# कार्यालय परिवहन आयुक्त, उत्तराखण्ड सहस्त्रधारा रोड़, कुल्हान, देहरादून।

फोन न0.0135 2608106 फैक्स न0-2608108

संख्या **6996** / प्रवर्तन / स०सु० / 1-8(3) / 2017 सेवा में, दिनांकः**\2**\_दिसम्बर, 2017

- 1- पुलिस महानिदेशक, उत्तराखण्ड पुलिस मुख्यालय, देहरादून।
- 2- प्रमुख अभियन्ता एवं विभागाध्यक्ष, लोक निर्माण विभाग, उत्तराखण्ड, देहरादून।
- 3- निदेशक, शहरी विकास विभाग, उत्तराखण्ड, देहरादून।
- 4- महानिदेशक, चिकित्सा स्वास्थ्य एवं परिवार कल्याण, उत्तराखण्ड, देहरादून।
- 5- आयुक्त, आबकारी, उत्तराखण्ड, देहरादून।
- 6- महानिदेशक, शिक्षा विभाग, उत्तराखण्ड, देहरादून।
- 7- आयुक्त, राज्य कर विभाग, उत्तराखण्ड, देहरादून।
- 8- मुख्य अभियन्ता, राष्ट्रीय राजमार्ग, यमुना कॉलोनी, देहरादून।
- 9— कमाण्डेन्ट, सीमा सुरक्षा संगठन, ऋषिकेश जिला–देहरादून।
- 10—रिजनल ऑफिसर, राष्ट्रीय राजमार्ग प्राधिकरण, 58/37—बलवीर रोड़, डालनवाला, देहरादून।

विषयः मा**o सर्वोच्च न्यायालय द्वारा दिये गये निर्णय दिनांक 30-11-2017 का अनुपालन** के सम्बन्ध में।

महोदय,

कृपया उपरोक्त विषयक सचिव, सड़क सुरक्षा समिति के पत्र संख्या—28/CoRS/2014 दिनांक 08—12—2017 का सन्दर्भ ग्रहण करने का कष्ट करें। प्रस्तुत पत्र में मा0 सर्वोच्च न्यायालय द्वारा दिये गये निर्णय दिनांक 30—11—2017 की सूचना प्रेषित करते हुये उक्त बिन्दुओं पर आवश्यक कार्यवाही करने और कृत कार्यवाही की आख्या दिनांक 15—04—2018 तक प्रेषित किये जाने की अपेक्षा की गई है।

अतः संदर्भित पत्र की प्रति इस अनुरोध के साथ संलग्न कर प्रेषित की जा रही है कि कृपया अपने विभाग से सम्बन्धित बिन्दुओं पर आवश्यक कार्यवाही करते हुये कृत कार्यवाही की अद्यतन स्थिति की सूचना दिनांक 31—03—2018 तक इस कार्यालय को उपलब्ध कराने का कष्ट करें, ताकि तद्नुसार संकलित सूचना मा0 समिति को प्रेषित की जा सके।

संलग्न-यथोक्त।

भवदीया,

अपर प्रश्विहन आयुक्त,

मे उत्तराखण्ड।

# संख्या 6996 / प्रवर्तन / स०सु० / 1-8(3) / 2017 समदिनांकित प्रतिलिपि:-निम्नलिखित को सूचनार्थ प्रेषित।

1- मुख्य सचिव, उत्तराखण्ड शासन।

2- प्रमुख सचिव/सचिव, परिवहन/गृह/लोक निर्माण/शहरी/आबकारी/वित्त/ शिक्षा/चिकित्सा स्वास्थ्य एवं परिवार कत्याण विभाग, उत्तराखण्ड शुम्तन।

3— सदस्य लीड एजेन्सी, सम्बन्धित विभाग।

अपर परिवहन आयुक्त,

🍇 उत्तराखण्ड।



### SUPREME COURT COMMITTEE ON ROAD SAFETY

Chairman: Justice K.S. Radhakrishnan

Members : S. Sundar

Dr. Nishi Mittal

Secretary: S.D. Banga

Tel. No.: +91-11-23060597

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TIME BOUND **COURT MATTER** 

No.28/CoRS/2014

Dated: 08th December, 2017

To

The Chief Secretary All States/UTs

Subject: Writ Petition (Civil) No.295 of 2012 - Order of the Hon'ble Supreme Court dated 30<sup>th</sup> November, 2017 on Road Safety

Sir,

The Hon'ble Supreme Court, in its Order dated 30th November, 2017 on Writ Petition (Civil) No.295 of 2012 has given certain directions to be complied with by each State/UT. A copy of the Order dated 30th November, 2017 is enclosed.

- Your specific attention is invited to Para-17 of the Order wherein the 2. Hon'ble Supreme Court has laid down the timeline for framing of Road Safety Policy, Constitution of the State Road Safety Council, Lead Agency, Road Safety Fund, District Road Safety Committees and preparation of Road Safety Action Plan. The timeline laid down by the Court may please be adhered to strictly while complying with the directions.
- A comprehensive compliance report in respect of each item mentioned in the Order should be forwarded to the Committee latest by 15th April, 2018.

Yours faithfully,

(S.D. Banga)

Secretary to the Committee

Copy to:

Joint Secretary(RS), MoRTH

### **REPORTABLE**

# IN THE SUPREME COURT OF INDIA ORIGINAL APPELLATE JURISDICITON

## WRIT PETITION (CIVIL) NO. 295 OF 2012

Dr. S. Rajaseekaran (II) ....Petitioner

Versus

Union of India & Ors. ....Respondents

## **JUDGMENT**

#### Madan B. Lokur, J.

- 1. In this petition under Article 32 of the Constitution Dr.
- S. Rajaseekaran, an orthopaedic surgeon, a public spirited citizen and President of the Indian Orthopaedic Association has, *inter alia*, prayed for enforcement of road safety norms and appropriate treatment of accident victims.
- 2. The petitioner states that in his capacity as Chairman and Head of Department of Orthopaedic Surgery, Ganga Hospital, Coimbatore, he witnesses daily, the acute loss of life and limbs caused by road accidents. He suggests that practical measures need to be taken in a time-bound and

expeditious manner to give effect to legislations, reports and recommendations for ensuring that the loss of lives due to road accidents is minimized. The petitioner estimates that 90% of the problem of deaths due to road accidents is the result of a lack of strict enforcement of safety rules on roads and strict punishment for those who do not obey rules. The petitioner has relied upon data published in December 2011 by the Ministry of Road Transport and Highways in its publication captioned 'Road Accidents in India 2010' to indicate that the number of road accidents is increasing every year and that unfortunately more than half the victims are in the economically active age group of 25-65 years.

- 3. Since the petitioner has no personal interest in the matter, the writ petition filed by him was taken up as a public interest litigation.
- 4. Initially, the Ministry of Road Transport and Highways opposed the writ petition but as the litigation progressed, the matter was looked at in a non-adversarial manner and considered as one in public interest.
- 5. In view of the non-adversarial stance of the Government of India, this Court passed an order on 22<sup>nd</sup> April, 2014 constituting a Committee on Road Safety under the Chairmanship of Justice K. S. Radhakrishnan, a former judge of this Court. The Committee was notified by the Ministry of Road Transport and Highways (MoRTH) of the Government of India on 30<sup>th</sup> May, 2014 and orders finalizing the terms and conditions of

appointment of the Chairperson and Members of the Committee were issued on 8<sup>th</sup> August, 2014.

- 6. In compliance with the orders of this Court and notwithstanding bureaucratic delays and without having been provided adequate infrastructure and staff, the Committee commenced its work in earnest from 15<sup>th</sup>/16<sup>th</sup> May, 2014. The Committee has since submitted 12 reports to this Court but it is not necessary at present to deal with all these reports.
- 7. On 10<sup>th</sup> April, 2015 we recognized the exemplary work being done by the Committee and expressed the view that its recommendations need to be seriously discussed and debated. This was in the context of the fact that the number of deaths due to road accidents in the country was said to be over 100,000 in a year, which translates to about one death every three minutes and that the compensation awarded for deaths and other motor accident claims runs into hundreds of crores of rupees.
- 8. However, it appeared to us that various State Governments were not responding positively to the recommendations made by the Committee and accordingly the Secretary of the MoRTH was directed to call a meeting of his counterparts from all the States and Union Territories on or before 31<sup>st</sup> May, 2015 to deliberate on the reports

prepared by the Committee as well as its recommendations, their implementation and further measures that could be taken.

- 9. We also noted that despite the lapse of a considerable period of time, the Government of India was unable to provide adequate facilities to the Committee even though a letter was sent by the learned Attorney General for India on 19<sup>th</sup> December, 2014 to the Revenue Secretary and the Urban Development Secretary of the Government of India. We are mentioning this fact only to highlight the casualness with which the Government of India was taking the directions of this Court, in spite of the importance of the work being carried out by the Committee and its non-adverserial stance. We may mention here that as of now, we have been informed that the Committee has been provided with all necessary facilities and support by the Government of India.
- 10. In the hearing on 26<sup>th</sup> August, 2016 we noted that in 2014 the number of persons who had died in road accidents was 139,671 and that this figure had jumped up in 2015 to 146,133.
- 11. Since we were informed by Mr. Gaurav Agrawal, Advocate who was requested to assist us as *Amicus Curiae* that the State Governments were still not cooperating with the Committee, we had no option but to again direct the Transport Secretaries of all States to attend a meeting to be convened by the Secretary of the MoRTH on 7<sup>th</sup> September, 2016. We

had to, perforce, set the agenda for the meeting, that is, implementation of the recommendations of the Committee, keeping in mind the very large number of deaths taking place.

- 12. On 19<sup>th</sup> September, 2016 we noted that in the meeting chaired by the Secretary of the MoRTH convened on 2<sup>nd</sup> September, 2016 (instead of 7<sup>th</sup> September, 2016) only two or three Secretaries of the concerned Transport Ministries of the State Governments had participated and the rest of the State Governments were represented by junior officials and in some cases even the designation of these junior officials was not mentioned.
- 13. During this hearing, we sought to impress upon all concerned that road safety issues should be taken seriously both by the Central Government as well as by the State Governments. We also noted that huge amounts running into hundreds of crores of rupees had been earmarked for road safety and it was also highlighted that a very large number of deaths had been taking place due to road accidents. We noted that the insurance companies had spent an amount of Rs. 11,480 crores by way of compensation for deaths, injuries, third party property damage and other damage due to road accidents during the financial year 2015-16.
- 14. On 7<sup>th</sup> November, 2016 we again noted that there was one death almost every three minutes as a result of road accidents. Unfortunately,

the legal heirs of half the victims were not compensated (perhaps being unaware of their entitlement). We expressed our distress at this unfortunate situation and had to remind all concerned that we were not dealing with an adversarial issue but a public interest litigation for the benefit of the common man particularly for the victims of road accidents and their legal heirs.

- 15. On 11<sup>th</sup> April, 2017 we were informed by the learned *Amicus* that the Government of India had woken up to the problems faced due to road accidents and had prepared a Bill for the amendment of the Motor Vehicles Act, 1988.
- 16. Thereafter, the learned *Amicus* prepared a chart in three columns: First, relating to the issues that this Court had been dealing with in this public interest litigation; second the views expressed by the MoRTH on these issues, and third, the orders prayed for by the learned *Amicus Curiae*. A perusal of the chart indicates that fortunately, the Government of India has now begun considering the issues raised in the right spirit and in a non-adversarial manner and has accepted almost all the suggestions. Those that form a part of the Bill seeking to amend the Motor Vehicles Act, 1988 will be considered by Parliament. The tabular statement is given below:

S.	Issue contained in	Views by Ministry of Road	Orders prayed
No.	note of Amicus Curiae	Transport & Highways	by the AC
i.	Road Safety Policy:  Every State Government shall implement State Road Safety Policy formulated as a result of the intervention of the Committee on Road Safety. The said Policy may be notified in the gazette and brought into existence w.e.f. 1 <sup>st</sup> September, 2017, if not already done so.	Ministry of Road Transport & Highways is in agreement with the suggestion. All the States/UTs except Assam, Delhi, Nagaland, Tripura, Lakshadweep, Dadra Nagar Haveli and Andaman & Nicobar have already formulated their Road Safety Policy. The States / UTs which have not formulated the Road Safety Policy, have been requested to formulate the policy on priority basis.	Order Proposed: The States / UTs which have not formulated the Road Safety Policy may be directed to formulate the policy on priority basis, latest by 31 st December 2017. The statement made by the Government of India may kindly be taken on record and ordered.
ii.	State Road Safety Council: All State Government (except Nagaland) have constituted State Road Safety Council as required under Section 215 of the Motor Vehicles Act, 1988 and directed by the Committee. The said Council must undertake periodic meetings to review the actions and implementation of road safety laws and submit suitable reports to the competent legislature and the Committee on Road Safety.	Ministry of Road Transport & Highways is in agreement with the suggestion. All States / UTs except Daman & Diu, Dadra Nagar Haveli and Andaman & Nicobar have already constituted State Road Safety Councils.	Order proposed: All States / UTs except Daman & Diu, Dadra Nagar Haveli and Andaman & Nicobar have already constituted State Road Safety Councils. The others may be directed to constitute the same as per the recommendations of the Committee on Road Safety. The Statement made by the Government of India may kindly be taken on record and ordered.

S.	Issue contained in	Views by Ministry of Road	Orders prayed
No.	note of Amicus Curiae	Transport & Highways	by the AC
iii.	Lead Agency: Each	Ministry of Road Transport &	Order proposed:
1111	State Government may	Highways is in agreement with	The States / UTs
	be directed to establish	the suggestion.	that have not
	a Lead Agency as	Ministry held review meeting	established Lead
	required by the	with the States to review the	Agency, as
	Committee on Road	implementation of the	defined and
	Safety headed by a	_	required by the
	senior officer and with	.,	Committee on
	adequate staff to be	30 <sup>th</sup> June, 2017. The States /	Road Safety and
	solely dedicated to	UTs were requested to	depute adequate,
	matters relating to	establish Lead Agency and	dedicated and
	licensing, issuing of	depute adequate, dedicated and	professional /
	driving licences, and	professional / technical staff.	technical staff
	registration of vehicles,	Few States viz. Chhattisgarh,	may be directed to
	road safety, and	Daman & Diu, Haryana,	do so by 31 <sup>st</sup>
	features of vehicles,	Jharkhand, Jammu & Kashmir,	December 2017 as
	pollution and other	Nagaland, Rajasthan, Tamil	per the standards
	allied matters.	Nadu have already established	set by the
		the Lead Agency.	Committee on
			Road Safety. The
			statement made by
			the Government
			of India may
			kindly be taken on
			record and
			ordered.
iv	Road Safety Fund:	l *	Order Proposed:
	Pursuant to	Highways is in agreement with	The States /UTs
	recommendations of the	the suggestion.	that have not
		Some of the States viz. Bihar,	constituted the
	Safety all the States have commenced or	Chhattisgarh, Himachal Pradesh, Jharkhand, Kerala,	Road Safety Fund
	have commenced or completed action to set	Pradesh, Jharkhand, Kerala, Madhya Pradesh, Puducherry,	may be directed to establish the same
	up a Road Safety Fund	Rajasthan, Uttar Pradesh have	as soon as
	with assured flow of	established dedicated fund as	possible and not
	money as desired by the	per directions of Committee on	later than March,
	Committee. However,	Road Safety.	2018 and report to
	in such States where it	During the review meeting	the Committee on
	has not come into place	held by the Ministry, the	Road Safety. The
	it must come into effect	remaining States / UTs have	statement made by
	w.e.f. 1 <sup>st</sup> September	been requested to create the	the Government
	2017.	Road Safety Fund as per the	of India may
		directions of the Committee on	kindly be taken on
		Road Safety.	record and
			ordered.
v	Road Safety Action	Ministry of Road Transport &	Order Proposed:
	Plan: State	Highways is in agreement with	The States / UTs
	Governments may be	the suggestion.	may be directed to

S.	Issue contained in	Views by Ministry of Road	Orders prayed
No.	directed to formulate and notify "Road Safety Action Plan" with an annual target for reducing road accident with effect from a date not later than 1st	Transport & Highways  During the review meetings held by the Ministry, the States  / UTs have been requested to prepare the annual target based Action Plan to reduce accident & fatality rate in pursuance of directions of Committee on	prepare the annual target based Action Plan to reduce accident & fatality rate in pursuance of directions of
	September 2017.	Road Safety.	Committee on Road Safety and the report to the Committee.
vi	District Road Safety Committee: All State Governments may be directed to constitute District Road Safety Committee headed by the Collector of the District which will fix targets for reduction in accidents and fatality dependent upon peculiar facts of the District. As suggested in the written Note, District Road Safety Committee could include Superintendent of Police, Health Officers, PWD Engineers, representatives of NHAI and RTO of the District.	Ministry of Road Transport & Highways is in agreement with the suggestion.	Order proposed: State Governments may be directed to constitute District Road Safety Committee headed by the Collector of the District as soon as possible lay down responsibilities of said committees, including regular and periodic meeting and report to the Committee on Road Safety. The statement made by the Government of India may kindly be taken on record and ordered.
vii	Engineering Improvement: The Amicus Curiae submits that one of the main reasons for accidents is poor quality of roads, improper design, inadequate curve, inadequate depth and inadequate angle which need to be maintained at crucial junctions. At	The Ministry is in agreement with the suggestion. However, the protocol has to be reviewed and updated from time to time based on the experience gained.	Order proposed: Protocol for Identification and Rectification of Black Spots prepared by MoRTH at the instance of Committee on Road Safety may be directed to be implemented by

S.	Issue contained in	Views by Ministry of Road	Orders prayed
No.	note of Amicus Curiae	Transport & Highways	by the AC
110.	the instance of the	Transport a riighways	all concerned
	Committee on Road		including NHAI
	Safety, the MoRTH has		and State
	set up protocol for		Governments in
	identification and		consultation with
	rectification of black		the Committee on
	spots. The said protocol		Road Safety.
	for rectifying black		It may be clarified
	spots for better road		that the said
	safety is annexed		protocol would be
	herewith as <b>Annexure</b>		reviewed and
	'B' pages (28 to 29).		updated by
	This Hon'ble Court		MoRTH annually
	may be pleased to direct		based on the
	that the same be		experience gained.
	enforced into		The statement
	immediate effect by the		made by the
	NHAI, the Ministry of		Government of
	Road Transport &		India may kindly
	Highways of		be taken on record
	Government of India		and ordered.
	as well as the PWD		una oracica.
	Departments of all State		
	Governments as well		
	their contractors. It is		
	important that the same		
	is also enforced in all		
	expressways being		
	constructed on PPP		
	mode.		
viii	Traffic Calming	Ministry of Road Transport &	Order proposed:
	Measures: This	Highways is in agreement with	This Hon'ble
	Hon'ble Court may	the suggestion.	Court may direct
	further direct the State		that the State
	Governments to adopt		Governments
	Traffic Calming		should adopt
	Measures at accident		Traffic Calming
	prone areas, junctions		Measures at
	of lower hierarchy		accident prone
	roads and other		areas, junctions of
	vulnerable spots like		lower hierarchy
	schools, hospitals, etc.		roads with higher
	• '		hierarchy roads
			and other
			vulnerable spots
			like schools,
			hospitals etc., and
			submit district

S.	Issue contained in	Views by Ministry of Road	Orders prayed
No.	note of Amicus Curiae	Transport & Highways	by the AC
1100	Hote of filmeds curiae	Transport & riighways	wise compliance
			reports to the
			Committee on
			Road Safety, as
			per the directions
			of the Committee
			on periodic basis.
			The statement
			made by the Government of
			India may kindly
			be taken on record
		T 1 1 3 5 5 1 1 1	and ordered.
ix	Roads Safety Audits:	In-principle, the Ministry is in	Order proposed:
	This Hon'ble Court	agreement with the suggestion.	This Hon'ble
	may direct State	However, there is a deficiency	Court may be
	Governments to carry	of qualified auditors in road	pleased to direct
	out road safety audits	safety engineering in the	the Central
	during design,	country. Efforts are being	Government to:
	construction and	made by the Government to	(i) Conduct
	operation of roads and	build capacity, by way of	audit of 2 most
	also in respect of	organizing workshops on road	accident prone
	existing roads within a	safety engineering, road safety	stretches of
	specified time frame.	audit certification courses etc.	highways/express
	This audit must be	It would take some time to	ways in each State
	carried out by auditors	build up capacity in the field	as a pilot
	accredited by National	of road safety audit. Therefore,	programme, and
	Road Safety Audit	States may be permitted to set	present strategies
	Board. This National	their own targets for	for reducing the
	Road Safety Audit	completing the road safety	accidents;
	Board must consist of	audits, as per the guidelines	(ii) build
	Senior Officers of the	issued by the Ministry from	capacity and train
	NHAI, MoRTH, of	time to time.	at least 150 more
	respective State	With regard to the	
	Governments as well as	recommendation of	period of next one
	Road Safety Experts	accreditation by National Road	year;
	who are trained Road	Safety Audit Board, it is stated	The State
	Safety Auditors. It is	that a proposal to create a	Governments/UTs
	respectfully submitted	National Road Safety Board	may be directed to
	that if roads were	has been incorporated in the	train at least 25
	properly constructed	Motor Vehicle (Amendment)	such auditors
	and maintained in this	Bill, 2017. The bill has been	within the period
	country, as is done in	passed by Lok Sabha. The	of next one year,
	many overseas	proposed Board will deal with	and thereafter
	countries, road	all aspects of the road safety.	conduct audits.
	accidents would be		The statement
	much less.		made by the
			Government of

S.	Issue contained in	Views by Ministry of Road	Orders prayed
No.	note of Amicus Curiae	Transport & Highways	by the AC
			India may kindly
			be taken on record and ordered.
	Engineering Design of	The mood projects costing De	
X	Engineering Design of New Roads: It may be	The road projects costing Rs. 10.00 crore or more may be of	Order proposed: It is prayed that
	directed by this Hon'ble	different types like re-	this Hon'ble Court
	Court that no new	surfacing of the road,	may be pleased to
	road/project costing	reconstruction of bridges /	direct the road
	more than Rs. 10	culverts, construction of	safety audit
	Crores should be	retaining walls for protection	including the
	undertaken unless the	of roads etc. Such projects do	design stage audit
	design is audited and	not require the road safety	should be carried
	the audit	audit. Therefore, specifying	out for all road
	recommendation are	only cost criteria for carrying	capacity
	implemented to the	out road safety audits is not	augmentation
	satisfaction of the	appropriate.	projects of 5 km
	aforementioned	It is proposed that the road	or more.
	National Road Safety	safety audit including the	
	Audit Board.	design stage audit should be	
		carried out for all road	
		capacity augmentation projects	
		of 5 km or more.	
xi	Working Group on	The report of the Working	Order proposed:
	<b>Engineering:</b> it is	Group on Engineering (Roads)	This Hon'ble
	prayed that this Hon'ble	contains a detailed background	Court may issue
	Court may pass an	discussion. The	the following
	order directing that	recommendations and	directions as set
	recommendations of the	suggested policies are	out as below:
	Working Group on	contained in Para 4 of the	1. Highways and
		Working Group Report. Many	
		of these recommendations are	
	(marked as Annexure		•
	"C" pages (30 to 38))		made consistent
	be implemented	In view of the above,	with the safety
	forthwith as directed by the Hon'ble Court.	appropriate recommendations	requirements and
	the Holl ble Court.	based on Working Group	in tune with the
		Report which can be passed by Hon'ble Supreme Court as	international best practices on a
		directions are brought out as	continuous basis
		below:	at regular
		- Highways and urban	intervals.
		l road design standards and	L. CONOUCH KOSO
		road design standards and	2. Conduct Road
		guidelines will be made	safety audits at
		guidelines will be made consistent with the safety	safety audits at different stages of
		guidelines will be made consistent with the safety requirements and in tune with	safety audits at different stages of construction and
		guidelines will be made consistent with the safety	safety audits at different stages of

S.	Issue contained in	Views by Ministry of Road	Orders prayed
No.	note of Amicus Curiae	Transport & Highways	by the AC
		- Road safety audits at	projects including
		different stages should be	resurfacing works
		carried out depending on the	should have
		size / type of the project for all	provision of signs
		the road development projects.	& markings as per
		- All road improvement	the requirements.
		projects including resurfacing	4. Adequate traffic
		works should have provision	calming measures
		of signs & markings as per the	should be taken, wherever
		requirements Adequate traffic	
		- Adequate traffic calming measures should be	necessary, to enhance safety of
		taken, wherever necessary, to	vulnerable road
		enhance safety of vulnerable	users.
		road users.	5.
		- Existing stretches of	Recommendations
		National Highways & State	of Road Safety
		Highways not covered in	Audits should be
		development projects on	implemented,
		modes like BOT/EPC should	before further
		be subjected to Road Safety	work is
		Audits in phased manner	undertaken on the
		through a time bound	road concerned.
		programme.	6. Standard Road
		- Recommendations of	accident recording
		Road Safety Audits should be	& reporting
		implemented, preferably	formats should be evolved
		within 2 years of submission of audit reports.	considering all
		- Standard Road accident	aspects of
		recording & reporting formats	feasibility and
		should be evolved considering	manpower
		all aspects of feasibility and	resources and be
		manpower resources and be	published as
		published as standard	standard
		documents for adoption by all	documents for
		authorities at Central and State	adoption by all
		levels.	authorities at
		- Specialized accident	Central and State
		investigation centres shall be	levels.
		established to study a few	7. Specialized
		selected accidents using	accident
		accident reconstruction	investigation
		techniques etc., and the details	centres shall be established to
		to be preserved in a data base.  - Institutionalized	
		system of database storage and	study a few selected accidents
		management should be	using accident
	l	management should be	using accident

S.	Issue contained in	Views by Ministry of Road	Orders prayed
No.	note of Amicus Curiae	Transport & Highways	by the AC
		developed for road accident	reconstruction
		data. A suitable web based	techniques etc.,
		electronic road accident data	and the details to
		collection/compilation system	be preserved in a
		shall be developed for	data base.
		countrywide implementation.	8. Institutionalized
		- Centre of excellence	system of
		for road safety Research &	database storage
		Accident analyses should be	and management
		developed in academic	should be
		institutions across the country.	developed for road accident data.
		- Establishing synergy between various stake holders	A suitable web
		(road authorities, academia,	based electronic
		enforcement authorities, health	road accident data
		authorities etc) in road safety	collection/
		at central/ state levels is being	compilation
		strived through National Road	system shall be
		Safety Council and State Road	developed for
		Safety Councils. These should	countrywide
		be strengthened and made	implementation.
		robust to deliver the intended	9. Centre of
		results.	excellence for
		- Centre is extending	road safety
		support to Road Safety	Research &
		Engineering improvements on	Accident analyses
		state roads through specific	should be
		schemes to act as benchmarks	developed in
		and models for further efforts	Academic
		by states. 10% of Central Road	
		Fund (CRF) allocations have	the country.
		been earmarked for Road	7D'11 1 4'
		Safety Engineering works on	Till such time as
		state roads through Central Road Fund (State Roads)	the NRSB
		Road Fund (State Roads) Amendment Rules, 2016.	becomes operational, the
		Detailed guidelines have also	operational, the above steps may
		been issued in this regard.	be taken by the
		occii issued in diis reguid.	Government in
			consultation with
			the Committee on
			Road Safety.
xii	Drivers' Training:	In the Motor Vehicle	1 1
	This Hon'ble Court	(Amendment) Bill, 2017, it is	The Government
	may be pleased to issue	proposed that the transport	of India and the
	a direction that licenses	driving license is to be	State
	of all drivers would be	renewed at an interval of five	Governments may

S.	Issue contained in	Views by Ministry of Road	Orders prayed
No.	note of Amicus Curiae	Transport & Highways	by the AC
	renewed after every	years.	be directed to take
	five years and would be	It has been proposed in the	such steps as
	subject to their	Motor Vehicle (Amendment)	recommended by
	qualifying the stringent	Bill, 2017 that the Central	the Committee on
	criteria including	Government may make rules	Road Safety in a
	technical efficiency,	for such schools or	time bound
	quality of driving,	establishments. The efforts	manner to ensure
	control over a vehicle	shall be made to improve the	improvement in
	and other relevant	quality of driving training by	the quality of
	factors. It is necessary	prescribing detailed	driver training and
	that any person who	curriculum as well as the	licensing
	drives the vehicle must	infrastructure and trainer	(including
	be in complete control	requirements by the Driving	emphasis on lane
	of the vehicle to be able	Training Schools.	driving) as well as
	to minimize the risk of		in the
	an accident.		infrastructure and
	It is submitted that only		the trainer
	accredited driving		requirements.
	schools should be		
	authorized to impart		
	training to the learners		
	and recommend the		
	grant of permanent		
	licenses. Such		
	institutions must have		
	driving teachers (a)		
	with not less than 10		
	years' experience; (b)		
	who have experience in driving all kinds of		
	vehicles; (c) who have		
	the the requisite		
	learning vehicle; (d)		
	who have adequate		
	facilities and take		
	suitable number of tests		
	before the final license		
	by a public authority		
	should only be upon		
	recommendation of		
	such an accredited		
	licensing institution.		
	Computerized driving		
	tests should be resorted		
	for checking driving		
	skills.		
xiii	Lane Driving: This	Ministry of Road Transport &	Order proposed:
	Court may issue a	Highways has already notified	The State

S.	Issue contained in	Views by Ministry of Road	Orders prayed
No.	note of Amicus Curiae	Transport & Highways	by the AC
	direction that all the	Motor Vehicles (Driving)	Governments/
	State Government	Regulations 2017 vide G.S.R.	UTs may be
	would issue a	634 (E) dated 23 <sup>rd</sup> June 2017	directed to strictly
	mandatory circular that	which mandates the lane	implement Motor
	lane driving will be	driving and also provides for	Vehicles (Driving)
	strictly insisted upon in	the protocol for overtaking.	Regulations 2017
	all parts of this country.		notified vide
	Further, overtaking		G.S.R. 634 (E)
	shall be only according		dated 23 <sup>rd</sup> June
	to the protocols which		2017 which
	are devised for the said		mandates the lane
	purpose and		driving and also
	contravention may even		provides for the
	result in forfeiture of		protocol for
	his or her license.		overtaking.
xiv	Road Safety	Bureau of Police Research &	Order Proposed:
	<b>Equipment:</b> All the State Governments will	Development (BPR&D) had	All the State Governments/UTs
	take steps to acquire	prepared a report in consultation with States/UTs	may be directed to
	and use cameras and	on the norms for the number of	take steps to
	other surveillance	Traffic Police and also for the	acquire and use
	equipment according to	Equipment for identifying	cameras and other
	the norms suggested by	violations of traffic laws with	surveillance
	the Ministry of Home	reference to vehicle population	equipment
	Affairs to check and	of that City/State and	according to the
	detect traffic violators.	submitted the same to the	norms suggested
	Further, this Hon'ble	Committee on Road Safety in	by the Ministry of
	Court may direct that	the month of September, 2015.	Home Affairs in a
	special patrol forces	Further, Committee on Road	phased manner to
	along the National	Safety has forwarded the	check and detect
	Highways,	report to all States/UTs on 30 <sup>th</sup>	traffic violators;
	Expressways and the	November, 2015 (copy	and may further
	State Highways be	attached in Annexure-II)	be directed to set
	established. The States		up special patrol
	may also be directed to		forces along the
	take the following		National
	actions to the		Highways,
	satisfaction of the		Expressways and
	Committee on Road		the State
	Safety:		Highways. This
	(A) Formulate and		may be done in
	enforce a policy for the		consultation with
	removal of all hoardings		and to the
	and objects which obstruct driving or		satisfaction of the Committee on
	obstruct driving or distract drivers.		Committee on Road Safety.
	(B) Formulate and		Road Salety.
	enforce a policy for		
	cinoice a policy for		

S.	Issue contained in	Views by Ministry of Road	Orders prayed
No.	note of Amicus Curiae	Transport & Highways	by the AC
1100	detection and removal	Transport to riighways	by the He
	of encroachment on all		
	pedestrian path which		
	will cause any		
	hindrance to pedestrians		
	and vehicles.		
	(C) Issue a direction		
	that all driving licenses		
	will be suspended for a		
	period of at least one		
	year under Section 19		
	of the Motor Vehicles		
	Act and Rule 21 of the		
	CMV for over speeding,		
	red-light jumping, use		
	of cellular phone while		
	driving, over loading,		
	and using goods		
	carriage for ferrying		
	passengers.		
XV	Alcohol and Road	Ministry has written to the	Order proposed:
	<b>Safety:</b> As per the order	States vide letter dated 6 <sup>th</sup>	No further orders
	dated 15 <sup>th</sup> December	April, 2017, for compliance of	are required at this
	2016, by a judicial	the orders of the Hon'ble	stage. The
	order passed in (State	Supreme Court. Ministry of	statement made by
	of Tamil Nadu v. K.	Home Affairs had issued an	the Government
	<b>Balu</b> , (2017) 2 SCC	advisory on road safety and	of India may
	281) this Hon'ble court	accidents to all the States/UTs	kindly be taken on
	prohibited the grant of	on 17 <sup>th</sup> December, 2015,	record and
	licences for the sale of	advising for strict enforcement	ordered.
	liquor along national	of provisions of IPC and MV	
	and state highways and over a distance of 500	Act to prosecute and punish	
	metres from the outer	persons causing injury or death in offences related to road	
	edge of the highway	safety (detail attached in	
	throughout the territory	Annexure-III).	
	of India. This Hon'ble	Annexure-III).	
	Court may further		
	direct the State		
	Governments to ensure		
	that the said prohibition		
	imposed by this		
	Hon'ble Court be		
	effectively		
	implemented. Further,		
	those found driving		
	under the influence of		
	alcohol should be		
		<u> </u>	<u> </u>

S.	Issue contained in	Views by Ministry of Road	Orders prayed
No.	note of Amicus Curiae		
xvi	prosecuted under the Motor Vehicles Act, 1988 as well as under the Indian Penal Code, 1860 within a time period fixed by this Hon'ble Court.  Road Safety Education: Pursuant to recommendations of the Committee on Road Safety, Road Safety Education has already been included by CBSE in school curriculums. This Hon'ble Court may further direct the State Governments to ensure that Road Safety Education and	The Ministry of Road Transport & Highways is in agreement with the suggestion.	Order proposed: This Hon'ble Court may further direct the State Governments/UTs to ensure that Road Safety Education and Counselling is also incorporated into the curriculum laid down by the State
	Counselling is also incorporated into the curriculum of the State Boards.		down by the State Boards by 1 <sup>st</sup> April, 2018. The statement made by the Government of India may kindly be taken on record and ordered.
xvii	Speed Governors: It is prayed that State Governments be directed to take steps to ensure that approved speed Governors are fitted in the existing transport vehicles and given Unique Identification Number. These numbers should be uploaded in the VAHAN Database along with the details of the vehicle. The instructions issued by Committee on Road Safety in this regard may kindly be directed	guidelines for fitment of approved Speed Limited Device (speed governors) on transport vehicles. The suggestion to upload the Unique Identification Number of the Speed Governor in the	Order proposed: State

S.	Issue contained in	Views by Ministry of Road	Orders prayed
No.	note of Amicus Curiae	Transport & Highways	by the AC
	to be strictly followed.		instructions issued
			by Committee on
			Road Safety in
			this regard may
			kindly be directed
			to be strictly
			followed.
xviii	<b>Emergency</b> Medical	In respect of the Trauma Care	Order proposed:
	Care: As far as	Programme being	This Hon'ble
	emergency care is	implemented by Ministry of	Court may direct
	concerned, this Hon'ble	Health & Family Welfare, a	that the State
	Court may direct that	total number of 116 Trauma	Government shall
	the State Government	Care Facilities (TCFs) were	establish for every
	shall establish for every	identified and approved during	District at least
	District at least one	the 11 <sup>th</sup> Five Year Plan (FYP)	one Trauma Care
	Trauma Care Centre	and 81 TCFs were identified	Centre with all
	with all modern	during the 12 <sup>th</sup> FYP. It may	modern medical
	medical facilities, and	further be mentioned that with	facilities, and
	ambulances equipped	regard to trained para-medical	ambulances
	with first-aid facility	staff for ambulances, the	equipped with
	manned by trained	Programme Division, the	first-aid facility
	para-medical staff	Director General of Health	manned by trained
	should also be made	Services has developed the	para-medical staff
	available.	Pre-hospital Trauma	should also be
		Technician Course curriculum,	made available.
		and the training is being	Further, District
		undertaken in the three Central	Magistrates of
		Government Hospitals of Delhi, namely Safdarjung	every district may be directed to
		Hospital, LHMC and Dr. RML	ensure that
		Hospital since 2007.	sufficient
		110spitai since 2007.	publicity is given
			in respect of
			existing facilities.
xix	Universal Accident	The National Health Mission	Order Proposed:
AIA	Helpline Number:	already provides for a call	The State
	This Hon'ble Court	centre number (108), which is	Governments/UTs
	may be pleased to order	being extensively used in the	may be directed to
	that there shall be one	States for medical emergencies	strengthen the
	Universal Accident	including accidents. The	accident helpline
	Helpline Number which	ambulance services are also	number by
	should be established	operational in most of the	providing
	by the Department of	states through this call centre	adequate facilities.
	Telecommunication	number (108).	The State
	throughout the country.	, ,	Governments that
	Further, a universal		have not made
	code for ambulances		ambulance
	should be notified by		services

S.	Issue contained in	Views by Ministry of Road	Orders prayed
No.	note of Amicus Curiae	Transport & Highways	by the AC
	the MoRTH.		operational may
			be directed to do
			so by 31 <sup>st</sup> March
			2018, and to
			further develop a
			code/method to
			utilize services of
			all ambulances in
			the area.
XX	Permanent Road	The Ministry of Road	Order Proposed:
	Safety Cell: This	Transport & Highways is in	The cells have
	Hon'ble Court may	agreement with the suggestion.	been set up and no
	direct that National	Ministry of Road Transport &	further orders are
	Highways Authority of	Highways as well National	required at
	India must have a	Highways Authority of India	present. The
	permanent Road Safety	have established road safety	statement made by
	Cell consisting of	engineering cells. All the	the Government
	suitable engineers and	States/UTs have also been	of India may
	qualified personnel and	requested to establish Road	kindly be taken on
	which shall be	Safety Engineering Cell in	record and
	established on or before	their National Highways	ordered.
	30 <sup>th</sup> September, 2017.	Directorates by Ministry of	
		Road Transport & Highways.	
xxi	<b>Data Collection:</b> This	Ministry of Road Transport &	Order proposed:
	Hon'ble Court may	Highways has already evolved	No further orders
	direct that a	a new format for recording	are required at this
	computerized format be	accident data & report. The	stage. However, it
	prepared by the	format is enabled for	may be directed
	MoRTH for collecting		that the said
		Government / UTs have been	J
	throughout the country	asked to take further action to	the Ministry be
	and data so collected	collect and report the data in	strictly followed.
	should be made public	new format. The Ministry has	The statement
	so that even members	been making the data public	made by the
	of the public could	for information of all the	Government of
	pursue remedial actions	stakeholders.	India may kindly
	or research.		be taken on record
	CDC. It is sufficient 1	Ministry of Dood Transport 0	and ordered.
xxii	GPS: It is submitted	Ministry of Road Transport &	Order proposed:
	that it has been found	Highways has already notified	This Hon'ble
	that use of GPS and	vide G.S.R. No. 1095 (E)	Court may direct
	GIS mapping	dated 28 <sup>th</sup> November 2016	that all public
	encourages safety both	_	service vehicles
	for drivers and	vehicle location tracking	shall be fitted with
	passengers. Therefore,	device and emergency button	location tracking
	it is prayed that a	in all public service vehicles	device as
	direction be issued to	except two wheelers, e-	mentioned by GoI
	all car manufactures	rickshaw, three wheelers and	and the said

S.	Issue contained in	Views by Ministry of Road	Orders prayed
No.	note of Amicus Curiae	Transport & Highways	by the AC
133	that with effect from 1 <sup>st</sup>	any transport vehicles for	notification be
	January 2018 they	which no permit is required	strictly
	would ensure that all	under the Motor Vehicles Act,	implemented. The
	vehicles are installed	1988. Fitment of GPS devices	statement made by
	with GPS and GIS.	on other vehicles would be	the Government
		considered in due course since	of India may
		this would put additional cost	kindly be taken on
		burden on the vehicle owners	record and
		in terms of cost of the GPS	ordered.
		equipment.	
xxiii	Bus/Truck-Body	<b>Bus Body Code:</b> Ministry of	Order proposed:
	<b>Building Code:</b> This	Road Transport & Highways	No further orders
	Hon'ble Court may	has already notified the bus	are required at this
	direct that MoRTH may	body code vide G.S.R. No.	stage.
	take suitable steps to	287 (E) dated 22 <sup>nd</sup> April 2014.	The statement
	notify Bus/Truck-Body	Truck Body Code: Ministry	made by the
	Building Code so that henceforth buses and	of Road Transport &	Government of
	henceforth buses and trucks built on different	Highways has already notified the truck body code vide	India may kindly be taken on record
	chassis are not found	G.S.R. No. 1034 (E) dated 2 <sup>nd</sup>	and ordered.
	wanting in security and	November 2016 for vehicles	and ordered.
	safety features.	registered on or after 1 <sup>st</sup>	
	safety features.	October 2018.	
xxiv	ABS, Air Bags and	ABS: Ministry of Road	Orders
	<b>Headlights:</b> It is	Transport & Highways has	proposed: No
	prayed that a direction	notified for the fitment of ABS	further orders are
	be issued that in every	in motor cycles vide G.S.R.	required.
	-	No. 310 (E) dated 16 <sup>th</sup> March	_
	model of car sold in	110. 310 (L) dated 10 Water	
	model of car sold in India there shall be	2016 and for four wheelers	
	India there shall be Anti-Lock Braking	2016 and for four wheelers vide G.S.R. No. 120 (E) dated	
	India there shall be Anti-Lock Braking System and air bags.	2016 and for four wheelers vide G.S.R. No. 120 (E) dated 10 <sup>th</sup> February 2017 for new	
	India there shall be Anti-Lock Braking System and air bags. Further a direction be	2016 and for four wheelers vide G.S.R. No. 120 (E) dated $10^{th}$ February 2017 for new models on or after $1^{st}$ April	
	India there shall be Anti-Lock Braking System and air bags. Further a direction be issued that all two-	2016 and for four wheelers vide G.S.R. No. 120 (E) dated 10 <sup>th</sup> February 2017 for new models on or after 1 <sup>st</sup> April 2018 and for existing models	
	India there shall be Anti-Lock Braking System and air bags. Further a direction be issued that all two-wheeler manufacturer	2016 and for four wheelers vide G.S.R. No. 120 (E) dated 10 <sup>th</sup> February 2017 for new models on or after 1 <sup>st</sup> April 2018 and for existing models on or after 1 <sup>st</sup> April 2019.	
	India there shall be Anti-Lock Braking System and air bags. Further a direction be issued that all two-wheeler manufacturer will take recourse to	2016 and for four wheelers vide G.S.R. No. 120 (E) dated 10 <sup>th</sup> February 2017 for new models on or after 1 <sup>st</sup> April 2018 and for existing models on or after 1 <sup>st</sup> April 2019. <b>Air Bags:</b> Ministry of Road	
	India there shall be Anti-Lock Braking System and air bags. Further a direction be issued that all two-wheeler manufacturer will take recourse to "Automatic Headlights"	2016 and for four wheelers vide G.S.R. No. 120 (E) dated 10 <sup>th</sup> February 2017 for new models on or after 1 <sup>st</sup> April 2018 and for existing models on or after 1 <sup>st</sup> April 2019. <b>Air Bags:</b> Ministry of Road Transport & Highways	
	India there shall be Anti-Lock Braking System and air bags. Further a direction be issued that all two-wheeler manufacturer will take recourse to "Automatic Headlights On" systems. It is	2016 and for four wheelers vide G.S.R. No. 120 (E) dated 10 <sup>th</sup> February 2017 for new models on or after 1 <sup>st</sup> April 2018 and for existing models on or after 1 <sup>st</sup> April 2019. <b>Air Bags:</b> Ministry of Road Transport & Highways finalized a standard AIS-145,	
	India there shall be Anti-Lock Braking System and air bags. Further a direction be issued that all two-wheeler manufacturer will take recourse to "Automatic Headlights On" systems. It is prayed that a direction	2016 and for four wheelers vide G.S.R. No. 120 (E) dated 10 <sup>th</sup> February 2017 for new models on or after 1 <sup>st</sup> April 2018 and for existing models on or after 1 <sup>st</sup> April 2019. <b>Air Bags:</b> Ministry of Road Transport & Highways finalized a standard AIS-145, which is being notified. This	
	India there shall be Anti-Lock Braking System and air bags. Further a direction be issued that all two-wheeler manufacturer will take recourse to "Automatic Headlights On" systems. It is prayed that a direction be issued that the State	2016 and for four wheelers vide G.S.R. No. 120 (E) dated 10 <sup>th</sup> February 2017 for new models on or after 1 <sup>st</sup> April 2018 and for existing models on or after 1 <sup>st</sup> April 2019.  Air Bags: Ministry of Road Transport & Highways finalized a standard AIS-145, which is being notified. This standard would mandate	
	India there shall be Anti-Lock Braking System and air bags. Further a direction be issued that all two-wheeler manufacturer will take recourse to "Automatic Headlights On" systems. It is prayed that a direction be issued that the State Government must not	2016 and for four wheelers vide G.S.R. No. 120 (E) dated 10 <sup>th</sup> February 2017 for new models on or after 1 <sup>st</sup> April 2018 and for existing models on or after 1 <sup>st</sup> April 2019. <b>Air Bags:</b> Ministry of Road Transport & Highways finalized a standard AIS-145, which is being notified. This standard would mandate fitment of Air Bags on all the	
	India there shall be Anti-Lock Braking System and air bags. Further a direction be issued that all two-wheeler manufacturer will take recourse to "Automatic Headlights On" systems. It is prayed that a direction be issued that the State Government must not allow vehicles with	2016 and for four wheelers vide G.S.R. No. 120 (E) dated 10 <sup>th</sup> February 2017 for new models on or after 1 <sup>st</sup> April 2018 and for existing models on or after 1 <sup>st</sup> April 2019.  Air Bags: Ministry of Road Transport & Highways finalized a standard AIS-145, which is being notified. This standard would mandate fitment of Air Bags on all the LMV passenger vehicles.	
	India there shall be Anti-Lock Braking System and air bags. Further a direction be issued that all two-wheeler manufacturer will take recourse to "Automatic Headlights On" systems. It is prayed that a direction be issued that the State Government must not allow vehicles with impermissible	2016 and for four wheelers vide G.S.R. No. 120 (E) dated 10 <sup>th</sup> February 2017 for new models on or after 1 <sup>st</sup> April 2018 and for existing models on or after 1 <sup>st</sup> April 2019.  Air Bags: Ministry of Road Transport & Highways finalized a standard AIS-145, which is being notified. This standard would mandate fitment of Air Bags on all the LMV passenger vehicles.  Automated Headlights On:	
	India there shall be Anti-Lock Braking System and air bags. Further a direction be issued that all two-wheeler manufacturer will take recourse to "Automatic Headlights On" systems. It is prayed that a direction be issued that the State Government must not allow vehicles with	2016 and for four wheelers vide G.S.R. No. 120 (E) dated 10 <sup>th</sup> February 2017 for new models on or after 1 <sup>st</sup> April 2018 and for existing models on or after 1 <sup>st</sup> April 2019.  Air Bags: Ministry of Road Transport & Highways finalized a standard AIS-145, which is being notified. This standard would mandate fitment of Air Bags on all the LMV passenger vehicles.  Automated Headlights On: Ministry of Road Transport &	
	India there shall be Anti-Lock Braking System and air bags. Further a direction be issued that all two-wheeler manufacturer will take recourse to "Automatic Headlights On" systems. It is prayed that a direction be issued that the State Government must not allow vehicles with impermissible	2016 and for four wheelers vide G.S.R. No. 120 (E) dated 10 <sup>th</sup> February 2017 for new models on or after 1 <sup>st</sup> April 2018 and for existing models on or after 1 <sup>st</sup> April 2019.  Air Bags: Ministry of Road Transport & Highways finalized a standard AIS-145, which is being notified. This standard would mandate fitment of Air Bags on all the LMV passenger vehicles.  Automated Headlights On: Ministry of Road Transport & Highways has notified vide	
	India there shall be Anti-Lock Braking System and air bags. Further a direction be issued that all two-wheeler manufacturer will take recourse to "Automatic Headlights On" systems. It is prayed that a direction be issued that the State Government must not allow vehicles with impermissible	2016 and for four wheelers vide G.S.R. No. 120 (E) dated 10 <sup>th</sup> February 2017 for new models on or after 1 <sup>st</sup> April 2018 and for existing models on or after 1 <sup>st</sup> April 2019.  Air Bags: Ministry of Road Transport & Highways finalized a standard AIS-145, which is being notified. This standard would mandate fitment of Air Bags on all the LMV passenger vehicles.  Automated Headlights On: Ministry of Road Transport &	
	India there shall be Anti-Lock Braking System and air bags. Further a direction be issued that all two-wheeler manufacturer will take recourse to "Automatic Headlights On" systems. It is prayed that a direction be issued that the State Government must not allow vehicles with impermissible	2016 and for four wheelers vide G.S.R. No. 120 (E) dated 10 <sup>th</sup> February 2017 for new models on or after 1 <sup>st</sup> April 2018 and for existing models on or after 1 <sup>st</sup> April 2019.  Air Bags: Ministry of Road Transport & Highways finalized a standard AIS-145, which is being notified. This standard would mandate fitment of Air Bags on all the LMV passenger vehicles.  Automated Headlights On: Ministry of Road Transport & Highways has notified vide G.S.R. No. 188 (E) dated	

S.	Issue contained in	Views by Ministry	of Road	Orders prayed
No.	note of Amicus Curiae	Transport & Highways		by the AC
		manufactured on or	r after 1 <sup>st</sup>	
		April 2017.		
XXV	Crash Test: It is respectfully submitted that in view of the doubtful crash test of all the LMVs, crash test in proper conditions must be undertaken in respect of LMVs by laboratories that are accredited. It is submitted that this Hon'ble Court may further direct that all vehicle testing agencies in India should be internationally accredited / recognized to ensure that crash tests are genuinely and sincerely undertaken		MVs) have the Ministry The tests of only by the Central les, 1989. The equired to facilities in National and for Calibration (a). The S.O. 1139 and S.O. 13.09.2015 and Motor 1989	Order proposed: No further orders are necessary at this stage. The statement made by the Government of India may kindly be taken on record and ordered.
		,		
	having utmost regard to the value of human life.	following crash stand	iarus: -	
	This may be done by 1 <sup>st</sup>	Standards Date	e of	
	April 2018.	Dulladi ab	mencement/	
		Requirement Nev	W	
			dels-	
		0	0.2017	
		mechanism All		
			dels- 10.2019	
		Collision as	10.2017	
		per AIS 096/2008		
		occupants in 1.10 the event of All	w Models- 0.2017 Models- 10.2019	
		per AIS 098/2008	w Models-	
		vehicles with 1.10	0.2018	
		regard to the All Protection of 01.	Models- 10.2019	

S.	Issue contained in	Views by Min	istry of Road	Orders prayed
No.	note of Amicus Curiae	Transport &	k Highways	by the AC
		Occupants in		
		the event of a		
		Lateral		
		Collision as		
		per AIS		
		099/2008		
		Approval of	New Models-	
		Vehicles	1.10.2018	
		with regard	All Models-	
		to the	01.10.2020	
		Protection of		
		Pedestrian		
		and other		
		Vulnerable		
		Road Users		
		in the event		
		of a Collision		
		with a Motor		
		Vehicle as		
		per AIS		
		100/2010		

- Additional Solicitor General. They have taken us through all the suggestions made and the response of the MoRTH to these suggestions. In view of the submissions, and keeping in mind issues of road safety and the interest of those who may be unfortunate victims of road accidents, we issue the following directions:
  - 1. Road Safety Policy: Most of the State Governments and Union Territories have already framed a Road Safety Policy. Those that have not framed such a policy namely Assam, Nagaland, Tripura, Delhi, Lakshadweep, Dadra and Nagar Haveli and Andaman and

Nicobar Islands, must now formulate the Road Safety Policy by 31<sup>st</sup> January, 2018. All States and Union Territories are expected to implement the Road Safety Policy with all due earnestness and seriousness.

- 2. State Road Safety Council: All States have already constituted a Road Safety Council in terms of Section 215 of the Motor Vehicles Act, 1988. The Union Territories of Daman and Diu, Dadra and Nagar Haveli and Andaman and Nicobar Islands have not constituted the Road Safety Council as yet. We direct these Union Territories to constitute the State Road Safety Council on or before 31<sup>st</sup> January, 2018. The responsibility and functions of the Council will be as recommended by the Committee on Road Safety. The State Road Safety Councils should periodically review the laws and take appropriate remedial steps wherever necessary.
- 3. Lead Agency: Only a few States have established the Lead Agency as recommended by the Committee on Road Safety in its communication of 23<sup>rd</sup> December, 2014. The States and Union Territories that have not done so should establish the Lead Agency on or before 31<sup>st</sup> January, 2018 in terms of the recommendations made by the Committee on Road Safety. It may be mentioned that the Lead Agency will act as the Secretariat of the State Road Safety Council and coordinate all activities such as licensing issues

including issues of driving licences, registration of vehicles, road safety and features of vehicles, along with other allied matters including emission norms and other activities as mentioned in the communication dated 23<sup>rd</sup> December, 2014.

- 4. Road Safety Fund: Some of the States have already established a Road Safety Fund. Those States and Union Territories that have not yet established the Road Safety Fund should do so not later than 31<sup>st</sup> March, 2018 and report back to the Committee on Road Safety. The corpus of the Road Safety Fund will be from the fines collected for traffic violations and the Fund will be utilized for meeting expenses relating to road safety.
- 5. Road Safety Action Plan: The purpose of a Road Safety Action Plan is to reduce the number of road accidents, as well as the fatality rate. The MoRTH has already requested all the States and Union Territories to prepare a Road Safety Action Plan but it appears that the response to this has been somewhat lukewarm. The State Governments and Union Territories are therefore directed to urgently prepare a Road Safety Action Plan by 31<sup>st</sup> March, 2018 and put it into action after giving it due publicity.
- **6. District Road Safety Committee:** A District Road Safety Committee is required to be set up by the State Government for every district in terms of Section 215(3) of the Motor Vehicles Act,

1988. As suggested by the learned *Amicus* and agreed to by the MoRTH, the District Road Safety Committee should be put in place by 31<sup>st</sup> January, 2018 and should be headed by the Collector of the District and should include amongst others the Superintendent of Police, Health Officers, Engineers of the Public Works Department, representatives of the National Highways Authority of India, the Road Transport Officer of the District and members of civil society from the District. The District Road Safety Committee must hold regular and periodic meetings to review road safety issues and take corrective measures.

- 7. Engineering Improvement: It appears that one of the main reasons for road accidents is the poor quality of roads, improper design, etc. The MoRTH is of the opinion that the protocol for road design and identification of black spots needs to be reviewed and enforced. Accordingly, it is directed that the MoRTH should publish a protocol for identification and rectification of black spots and take necessary steps for improving the design of roads to make them safe.
- **8. Traffic Calming Measures:** It is suggested by the learned *Amicus* that traffic calming measures must be adopted at accident prone areas. This is agreed to by the MoRTH. However, such measures will need to be studied and then put in place. This is an on-going

- exercise which must be carried out by the Road Safety Committee with the assistance of the MoRTH and other stakeholders.
- 9. Road Safety Audits: There is agreement, in principle, between the learned *Amicus* and the MoRTH to carry out Road Safety Audits. However, there appears to be a dearth of qualified auditors in Road Safety Engineering. The MoRTH supports the idea of capacity building. It is, therefore, directed that necessary steps be taken by the Committee on Road Safety as well as by the MoRTH to work in this direction since there can be little doubt that an audit of road safety is essential to reduce the possibility of road accidents through corrective measures.
- **10. Engineering Design of New Roads:** The MoRTH is of the view, and the learned *Amicus* is also in agreement, that the Road Safety Audit as mentioned above should include the design stage audit of new road projects of 5 kms or more, rather than being based on the cost of the project. It is ordered accordingly.
- 11. Working Group on Engineering: The Working Group on Engineering (Roads) has already submitted a Report which is available with the Road Safety Committee as well as the MoRTH. This Working Group was constituted pursuant to the decision taken in the meeting of the 12<sup>th</sup> National Road Safety Council held on 25<sup>th</sup> March, 2011. The recommendations of the Working Group

should be implemented in the terms prayed for by the learned *Amicus* as well as those accepted by the MoRTH. These will, of course, be in the nature of interim directions since the National Road Safety Board is likely to be created as proposed in the Motor Vehicles (Amendment) Bill, 2017.

- **12. Drivers' Training:** This is the subject matter of the Motor Vehicles (Amendment) Bill, 2017 and no orders are required to be passed in this regard.
- **13. Lane Driving:** The MoRTH has already issued Motor Vehicles (Driving) Regulations, 2017 vide G.S.R. 634 (E) dated 23<sup>rd</sup> June, 2017.

The Notification should be implemented by the State Governments and Union Territories strictly.

14. Road Safety Equipment: The Bureau of Police Research and Training has already prepared a Report on the subject and has submitted it to the Road Safety Committee in September, 2015. The recommendations in the Report should be implemented including acquisition of cameras and surveillance equipments in detecting traffic and identifying violators. It is also necessary to set up special patrol forces along the National Highways and State Highways for which necessary steps must be taken by the State Governments and Union Territories.

- 15. Alcohol and Road Safety: The MoRTH has already written to the States to comply with orders of this Court in this regard. The MoRTH may issue further advisories in this regard on a quarterly basis during the calendar year 2018 so as to serve as a reminder to the State Governments and Union Territories to implement the directions of this Court.
- 16. Road Safety Education: The learned *Amicus* as well as MoRTH are in agreement that road safety education and counselling should be incorporated in the curriculum by the State Boards by 1<sup>st</sup> April, 2018. It is directed that the State Governments may seriously consider this recommendation and include Road Safety Education and Counseling as a part of the school curriculum at the earliest.
- 17. Speed Governors: Guidelines in this regard have already been issued by the MoRTH. The MoRTH has agreed to upload the Unique Identification Number of the speed governors in the VAHAN database. This should be followed up by the MoRTH with expedition.
- 18. Emergency Medical Care: There is agreement that at least one
  Trauma Care Centre should be set up in every district with
  necessary facilities and an ambulance. The State Governments and
  Union Territories should take up this recommendation at the
  earliest since it is on record that treatment soon after a road

accident is crucial for saving the life of the victim. In this context, it may also be mentioned that this Court has issued certain directions in *Pt. Parmanand Katara v. Union of India*<sup>1</sup> which should be followed.

- 19. Universal Accident Helpline Number: The MoRTH has stated that there is already a call centre number, that is, 108 provided by the National Health Mission. Due publicity must be given to this so that an ambulance can be activated at the earliest whenever necessary.
- 20. Permanent Road Safety Cell: All State Governments and Union Territories have already been requested by the MoRTH to set up Road Safety Cells. The State Governments and Union Territories should establish Permanent Road Safety Cells by 31<sup>st</sup> January, 2018.
- 21. Data Collection: The MoRTH has already taken steps for recording accident data and reports through computerised data entry. The State and Union Territories have been asked to take further action in this regard and make the data public for the information of all stakeholders. This needs to be followed up and no further orders are necessary in this regard.

<sup>&</sup>lt;sup>1</sup> (1989) 4 SCC 286

- 22. GPS: The MoRTH has already notified vide G.S.R. No. 1095 (E) dated 28<sup>th</sup> November, 2016 mandating the fitment of vehicle location tracking devices in all public service vehicles subject to some exceptions. Since this has cost implications, the MoRTH may assist the State Governments and Union Territories to ensure that to the maximum extent possible and within the shortest time frame, location tracking devices must be fitted in all public service vehicles as notified.
- **23. Bus/Truck–Body Building Code:** This has already been notified by the MoRTH with regard to buses vide G.S.R. No. 287 (E) dated 27<sup>th</sup> April, 2014 and with regard to trucks vide G.S.R. No. 1034(E) dated 2<sup>nd</sup> November, 2016. No further orders are necessary in this regard.
- 24. ABS, Air Bags and Headlights: The MoRTH has already notified for fitment of ABS in motor cycles vide G.S.R. No. 310(E) dated 16<sup>th</sup> March, 2016 and for four wheelers vide G.S.R. No. 120(E) dated 10<sup>th</sup> February, 2017. As far as air bags are concerned a standard AIS-145 has already been notified. As regards automated headlights, the MoRTH has notified vide G.S.R. No. 188(E) dated 22<sup>nd</sup> February, 2016 for fitment of "Automated Headlights On" in two wheelers manufactured on or after 1<sup>st</sup> April, 2017. No further

orders are required in this regard except the faithful implementation of the various notifications issued by the MoRTH.

- 25. Crash Test: This too has been notified by the MoRTH and the test for all light motor vehicles is required to be conducted by the testing agency notified under Rule 126 of the Central Motor Vehicles Rules, 1989. No further orders are required in this regard except the faithful implementation of the notifications and crash standards issued by the MoRTH.
- 18. We make it clear that the directions given above are those that have been agreed upon by the parties before us and are in addition to and supplement the directions already given in *S.Rajaseekaran v. Union of India.*<sup>2</sup> We commend the efforts put in by the learned *Amicus Curiae* and the Justice K.S. Radhakrishnan Committee on Road Safety. We are confident that the directions given above, at their instance and with the support, cooperation and assistance of the MoRTH, will save thousands of lives in road accidents and crores of rupees in compensation payable by the insurance companies provided the directions are faithfully and sincerely complied with.
- 19. We also make it clear that if there is any doubt or clarity required in implementing the directions given, the concerned State Government or

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<sup>&</sup>lt;sup>2</sup> (2014) 6 SCC 36

Union Territory is at liberty to move the Committee on Road Safety.

20. We may note that none of the directions given by us or the directions given earlier by this Court are difficult to comply with. In this connection, we may draw attention to the excellent document prepared by the Committee on Road Safety and the MoRTH titled "Consulting Services to Audit the Implementation by the States of the Directions Issued by the Committee on Road Safety – Group 4- Final Report" concerning Haryana prepared in September 2017. The Report has received considerable support from the Delhi Integrated Multi-Model Transit System Limited (DIMTS), Transportation Research and Injury Prevention Programme (TRIPP), IIT-Delhi and The Energy and Resource Institute (TERI). It would be worthwhile if similar reports are prepared and published so that roads all over the country are rendered far safer than what they are today.

21. List for further proceedings on 7<sup>th</sup> February, 2018.

	J
	(Madan B. Lokur)
	J
	(Deepak Gupta)
New Delhi;	
November 30, 2017	