STRATEGY & PREPAREDNESS FOR ACHIEVEMENT OF TARGET IN AUDIT ONLINE APPLICATION





PANCHAYATI RAJ & DRINKING WATER DEPARTMENT

ODISHA

1. Allocation/Receipt/Utilisation of Grants under the Fifteenth Finance Commission (FC XV) for the period 2020-21,2021-22,2022-23

| Ur | ntied Gra | ants (Rs | Tied Grants (Rs. Crore) | | | | | |
|---------|------------|----------|-------------------------|-------------------------|------------|---------|-------------|-------------------------|
| Year | Allocation | Receipt | Utilisation | % of Utilisati on | Allocation | Receipt | Utilisation | % of Utilisa tion |
| 2020-21 | 1129.00 | 1129.00 | 186.78 | | 1129.00 | 1129.00 | 147.69 | |
| 2021-22 | 667.60 | 667.60 | 874.75 | CO CO | 1001.40 | 1001.40 | 755.71 | 54.00 |
| 2022-23 | 691.20 | 691.20 | 645.76 | 68.62 | 1036.80 | 1036.80 | 828.63 | 54.68 |
| Total | 2487.80 | 2487.80 | 1707.29 | | 3167.20 | 3167.20 | 1732.03 | |

2.Assets Generated out of XV FC Grants during 2020-2023

| Year | Total No. Of Assets Taken up (15th CFC & 5th SFC) | Total No of Assets Ongoing (15th CFC) | Utilization Amount from Untied Grant (in Crores) under 15th CFC | Crores) under | Total Amount (in Crores) Utilised under 15th CFC |
|---------|--|--|---|---------------|---|
| 2020-21 | 129911 | 70611 | 186.78 | 147.69 | 334.47 |
| 2021-22 | 021-22 128451 | | 874.75 | 755.71 | 1630.46 |
| 2022-23 | 66887 | 22205 | 645.76 | 828.63 | 1474.39 |
| TOTAL | 325249 | 146861 | 1707.29 | 1732.03 | 3439.32 |

•Total **1,46,861** Nos. of assets were Geo-tagged during 2020-21 to 2022-23.

• Total No of Assets completed shown in eGramSwaraj **5954**.

•After mapping of deduction head (ECB, Security Deposit, Withheld) in eGramSwaraj all the physically completed assets will be shown as completed in eGramSwaraj.









Repair and Maintance of AWC at Kedrugud , G.P: Tumusapalli, Dist Malkangiri Scheme : 15th CFC 2020-21 Estimated Cost : Rs 1,50,000/-



Rural Library at Saru GP, Hinjilikatu Block, Ganjam District, Est. Cost- 5.00 Lakh(15th CFC in convergence with 5th SFC) for the year 2021-22



Micro Composting Center & Segregation Shed, Ambagaon GP, Hinjilikatu Block, Ganjam District, Est. Cost- 9.00 Lakh (15th CFC in convergence with SBM) for the year 2021-22



Rural Park of Isaneswara Mandira Park ,vill- Adapada, GP-Adapada Esti.Cost- 10.00 lakhs (MGNREGA) CFC/SFC- 20.00 lakhs of Sanakhemundi Block , Ganjam Dist, Completion – 2020-21



Model Tank at Talagadiali, Udulibela GP, Malkangiri Cost:-2.00 Lakh Scheme-15th CFC convergence with 5th SFC FY-2020-21

Rural park at Bhainsmundi (Sarabong GP), Nuapada Distict Cost:-15.00 Lakh Scheme-15th CFC (3.00Lakh) convergence with MGNREGA (12.00 Lakh) FY-2020-21





Renovation GP Conference Hall Mathili, Mathili GP, Malkangiri Cost:-2.00 Lakh Scheme-15th CFC with 5th SFC FY-2020-21

Assets created under 15th CFC Convergence with SBM(G)



Assets created under 15th CFC in convergence with MGNREGS



Scheme- Transformation of High School at Apanamala under 15th CFC

Convergence : MGNREGA

- Year : 2021-2022
- Cost :Rs 2,50,000/-
- Block : KORUKONDA
- GP : SOMANATHPUR
- Dist : Malkangiri





Assets created under 15th CFC in convergence with MGNREGS



Scheme-15 CFC(BPDP) Upgradation of Smart High Shool at Chitrakonda GP- Chitrakonda Year-21-22 Est. Cost-9.85 lakhs



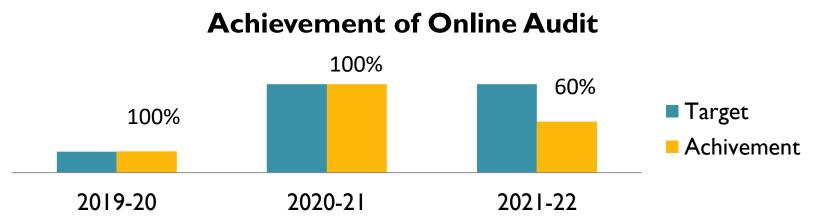


3. The Reporting system existing in the State to monitor the utilisation of XV FC funds

•The state is using e-Gramswaraj portal to monitor the physical and financial progress of XV FC Grants.

4. Audit of Panchayats' Annual Accounts

| EV of An | Y of Annual | Total No. | No. of RLBs a | udited online | No. of RLBs audited offline | | |
|----------|-------------|------------|---------------|---------------|-----------------------------|-----------|--|
| Accou | | of RLBs in | | | By Local | Ву | |
| Audit | | the State | By Local Fund | By empaneled | Fund | empaneled | |
| Addited | | Auditors | CAs | Auditors | CAs | | |
| 2019- | 20 | 7142 | 1727 | 0 | 2874 | 0 | |
| 2020- | 21 | 7142 | 7139 | 0 | 780 | 0 | |
| 2021- | 22 | 7142 | 254/344 | 4120/6798 | 1561/2583 | 0 | |



5. Existing Capacity of Local Fund Audit Department in the State

| Designation | Sanctioned Strength | In Position | Efforts made to Strengthen the Auditing Unit | |
|--------------------------------------|------------------------|-------------|---|--|
| Director | 1 | 1 | 1. Recruitment | |
| Senior Auditor | 0 | 0 | process is going on | |
| Local Fund Auditor | 570 | 227 | for recruitment of 193 new Local Fund Auditors. | |
| Audit Superintendent | 170 | 139 | | |
| Additional District Audit Officer | 26 | 11 | 2. After | |
| District Audit Officer/Audit Officer | 26 | 23 | completion of the | |
| Assistant Director | 6 | 4 | above process, steps will be taken | |
| Deputy Director | 2 | 1 | for filling up the | |
| Joint Director | 2 | 2 | balance vacant | |
| Additional Director | 1 | 1 | posts of Local Fund Auditor. | |

6. Strategy of the states in getting 100 % audit of RLBs to meet the condition for the year 2023-24

- The Panchayat Samities (314) and the Zilla Parishads (30) of the State shall be audited by the Local Fund Auditors.
- Pending filling up of the vacancies in the post of Local Fund Auditors, C&AG empanelled CA Firms shall be engaged to conduct online audit for the year 2023-24, of 6794 Gram Panchayats of the State as is being done now for auditing the accounts for FY 2021-22.

7.Strategy to strengthen Audit Infrastructure

- Steps are being taken to fill up the vacant Auditors' posts through recruitment.
- Newly recruited Auditors will be imparted induction training before assigning audit work to them.

• At present, in house training is being imparted to the incumbent Auditors before commencement of each programme year so also in the middle of the programme year for their capacity building.

8. Name of the appropriate Forums/levels where ATR on the audit observations is to be placed in terms of the audit rules of the State

• The audit observations (audit report) is sent to the local authority of the auditee institution -The Sarapanch in case of GPs for submission of compliance.

• The Sarapanch is to take action to settle the paras mentioned in the audit report.

• The audit report (the audit observations) along with the action taken in respect of the observations is to be placed before the Gram Panchayat Meeting for discussion and ratification by passing a resolution in support of the ATR. The resolution is to be certified by the next higher authority.

• The ATR along with the resolution is to be sent to audit agency(LFA) for verification of compliance on ATR and settlement of the audit paras.

9. Suggestion in respect of time schedule to be followed for follow up actions on audit observations at appropriate forums/levels prior to their laying in the Assembly/Gram Sabha in terms of the Audit rules of the State.

• As per audit rules, the compliance to audit reports is to be submitted by the Rural local bodies within 3 months of receiving the Audit Report, i.e. the offline audit report in respect of the whole account (all schemes). [Rule 104 (5), (6) & (7) of the Odisha Gram Panchayat Rules, 2014]

• The above rule may be applicable for online audit of 15th CFC scheme.

10. Suggestions in respect of Action Taken Module proposed to be incorporated/ other aspects towards strengthening MoPR Audit Online Application.

- In order to avoid the classification of observations with respect to risk factor (High/Moderate/Low Risk), by different auditors during recording of observation, a uniform classification list for all the states may be prepared at national level and configured in the application.
- The Previous year generated audit report may be made accessible to the Auditor auditing the accounts of the current year to ascertain the actual opening balance in respect of the financial positions, grant positions, unremitted Govt dues, etc.
- Generated audit report may be sent to the auditee institution along with other stakeholders i.e BDO in case of GP, CDO in case of PS and Director, PR in case of ZP.

Contd...

- A system generated reminder may be sent to RLBs to hold the meeting of Gram Panchayat.
- Gram Panchayat Executive Officer is to forward the audit report along with para wise action taken report and resolution to the next higher authority for verification.
- The Audit report along with the ATR may be published by making it accessible to public whether or not the issues raised in the audit report are addressed by the Panchayat in the given timeline.
- The audit paras may be treated as closed if appropriate action is found to have been taken by the RLB authority to the satisfaction of the auditor.

11. Suggestions on enforcing compliance on audit Paras by RLBs like linking to further fund flow to the Panchyayats etc.

The Action taken report of audit paras may be available to concerned District authorities for enforcing the compliance in due time by the auditee institutions.

12. Status of election to the RLBs in the State

| Tier of RLB | Details of Late | Remarks/Reas ons for non- | |
|------------------------|---|------------------------------|--|
| | Month/Year in which elections due as on March, 2022 | conduct of elections | |
| Gram Panchayats | 6793 | 6793 | |
| Block Panchayats | 6793 | 6793 | |
| Distinct Panchayats | 853 | 853 | |

13. Suggestions for the process of recommendation to be followed by MoPR/DDWS for release of Untied/Tied from FY 2023-24 onwards in view of MoF guidelines on provisional and audited accounts of RLBs as essential requirement for release of grants and the dynamic nature of their fulfillment in the states.

•The state Panchayati Raj and Drinking water Department is following all the guidelines as prescribed by the MoPR/DDWS for release of Untied/Tied grant in view of Ministry of Finance guidelines on provisional and audited accounts of RLBs.

14. Changes suggested in GTC format, if any, towards the above

•The State Panchayati Raj and Drinking Water Department had already submitted the GTC (Grants Transfer Certificate)in the prescribed format to MoPR for the year 2020-21, 2021-22 and 2022-23.

15. Present status of latest SFC in the state including strategy and preparedness to lay the explanatory memorandum on its state legislature before March, 2024, as required

•In Odisha state the Fifth State Finance Commission was constituted by the Governor under the provisions of Article-243-I and 243-Y of the Constitution of India, read with Section 3 and 8 of Odisha Finance Commission vide notification no. 15340/Fin-Bud6-SFC-0002/2018/F dated 05th May 2018 for distribution of state resources among the local bodies during the award period from 1st April, 2020 to 31st March,2025.

•Further, it may be mentioned that, Ministry of Finance vide their notification no. SO 4308 (E) dated 29.11.2019 have extended the period of 15th Central Finance Commission for a further period of one year. So basing on this recommendation Finance Department, Govt. of Odisha, transfer of resources to the local bodies has been extended for another one year i.e upto 2026 as per the action taken report published on dated 17th Feb 2020.

16. Any other relevant point in respect of the above.

- A. Online maintenance of case records, preparation of technical estimates and online entry of measurement book may be made mandatory in the e-Gramswaraj Application. These information may be shared with audit online application for smooth and timely completion of online audit.
- B. The following external system reports of e-Gramswaraj may be available for auditors during online audit. (Also downloaded in excel format)
 - Annual receipt and payment
 - Deduction Report
 - Account wise Cash Book Report
 - Voucher Report.
- C. The above reports may also be available for reviewer during review of the online audit report.
- D. Draft Audit report may be available to download in PDF format for both auditors and reviewer.
- E. Task wise pendency report may be available in audit online application for better monitoring of online audit.

THANK YOU...

2. Assets Generated out of XV FC Grants during 2020-2021

| Type of Assets Planned out of Untied Grants | | | Type of Assets Planned ou | t of Tied G | irants | Whether Geo-Tagged in e-Gramswaraj | |
|--|--------------|-------|---|--------------|--------|---------------------------------------|--|
| Category | No/ Units | Value | Category | No/ Units | Value | | |
| Banking Facilities | 86 | | Faecal Sludge Management | 77 | | | |
| Buildings | 608185 | | Gobardhan | 63 | | | |
| Library books and Journals | 818 | | Grey Waste Management | 17573 | | | |
| Education Facilities | 273510 | | Grey water management | 115 | | | |
| Electrical Installation and Equipment | 1806 | | Irrigation Sources | 211658 | | | |
| Electrification | 204466 | | Liquid Waste Management | 3631 | | | |
| Furnitures, Fixtures, Fittings | 3872 | | Menstrual Hygiene and Waste Management | 56 | | All the assets have been | |
| Household Sanitation | 76 | | Plastic Waste Management | 611 | | Geotagged through M- | |
| Land Development | 141950 | | Pond & Reservoir | 196818 | | actionsoft mobile | |
| Medical & Health Facilities | 106917 | | Solid Waste Management | 21582 | | application. | |
| Medical Supplies | 692 | | Toilet | 44046 | - | | |
| Office Equipment | 75154 | | Water Sources & Structures | 1703709 | - | | |
| Other Public/Social Welfare | 30131 | | Sanitation & Sewerage Facilities | 1909517 | - | | |
| Panchayat Trees & Plantation | 261038 | | Community Sanitation | 6467 | - | | |
| Plant & Machinery | 284 | | Drinking water supply equipment | 242 | - | | |
| Recreational Facilities | 61312 | | Drinking water supply structure | 4408 | - | | |
| Roads, Bridges & Culverts | 2147176 | | Tri-cycle & e-Vehicles | 617 | - | | |
| Skill Development | 7810 | | | | | | |
| Total | 3925283 | | | 4121190 | | | |

2.Assets Generated out of XV FC Grants during 2021-2022

| Type of Assets Planned out of Untied Grants | | | Type of Assets Planned out o | of Tied Gr | ants | Whether Geo-Tagged in e-Gramswaraj |
|--|--------------|-------|---|--------------|-------|---------------------------------------|
| Category | No/ Units | Value | Category | No/ Units | Value | |
| Banking Facilities | 84 | | Faecal Sludge Management | 810 | | |
| Buildings | 572794 | | Gobardhan | 268 | - | |
| Library books and Journals | 818 | | Grey Waste Management | 46517 | - | |
| Education Facilities | 213614 | | Grey water management | 602 | - | |
| Electrical Installation and Equipment | 819 | | Irrigation Sources | 87272 | | |
| Electrification | 217550 | | Liquid Waste Management | 11891 | | |
| Furnitures, Fixtures, Fittings | 3490 | | Menstrual Hygiene and Waste Management | 356 | | |
| Land Development | 99277 | | Plastic Waste Management | 2615 | | All the assets have |
| Medical & Health Facilities | 75617 | | Pond & Reservoir | 67202 | | been Geotagged |
| Medical Supplies | 647 | | Solid Waste Management | 21582 | | through M-actionsoft |
| Office Equipment | 61583 | | Household Sanitation & Toilet | 168122 | | mobile application. |
| Other Public/Social Welfare | 31342 | | Water Sources & Structures | 1703709 | | |
| Panchayat Trees & Plantation | 58128 | | Sanitation & Sewerage Facilities | 1745485 | | |
| Plant & Machinery | 239 | | Solid Waste Management | 62019 | | |
| Recreational Facilities | 60269 | | Water resources & structures | 1591698 | | |
| Roads, Bridges & Culverts | 1824477 | | Community Sanitation | 14773 | | |
| Skill Development | 7282 | | Drinking water supply equipment | 686 | | |
| | | | Drinking water supply structure | 14221 | | |
| | | | Tri-cycle & e-Vehicles | 650 | | |
| Total | 3228030 | | | 3948780 | | |

2.Assets Generated out of XV FC Grants during 2022-2023

| Type of Assets Planned out of Untied Grants | | | Type of Assets Planned ou | ıt of Tied G | rants | Whether Geo-Tagged in e-Gramswaraj | |
|--|--------------|-------|---|--------------|-------|---------------------------------------|--|
| Category | No/ Units | Value | Category | No/ Units | Value | | |
| Banking Facilities | 1263 | | Faecal Sludge Management | 3357 | 1 | | |
| Buildings | 505996 | | Gobardhan | 793 | | | |
| Library books and Journals | 1080 | | Grey Waste Management | 57893 | | | |
| Education Facilities | 138781 | | Grey water management | 2083 | | | |
| Electrical Installation and Equipment | 425 | | Irrigation Sources | 87720 | | | |
| Electrification | 226625 | | Liquid Waste Management | 47587 | | | |
| Furnitures, Fixtures, Fittings | 2703 | | Menstrual Hygiene and Waste Management | 1043 | | All the assets have been | |
| Land | 65585 | | Plastic Waste Management | 15050 | | Geotagged through M- | |
| Medical & Health Facilities | 67641 | | Pond & Reservoir | 34547 | | actionsoft mobile | |
| Medical Supplies | 8361 | | Solid Waste Management | 92185 | 1 | application. | |
| Office Equipment | 55001 | | Household Sanitation & Toilet | 98669 | | | |
| Other Public/Social Welfare | 25909 | | Water Sources & Structures | 1347981 | | | |
| Panchayat Trees & Plantation | 23497 | | Community Sanitation | 70257 | | | |
| Plant & Machinery | 213 | | Drinking water supply equipment | 3931 | | | |
| Recreational Facilities | 63616 | | Drinking water supply structure | 35676 | 1 | | |
| Roads, Bridges & Culverts | 1474714 | | Tri-cycle & e-Vehicles | 475 | | | |
| Skill Development | 7497 | | | | | | |
| Total | 2668907 | | | 1899247 | | | |