

F.No. K-11022/4/2024-CB-Part(1)

**Government of India
Ministry of Panchayati Raj**

11th Floor, Jeevan Prakash Building
25 Kasturba Gandhi Marg, New Delhi
Dated: 1st September 2025

Subject: Minutes of the Seventh Central Empowered Committee Meeting of Revamped Rashtriya Gram Swaraj Abhiyan (RGSA) for the Financial Year 2025-26 held on 30th July, 2025-regarding.

Please find attached herewith a copy of the minutes of the Seventh Central Empowered Committee Meeting of Revamped Rashtriya Gram Swaraj Abhiyan (RGSA) for the Financial Year 2025-26 held under the Chairmanship of the Secretary, Ministry of Panchayati Raj on 30th July 2025 at Jeevan Bharati Building, New Delhi. The Annual Action Plan of four States/UTs, namely Dadra & Nagar Haveli and Daman & Diu, Ladakh, Manipur and Andaman & Nicobar Islands, were considered in the meeting.

2. This is for information and further necessary action.

(Pankaj Kumar)

Under Secretary to the Government of India

Tel: 011-23753817

To,

- 1) The Chairperson and members of the Committee.
- 2) To all the participating States/UTs (Dadra & Nagar Haveli and Daman & Diu, Ladakh, Manipur and Andaman & Nicobar Islands).

Copy to.

- 1) O/o Secretary Panchayati Raj.
- 2) O/o AS (MoPR)
- 3) NIC to upload on the website

Government of India
Ministry of Panchayati Raj

Minutes of the 7th Central Empowered Committee (CEC) meeting of Revamped Rashtriya Gram Swaraj Abhiyan (RGSA) held on 30th July, 2025

The seventh meeting of the Central Empowered Committee (CEC) of the Revamped Rashtriya Gram Swaraj Abhiyan (RGSA) for the year 2025-26 was held on 30th July, 2025, under the Chairmanship of the Secretary, Ministry of Panchayati Raj at 9th floor Jeevan Bharati Building, New Delhi. The list of participants is at **Annexure-A**.

2. Welcoming the Secretary, MoPR/Chairman of the CEC, Members of CEC, Additional Secretary (CB), MoPR/Member Secretary, also welcomed the Senior Officers from Dadra & Nagar Haveli and Daman & Diu, Ladakh, Manipur and Andaman & Nicobar Islands (officers of Andaman & Nicobar Islands attend the meeting through VC).

3. The Secretary, Ministry of Panchayati Raj & Chairman of the Central Empowered Committee in his opening remarks stated that the Panchayats represent the third tier of governance, alongside the Central and State Governments. As institutions that directly engage with citizens at the grassroots level, Panchayats play a pivotal role in the democratic framework of the country. Their proximity to rural communities positions them uniquely to identify local needs, implement development initiatives, and ensure effective delivery of essential public services. Therefore, the efficient and accountable functioning of Panchayati Raj Institutions (PRIs) is not only vital for achieving inclusive rural development but also for deepening participatory democracy. Strengthening the institutional, financial, and administrative capacities of Panchayats is, thus, a fundamental prerequisite for sustainable growth in rural India. The CEC meeting has been scheduled in such a way that facilitates cross-learning, as States from different regions are participating.

4. The Chairman informed the States/UT that the Ministry has formulated a sub-scheme under the RGSA for enhancing Own Sources of Revenues (OSR). This shall be available to Gram Panchayats with an annual OSR of at least Rs.50 lakhs and Block Panchayats with an annual OSR of at least Rs.1 crore. The States shall invite proposals for projects to enhance OSR from all the eligible PRIs. The best 10% of the total eligible proposals shall be forwarded to the Ministry after careful scrutiny by the State Government on the parameters of technical and financial viability, innovativeness, and impact. The Ministry shall, in the 1st year, support 10 such proposals from each State for technical assistance in formulating detailed project reports for accessing funds on commercial terms from financial institutions. The assistance shall extend to handholding the PRI for the effective implementation of the projects.

5. The Additional Secretary, Ministry of Panchayati Raj (MoPR), delivered a brief presentation outlining the Ministry's key initiatives and focus areas, as annexed. A brief of the presentation is as under:

5.1 **The Sashakt Panchayat-Netri Abhiyan (Empowered Women Panchayat-Leader Campaign)** was launched during the National Workshop held on 4th March 2025, and a unique training module aimed at the intensive capacity building of WERs was unveiled. Training of national-level trainers has been carried out by the Ministry. The States are expected to (i) conduct State and District-level Women's conventions and felicitate exemplary WERs, (ii) organize 4-day cascading ToTs for district and block-level trainers, and (iii) roll out 3-day training programs for WERs at the block and district levels.

5.2 **Model Women-Friendly Gram Panchayat (MWFGP):** At least one MWFGP per district is to be created, which has already been identified. Over 300 master trainers have already been provided training, and a KPI - based dashboard is under preparation for monitoring the progress. Accordingly, it was requested that the States plan quarterly review meetings with Sarpanches/GP Secretaries for its effective implementation and to ensure data entry along with validation at respective level.

5.3 **Own Source Revenue (OSR):** The Ministry, in collaboration with IIM Ahmedabad, has developed training modules on the generation of Own Sources of Revenue (OSR) by Panchayats. The Ministry has carried out National Level Training of Trainers (ToT). The States were requested to organize ToTs for district and block-level trainers in cascading mode and to roll out training of ERs and officials at the block and district levels.

5.4 **Panchayat Advancement Index (PAI):** The PAI for the financial year 2022-23, version 1.0, was officially released, and version 2.0 has also been launched in the writeshop held on 26th& 27th May, 2025, at New Delhi. Accordingly, it was desired that the State, District, and Block level workshops be organized for the dissemination of findings of PAI 1.0 and to launch PAI 2.0. This would provide an assessment of the GPs' achievements & also create healthy competition between them.

5.5 **MoUs for Management Development Programmes (MDPs):** All States/UTs were requested to furnish the Memoranda of Understanding (MoUs) signed with IITs and IIMs for conducting MDPs. It was desired that, preferably, State and District-level officials as well as Elected Representatives (ERs) be nominated for such training. The training was not intended for Gram Pradhans, Mukhiyas, or Sarpanches.

6. **State Agenda:** CEC considered the Annual Action Plans of the UTs of Andaman & Nicobar Islands, Dadra & Nagar Haveli and Daman & Diu and, Ladakh and the State of Manipur.

6.1 The following points were highlighted by the Chairman of the CEC:

- (i) Gram Panchayat Bhawans should be constructed at a central location within the Gram Panchayat area, which is easily accessible to the citizens.
- (ii) Ceremonial events should be organized at both the commencement and completion of Gram Panchayat Bhawans to enhance community awareness and participation.
- (iii) Convergence of funds from MGNREGA and other relevant schemes should be explored to support construction activities.
- (iv) The National award for SIRDs will be discontinued, and a new category of awards shall be constituted for District Panchayat Resource Centres (DPRCs).
- (v) Trainings related to MGNREGA, SBM, and JJM must not be included under activities funded through the Revamped Rashtriya Gram Swaraj Abhiyan (RGSA) Scheme, as alternative sources of funding are available.
- (vi) 100% Aadhaar authentication to be made mandatory.
- (vii) Training Needs Assessment and Evaluation of training to be conducted at regular intervals to ensure suitable policy tweaks for quality training.
- (viii) Training Programmes should have an inaugural & valedictory session.

6.2 After deliberation, the Central Empowered Committee (CEC) made some general observations/principles that guided all State Annual Action Plan appraisals:

- (i) **Training venue.** Gram-Panchayat functionaries and Elected Representatives (ERs) are to be trained preferably at the Block and, at most, the District level so that proximity encourages better participation, peer interaction, and experiential learning.
- (ii) **Training duration:** Some modules, such as PDP trainings and thematic trainings that recur annually, more as refresher or sensitisation exercises, durations are capped at shorter spans, recognising that these sessions aim chiefly at clarity/doubt-clearing rather than imparting entirely new content.
- (iii) **Line-Department content.** Trainings that pertain primarily to specific line-Department schemes, though relevant to Panchayat functioning, should be conducted under those Departments' own capacity-building components, allowing RGSA resources to focus and address priority areas of Panchayats.
- (iv) **Thematic focus:** Thematic trainings are limited to selective, need-based subjects directly linked to the Panchayat's own Sankalps/ focus areas; indiscriminate coverage of all Panchayats in all of the nine themes was considered ineffective and may result in a thin spread of resources.

- (v) **GPDP hand-holding:** Support for GPDP formulation should involve collaboration with academic institutions to provide genuine hand-holding and raise the quality of planning and community participation.
- (vi) **Exposure visits:** Numbers have been rationalised in line with past uptake against the previously approved numbers, and the duration of visits adjusted to remain within guidelines.
- (vii) **Priority of the training:** In light of the Ministry's recent initiatives and key learnings from ongoing capacity building efforts, it has been advised that States adopt a prioritised approach to the planning and execution of training programmes. This approach is aimed at ensuring that the limited training capacity and institutional resources available at the State, District, and Block levels are strategically utilised to deliver the highest possible impact. Accordingly, the following order of priority has been suggested for conducting trainings under RGSA:
 - (a) Basic orientation/ induction training, if ERs are newly elected.
 - (b) Refresher training, if ERs have completed 1-1.5 years in office.
 - (c) Specialised training of the focus areas of the Ministry:
 - (i) ToTs at different levels on the specialised WERs module.
 - (ii) Training of WERs at the District & Block level
 - (d) PESA training in PESA States.
 - (e) Other Specialised trainings in the focus areas of the Ministry:
 - (i) Women's conventions at different levels.
 - (ii) ToTs at different levels on the OSR module.
 - (iii) Training on the OSR module at the District & Block level.
 - (iv) Workshops/ training on PAI 1.0 dissemination and PAI 2.0 rollout.
 - (v) Quarterly review of Model Women-Friendly GPs.
 - (f) Training on Panchayat Development Plans.
 - (g) Thematic Training.
 - (h) Any Other Training

6.3 UT of Andaman & Nicobar Islands:

6.3.1 The Annual Action Plan (AAP) of UT of Andaman & Nicobar Islands for the Financial Year 2025–26 was considered. The UT had submitted an AAP amounting to Rs. 11.14 crore, which included Capacity Building and Training (CB&T) for 9869 participants.

6.3.2 The implementation status of the Revamped Rashtriya Gram Swaraj Abhiyan (RGSA) during 2024–25 in UT of Andaman & Nicobar Islands was reviewed by the Central

Empowered Committee (CEC). The Committee appreciated the UT of Andaman and Nicobar Islands efforts towards achieving the training targets for FY 2024-25.

6.3.3 A detailed presentation was made by the Secretary, Government of Andaman & Nicobar Islands, covering the UT's progress, training infrastructure, training materials, and other initiatives developed under RGSA for 2024-25, along with proposals under the AAP 2025-26.

6.3.4 The Central Empowered Committee (CEC) approved the Annual Action Plan amounting to Rs. 11.45 crores with the following observations:

(i) Capacity Building & Training (CB&T):

(a) Thematic Training: The UT proposed for the training of 2890 participants amounting to Rs.0.31 crore covering various thematic areas. The CEC advised the UT to merge the health-related trainings proposed under Theme 2 into a single consolidated training and to conduct the same in convergence with the Health Department. The UT agreed to the suggestion, and accordingly, the proposal was revised to the training of 2540 participants amounting to Rs. 0.28 crore, which was approved by the CEC.

(b) Specialized Training: The UT proposed training for 2271 participants with an estimated cost of Rs. 0.62 crore. The Central Empowered Committee (CEC) recommended training for 2061 participants at a revised cost of Rs. 0.58 crore, with the suggestion to align the proposal with the training matrix circulated by the Ministry. It was also advised that the training related to the GS Nirnay mobile application and annual maintenance of street lights may be shifted to the “Any Other Training” component, which was agreed by the UT.

(c) Any Other Training: The UT proposed training for 3430 participants at an estimated cost of Rs. 0.64 crore, which was revised to 3640 participants with an outlay of Rs. 0.69 crore by incorporating the training proposed on the GS Nirnay mobile application and annual maintenance of street lights. The revised proposal was approved by the CEC. The CEC further advised the UT to collaborate with local colleges and experts for effective delivery of Capacity Building and Training (CB&T) interventions.

(ii) Other activities under Capacity Building & Training:

(a) Exposure Visits: The UT proposed exposure visits (outside of the UT) for 80 participants amounting to Rs. 0.39 crore. Considering the significance of such visits for cross-learning, the CEC approved an enhanced target of 150 participants at a cost of Rs. 0.73 crore and advised that the visits focus on learning and adopting best practices from Tamil Nadu and West Bengal.

(b) Leadership/Management Development Programme (MDP):The UT proposed to conduct leadership training programmes for 80 participants. The CEC advised the UT to organize Management Development Programmes (MDPs) in Tamil Nadu and West Bengal by identifying institutions of repute based in Chennai and Kolkata, and to formalize the collaboration through a Memorandum of Understanding (MoU).

6.3.5 The budget summary of the Annual Action Plan of the UT of Andaman & Nicobar Islands is at **Annexure I**.

6.4 UT of Dadra & Nagar Haveli and Daman & Diu:

6.4.1 The Annual Action Plan (AAP) for the financial year 2025–26 of the UT of Dadra & Nagar Haveli and Daman & Diu was reviewed. The UT Administration had submitted a proposal amounting to Rs. 6.51 crore, which included Capacity Building and Training (CB&T) activities for 3,243 participants.

6.4.2 The CEC reviewed the implementation status of the revamped Rashtriya Gram Swaraj Abhiyan (RGSA) in the UT during 2024–25. The Chairman expressed concern over the low expenditure incurred by the UT in the last two years.

6.4.3 A detailed presentation was delivered by the Secretary of the UT Administration, outlining best practices, training infrastructure, materials, and other initiatives developed under RGSA in 2024–25, along with the proposals for the AAP2025–26.

6.4.4 Following component-wise deliberations, the Central Empowered Committee approved the Annual Action Plan (AAP) of the UT for an amount of Rs. 6.19 crore, subject to the following observations:

(i) Capacity Building & Training

(a) General orientation / induction training: The UT proposed general orientation/induction training for 462 participants in view of the Gram Panchayat elections expected to be held in November 2025. The proposal was approved by the CEC, with the advice to conduct a pre-orientation for 23 newly elected women Sarpanches using the specialised module developed for the training of Women Elected Representatives (WERs).

(b) Thematic Training: The UT proposed thematic training for 794 participants, which was approved by the CEC, with the advice that the participants be selected based on the PAI scores of the respective Gram Panchayats.

(c) Exposure Visit (Within UT and Outside UT): The UT proposed exposure visits for 580 participants within the UT and an equal number outside the UT. The Committee approved the proposal with the advice that visits to Lakshadweep be avoided due to cost considerations and that the PAI scorecard be used to select the Gram Panchayats for these exposure visits.

(d) Leadership/ Management Development Program (MDP): The UT had proposed an MDP for 75 participants; however, the CEC suggested that the participants from the UT be included in the MDPs conducted by the Ministry.

(ii) Panchayat Infrastructure

(a) Construction of Panchayat Bhawan (Carryover): Construction of 4 GP Bhawan was approved during 2024-25 and the progress of these works was reviewed. The UT administration informed that 80% works of these GP Bhawan have been completed. The UT requested to approve all these GP Bhawan as carryover during 2025-26 amounting to Rs.0.80 crore, which was agreed upon by CEC. Further, the UT administration apprised that 8 new Gram Panchayats have been created and the offices of these GPs are being co-located in existing Government buildings and requested to approve 8 GP Bhawan to construct their own office building. The Chairman of the CEC advised that the UT Administration may submit a supplementary plan, including details of land identification and layout, for the construction of GP Bhawans for further consideration.

6.4.5 The Committee also deliberated on the issue of enhancing Own Source Revenue (OSR), noting that the UT, being highly industrialised, offers significant potential for revenue generation at the Gram Panchayat (GP) level. It was observed that several GPs are already generating substantial OSR; however, the utilisation of these funds could be optimised to yield greater returns in terms of socio-economic development and improvement in local infrastructure and services. The Chairman of the CEC desired that detailed GP-wise data on OSR generation be compiled and furnished to the Ministry. It was further suggested that the feasibility of undertaking spatial planning initiatives in select Gram Panchayats, preferably those located in coastal/beach areas may be explored, with the aim of promoting planned development and improved land-use management.

6.4.6 During the review of Panchayat Advancement Index (PAI) 1.0 scores, it was noted that 12 GPs in the UT are currently in the 'A' category and with targeted interventions these GPs have the potential to upgrade to the 'A+' category.

6.4.7 The detailed budget summary of Annual Action Plan of the UT of Dadra & Nagar Haveli and Daman & Diu is at **Annexure II**.

6.5 UT of Ladakh: Annual Action Plan 2025-26

6.5.1 The Annual Action Plan (AAP) of Ladakh for the Financial Year 2025-26 was considered. The Union Territory (UT) had submitted an AAP amounting to Rs. 21.15 crore, which included Capacity Building and Training (CB&T) for 3,696 participants.

6.5.2 The implementation status of the Revamped RGSA during 2024-25 in Ladakh was reviewed by the CEC. The Committee expressed concern over the pending elections since 2023 and the fact that almost no training activities have been undertaken by them in the last three financial years. The Committee also expressed concern over the non-recruitment of Human Resources under the three-tier Panchayat Resource Centres and Programme Management Units, which had been sanctioned every year under the Scheme. The Committee advised the UT to expedite the hiring process to strengthen implementation and ensure tangible progress.

6.5.3 The UT of Ladakh raised the issue of unavailability of resource persons for training. However, no collaboration has been initiated with the agencies empanelled under the Ministry of Panchayati Raj. The Chair advised the UT to conduct the trainings through resource persons from the empanelled agencies of MoPR and, additionally, consider engaging resource persons from the neighbouring UT of Jammu & Kashmir

6.5.4 A detailed presentation was made by Administrative Secretary (Rural Dev. & PR/IT/Disaster Management), UT of Ladakh covering the UT's training infrastructure, training materials, and other initiatives developed under RGSA for 2025-26, along with proposals under the Annual Action Plan (AAP) 2025-26. In view of the upcoming panchayat elections, the plan was discussed accordingly.

6.5.5 The Central Empowered Committee approved the Annual Action Plan amounting to Rs. 9.82 crore, subject to the following observations:

(i) Under Capacity Building & Training (CB&T):

(a) Specialized Training: The UT had proposed 689 training units; however, the matrix of the training on focus areas like OSR, WER, PAI as suggested by the Ministry of Panchayati Raj was not properly followed. Accordingly, the Committee approved 3,231 training units amounting to Rs. 0.72 crore, fully aligned with the prescribed matrix of the Ministry. The approved trainings are placed at **Annexure-III (a)**.

(b) Add. Trainers/ Master Trainers in thematic areas for localisation of SDGs: The UT proposed four additional trainers/master trainers at a cost of Rs. 0.005crore, which was approved by the CEC. The Committee also observed that the Ministry may nominate resource persons upon request from Ladakh and advised the UT to identify in-service personnel to be engaged as trainers.

(c) Leadership /Management Development Program (MDPs): The UT proposed MDP for 60 participants at a cost of Rs. 0.30crore, which was approved by the CEC. The Committee also advised Ladakh to sign the MoU with IIM Jammu at the earliest for conducting MDP.

(ii) Panchayat Infrastructure:

(a) Construction of Gram Panchayat Bhawans: The progress in construction of GP Bhawan approved earlier under the scheme was reviewed. The representative of the UT informed that the construction of GP Bhawans could not be initiated due to financial constraints. It was highlighted that, while the current cost norm under the scheme is Rs. 20 lakh per GP Bhawan, the unique topographical conditions in the UT make this amount insufficient. Accordingly, the UT requested an enhanced cost norm of Rs. 40 lakh per GP Bhawan. The UT further sought approval for the construction of 11 new GP Bhawans and 3 carry-over at the proposed unit cost of Rs. 40 lakh. However, the CEC did not agree to this request, as it exceeds the approved cost norms of the scheme. The CEC informed that the matter regarding the continuation of the scheme beyond 2025-26 will be placed before the competent authority, and that a Cost Norms Committee has already been constituted to review and recommend revisions to the existing norms. It was suggested that the UT may submit its proposal in the next year's Annual Action Plan (AAP), by which time it is expected that the cost norms will have been revised.

(b) CSC Co-location with GP Bhawan: The representative of the UT informed that the construction of GP Bhawans could not be initiated due to financial constraints, and consequently, the CSC co-location works have also not commenced. The UT requested approval for 3 CSC co-location as carry-over along with 11 new CSC co-location. However, the CEC did not approve the request, as the associated GP Bhawan proposals was not approved.

6.5.6 The budget summary of Annual Action Plan of the UT of Ladakh is at **Annexure- III**.

6.6 Manipur: Annual Action Plan 2025-26

6.6.1 The Annual Action Plan (AAP) of Manipur for the Financial Year 2025-26 was considered. The State had submitted an AAP amounting to Rs. 55.39 crore, which included Capacity Building and Training (CB&T) for 26504 participants.

6.6.2 The implementation status of the revamped RGSA in Manipur for the financial year 2024-25 was reviewed by the CEC. The State informed that the Capacity Building and Training (CB&T) activities were not approved for the year due to the pending Panchayat elections, (pending since October 2022) and non preparation of Gram Panchayat Development Plans (GPDPs). The Central Empowered Committee (CEC) expressed concern over the prolonged delay in conducting Panchayat elections in Manipur. The Committee noted that this delay is having a significant adverse impact on the financial position of the Panchayats and Traditional Local Bodies (TLBs), as it has resulted in the withholding of Central Finance Commission (CFC) grants. The absence of elected local bodies is hindering the flow of funds and weakening grassroots governance and development.

6.6.3. Subsequently, a detailed presentation was made by the Additional Secretary (RD&PR), Government of Manipur, covering the State's best practices, training infrastructure, training materials, and other initiatives developed under RGSA for 2024-25, along with proposals under the AAP 2025-26.

6.6.4. The Central Empowered Committee approved the Annual Action Plan amounting to Rs. 24.13 crore with the following observations:

(i) Capacity Building & Training

(a) General Orientation/ Induction training: The State proposed general orientation/induction training for 3840 participants amounting to Rs. 1.38 crore. The Committee, approved the proposal subject to condition of panchayat elections being held. Training of Panchayat functionaries and Government Officials can however be conducted.

(b) Training on Panchayat Development Plan (PDP) and Thematic Training: The State proposed PDP and thematic training for 8,000 participants jointly including elected representatives amounting to Rs. 0.96 crore. The Committee approved the proposal subject to condition that State shall ensure training of elected representatives after the panchayat election. Training of Panchayat functionaries and Government Officials can however be conducted on the subject.

(c) Specialized Training: The State proposed specialized training for 9,064 participants including elected representatives amounting to Rs.1.30 crore. The Committee accepted the proposal.

(d) Any Other Training: The State proposed training for 5,600 participants including elected representatives amounting to Rs.1.77 crore. However, the Committee noted that State has included the training on Dharti Aaba Janjatiya Gram Utkarsh Abhiyan amounting to Rs. 0.19 cr and Juvenile Training- Child Marriage amounting to Rs. 0.19 crore that has not been approved under the scheme. Hence, the Committee approved an amount of Rs. 1.39 crore only for the training of 4320 participants under the category.

ii) Capacity Building & Training (Other Activities)

(a) Training Need Assessment/Development of Training Modules/ Development of Training Material / Evaluation of Capacity Building and Training Activities: The State proposed all these activities as per the RGSA norms. The Committee considered and recommended the same, with a total financial allocation of Rs. 0.50 crore. However, the Committee suggested that training module should be translated in Manipuri for better understanding of elected representatives .

(b) Exposure Visits (Within State and Outside State): The State proposed exposure visits for 880 participants within-State and 289 participants outside-State. Since elections are pending in the State, the Committee considered and approved the proposal, subject to the condition that the exposure visits will be conducted exclusively for elected representatives after the Panchayat elections. Further, the Committee observed that during the financial year 2024-25, the State has conducted exposure visits (within State) for approximately 1,200 participants. The State has been requested to submit detailed information regarding the places of these exposure visits, along with an impact assessment report evaluating the outcomes of these visits.

(C) Handholding Support for GPDP formation: The State proposed handholding support for 213 units, comprising 161 Gram Panchayats and 52 Blocks in hilly areas, with a total cost of Rs. 1.28 crore, which was not as per the norms of revamped RGSA. The Committee considered the proposal and recommended an amount of Rs. 0.43 crore, in accordance with RGSA norms, subject to the condition that the State ensures the preparation of Gram Panchayat Development Plans (GPDPs) for all hilly areas and also ensures the capture of Panchayat Advancement Index (PAI) data.

(d) Leadership/ Management Development Programme (MDP): The State proposed to conduct 40 Participant @ 7811 for 5 days for leadership training programmes. Since

elections are pending in the State and there is an absence of elected representatives, the proposal was not approved by the Committee.

iii) Panchayat Infrastructure:

(a) Construction of Panchayat Bhawans: The State proposed the construction of 17 Panchayat Bhawans amounting to Rs. 3.40 crore which includes 1 Panchayat Bhawans (PBs) as a carryover and 16 PB as a new construction. The Committee observed that during the financial year 2024–25, construction of 11 Panchayat Bhawans was approved. Of these, the State has initiated construction work for 10 Panchayat Bhawans and has allocated Rs. 10 lakhs for each. However, the State has not proposed the remaining Rs. 10 lakhs per Panchayat Bhawan during the current financial year, as required to meet the approved cost norms.

Further, based on the presentation made before the Committee, it was noted that the State is constructing small Panchayat Bhawans. The Committee expressed displeasure over the underutilization of the approved funds and the deviation from the RGSA norms for construction.

Accordingly, the Committee recommended approval of only one Panchayat Bhawan as a carryover proposal, amounting to Rs. 0.20 crore. Additionally, the Committee suggested that a team be deputed to visit Manipur to investigate the reasons for the construction of such Panchayat Bhawans and submit a report. The State may submit a supplementary plan for 16 Panchayat Bhawans in accordance with RGSA cost norms.

(b) Co-location of Common Service Centres (CSCs): The State proposed the Co-location of 60 CSC which includes 50 new and 10 carry over amounting to Rs. 3.00 crore. The Committee considered the proposal and approved 10 carry over CSC co-location amounting to Rs. 0.50 crore.

iii) Institutional Infrastructure

(a) Institutional infrastructure (Recurring cost): The State proposed an amount of Rs. 0.50 crore under “Other Expenditure” for SPRC and DPRC. However, the Committee suggested that the State meet this expenditure from its own funds.

(iv) Procurement of Computers and Accessories: The State Government proposed the procurement of 81 computers amounting to Rs. 0.40 crore @ Rs. 50,000 each, as a carryover activity. Since elections are pending in the State and there is an absence of elected representatives, the Committee did not approve the proposal.

(v) Innovative Projects: The State proposed 3 new innovative projects and 1 Economic Development and Income Enhancement project. The Committee advised the State to share the Detailed Project Report (DPR) of the proposed projects.

6.6.5 The detailed budget summary of the Annual Action Plan of the **State of Manipur is at Annexure -IV.**

7. Central Agenda:

7.1 Continuation of the Project for Creating Model Gram Panchayat Clusters in FY 2025-26: The CEC was apprised that the “Project for Creating Model GP Clusters” was approved under Rastriya Gram Swaraj Abhiyan (RGSA) for 2020-21 and 2021-22 to create 250 Model GP Clusters covering 1100 GPs across India with the annual financial implication of Rs.15.54 crore for implementation through NIRD&PR.

7.2 Subsequently, under revamped RGSA, the Project was extended for 4 years from 2022-23 to 2025-26 with the condition that budgetary support for subsequent years under the project will be considered based on the progress, actual requirements and availability of funds.

7.3 The project was taken over by MoPR from NIRD&PR since 1st January 2025 with approval of SPR and concurred by IFD, subject to post-facto approval of CEC

7.4 In view of the above CEC was requested for the ex-post facto approval for implementation of the “Project for Creating Model GPs clusters” by the Ministry of Panchayati Raj with effect from 1st January, 2025 and continuation of the project in 2025-26 with the financial implication of Rs.12.49 crore.

7.8 CEC decision: The CEC considered the proposal and approved the continuation of the Project for the FY 2025-26 with the financial implication of Rs.12.49 crore. The component wise break-up of the approved fund allocation may be seen at **Annexure V.**

Annexure I

Budget Summary of Annual Action Plan 2025-26 of the UT of Andaman & Nicobar Islands

(Rs. in crore)

Sl. No	Component	Amount approved by CEC
1	Capacity Building & Training	
i	Refresher Training (263 participants)	0.20
ii	Training on Panchayat Development Plan (764 Participants)	0.08
iii	Thematic Training (2540 Participants)	0.28
iv	Specialized Training (2061 Participants)	0.58
v	Any other Training (3640 Participants)	0.69
	Total Participants = 9268Sub-total (CB&T)	1.83
2	Other activities under Capacity Building & Training	
i	Development of Training Modules	0.10
ii	Training need Assessment	0.10
iii	Development of Training Material	0.20
iv	Evaluation of Capacity Building & Training Activities	0.10
v	Exposure visits within State (35 participants for 3 days)	0.04
vi	Exposure visits outside State (150 participants for 7 Days)	0.73
vii	Development of Panchayat Learning Centers – 6 new	0.42
viii	Additional Trainers/Master Trainers (50 MTs)	0.06
ix	Leadership/Management Development Programme (MDP) of PRIs (80 participants for 5 days)	0.40
	Total Participants= 315	
	Sub-total (Other activities under CB&T)	2.15
	Total of CB&T 1+2	3.98
3	Institutional Infrastructure	
i	Construction of DPRCs (2 New)	4.00
ii	SPRC Recurring Cost	0.84
iii	DPRC Recurring Cost (2 DPRCs)	0.40
iv	Hiring of Training infrastructure & equipment at the District Level	0.0004
v	BPRC Recurring Cost (7 BPRCs)	0.30

Sl. No	Component	Amount approved by CEC
vi	Hiring of Training infrastructure & equipment at the block Level	0.0002
	Total of Institutional Infrastructure	5.54
4	Support for Panchayat Infrastructure	
i	Construction of Panchayat Bhawan (2 New)	0.4
ii	Co-location of CSC with Panchayat Bhawan (7 New)	0.35
	Total of Panchayat Infrastructure	0.75
5	Programme Management Unit (PMU)	
i	State Programme Management Unit (1 SPMU, 4 Staff)	0.26
ii	District Programme Management Unit (2 DPMU, 6 Staff)	0.22
iii	Block Programme Management Unit (7 BPMU, 14 Staff)	0.34
	Total of PMU	0.82
	Sub Total (S. No 1 to 5)	11.09
6	IEC (Up to 2% of the approved plan size)	0.22
7	PMU (Up to 1.5% of the approved plan size)	0.17
	Total Approved Plan size	11.48

Budget Summary of Annual Action Plan 2025-26 of the UT of Dadra & Nagar Haveli and Daman & Diu

(Rs. In Crore)

Sl. No.	Component	Amount approved by CEC
1	Capacity Building & Training	
i	General Orientation (462 Participants)	0.58
ii	Training on Panchayat Development Plan (794 Participants)	0.12
iii	Thematic Training (794 Participants)	0.36
iv	Specialized Training (881 Participants)	0.24
v	Any other Training (312 Participants)	0.23
	Total Participants (CB&T) = 3243 Sub-total	1.53
2	Other activities under Capacity Building & Training	
i	Development of Training Modules	0.10
ii	Training need Assessment	0.10
iii	Development of Training Material including film and electronic material	0.20
iv	Evaluation of Capacity Building & Training Activities	0.10
v	Exposure visits within UT (For 580 Participants for 5 days)	1.02
vi	Exposure visits outside UT (For 580 Participants for 5 Days)	1.45
vii	Handholding support for GPDP formulation (10 GPs)	0.02
viii	Additional Trainers/Master Trainers (20)	0.03
	Sub-total(CB&T)	3.02
	Total of CB&T (1+2)	4.55
3	Institutional Infrastructure (Recurring Cost)	
i	SPRC Recurring Cost (5 Staff)	0.23
ii	DPRC Recurring Cost (3 Staffs each at 2 DPRCs)	0.09
iii	Hiring for Training Infrastructure & Equipments at District level	0.01
	Sub Total of Institutional Infrastructure	0.33
4	Support for Panchayat Infrastructure	
i	Construction of Panchayat Bhawan (4 Carryover)	0.80

	Total of Panchayat Infrastructure	0.80
5	Programme Management Unit (PMU)	
i	UT Programme Management Unit (1 SPMU, 5 Staffs)	0.20
ii	District Programme Management Unit (3 DPMU, 3 Staffs)	0.11
	Total of PMU	0.31
	Sub Total (S. No 1 to 5)	5.99
6	IEC (Upto 2% of the approved plan size)	0.12
7	PMU (Upto 1.5% of the approved plan size)	0.09
	Total Plan size	6.20

Budget Summary of Annual Action Plan 2025-26 of the UT of Ladakh

(Rs. In Crore)

Sl. No.	Component	Amount approved by CEC
1.	Capacity Building & Training	
i.	General Orientation Training (224 Participants)	0.17
ii.	PDP Training (356 Participants)	0.27
iii.	Thematic Training (765 Participants)	0.23
iv.	Specialized Training (3,231 Participants)	0.72
v.	Any other Training (1,307 Participants)	0.50
	Sub-Total (CB&T)	1.88
2.	Other activities under Capacity Building & Training	
i.	Exposure Visit - Outside State (204 participants)	0.51
ii.	Development of Panchayat Learning Centers (14 PLCs)	0.28
iii.	Additional Trainers/Master Trainers (04 Participants)	0.005
iv.	Leadership/Management Development Programme (MDP) for PRIs (60 Participants@10,000 for 5 Days)	0.30
	Sub-total of CB&T	1.10
	Total of CB&T (1+2)	2.98
3.	Institutional Infrastructure	
i.	SPRC Recurring Cost	0.84
ii.	Provision of DPRC Building Construction (01 DPRC carryover from FY 2023-24)	2.00
iii.	DPRC Recurring Cost (1 Thematic Expert and 2 Admin. Staffs at 2 DPRC)	0.40
v.	BPRC Recurring Cost (2 Admin. Staffs for 31 BPRCs)	1.30
	Total of Institutional Infrastructure	4.54

4.	Programme Management Unit (PMU)	
i.	State Programme Management Unit (1 SPMU with 4 manpower)	0.26
ii.	District Programme Management Unit (2 DPMU with 3 manpower each)	0.22
iii.	Block Program Management (31 BPMU with 2 manpower each)	1.49
	Total of PMU	1.96
	Sub Total of 1 to 9	9.48
5.	IEC (Upto 2% of the approved plan size)	2.91
6.	PMU (Upto 1.5% of the approved plan size)	2.19
	Total Plan Size	9.82

Annexure III (a)

Sl. No.	Training Title	Level	Units	Days	Amount (₹)	Designations & Participant Details
i.	ToT for Master Trainers – Women Elected Representatives	State	4	4	40,000	2 Master Trainers per district (2 districts) = 4
ii.	ToT for Master Trainers – Women Elected Representatives	District	31	4	1,86,000	1 Master Trainer per block (31 blocks) = 31
iii.	Training of Women Elected Representatives of GPs	Block	32	3	96,000	64 EWRs (50% targeted) = 32 WERs
iv.	ToT for Master Trainers – Own Source Revenue	State	4	3	30,000	2 Master Trainers (1 per district) = 4
v.	ToT for Master Trainers – Own Source Revenue	District	31	3	1,39,500	1 Master Trainer per block (31 blocks) = 31

Sl. No.	Training Title	Level	Units	Days	Amount (₹)	Designations & Participant Details
vi.	Training on Own Source Revenue – Sarpanch & Secretary	Block	386	2	7,72,000	2 participants per GP (Sarpanch + Secretary) = $193 \times 2 = 386$
vii.	Training on Own Source Revenue – Block Level Officials	District	124	2	3,72,000	4 officials per block \times 31 blocks = 124
viii.	Training on Own Source Revenue – District Level Officials	State	4	2	20,000	2 officials per district \times 2 districts = 4
ix.	Training on Own Source Revenue – State Level Officials	State	20	2	1,00,000	20 state officials
x.	RADPFI Training – BDC, BDOs, Sarpanch	State	255	3	19,12,500	31 BDC Chairpersons + 31 BDOs + 193 Sarpanch = 255
xi.	SHG-PRI Convergence: Role of SHGs in Poverty Reduction Planning, fostering convergence with Gram Panchayats, and developing effective convergence strategies.	District	300	2	9,00,000	60 Women Elected Representatives + 240 SHG members = 300
xii.	State Level Workshop on PAI FY 2022–23	State	30	1	75,000	20 State Level Officials + 10 top-performing ERs = 30
xiii.	State Level Workshop on PAI (Version 2.0)	State	20	1	50,000	15 State Officials + 5 Technical Team members = 20
xiv.	District Level Workshop on PAI FY 2022–23	District	41	1	61,500	36 District Officials + 5 best ERs = 41

Sl. No.	Training Title	Level	Units	Days	Amount (₹)	Designations & Participant Details
xv.	District Level Workshop on PAI (Version 2.0)	District	43	1	64,500	36 District Officials + 7 Technical Team = 43
xvi.	Block Workshop on PAI FY 2022-23	Block	1,058	1	10,58,000	Sarpanch (193) + Secretary (193) + Line Dept Officials at GP (193×3) + Block level (31×3) = 1,058
xvii.	Block Workshop on PAI (Version 2.0)	Block	348	1	3,48,000	Block Officials (31+31) + GP Officials (193) + Line Dept (31×3) = 348
xviii.	State Level Convention of Women Elected Representatives	State	232	1	5,80,000	ERs = 464; 50% targeted = 232
xix.	District Level Convention of Women Elected Representatives	District	232	1	3,48,000	ERs = 464; 50% targeted = 232
xx.	Workshop on MWFGP – Progress Review	State	36	1	90,000	2 Quarters: {State (4), District (4), Block (4), GP Officials (2), GP ERs (2), 2 MTs} × 2 = 36

Budget Summary of Annual Action Plan for Manipur (2025-26)**(Rs. in crore)**

Sl. No.	Component	Amount approved by MoPR
1.	Capacity Building & Training	
I	General Orientation/ Induction training (3840 participants)	1.38
Ii	Training for GPDP/ BPDP/ DPDP (8000 participants jointly PDP & thematic)	0.97
Iii	Thematic Training	
Iv	Specialized Training (9064 participants)	1.30
V	Any other Training (4320 participants)	1.39
	Sub-Total (CB&T)	5.04
2.	Others Activities under CB&T	
i	Development of Training Modules	0.10
ii	Training Need Assessment	0.10
iii	Development of Training Material including film and electronic material	0.20
iv	Evaluation of capacity building and training activities	0.10
v	Exposure visits within State (880 participants@ 3500 for 2 days)	0.62
vi	Exposure visits outside State (289 participants@ 5000/- for 6 days)	0.87
vii	Hand holding support for GPDP formulation (213 unit)	0.43
viii	Development of Panchayat Learning Centre (4 PLCs carry over)	0.28
	Sub-total of CB&T	2.70
	Total of CB&T (1+2)	7.74
3.	Support for Panchayat Infrastructure	
i	PB construction (1CO)	0.20
ii	Co-location of CSC with Panchayat Bhawan (10 CO)	0.50
	Total	0.70

Sl. No.	Component	Amount approved by MoPR
4.	Institutional infrastructure SPRC, DPRC and BPRC	
i	Construction of DPRC 6 (CO)	12.00
ii	Provision for establishment of BPRCs in rented Building (18 unit)	0.65
iii	Hiring of Training infrastructure & equipment's at District Level (1% of the cost of total training at District level)	0.02
iv	Hiring of Training infrastructure & equipment at Block Level (1% of the cost of total training at Block level)	0.02
	Sub Total	12.69
5	Programme Management Unit (PMU)	
i	State Programme Management Unit (2 staff)	0.04
ii	District Programme Management Unit (36 staff)	0.65
iii	Block Program Management(36 staff)	0.43
	Total of PMU	1.12
6	Distance learning facility through SATCOM or IP based technology	
i	Studio at the State level (1 studio at State)	1.00
ii	Satellite Interactive Terminals (5 SITs)	0.07
	Total of IP based	1.07
	Sub Total	23.32
7	IEC (Upto 2% of the approved plan size)	0.46
8	PMU (Upto 1.5% of the approved plan)	0.35
	Total Plan size	24.13

Component of breakup of model cluster project

S. No.	Components	Amount (Rs. in Crore)
1.	PMU (Remuneration of 1 Existing PMU member/Programme Monitoring Consultant) (01 x 12 x 89813 = 10,77,756)	0.11
2.	Deployment of 12 State Programme Coordinators (SPC) @ 1 for 3-4 States/UTs for CB & Training, mentoring support to Young Fellows, supervising their activities and also for coordination with State & District level institutions (i) For existing deployed 04 SPCs (04 x 08 x 55,000 + 04 x 04 x 60,500 = 27,28,000) (ii) For new recruitment of 08 SPCs (08 x 11 x 55,000 = 48,40,000)	0.76
3.	Deployment of 250 Panchayati Raj Associates (PRAs) @ 1 per Cluster for Handholding Support to GPs for institutional strengthening and enablement of LSDG-focused Theme-based quality GPDP and also for coordinating with Block & GP level line department officials (i) For existing deployed 58 PRAs (58 x 10 x 38,500 + 58x 02 x 42,350 = 2,72,42,600) (ii) For new recruitment of 192 PRAs (192 x 11 x 35,000 = 7,39,20,000)	10.12
4.	Hilly Area Allowances for the 89 eligible PRAs of Model GP Cluster Project (out of 250):	0.51

	(i) For existing deployed 12 eligible PRAs (12 x 15 x 5000 = 9,00,000) (ii) For new recruitment of 77 eligible PRAs (77 x 11 x 5000 = 42,35,000)	
5.	Programme Management & Monitoring	1
	Total #	12.49 Cr.

* Presently Panchayati Raj Associates (PRAs) are getting salary @ Rs. 35000/- per month and State Programme Coordinators (SPCs) are getting salary @ Rs. 55,000/ per month. As per their recruitment guidelines, they are entitled for maximum 10% annual increment which is due since 29th January, 2025 (for 36 PRAs) and 12th February, 2025 (for 26 PRAs) and next increment would be due on 29th January, 2026 (for 36 PRAs) and 12th February, 2026 (for 26 PRAs). Similarly, increment will be due on 18th November 2025 for SPCs.

List of participants of the 7th Meeting of the Central Empowered Committee (CEC) of the Revamped Rashtriya Gram Swaraj Abhiyan held on 30th July, 2025 at New Delhi

Participant from Ministry of Panchayati Raj (MoPR):

Sl. No.	Name	Designation
1	Shri Vivek Bharadwaj	Chairperson & Secretary
2	Shri Sushil Kumar Lohani	Additional Secretary
3	Ms. Tanuja Thakur Khalkho	Joint Secretary & Finance Advisor
4	Shri Vipul Ujwal	Director
5	Shri Ram Pratap	Director
6	Shri Sunil Kumar Meena	Deputy Secretary
7	Shri Tara Chandar	Under Secretary
8	Shri Pankaj Kumar	Under Secretary

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Participants from CEC Member / Line Ministry:

Sl. No.	Name	Ministry/ Organization/State
1	Dr. G Narendra Kumar	DG, NIRD&PR, Hyderabad
2	Shri Navin Patwardhan	Vice President, CSC.SPV (Meity)
3	Shri S B Pandey	DS, Ministry of Women and Child Development
4	Shri Ramawatar Meena	Director, Ministry of Rural Development
5	Dr. K. Kumar	Department of Agriculture and Farmers Welfare
6	Shri D. C. Bhatt, SJC	Ministry of Jal Shakti

Participant from State:

Sl. No.	State	Name of Officer/ Official	Designation
1	Manipur	Shri Laltanpuui Vanchhong	Additional Secretary (RD&PR)
2		Shri Ksh. Umananda Singh	Director (RD&PR)
3		Shri Robindro Ningombam	Programme Officer , RD&PR
4	Ladakh	Smt. ShashankAla	Secretary Rural Development and PRI
5		Shri Syed Sajjad Qadri	Director Rural Development and PRI
6	The Dadra and Nagar Haveli and Daman and Diu	Shri Nikhil Dessai	Secretary (PR)
7		Shri Ashish Mohan	Joint Secretary (PR)
8		Shri Mihir Joshi	Nodal Officer, RGSA
9		Shri Mikhil Koshti	State Coordinator
10	Andaman & Nicobar Islands	Shri. Arjun Sharma	Secretary (RD/P)