## STRATEGY & PREPAREDNESS FOR ACHIEVEMENT OF TARGET IN AUDIT ONLINE APPLICATION





#### **PANCHAYATI RAJ & DRINKING WATER DEPARTMENT**

**ODISHA** 

## 1. Allocation/Receipt/Utilisation of Grants under the Fifteenth Finance Commission (FC XV) for the period 2020-21,2021-22,2022-23

Ur	ntied Gra	ants (Rs	Tied Grants (Rs. Crore)					
Year	Allocation	Receipt	Utilisation	% of Utilisati on	Allocation	Receipt	Utilisation	% of Utilisa tion
2020-21	1129.00	1129.00	186.78		1129.00	1129.00	147.69	
2021-22	667.60	667.60	874.75	<b>CO CO</b>	1001.40	1001.40	755.71	54.00
2022-23	691.20	691.20	645.76	68.62	1036.80	1036.80	828.63	54.68
Total	2487.80	2487.80	1707.29		3167.20	3167.20	1732.03	

### 2.Assets Generated out of XV FC Grants during 2020-2023

Year	Total No. Of Assets Taken up (15th CFC & 5th SFC)	Total No of Assets Ongoing (15th CFC)	Utilization Amount from Untied Grant (in Crores) under 15th CFC	Crores) under	Total Amount (in Crores) Utilised under 15th CFC
2020-21	129911	70611	186.78	147.69	334.47
2021-22	021-22 128451		874.75	755.71	1630.46
2022-23	66887	22205	645.76	828.63	1474.39
TOTAL	325249	146861	1707.29	1732.03	3439.32

•Total **1,46,861** Nos. of assets were Geo-tagged during 2020-21 to 2022-23.

• Total No of Assets completed shown in eGramSwaraj **5954**.

•After mapping of deduction head (ECB, Security Deposit, Withheld) in eGramSwaraj all the physically completed assets will be shown as completed in eGramSwaraj.









Repair and Maintance of AWC at Kedrugud , G.P: Tumusapalli, Dist Malkangiri Scheme : 15<sup>th</sup> CFC 2020-21 Estimated Cost : Rs 1,50,000/-



Rural Library at Saru GP, Hinjilikatu Block, Ganjam District, Est. Cost- 5.00 Lakh(15<sup>th</sup> CFC in convergence with 5<sup>th</sup> SFC) for the year 2021-22



Micro Composting Center & Segregation Shed, Ambagaon GP, Hinjilikatu Block, Ganjam District, Est. Cost- 9.00 Lakh (15<sup>th</sup> CFC in convergence with SBM) for the year 2021-22



Rural Park of Isaneswara Mandira Park ,vill- Adapada, GP-Adapada Esti.Cost- 10.00 lakhs (MGNREGA) CFC/SFC- 20.00 lakhs of Sanakhemundi Block , Ganjam Dist, Completion – 2020-21



Model Tank at Talagadiali, Udulibela GP, Malkangiri Cost:-2.00 Lakh Scheme-15<sup>th</sup> CFC convergence with 5<sup>th</sup> SFC FY-2020-21

Rural park at Bhainsmundi (Sarabong GP), Nuapada Distict Cost:-15.00 Lakh Scheme-15<sup>th</sup> CFC (3.00Lakh) convergence with MGNREGA (12.00 Lakh) FY-2020-21





Renovation GP Conference Hall Mathili, Mathili GP, Malkangiri Cost:-2.00 Lakh Scheme-15<sup>th</sup> CFC with 5<sup>th</sup> SFC FY-2020-21

### Assets created under 15<sup>th</sup> CFC Convergence with SBM(G)



### Assets created under 15<sup>th</sup> CFC in convergence with MGNREGS



Scheme- Transformation of High School at Apanamala under 15th CFC

**Convergence : MGNREGA** 

- Year : 2021-2022
- Cost :Rs 2,50,000/-
- Block : KORUKONDA
- GP : SOMANATHPUR
- Dist : Malkangiri





### Assets created under 15<sup>th</sup> CFC in convergence with MGNREGS



Scheme-15 CFC(BPDP) Upgradation of Smart High Shool at Chitrakonda GP- Chitrakonda Year-21-22 Est. Cost-9.85 lakhs



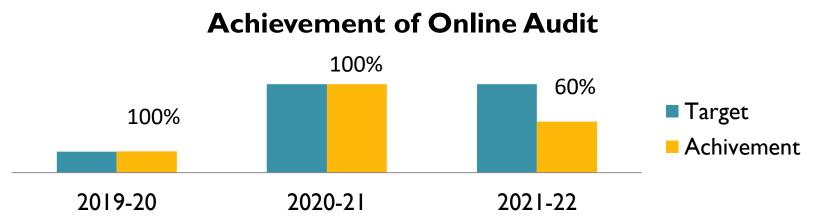


3. The Reporting system existing in the State to monitor the utilisation of XV FC funds

•The state is using e-Gramswaraj portal to monitor the physical and financial progress of XV FC Grants.

### 4. Audit of Panchayats' Annual Accounts

EV of An	Y of Annual	Total No.	No. of RLBs a	udited online	No. of RLBs audited offline		
Accou		of RLBs in			By Local	Ву	
Audit		the State	By Local Fund	By empaneled	Fund	empaneled	
Addited		Auditors	CAs	Auditors	CAs		
2019-	20	7142	1727	0	2874	0	
2020-	21	7142	7139	0	780	0	
2021-	22	7142	254/344	4120/6798	1561/2583	0	



# 5. Existing Capacity of Local Fund Audit Department in the State

Designation	Sanctioned Strength	In Position	Efforts made to Strengthen the Auditing Unit	
Director	1	1	1. Recruitment	
Senior Auditor	0	0	process is going on	
Local Fund Auditor	570	227	for recruitment of 193 new Local Fund Auditors.	
Audit Superintendent	170	139		
Additional District Audit Officer	26	11	2. After	
District Audit Officer/Audit Officer	26	23	completion of the	
Assistant Director	6	4	above process, steps will be taken	
Deputy Director	2	1	for filling up the	
Joint Director	2	2	balance vacant	
Additional Director	1	1	posts of Local Fund Auditor.	

# 6. Strategy of the states in getting 100 % audit of RLBs to meet the condition for the year 2023-24

- The Panchayat Samities (314) and the Zilla Parishads (30) of the State shall be audited by the Local Fund Auditors.
- Pending filling up of the vacancies in the post of Local Fund Auditors, C&AG empanelled CA Firms shall be engaged to conduct online audit for the year 2023-24, of 6794 Gram Panchayats of the State as is being done now for auditing the accounts for FY 2021-22.

## 7.Strategy to strengthen Audit Infrastructure

- Steps are being taken to fill up the vacant Auditors' posts through recruitment.
- Newly recruited Auditors will be imparted induction training before assigning audit work to them.

• At present, in house training is being imparted to the incumbent Auditors before commencement of each programme year so also in the middle of the programme year for their capacity building.

### 8. Name of the appropriate Forums/levels where ATR on the audit observations is to be placed in terms of the audit rules of the State

• The audit observations (audit report) is sent to the local authority of the auditee institution -The Sarapanch in case of GPs for submission of compliance.

• The Sarapanch is to take action to settle the paras mentioned in the audit report.

• The audit report (the audit observations) along with the action taken in respect of the observations is to be placed before the Gram Panchayat Meeting for discussion and ratification by passing a resolution in support of the ATR. The resolution is to be certified by the next higher authority.

• The ATR along with the resolution is to be sent to audit agency(LFA) for verification of compliance on ATR and settlement of the audit paras.

9. Suggestion in respect of time schedule to be followed for follow up actions on audit observations at appropriate forums/levels prior to their laying in the Assembly/Gram Sabha in terms of the Audit rules of the State.

• As per audit rules, the compliance to audit reports is to be submitted by the Rural local bodies within 3 months of receiving the Audit Report, i.e. the offline audit report in respect of the whole account (all schemes). [Rule 104 (5), (6) & (7) of the Odisha Gram Panchayat Rules, 2014]

• The above rule may be applicable for online audit of 15<sup>th</sup> CFC scheme.

### 10. Suggestions in respect of Action Taken Module proposed to be incorporated/ other aspects towards strengthening MoPR Audit Online Application.

- In order to avoid the classification of observations with respect to risk factor (High/Moderate/Low Risk), by different auditors during recording of observation, a uniform classification list for all the states may be prepared at national level and configured in the application.
- The Previous year generated audit report may be made accessible to the Auditor auditing the accounts of the current year to ascertain the actual opening balance in respect of the financial positions, grant positions, unremitted Govt dues, etc.
- Generated audit report may be sent to the auditee institution along with other stakeholders i.e BDO in case of GP, CDO in case of PS and Director, PR in case of ZP.

Contd...

- A system generated reminder may be sent to RLBs to hold the meeting of Gram Panchayat.
- Gram Panchayat Executive Officer is to forward the audit report along with para wise action taken report and resolution to the next higher authority for verification.
- The Audit report along with the ATR may be published by making it accessible to public whether or not the issues raised in the audit report are addressed by the Panchayat in the given timeline.
- The audit paras may be treated as closed if appropriate action is found to have been taken by the RLB authority to the satisfaction of the auditor.

# 11. Suggestions on enforcing compliance on audit Paras by RLBs like linking to further fund flow to the Panchyayats etc.

The Action taken report of audit paras may be available to concerned District authorities for enforcing the compliance in due time by the auditee institutions.

### **12.** Status of election to the RLBs in the State

Tier of RLB	Details of Late	Remarks/Reas ons for non-	
	Month/Year in which elections due as on March, 2022	conduct of elections	
Gram Panchayats	6793	6793	
Block Panchayats	6793	6793	
Distinct Panchayats	853	853	

13. Suggestions for the process of recommendation to be followed by MoPR/DDWS for release of Untied/Tied from FY 2023-24 onwards in view of MoF guidelines on provisional and audited accounts of RLBs as essential requirement for release of grants and the dynamic nature of their fulfillment in the states.

•The state Panchayati Raj and Drinking water Department is following all the guidelines as prescribed by the MoPR/DDWS for release of Untied/Tied grant in view of Ministry of Finance guidelines on provisional and audited accounts of RLBs.

# 14. Changes suggested in GTC format, if any, towards the above

•The State Panchayati Raj and Drinking Water Department had already submitted the GTC (Grants Transfer Certificate)in the prescribed format to MoPR for the year 2020-21, 2021-22 and 2022-23.

## 15. Present status of latest SFC in the state including strategy and preparedness to lay the explanatory memorandum on its state legislature before March, 2024, as required

•In Odisha state the Fifth State Finance Commission was constituted by the Governor under the provisions of Article-243-I and 243-Y of the Constitution of India, read with Section 3 and 8 of Odisha Finance Commission vide notification no. 15340/Fin-Bud6-SFC-0002/2018/F dated 05<sup>th</sup> May 2018 for distribution of state resources among the local bodies during the award period from 1<sup>st</sup> April, 2020 to 31<sup>st</sup> March,2025.

•Further, it may be mentioned that, Ministry of Finance vide their notification no. SO 4308 (E) dated 29.11.2019 have extended the period of 15<sup>th</sup> Central Finance Commission for a further period of one year. So basing on this recommendation Finance Department, Govt. of Odisha, transfer of resources to the local bodies has been extended for another one year i.e upto 2026 as per the action taken report published on dated 17<sup>th</sup> Feb 2020.

### 16. Any other relevant point in respect of the above.

- A. Online maintenance of case records, preparation of technical estimates and online entry of measurement book may be made mandatory in the e-Gramswaraj Application. These information may be shared with audit online application for smooth and timely completion of online audit.
- B. The following external system reports of e-Gramswaraj may be available for auditors during online audit. (Also downloaded in excel format)
  - Annual receipt and payment
  - Deduction Report
  - Account wise Cash Book Report
  - Voucher Report.
- C. The above reports may also be available for reviewer during review of the online audit report.
- D. Draft Audit report may be available to download in PDF format for both auditors and reviewer.
- E. Task wise pendency report may be available in audit online application for better monitoring of online audit.

THANK YOU...

### 2. Assets Generated out of XV FC Grants during 2020-2021

Type of Assets Planned out of Untied Grants			Type of Assets Planned ou	t of Tied G	irants	Whether Geo-Tagged in e-Gramswaraj	
Category	No/ Units	Value	Category	No/ Units	Value		
Banking Facilities	86		Faecal Sludge Management	77			
Buildings	608185		Gobardhan	63			
Library books and Journals	818		Grey Waste Management	17573			
Education Facilities	273510		Grey water management	115			
Electrical Installation and Equipment	1806		Irrigation Sources	211658			
Electrification	204466		Liquid Waste Management	3631			
Furnitures, Fixtures, Fittings	3872		Menstrual Hygiene and Waste Management	56		All the assets have been	
Household Sanitation	76		Plastic Waste Management	611		Geotagged through M-	
Land Development	141950		Pond & Reservoir	196818		actionsoft mobile	
Medical & Health Facilities	106917		Solid Waste Management	21582		application.	
Medical Supplies	692		Toilet	44046	-		
Office Equipment	75154		Water Sources & Structures	1703709	-		
Other Public/Social Welfare	30131		Sanitation & Sewerage Facilities	1909517	-		
Panchayat Trees & Plantation	261038		Community Sanitation	6467	-		
Plant & Machinery	284		Drinking water supply equipment	242	-		
Recreational Facilities	61312		Drinking water supply structure	4408	-		
Roads, Bridges & Culverts	2147176		Tri-cycle & e-Vehicles	617	-		
Skill Development	7810						
Total	3925283			4121190			

### 2.Assets Generated out of XV FC Grants during 2021-2022

Type of Assets Planned out of Untied Grants			Type of Assets Planned out o	of Tied Gr	ants	Whether Geo-Tagged in e-Gramswaraj
Category	No/ Units	Value	Category	No/ Units	Value	
Banking Facilities	84		Faecal Sludge Management	810		
Buildings	572794		Gobardhan	268	-	
Library books and Journals	818		Grey Waste Management	46517	-	
Education Facilities	213614		Grey water management	602	-	
Electrical Installation and Equipment	819		Irrigation Sources	87272		
Electrification	217550		Liquid Waste Management	11891		
Furnitures, Fixtures, Fittings	3490		Menstrual Hygiene and Waste Management	356		
Land Development	99277		Plastic Waste Management	2615		All the assets have
Medical & Health Facilities	75617		Pond & Reservoir	67202		been Geotagged
Medical Supplies	647		Solid Waste Management	21582		through M-actionsoft
Office Equipment	61583		Household Sanitation & Toilet	168122		mobile application.
Other Public/Social Welfare	31342		Water Sources & Structures	1703709		
Panchayat Trees & Plantation	58128		Sanitation & Sewerage Facilities	1745485		
Plant & Machinery	239		Solid Waste Management	62019		
Recreational Facilities	60269		Water resources & structures	1591698		
Roads, Bridges & Culverts	1824477		Community Sanitation	14773		
Skill Development	7282		Drinking water supply equipment	686		
			Drinking water supply structure	14221		
			Tri-cycle & e-Vehicles	650		
Total	3228030			3948780		

### 2.Assets Generated out of XV FC Grants during 2022-2023

Type of Assets Planned out of Untied Grants			Type of Assets Planned ou	ıt of Tied G	rants	Whether Geo-Tagged in e-Gramswaraj	
Category	No/ Units	Value	Category	No/ Units	Value		
Banking Facilities	1263		Faecal Sludge Management	3357	1		
Buildings	505996		Gobardhan	793			
Library books and Journals	1080		Grey Waste Management	57893			
Education Facilities	138781		Grey water management	2083			
Electrical Installation and Equipment	425		Irrigation Sources	87720			
Electrification	226625		Liquid Waste Management	47587			
Furnitures, Fixtures, Fittings	2703		Menstrual Hygiene and Waste Management	1043		All the assets have been	
Land	65585		Plastic Waste Management	15050		Geotagged through M-	
Medical & Health Facilities	67641		Pond & Reservoir	34547		actionsoft mobile	
Medical Supplies	8361		Solid Waste Management	92185	1	application.	
Office Equipment	55001		Household Sanitation & Toilet	98669			
Other Public/Social Welfare	25909		Water Sources & Structures	1347981			
Panchayat Trees & Plantation	23497		Community Sanitation	70257			
Plant & Machinery	213		Drinking water supply equipment	3931			
Recreational Facilities	63616		Drinking water supply structure	35676	1		
Roads, Bridges & Culverts	1474714		Tri-cycle & e-Vehicles	475			
Skill Development	7497						
Total	2668907			1899247			