9232	45759	37898
	Departments					1			
	1.1 Buildings & Other Construction	86577	97750	104101	2.1	Capital Grants	847	27	-
	1.2 Machinery & Equipment Contributions & Recoveries	549	3349	2096	2.2	Suspense Account	8385	45732	37898
	B Departmental	110	-	-					
	Commercial Undertakings								
	1.1 Buildings and Other	110	-	-					
	Construction (Water Supply)								
	1.2 Machinery and Equipment	-	-	-					
2	Increase in Inventories	8519	13761	21936					
	(Suspense Account)								
3	Capital Transfers	-		-					
4	Balance: Surplus/Deficit on	(-)5133	36353	(-)24181					
	all Transactions in								
	Commodities and Transfers								
	Total	90622	151213	103952		Total	90622	151213	103952

ACCOUNT-IV

Changes in Financial Assets and Liabilities: Capital Account of Municipal Committees/Councils/Corporations

Sr.	Outgoing	2017-18	2018-19	2019-20	Sr.	Incoming	2017-18	2018-19	2019-20
No.					No.				
1	2	3	4	5	6	7	8	9	10
1	Repayment of Loan and	353	4741	1997	1	Loans and	1641	975	2616
	Advances					Advances			
2	Un-earmarked Investment	1553	212	1329					
3	Balance : Deficit in Financial	(-)265	(-)3978	(-)710					
	Assets and Liabilities								
	Total	1641	975	2616		Total	1641	975	2616

ACCOUNT-V Cash and Capital Reconciliation Account of Municipal Committees/Councils/Corporations

								(mixii)
Sr.	Outgoing	2017-18	2018-19	2019-20	Sr.	Incoming	2017-18	2018-19	2019-20
No.					No.				
1	2	3	4	5	6	7	8	9	10
1	Increase in Cash	(-)5398	32375	(-)24891	1	Surplus in all Transactions	(-)5133	36353	(-)24181
	Balance					in Commodities & Services			
						and Transfer			
						(Balancing Item 4 of			
						Account-III)			
					2	Net Increase in Financial	(-)265	(-)3978	(-)710
						Assets /Liabilities			
						(Balancing Item 3 of			
						Account-IV)			
	Total	(-)5398	32375	(-)24891		Total	(-)5398	32375	(-)24891

CHAPTER-III

MAIN FINDINGS

The main findings emerging from the Economic Classification of Municipal budgets are depicted below:-

Total Expenditure as per Economic Classification:

The total expenditure of the Municipal Committees/Councils/Corporations in the State excluding operating expenses of Departmental Commercial Undertakings was ₹309093 lakh during 2019-20 as compared to ₹271556 lakh during 2018-19 and ₹260889 lakh during 2017-18 registering an increase of 13.82 percent in 2019-20 over 2018-19 and 4.09 percent in 2018-19 over 2017-18 respectively. The Municipal Committees/Councils/Corporations incurred expenditure mainly on wages and salaries of Municipal staff, construction of roads, pavement and maintenance of streets and drainage works. The allocation and expenditure is given in the table below:

Table 3.1: Expenditure by Municipal Committees/Councils/Corporations in Haryana

(₹ Lakh) Sr. 2017-18 2018-19 2019-20 Item No. (Accounts) (Accounts) (Accounts) 2 1 3 255173 264809 304249 1. **Final Outlays** (97.81)(97.52)(98.43)149949 a) Consumption Expenditure (Vide item- 1 159418 176116 (61.11)(55.22)(56.98)of Account-I) 87236 101099 106197 Capital Formation (Vide item-1 b) (34.36)(33.44)(37.23)Account-III) 21936 Suspense Account (vide item-2 8519 13761 c) Account-III) (3.26)(5.07)(7.09)1794 2. Transfer Payments to the rest of the 3810 1518 (0.49)(1.46)(0.66)**Economy** 1794 1518 3810 Current Transfer (Vide item-2 of a) (1.46)(0.66)(0.49)Account No. 1) Capital Transfer (Vide item-3 Account No. III) 1906 4953 3326 **3.** Financial Investment and Loans to (0.73)(1.82)(1.08)the rest of the Economy (Vide item 1 & 2 of Account-IV) Total Exp. (as per Economic Classification) 260889 271556 309093 (100.00)(100.00)(100.00)

3.1 (a) Final Outlays

Final outlays represent direct demand for consumption expenditure, capital formation etc. of the Municipal Committees/Councils/Corporations. Final outlays constitute the major expenditure i.e. 98.43 percent in 2019-20 as compared to 97.52 percent in 2018-19 and 97.81 percent in 2017-18. Out of the final outlay, the consumption expenditure is estimated amount of ₹176116 lakh (55.98 percent) which registered an decrease of 17.95 percent during 2019-20 as compare to the previous year 2018-19. The consumption expenditure was ₹149949 lakh (55.22 percent) during 2018-19 which registered an increase (5.94 percent) as compare to 2017-18.

3.1 (b) Capital Formation

The expenditure incurred on capital formation during 2019-20 was 34.36 percent of the total expenditure as against 37.23 percent during 2018-19 and 33.44 percent during 2017-18. Capital formation was to the tune of ₹ 106197 lakh in 2019-20 as compared ₹ 101099 lakh in 2018-19 showing an increase of 5.04 percent in 2019-20 over 2018-19 as compared to 15.88 percent in 2017-18 over 2016-17.

3.1 (2 & 3) Transfer Payments, Financial Investments and Loans

The expenditure of ₹1518 lakh forming 0.49 percent of the total expenditure in 2019-20 represents transfer payments on current and capital accounts, financial investment and loans and advances to the rest of the economy. The corresponding figure for the year 2018-19 was ₹1794 lakh (0.66 percent) and for the year 2017-18 was ₹3810 lakh (1.46 percent).

3.2 Financial Assistance for Capital Formation

In addition to the capital formation directly undertaken, the assistance was also provided to the rest of the economy for capital formation. The details of amount spent for this purpose for the years under review are given in the table below:

Table 3.2: Financial Assistance by Municipal Committees/ Councils/Corporations for Capital Formation in Harvana (₹ Lakh)

Sr. No.	Item	2017-18	2018-19	2019-20
1	2	3	4	5
1.	Loans for Capital Formation	-	-	-
2.	Un-earmarked Investments	1553	212	1329
	(Vide item 2 of Account –IV)			
	Total Financial Assistance for	1553	212	1329
	Capital Formation			

3.3 Capital Formation Out of Budgetary Resources

The details of investment for capital formation by Municipal Committees/Councils/Corporations out of budgetary resources are indicated in the table below:

Table 3.3: Capital Formation Out of Budgetary Resources of the Municipal Committees/Councils/Corporations in Haryana

(₹ Lakh)

Sr. No.	Item	2017-18	2018-19	2019-20
1	2	3	4	5
1.	Capital Formation by the Municipal Committee/ Councils/ Corporations (Vide item 1 of Account-III)	87236	101099	106197
2.	Finance Investment /Under marked Investment for capital formation to the rest of economy (Vide item 2 of Account – IV)	1553	212	1329
	Total Capital formation out of the Budgetary Resources of Municipal Committee/Councils/Corporation	88789	101311	107526

The Table 3.3 depicts that the total outlay provided for capital formation by Municipal Committees/Councils/Corporations out of their budgetary resources was ₹ 88789 lakh in 2017-18, ₹ 101311 lakh in 2018-19 and ₹ 107526 lakh in 2019-20 showing an increase by 6.13 percent in 2019-20 over 2018-19 and increase of 14.10 percent in 2018-19 over 2017-18.

3.4 Current Receipts

In assessing the economic implications of Municipal Expenditure, it is necessary to examine the resources from which they are financed. The Municipal Committees/Councils/Corporations derived income mainly from taxes on buildings and land & their other properties. The State Govt. also gives grants and loans to Municipal Committees/Councils/Corporations for developmental works and for salary of the Municipal staff. For proper assessment of economic implications of Municipal Expenditure, their sources of income have been grouped under significant economic heads in Table-3.4.

Table 3.4: Current Receipts of Municipal Committees/Councils/Corporations in Haryana

Sr. No.	Item	2017-18	2018-19	2019-20
1	2	3	4	5
1.	Tax Revenue (vide item 1 of Account-I)	77247 (31.58)	52539 (20.43)	43288 (17.76)
2.	Other Income (Vide item 4 of Account-I)	19187 (7.84)	15940 (6.20)	23406 (9.60)
3.	Miscellaneous Receipts (Vide item 5 of Account-I)	90080 (36.82)	129369 (50.30)	85704 (35.17)
4.	Revenue Grants and Contributions (Vide item 3 of Account-I)	57572 (23.54)	58643 (22.80)	90717 (37.23)
5.	Administrative Receipts (Vide item 2 of Account-I)	532 (0.22)	706 (0.27)	573 (0.24)
	Total	244618 (100.00)	257197 (100.00)	243688 (100.00)

The total current revenue of Municipal Committees/Councils/Corporations in the state was ₹243688 lakh in 2019-20 as against ₹257197 lakh in 2018-19 and ₹244618 lakh during 2017-18. The revenue decreased by 5.25 percent during 2019-20 over 2018-19 whereas it increased 5.14 percent during 2018-19 over 2017-18. Out of total revenue of ₹243688 lakh in 2019-20, ₹43288 lakh (17.76 percent) was from tax revenue. The corresponding percentages for 2018-19 and 2017-18 were 20.43 percent and 31.58 percent respectively.

3.5 Current Outgoing

The current outgoing which consists of consumption expenditure and transfer payments were ₹163228 lakh during 2017-18, ₹151743 lakh during 2018-19 and ₹176634 lakh during 2019-20. This shows an decrease of 7.04 percent during 2018-19 over 2017-18 while there was a increase of 16.40 percent during 2019-20 over 2018-19. Consumption expenditure constitutes the major portion of the current outgoing. Its contribution to total current outgoing were 97.67 percent, 98.82 percent and 99.15 percent during 2017-18, 2018-19 and 2019-20 respectively whereas the contribution of transfer payments to total current outgoing during the same period were only 2.33 percent, 1.18 percent and 0.85 percent respectively. The details are given in the following Table-3.5.

Table 3.5: Current Outgoing of Municipal Committees/Councils/Corporations in Haryana

Sr. No.	Item	2017-18	2018-19	2019-20
1	2	3	4	5
1.	Consumption Expenditure (Vide item 1 of Account –1)	159418 (97.67)	149949 (98.82)	176116 (99.15)
2.	Transfer Payments (Vide item 2 of Account-1)	3810 (2.33)	1794 (1.18)	1518 (0.85)
	Total Current Outgoing	163228 (100.00)	151743 (100.00)	177634 (100.00)

3.6 Gross Savings

Gross savings comprise savings of the Municipal Administration i.e. the surplus of Municipal Current Receipts over Municipal Current Expenditure.

3.6(a) Income Surplus/Deficit

The income surplus/deficit of Municipal Committees/Councils/Corporations is measured by the excess of investment over net saving and is shown in Table-3.6(a).

Table 3.6(a): Income Surplus/Deficit of the Municipal Committees/Councils/Corporations in Haryana

(₹ Lakh)

				(Lain)
Sr.	Item	2017-18	2018-19	2019-20
No.				
1	2	3	4	5
1.	Savings by the Municipal Committees/	81390	105454	66054
	Councils/Corporations (Vide item 3 of			
	Account-1)			
2.	Investment/Capital Formation by the	87236	101099	106197
	Municipal Committees/Councils/			
	Corporations (Vide item 1 of Account-III)			
	Income Surplus/Deficit of the Municipal	(-)5846	4355	(-)40143
	Committees/ Councils/Corporations (1-2)			

3.6(b) Other Surplus/Deficit

The other surplus/deficit on income account as indicated in the balancing items of account-III and IV forms the overall surplus/deficit which denotes the total requirements of finance over and above the savings affected by the Municipal Committees/Councils/Corporations. The overall financial position of Municipal Committees/Councils/Corporations are given in Table-3.6(b).

Table 3.6(b): Total Requirement of Finance for the Municipal Committees/Councils/Corporations in Haryana

Sr.No.	Item	2017-18	2018-19	2019-20
1	2	3	4	5
1.	Surplus on all Transactions on Commodities and Services and Transfer (Vide balancing item No.4 of Account -III)	(-)5133	36353	(-)24181
2.	Net Increase in Financial Assets (Vide balancing item No.3 of Account-1V)	(-)265	(-)3978	(-)710
	Surplus/Deficit Denoting Total	(-)5398	32375	(-)24891
	Requirements of Finance (1+2)			

3.7 Net Profit of Departmental Commercial Undertakings

The net profit of Departmental Commercial Undertakings i.e. the excess of gross receipts over operating expenses exhibits the financial result of the working of these undertakings. This is taken as profit and taken to current account of Municipal Committees/Councils/Corporations and add to their savings. The derivations of the net profit are shown below in Table-3.7.

Table 3.7: Net Profit of Departmental Commercial Undertakings of Municipal Committees/Councils/Corporations in Haryana

Sr. No.	Item	2017-18	2018-19	2019-20
1	2	3	4	5
1.	Gross Receipts (Vide item 1 of Account-II)	16502	1909	3126
2.	Operating Expenses (Vide item 1, 2, 3 and 4 of Account-II)	4425	4830	2597
	Net Profit (1-2)	12077	(-)2921	529

CHAPTER-IV

NOTES ON THE ACCOUNTS, THEIR DERIVATION AND RATIONALE

Account I: Transactions in Commodities and Services and Transfers: Current Account of Municipal Committees/Councils/Corporations

This account deals with the current revenue and expenditure of all the Municipal Committees/Councils/Corporations in the State. All departments other than those listed under Account-II in the chapter are considered as administrative for the purpose of this classification. The current expenditure of administrative departments consist of the final outlays of Municipal Committees/Councils/Corporations on current account which represents consumption. The final outlays are made up of purchases of commodities & and wages & salaries payments. Besides, final outlays, Municipal Committees/Councils/Corporations make transfer payments, i.e. grants, scholarships, prizes etc. to the rest of the economy which add indirectly to the disposable income of the community. To meet the current expenditure, Municipal Committees/ Councils/Corporations appropriate a part of the income of the community through a variety of taxes, miscellaneous receipts accruing during the course of administration. In addition, Municipal Committees/Councils/Corporations have an investment income from property and entrepreneurship. The Municipal Committees/Councils/Corporations also receive revenue grants, contributions and recoveries from the State Government and others. The excess of the current receipts over current expenditure denote the savings of the Municipal Committees/Councils/Corporations is available for capital formation. Some of the items included in this Account are explained as below:-

Item No. 1.1 Wages and Salaries:- This item including pay of the establishments (other than traveling and daily allowances) other allowances and honorarium and 50 percent of the

expenditure incurred on un-classified miscellaneous heads. Wages and Salaries also include contributions to provident funds.

Item No. 1.2 Net Purchase of Commodities and Services:- This item includes all expenditure under contingency, office supplies, fuel and light, expenditure on repairs and maintenance, printing, traveling and daily allowances, telephone and telegraph charges, taxes and rent of hired buildings, machinery and equipment, 50 percent lump-sum miscellaneous unclassified charges and other items for current operation.

Item No. 2 Transfer Payments:- Transfer payments include grants, scholarships, stipends, prizes and awards etc.

Item No. 3 Savings on Current Account: The balancing item on the Current Account of the Municipal Committees/Councils/Corporations represent the saving of this sector, i.e. surplus of current receipts over current expenditure.

Item No. 4 Tax Revenue:- This is classified into taxes on income, taxes on commodities and services and taxes on properties and capital transactions. Taxes on income include tax on profession or trade. Taxes on commodities and services consist of octroi, terminal tax, water tax, taxes on vehicles and animals and income under the head of public safety and convenience which include lighting, fire, fee for services of fire brigade etc. Taxes on properties and capital transactions comprise taxes on buildings, land and income from municipal properties (rent of land and buildings, dak bungalows, gardens, road side trees and tehbazari fees).

Item No. 5 Administrative Receipts:- These comprise of all kinds of receipts from administrative services (education, medical, public health, water supply and veterinary). They exclude, however, contributions from the State Government for the purpose for administration.

Item No. 6 Revenue Grants, Contributions and Recoveries:- These are current receipts accruing from the State Government and various Committees and Boards.

Item No. 7 Income from Property and Entrepreneurship:- This record the income receivable by the Municipal Committees/Councils/Corporations from Departmental Commercial Undertakings as well as the net rent, interest and dividend accruing to them from the ownership of buildings or financial assets.

Item No. 8 Miscellaneous Receipts:- This item includes fines and penalties, birth and death registration fees, copying fees etc.

Account-II: Transactions in Commodities and Services and Transfers: Current Account of Departmental Commercial Undertakings of Municipal Committees/Councils/Corporations

The Departmental Commercial Undertakings briefly be defined as agencies producing goods and services that are not provided free of charge. The essential characteristics distinguishing these departments from other administrative departments are that they charge for what they provide according to use and are thus able to meet a part or most of their costs from their sale proceeds. In this study electricity, transport and water supply have been classified as Departmental Commercial Undertakings.

The expenditure sides of the Departmental Commercial Undertakings spell out the current expenditure into wages and salaries, commodities and services, repairs and maintenance, interest, provision for depreciation and profit which is transferred to Administrative Departments. Repairs and maintenance expenditure is shown separately because of the importance of such expenditure of the efficient working of commercial enterprises.

Account–III: Transactions in Commodities and Services and Transfers: Capital Account of Administrative Departments and Departmental Commercial Undertakings of Municipal Committees/Councils/Corporations

This Account is concerned with the total capital outlay representing physical assets and capital formation by the Administrative Departments and Commercial Undertakings of the Municipal Committees/Councils/Corporations. The savings transferred from Account I and capital grants, contributions and recoveries received by the Municipal Committees/Councils/Corporations constitute the source of finance for all expenditure recorded in this Account. The difference between savings and capital formation and suspense account is often used in economic analysis as a measure of budgetary deficit. The surplus/deficit which is shown as balancing item in Account-III along with net increase in financial assets and liabilities in Account-IV gives the total requirements of finances of the Municipal Committees/Councils/Corporations.

Item 1.1 Buildings and Other Constructions:- This item includes all expenditure on works of buildings and reservoirs, construction of roads and pavement of streets.

Item 1.2 Machinery and Equipment:- Machinery and Equipment include expenditure incurred on the purchase of tools and plants by the Municipal Committees/Councils/Corporations of the State.

Item 2 Increase in Inventories:- This item represents increase or decrease in work stores and stock of goods etc. Suspense Account is included under the head 'Work Stores'.

Receipts on Capital Account

Receipts available for capital formation consists of gross savings on Current Account brought over from Account-I and capital grants, contributions and recoveries from the State Government and other institutions.

Account-IV: Changes in Financial Assets and Liabilities: Capital Account of Municipal Committees/Councils/Corporations

This account which shows the changes in the financial assets and liabilities of the Municipal Committees/Councils/Corporations in the State is concerned with transactions in financial investment and repayment of loans and advances. The balancing item of this Account representing net financial assets and liabilities when added to the deficit in Account-III which gives the total requirements of finance of the Municipal Committees/Councils/Corporations for fixed assets formation and for the accumulation of financial claims against the rest of the economy.

Account-V: Cash and Capital Reconciliation Account of Municipal Committees/ Councils/ Corporations

This Account sums up the net position in respect of Account-III and IV showing the effect of all transactions of the Municipal Committees/ Councils/ Corporations in the State on its cash position. As stated earlier, Account-III gives the net position in respect of all the transactions in commodities and services and transfers while Account-IV brings out the net position in respect of financial assets and liabilities.

CHAPTER -V

RECONCILIATION

In the present chapter an attempt has been made to reconcile the figures relating to total income and expenditure of Municipal Committees/Councils/Corporations with the revenue and expenditure as worked out by the Economic Classification.

5.1 Reconciliation of Income

The various adjustments in the Economic Classification to arrive at the income as given in the Municipal budgets for the years under review are spelt on in detail in the table below:

Table 5.1: Income Reconciliation of Municipal Committees/Councils/Corporations Budgets in Haryana

Sr. No.	Revenue	2017-18	2018-19	2019-20
1	2	3	4	5
1.	Total Income of the Municipal	302093	305890	294997
1.	Committees/Councils/Corporations	302093	303070	<i>494991</i>
	Total of (# + *)			
LESS			L	
2.	Sale of Commodities and Services	18023	2971	7140
	treated as deduction of consumption			
	expenditure(Vide item 1.2c of AcctI)			
	(Exp.)			
3.	Suspense Account (Vide item 2.2 of	8385	45732	37898
	AcctIII)			
4.	Capital Transfers (Capital Grants and	847	27	-
	Contributions and recoveries) (Vide			
	item 2.1 of AcctIII)			
5.	Sale Proceeds of Departmental	16502	1909	3126
	Commercial undertakings (Vide item 1			
	of AcctII)	1.641	07.5	2616
6.	Loans (Incomings) (Vide item 1 of	1641	975	2616
	AcctIV)			
7.	Profit of Departmental Commercial	12077	(-)2921	529
/ .	Undertakings (Vide item 5 of AcctII)	12077	(-)2)21	329
	(Exp.)			
	Total Adjustments (#)	57475	48693	51309
	Revenue as shown in the Economic	244618	257197	243688
	Classification (From Table 3.4) (*)			

5.2 Reconciliation Expenditure

The various adjustments in the Economic Classification to arrive at the expenditure as given in the Municipal Budgets for the years under review are spelt on in detail in the table below:

Table 5.2: Expenditure: Reconciliation of Municipal Committees/Councils/ Corporations Budgets in Haryana

Sr.	Expenditure (Revenue & Capital)	2017-18	2018-19	2019-20
No.				
1	2	3	4	5
1.	Total Expenditure of Municipal	283337	263755	299356
	Committees/Councils/Corporation			
2.	Sale of Commodities and Services	18023	2971	7140
	Treated as deduction of Consumption			
	Expenditure(Vide item 1.2c of AcctI)			
3.	Operating Expenses of Departmental	4425	4830	2597
	Commercial Undertakings (Item 2 of			
	Table 3.7)			
	Total Adjustments (2+3)	(-)22448	7801	9737
	Expenditure as shown in the			
	Economic Classification (From	260889	271556	309093
	Table 3.1)			

FUNCTIONAL CLASSIFICATION

CHAPTER-VI

PRINCIPLES OF FUNCTIONAL CLASSIFICATION

Economic classification groups the primary items of expenditure by their economic character while functional classification groups them according to the particular purpose they serve. It is designed to show how expenditure is divided into different types of services provided. It gives information about public expenditure devoted to a particular service or group of services, say education, health or housing and community services etc.

The functional classification excludes current expenditure on goods and services of Departmental Commercial Undertakings. These enterprises produce goods and services that are sold largely out-side the public sector. Their current expenditure on goods and services is an intermediate expenditure which represents cost of production and net expenditure on final goods and services. It may also be noted that the functional classification is not applied to receipts except to those which may be considered as offsets to expenditure on goods and services included in this type of classification such as proceeds from sale of goods and services.

All items of expenditure have been grouped under different broad functional categories. The U.N. reports i.e. "A Manual for Economic and Functional Classification of Government Transactions, 1958" and "System of National Account, 1968" serve as guidelines. The functional categories are as under:-

- 1. General Public Services
- 2. Civil Defence
- 3. Education
- 4. Medical and Public Health
- 5. Social Security and Welfare Services
- 6. Housing and Community Services
- 7. Cultural, Recreational and Religious Services
- 8. Economic Services
- 9. Other purposes

Economic and Functional Classification have been combined into a single two way cross-classification by significant economic and functional categories. It relates to expenditure for the year 2017-18 (Accounts), 2018-19 (Accounts) and 2019-20 (Accounts). The Table 6.1, 6.2 and 6.3 splits up horizontally the expenditure on each service for the years under review into significant economic categories. The broad divisions of economic classification are current and capital expenditure while that of functional classification are general public services, defence, education, medical & public health, social security, welfare services, housing & community services, cultural, recreational & religious services, economic services and other purposes. From this, it is very easy to see the nature of expenditure on each group of services. For example, it can be seen how much is spent on goods & services, on capital formation or for promoting education, health & water supply etc.

TABLE: 6.1 Economic & Functional Classification of Budgetary Expenditure of Municipal Committees/Councils/Corporations 2017-18 (Accounts)

	Current Expenditure										
Sr. No	Name of Head	Wages and Salaries	Purchase of Goods & Services	Repair and Maintenance	Total (3+4+5)	Less Out Side Sales	Net Consumption Expenditure (6-7)	Interests	Grants	Total Current Expenditure (8 to 10)	
1	2	3	4	5	6	7	8	9	10	11	
1.	General Public Service	43614	2372	16297	62283	18023	44260	2306		46566	
2.	Defence										
3.	Education	298	18		316		316			316	
4.	Medical & public Health	28682	2676	3687	35045		35045	940		35985	
5.	Social Security and Welfare Service										
6.	Housing & Community Service	49768	7786	11692	69246		69246	710		69956	
7.	Cultural, Recreational & Religious Services	125	24	415	564		564			564	
8.	Economic Services	5333	410	4311	10054		10054	284		10338	
i)	Agriculture, Forestry, Fishing & Hunting	2238	225	3243	5706		5706	200		5906	
ii)	Water Supply	3095	185	1068	4348		4348	84		4432	
iii)	Transport Services		_							_	
iv)	Electricity Services										
9.	Other Purposes										
	Grand Total	127820	13286	36402	177508	18023	159485	4240	0	163725	

Continued.....

TABLE: 6.1 Economic & Functional Classification of Budgetary Expenditure of Municipal Committees/Councils/Corporations 2017-18 (Accounts)

				Capital Expe	nditure				(Luini)
				Loans					
Sr. No.	Name of Head	Building & Other Construction	Machinery & Equipments	Increase in Inventories (Suspense Account)	For Capital Formation	For Current Consumption	Un- earmarked Investment	Total Capital Expenditure (12to17)	Grand Total* (11+18)
1	2	12	13	14	15	16	17	18	19
1.	General Public Service	59544					1553	61097	107663
2.	Defence								
3.	Education	19						19	335
4.	Medical & Public Health	16249	197					16446	52431
5.	Social Security and Welfare Service								
6.	Housing& Community Service	10290	317	8519				19126	89082
7.	Cultural, Recreational & Religious Services								564
8.	Economic Services	476						476	10814
i)	Agriculture, Forestry, Fishing & Hunting	366						366	6272
ii)	Water Supply	110						110	4542
iii)	Transport Service								
iv)	Electricity Services								
9.	Other Purposes								
	Grand Total	86578	514	8519	0	0	1553	97164	260889

TABLE: 6.2 Economic & Functional Classification of Budgetary Expenditure of Municipal Committees/Councils/Corporations 2018-19 (Accounts)

				Curre	nt Expendit	ure			`	Í
Sr. No	Name of Head	Wages and Salaries	Purchase of Goods & Services	Repair Total Maintenance	Total (3+4+5)	Less Out Side Sales	Net Consumption Expenditure (6-7)	Interests	Grants	Total Current Expenditure (8 to 10)
1	2	3	4	5	6	7	8	9	10	11
1.	General Public Service	48820	2138	3112	54070	2971	51099	701		51800
2.	Defence									
3.	Education	18	18	0	36		36			36
4.	Medical & Public Health	32210	6834	1584	40628		40628	912		41540
5.	Social Security and Welfare Service									
6.	Housing& Community Service	8932	4292	41654	54878		54878	1821		56699
7.	Cultural, Recreational & Religious Services	159	12	75	246		246			246
8.	Economic Services	6628	639	3242	10509		10509			10509
i)	Agriculture, Forestry, Fishing & Hunting	1921	515	3242	5678		5678			5678
ii)	Water Supply	4707	124	0	4831		4831			4831
iii)	Transport Services									
iv)	Electricity Services									
9.	Other Purposes									
	Grand Total	96767	13933	49667	160367	2971	157396	3434	0	160830

Continued....

TABLE: 6.2 Economic & Functional Classification of Budgetary Expenditure of Municipal Committees/Councils/Corporations 2018-19 (Accounts)

				Capital Expe	nditure				(\ Lakii)
				Loans					
Sr. No.	Name of Head	Building & Other Construction	Machinery & Equipments	Increase in Inventories (Suspense Account)	For Capital Formation	For Current Consumption	Un- earmarked Investment	Total Capital Expenditure (12 to17)	Grand Total* (11+18)
1	2	12	13	14	15	16	17	18	19
1.	General Public Service	3256					212	3468	55268
2.	Defence								
3.	Education								36
4.	Medical & Public Health	13756	778					14534	56074
5.	Social Security and Welfare Service								
6.	Housing & Community Service	75059	1029	13761				89849	146548
7.	Cultural, Recreational & Religious Services	90						90	336
8.	Economic Services	1243	1542					2785	13294
i)	Agriculture, Forestry, Fishing & Hunting	1243	0					1243	6921
ii)	Water Supply	0	1542					1542	6373
iii)	Transport Service								
iv)	Electricity Services								
9.	Other Purposes								
	Grand Total	93404	3349	13761	0	0	212	110726	271556

TABLE: 6.3 Economic & Functional Classification of Budgetary Expenditure of Municipal Committees/Councils/Corporations 2019-20 (Accounts)

				Curre	nt Expendit	ure			(\ L	(1111)
Sr. No	Name of Head	Wages and Salaries	Purchase of Goods & Services	Repair Total Maintenance	Total (3+4+5)	Less Out Side Sales	Net Consumption Expenditure (6-7)	Interests	Grants	Total Current Expenditure (8 to 10)
1	2	3	4	5	6	7	8	9	10	11
1.	General Public Service	56290	3153	366	59809	7140	52669	547		53216
2.	Defence									
3.	Education	12	2		14		14		1	15
4.	Medical & Public Health	32156	12830	1925	46911		46911	831		47742
5.	Social Security and Welfare Service									
6.	Housing& Community Service	14865	9002	46290	70157		70157	139		70296
7.	Cultural, Recreational & Religious Services	233	11	215	459		459			459
8.	Economic Services	5125	423	2911	8459		8459			8459
i)	Agriculture, Forestry, Fishing & Hunting	2612	338	2911	5861		5861			5861
ii)	Water Supply	2513	85		2598		2598			2598
iii)	Transport Services									
iv)	Electricity Services	_				_		_	_	
9.	Other Purposes									
	Grand Total	108681	25421	51707	185809	7140	178669	1517	1	180187

Continued....

TABLE: 6.3 Economic & Functional Classification of Budgetary Expenditure of Municipal Committees/Councils/Corporations 2019-20 (Accounts)

				Capital Expe	nditure				
				Loans					
Sr. No.	Name of Head	Building & Other Construction	Machinery & Equipments	Increase in Inventories (Suspense Account)	For Capital Formation	For Current Consumption	Un- earmarked Investment	Total Capital Expenditure (12 to17)	Grand Total* (11+18)
1	2	12	13	14	15	16	17	18	19
1.	General Public Service	3942					1329	5271	58487
2.	Defence								
3.	Education								15
4.	Medical & Public Health	9017	319					9336	57078
5.	Social Security and Welfare Service								
6.	Housing & Community Service	85054	135	21936				107125	177421
7.	Cultural, Recreational & Religious Services	37						37	496
8.	Economic Services	5494	1643					7137	15596
i)	Agriculture, Forestry, Fishing & Hunting	5494						5494	11355
ii)	Water Supply		1643					1643	4241
iii)	Transport Service								
iv)	Electricity Services								
9.	Other Purposes								
	Grand Total	103544	2097	21936	0	0	1329	128906	309093

CHAPTER-VII FUNCTIONAL CLASSIFICATION SCHEME

This chapter presents a detailed scheme for the Functional Classification of budgetary expenditure of Municipal Committees/Councils/Corporations. The principles of the scheme have already been discussed in the previous chapter.

The detailed scheme which is presented in the following paragraphs is put forward as an illustration of the classification of Municipal Committees/Councils/Corporations expenditure by its purpose. It can be further expanded by introducing more programmes/activities under the main category of expenditure.

7.1: Functional Classification - Distribution of Expenditure

The Functional Classification of budgetary expenditure of Municipal Committees/Councils/Corporations for the years 2017-18, 2018-19 and 2019-20 is given in the following table below:

Table 7.1: Functional Classification – Distribution of Expenditure of Municipal Committees/Councils/Corporations in Haryana

Sr.	Name	2017-18	2018-19	2019-20
No.				
1	2	3	4	5
1.	General Public Service	107663	55268	58487
		(41.27)	(20.35)	(18.92)
2.	Defence	-	-	-
3.	Education	335	36	15
		(0.13)	(0.01)	(0.01)
4.	Medical & Public Health	52431	56074	57078
		(20.10)	(20.65)	(18.47)
5.	Social Security and Welfare Service	-	-	-
6.	Housing & Community Service	89082	146548	177421
	·	(34.14)	(53.97)	(57.40)
7.	Cultural, Recreational & Religious	564	336	496
	Services	(0.22)	(0.12)	(0.16)
8.	Economic Services	10814	13294	15596
		(4.14)	(4.90)	(5.04)
i)	Agriculture, Forestry, Fishing & Hunting	6272	6921	11355
		(2.40)	(2.55)	(3.67)
ii)	Water Supply	4542	6373	4241
		(1.74)	(2.35)	(1.37)
iii)	Transport Service	-	-	_
iv)	Electricity Services	-		
9.	Other Purposes	-	-	-
	Total	260889	271556	309093
		(100.00)	(100.00)	(100.00)

7.2: Developmental & Non-Developmental Expenditure

Developmental and non-developmental expenditure of all Municipal Committees/Councils/Corporations comes to ₹309093 lakh in 2019-20 as compared to ₹271556 lakh in 2018-19 and ₹260889 lakh in 2017-18. Developmental expenditure has been dominating in the years under reference with a major share of 79.65 percent in 2018-19 as compared to 58.73 percent in 2017-18 and 81.08 percent in 2019-20. Non-developmental expenditure was ₹55268 lakh (20.35 percent) during 2018-19 as compared to ₹107663 lakh (41.27 percent) during 2017-18 and ₹58487 (18.92 percent) during 2019-20. The information regarding expenditure according to major heads and their percentages under developmental and non-developmental categories is given in the table below:

Table:- 7.2 Developmental and Non-Developmental Expenditure of Municipal Committees/Councils/Corporations in Haryana

Sr. No.	Heads	2017-18	2018-19	2019-20
1	2	3	4	5
Α.	Development Expenditure	153226	216288	250606
		(58.73)	(79.65)	(81.08)
1.	Education	335	36	15
		(0.13)	(0.01)	(0.01)
2.	Medical & Public Health	52431	56074	57078
		(20.10)	(20.65)	(18.47)
3.	Social Security and Welfare Service	-	-	-
4.	Housing & Community Service	89082	146548	177421
	,	(34.14)	(53.97)	(57.40)
5.	Cultural, Recreational & Religious	564	336	496
	Services	(0.22)	(0.12)	(0.16)
6.	Economic Services	10814	13294	15596
		(4.14)	(4.90)	(5.04)
В.	Non- Development Expenditure	107663	55268	58487
	•	(41.27)	(20.35)	(18.92)
1.	General Public Service	107663	55268	58487
		(41.27)	(20.35)	(18.92)
2.	Defence	-	-	
3.	Other Purposes	-	-	-
	Total	260889	271556	309093
		(100.00)	(100.00)	(100.00)

CHAPTER-VIII

NOTES ON FUNCTIONAL CATEGORIES

- 1. General Public Services:- It includes remuneration of Head of Municipal Committees/Councils/Corporations, Executive Officer, Secretary and their supporting staff. It also covers expenditure incurred on collection of taxes on land and buildings, taxes on vehicles, animals, dogs, advertisement tax, tax on entry of goods into local areas, rents on municipal lands and building fee, building application fee, composition fee and other taxes and duties on commodities and services.
- **2. Defence:-** No expenditure is incurred at local bodies level under this functional head. The activities relating to this head come under the Centre and State Governments.
- 3. Education:- This head relates to expenditure incurred on general regulation and promotion of school systems, management and support to primary schools, secondary schools and colleges, technical training institutions such as craft schools, sewing schools, anganwari centers. It includes scholarships and grants to individuals for education and training purposes. Subsidiary Services such as transportation of school children, school meals and other ancillary services designed to promote and facilitate schools attendance are covered under this head of expenditure.

4. Medical and Public Health:-

- (a) Medical:- It includes establishment expenses on hospitals and dispensaries, medical and dental clinics, provision of drugs and appliances and similar field programmes, charges for lunatics, antirabic treatment of paupers and outlays in respect of hospitals and dispensaries and services of individual doctors, dentists, etc.
- (b) Public Health:- It includes expenditure on public health direction, municipal engineer and supporting staff, vaccination, prevention and control of malaria and other epidemic diseases, burning and burial of paupers, slaughter houses, conservancy system and prevention of food adulteration.
- **5. Social Security and Welfare Services**:- It consists of expenditure on relief measures. It comprises of payment of funds in case of accident, injury, sickness and other benefits to compensate for the loss. Welfare services include expenditure on child welfare, homes for aged, care for disabled, contributions to family welfare agencies etc.
- **6. Housing and Community Services:** This head includes expenditure on promotion of activities and facilities in respect of housing and capital expenditure

in connection with housing. It covers expenditure for provisions, assistance or support of housing and slum improvement activities. It also includes, street lighting, street watering and fire brigade services, construction of public toilets and urinals, rehri/rickshaw stands, municipal booths and shops, octroi barriers and pavement of streets and drains. Disbursement of loans to employees such as safai sewaks and other low income category of people for purchase and construction of houses.

7. Cultural, Recreational and Religious Services:- It includes expenditure for upkeep of facilities such as land scaping and development of parks, dak bungalows and sarais, public libraries, play-grounds, athletic fields, swimming pools, hostels and other lodging places which are not operated on a commercial basis. Expenditure for religious purposes and contributions to religious organizations.

8. Economic Services:-

- (a) Agriculture, Forestry, Fishing and Hunting:- It includes expenditure incurred on plantation or road side trees, bushing and plant protection measures. Expenditure on removal of dairies, construction of dairy sheds, etc.
- (b) Water Supply:- It comprises expenditure on the schemes executed by Water Supply and Sewerage Board on behalf of Municipal Committees/Councils/Corporations. It includes expenditure on wages and salaries of staff, road cutting, water rates, water and sewerage connection charges, storm water drainage, purchase of material machinery and equipments, cost of canal water, subsidy regarding water and sewerage connection charges, repair of motors and consumer connections, repairs and renewal of pipes and hydrant installation of tube wells, construction of water tank, development of slums and expenditure on collection, purification and distribution of water. Loans given to households for installation of water and sewerage connections are also included.
- (c) Transport Services:- In Haryana Transport Services has not operated by the Municipal Committees/Councils/Corporations.
- (d) Electricity Service:- In Haryana Electricity Service has not been supplied by the Municipal Committees/Councils/Corporations.
- **9. Other Purposes:-** This head includes interest payments and repayment of loans of general character which have not been classified elsewhere.