

# Nine Years of People Dedicated Government



## Ministry of Panchayati Raj

REFORMS/ INITIATIVE/ ACHIEVEMENTS (MAY 2014 – MAY 2023)







भारत सरकार  
पंचायती राज मंत्रालय  
Government of India  
Ministry of Panchayati Raj

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सशक्त पंचायत सतत् विकास

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# ROLE OF MINISTRY OF PANCHAYATI RAJ

The Ministry of Panchayati Raj (MoPR) is responsible for the work of advocacy, monitoring and implementation of Constitution 73<sup>rd</sup> Amendment. The role of the Ministry of Panchayati Raj involves strengthening the administrative infrastructure, basic services etc. by leveraging technology and capacity building of the functionaries of Rural Local Body (RLB). Ministry's roadmap to realize the above objective is through three pillars:

- ◆ Provision of basic services through the Finance Commission Funding,
- ◆ Capacity building of RLBs through Rashtriya Gram Swaraj Abhiyan (RGSA) and
- ◆ Convergent & holistic planning through inclusive & participatory process through Gram Panchayat Development Plan (GPDP) and advocacy work.

## VISION

To attain decentralized and participatory local self-government through Panchayati Raj Institutions (PRIs).

## MISSION

Empowerment, enablement and accountability of PRIs to ensure inclusive development with social justice, and efficient delivery of services.

# 1. SVAMITVA SCHEME

## A historical decision to Confer Legal Property Rights in Inhabited Rural Areas

- ❖ First of its kind Scheme started in 2020 in pilot basis and Nation-wide launched in 2021.
- ❖ Prior to 2020, Abadi (inhabited) areas in villages remained out of purview of land survey. In the absence of a legal document, the ownership rights on the property does not exist and owners are not able to leverage their own property as a financial asset.
- ❖ After implementation of the scheme, properties are clearly demarcated after survey with the help of high-tech drone which has led to settlement of disputes at village level.



*Hon'ble Prime Minister distributed property cards to beneficiaries at Rewa (M.P.) on the National Panchayati Raj Day (24th April 2023) symbolizing attainment of milestone of 1.25 crore property card distributed in the country.*

- ❖ The scheme has multifarious objectives of providing record of rights in village Abadi area, creating accurate land records through the use of high resolution maps on a scale of 1:500, streamlining property tax assessment and collection, settlement of property related disputes, facilitating setup of CORS network as a public asset for accurate positioning services. The scheme covers all the sections of society elderly, women, tribal and other vulnerable sections to provide property cards in rural Abadi area.
- ❖ Property cards are provided to village residence that are recognized by State Revenue/Panchayati Raj Acts.

- ❖ With the nationwide launch of SVAMITVA Scheme on 24<sup>th</sup> April 2021, 31 States and UTs have been on boarded.
- ❖ Drone survey has been completed in 2.47 Lakh villages.
- ❖ 1.29 Cr property cards have been prepared for 78 thousand villages.



*Beneficiary holding property card in Akola, Maharashtra*



*Property card distribution in Ramanagar, Karnataka*

- ❖ 981 CORS (includes 549 CORS from SVAMITVA) has been established across States/UTs.
- ❖ Drone survey has been completed in the state of Madhya Pradesh, UTs of Lakshadweep, Delhi, Dadra Nagar Haveli, and Daman & Diu.
- ❖ Property Cards of all the inhabited villages of Haryana followed by Uttarakhand, Puducherry, Andaman and Nicobar Islands, and Goa has been prepared.



*Drone Survey in Longding District in the Arunachal Pradesh under SVAMITVA Scheme*



## 2. FIVE FOLD JUMP IN CENTRAL FINANCE COMMISSIONS FUNDS TO LOCAL RURAL BODIES

- ❖ The flow of Central Finance Commission Grants is more than 5 times during 2014 to 2023 as compared to 2005-2014
- ❖ The per capita per annum allocation of central finance Commission grants increased from Rs.54 in 12<sup>th</sup> Finance Commission to Rs.674 in 15<sup>th</sup> Finance Commission.

Period	2005-06 to 2013-14	2014-15 to 2022-23
Release	Rs. 60,973 crore	Rs. 3,43,698 crore
Per capita per annum allocation	Rs.54 in 12 <sup>th</sup> FC (2005-2010) and Rs.176 in 13 <sup>th</sup> FC (2011-2015)	Rs. 488 in 14 <sup>th</sup> FC (2015-2020) and Rs.674 in 15 <sup>th</sup> FC (2021-2026)

- ❖ The current 15<sup>th</sup> Finance Commission Grants are being provided to all the three tiers of the Panchayats and Traditional Rural Local Bodies in all States thus improvising over 14<sup>th</sup> Finance Commission Grants which were provided



*Udulibeda Gram Panchayat, Malkangiri District Odisha, utilized Central Finance Commission Grants to repair its Anganwadi Centre*



*Rejuvenation of wells utilising XV FC Grants - Nautan Gram Panchayat, Champaran District, Bihar*

for delivery of basic services at Gram Panchayats level.

- ❖ 14<sup>th</sup> Finance Commission and 15<sup>th</sup> Finance Commission grants released directly in the accounts of Rural Local Bodies whereas earlier CFC Grants were routed through State/ District treasuries causing undue delays.

### 3. EMPOWERMENT OF PANCHAYATI RAJ INSTITUTIONS (PRIs) THROUGH CAPACITY BUILDING & TRAINING (CB&T)

Capacity Building & Training (CB&T) of Panchayati Raj Institutions (PRIs) is one of the major mandates of the Ministry of Panchayati Raj. Hence, Ministry has been supporting the efforts of State Governments towards capacitating and empowering PRIs through adequate CB&T under various schemes since inception of the Ministry.

**1. RGPSA and CB-PSA:** Ministry implemented RGPSA during the year 2012-13 up to 2015-16 for strengthening of Panchayati Raj System. Further, during 2016-17 and 2017-18, pending restructuring of the scheme, Ministry provided financial support to States under Capacity Building-Panchayat Sashaktikaran Abhiyan (CB-PSA) for CB&T of elected representatives of PRIs with focus on Gram Panchayat Development Plan (GPDP).

**2. Rashtriya Gram Swaraj Abhiyan (RGSA) (2018-19 to 2021-22):** The Centrally Sponsored Scheme of RGSA was implemented during 2018-19 to 2021-22 with the primary aim of the scheme is strengthening of Panchayati Raj Institutions (PRIs) for achieving Sustainable Development Goals (SDGs) with main thrust on convergence.

**3. Revamped RGSA (2022-23 to 2025-26):** Centrally Sponsored Scheme of Revamped RGSA approved by Cabinet Committee on Economic Affairs (CCEA) on 13.04.2022 for implementation from 01.04.2022 to 31.03.2026 (co-terminus with XV Finance Commission period) at a total cost of Rs.5911 crore including Central Share of Rs.3700 crore and State share of Rs.2211 crore.



*Training program on Model Panchayat for the Sarpanch of the Gram Panchayats Uttar Pradesh.*



The notable achievements under the schemes are as under:

(Rs. in crore)

Sl. No.	Year	Scheme	Release of funds	Training of ERs, functionaries and other stakeholders of PRIs
1.	2014-18	RGPSA & CB-PSA	1858.03	1.12 crore
2.	2018-22	RGSA	2149.10	1.42 crore
3.	2022-23	Revamped RGSA	682.98	41 lakh (appx.)
<b>Total</b>	2014-23		4690.11*	2.95 crore

\*Releases includes funds for CB&T along with limited support to States/UTs for creation of basic infrastructure in Panchayats such as Construction of Gram Panchayat Bhawan, Additional room for Co-location of CSC in Gram Panchayat Bhawan, Computer for Gram Panchayat etc.

**Training Management Portal (TMP) Dashboard:** A dashboard was launched by Hon'ble Minister of Panchayati Raj on 7th December, 2021 to monitor the progress of trainings, conducted under RGSA, in several areas like trainings attended by various categories of trainee (Elected Representatives, Officials of local bodies, SHGs), training status etc. TMP is a single platform to monitor Real time progress of trainings conducted in various categories, subject areas and stakeholders under RGSA sponsorship. Training Monitoring Dashboard TMP Dashboard is a very useful tool to monitor real time progress of training conducted by training institutes of the States and National Institute of Rural Development and Panchayati Raj.

**Handbook of Training Management Portal:** A handbook on TMP was also launched. It is a very useful guide providing step-by-step mentoring to any user of the portal. A vivid description with screenshot of all the steps and stages from adding new trainings upto issuing e-Certificate has been thoroughly explained.



Release of Training Management Portal



## 4. PEOPLE'S PLAN CAMPAIGN (PPC)

### Sabki Yojana Sabka Vikas

- To accelerate active people's participation in the GPDP preparation process, People's Plan Campaign is being launched from 2018 onwards. The People's Plan Campaign (PPC) is an effective strategy for ensuring the preparation of participatory Panchayat Development Plans in a campaign mode with voluntary involvement of community, elected representatives, frontline workers of respective line Ministries/ Departments, SHGs, CBOs and other related stakeholders. The Status of GPDP prepared from 2018-19 to 2022-23 is as under:

Sl. No.	Year	Approved Action Plan of village Panchayat & equivalent
1.	2019-20	250138
2.	2020-21	251377
3.	2021-22	256326
4.	2022-23	255449
5.	2023-24	99437 (as on 09.05.2023)

#### Revamped Thematic GPDP 2023-24:

- Given that nearly 68% of India lives in rural areas, attainment of Sustainable Development Goals (SDGs) at National level will require actions at the grassroots level through Panchayati Raj Institutions (PRIs). Ministry of Panchayati Raj has adopted thematic approach towards Localisation of SDGs through PRIs where by 9 themes have been identified. Since, all major initiatives of LSDGs to be reflected into Gram Panchayat Development Plan (GPDP), therefore, the GPDP also to be prepared adopting thematic approach with the focus on 'Sankalp' taken by Gram panchayats.
- Accordingly, the entire process of preparation of GPDP 2023-24 has been revamped. The portal has also been revamped with the approach to prepare quality GPDP adopting thematic approach.
- More than 5 lakh Elected Representative, Functionaries and other stakeholder of Panchayats along with State, District and Block level officials of Panchayati Raj and other line Ministries have been provided orientation on revamped GPDP.



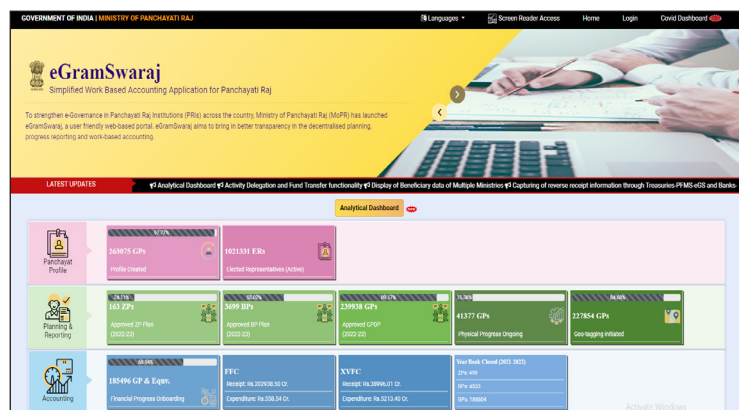
*Gramsabha on GPDP in Sikkim*

## 5. DIGITALISATION OF PANCHAYAT

### An initiative towards good governance at Local level

- Computerisation and information technology has been harnessed to ensure transparency, efficiency and accountability in the local administration in line with main moto of minimum government, but maximum governance even at local level
- E-GramSwaraj work based accounting software was launched by Hon'ble Prime Minister in April 2020.

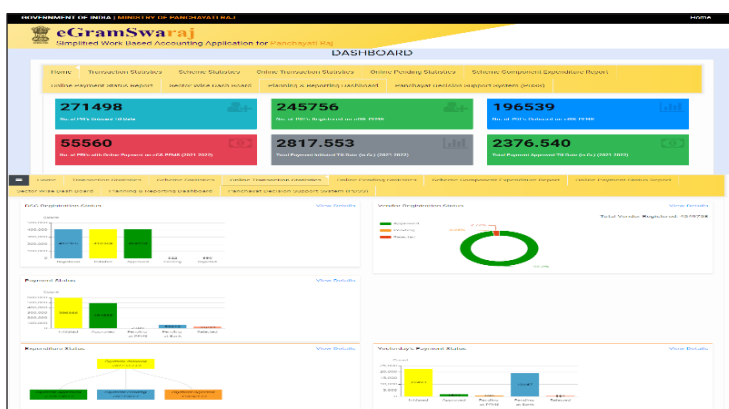
- **E-GramSwaraj** is providing a single platform for all planning and accounting needs including various other aspects of Panchayat functioning like monitoring, asset management receipt & expenditure etc. As on date, 2,55,449 Gram Panchayat Development Plans (GPDPs) for 2022-23 have been prepared and available in e-Gram SWARAJ



*Dashboard of eGramSwaraj Portal*

- Ministry has included the beneficiary verification as one of the prime agendas of the People's Plan campaign and provided an online system to show the list of the beneficiary of various Central Government Schemes on e-Gram SWARAJ. The data has been made available to Gram Panchayats, to read out in the course of the Gram Sabhas for public verification. This verification would be a landmark in ensuring accountability through digitalization and public participation. As on date, beneficiary details of sixteen schemes of six Union Ministries/ Departments

are integrated with e-Gram SWARAJ Application.



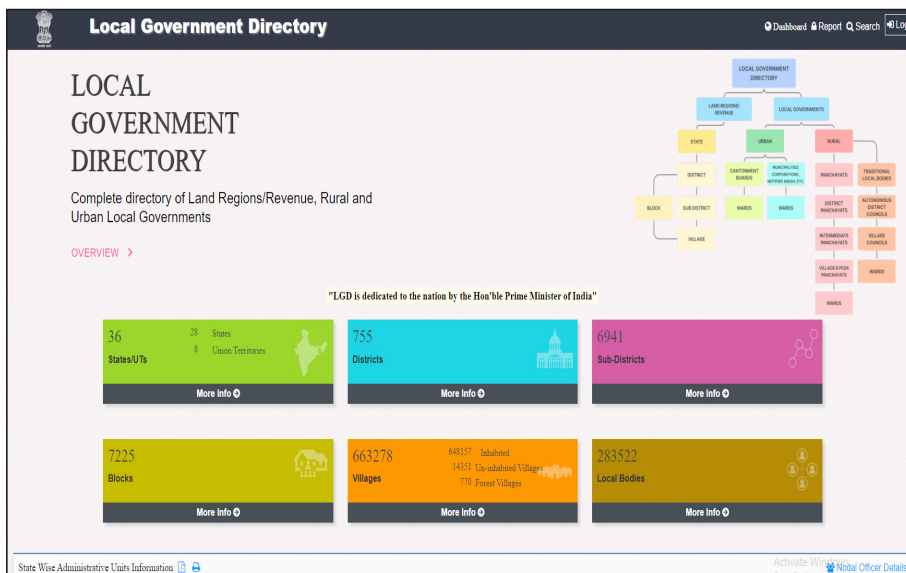
**e-Gram SWARAJ-PFMS Interface (eGSPI)** was carried out to provide an interface for the Panchayats to make online payments viz. expenditure incurred under Central Finance Commission. eGSPI

is one of its kind interface for GPs to make real time payments to vendors/service providers. As on date, 2,59,197 PRIs have onboarded eGSPI; 2,36,970 PRIs have done online payments worth a cumulative of more than Rs. 1,34,000 crores (includes all the onboarded schemes).

- AuditOnline** for transparent auditing of Central Finance Commission funds for strengthen financial management of Panchayats launched in April 2020. As on date, for the audit period 2020-21, 2,33,033 PRI (359 ZPs, 4239 BPs, 2,28,435 GPs) audit plans have been prepared. 2,01,405 Audit reports have been generated and 20,78,800 audit observations have been recorded for the audit period 2020-21.



*Dashboard of AuditOnline*



*Dashboard of Local Government Directory*

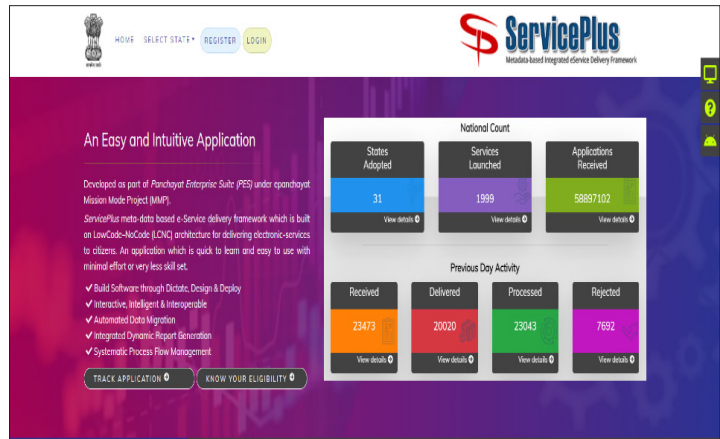
**Local Government Directory (LGD)** was introduced in April 2018. It is a standard location directory of all administrative units, developed by Ministry of Panchayati Raj with the help of National Informatics Centre (NIC), that also provides an online mechanism for updation as and when there is any

change in the boundary of the administrative units due to creation, delimitation or merger of the units. LGD aims to keep all information about the structure of Local Governments and revenue entities online.

**Service Delivery by the Panchayats:** The Ministry of Panchayati Raj as part of its mandated responsibility towards transforming the Panchayats into symbols



of modernity, transparency and efficiency, and in order to encourage integrated electronic service delivery at Panchayat level, has made available ServicePlus (<http://ServiceOnline.gov.in>) under e-Panchayat Mission Mode Programme. As on date, nearly 2927 services being delivered across 36 States under various acts of the State government.



- e-Gram SWARAJ- Government e-MarketPlace (GeM) Interface:**



In order to bring transparency in Panchayat procurement e-Gram SWARAJ has been integrated with Government e-Market Place (GeM). Hon'ble Prime Minister launched the e Gram Swaraj - GeM interface on the occasion of National Panchayati Raj

Day(24thApril 2023) in Rewa, Madhya Pradesh . This integration will enable the Panchayats to procure their goods and services through GeM leveraging the e-Gram SWARAJ platform. As on date, the pilot has been successfully conducted in 12 States and other States are in the process of completing the pilot process.

- Citizen Charter campaign “Meri Panchayat Mera Adhikar, Jan Sevaayein Humare Dwaar”** was carried out from 01st July- 30th September 2021 with an aim to



make Local Governments more responsive, by defining the role of Panchayats in the delivery of key services to rural people, giving them the mandate as enshrined under article 243G of the Constitution of India. As on date, over 2.32 Lakh Gram Panchayats across 27 States/ UTs have conducted Gram Sabha, finalising over

2.15 Lakh charters of Gram Panchayats, culminating into the Mysuru Declaration on 22nd November, 2021 that has since been signed by 20 States in all.

- **MOBILE APP-GRAM SABHA NIRNAY:**

The Ministry of Panchayati Raj has launched a mobile application called “GS NIRNAY,” which stands for National Initiative for Rural India to Navigate, InnovAte and Resolve PanchaYat decisions. The app was launched during the National Conference on Incentivisation of Panchayats cum Award Ceremony on 17th April, 2023. The app aims to empower rural communities by providing easy access to critical information discussed during a Gram Sabha, verifying facts, and increasing transparency and efficiency in the functioning of Panchayats.



The app is expected to enhance the reach, scope, and outcome of government actions in the course of development and is a significant step towards realizing the vision of ‘Minimum Government, Maximum Governance’ at the grassroots level.



## 6. LOCALISATION OF SUSTAINABLE DEVELOPMENT GOALS (LSDGs)

- Ministry of Panchayati Raj has been facilitating the efforts in direction of attainment of SDGs through Panchayats. MoPR constituted an Expert Group in May 2021 to advise the Ministry on the role of PRIs in localizing SDGs. The Expert Group submitted the report on 27th October 2021 encapsulating a way forward adopting convergence mechanisms, strategies, platforms and innovations to ensure that the development agenda is effectively translated into firm action and concrete results at the local level to benefit communities.
- The report of the expert group on ‘Localization of Sustainable Development Goals (SDGs) through PRIs’ was released on 7th December 2021 by Hon’ble Union Minister of Rural Development and Panchayati Raj, Shri Giriraj Singh. The report has been shared with Central Ministries States/UTs, UN Agencies and other Stakeholders for taking forward the exercise of localizing the SDGs through Panchayats.
- Series of interventions are being undertaken by the Ministry to take forward the process of Localization of SDGs. The following action has been taken, so far, in the direction of Localization of SDGs:
  - (i) Inter-Ministerial Meetings with the concerned Central Ministries/ Departments.
  - (ii) Theme-wise joint Advisories have been issued to the States for convergent activities for taking forward LSDGs.
  - (iii) Joint Resolution has also been signed by the 26 Departments of 21 Ministries come together to resolve spirit of partnership to work towards the fulfillment of LSDGs.
  - (iv) Joint Statement of Understanding signed with the UN Agencies (UNICEF, UNDP, UNFPA, WHO) for working together and for their support in the respective domain in LSDGs.
  - (v) A Committee has also been constituted for preparation of Panchayat Development Index (PDI).
  - (vi) Thematic National Workshops are being organised to provide a platform for cross learnings for the PRIs. In this sequence, National workshops on

different themes of Localization of SDG's organized at **Chandigarh (Punjab), Pune (Maharashtra), Kochi (Kerala) and Bhubaneshwar (Odisha).**



*National workshop on Localization of SDG's in Gram Panchayats through adopting thematic approaches ( Theme 1- Poverty Free Gram Panchayat) held at Kochi , Kerala on 14-16 November 2022.*

- (vii) During National Panchayat Award week celebration during 17-21 April, 2023, thematic national conferences were held on each theme, wherein award winning and other Elected Representatives, Functionaries and other stakeholder of Panchayats along with other expert shared their experiences for cross learning.

## 7. INCENTIVIZATION OF PANCHAYATS / NATIONAL PANCHAYAT AWARDS



*Hon'ble President of India Smt. Droupadi Murmu presented National Panchayat Awards on 17th April 2023, at New Delhi*

- Ministry of Panchayati Raj has been incentivizing best performing Panchayats/ States/Union Territories (UTs) under the Incentivization of Panchayats scheme in recognition of their good work for improving delivery of services and public goods. Incentivization of Panchayats was included as a separate scheme w.e.f 2016-17.
- 2,680 number of incentive based awards conferred to Panchayats under various categories of National Panchayat Awards from 2016 to 2023.
- Under IoP scheme, Award money released since 2016-17 to till date: Rs. 323.96 crore
- Entire process of filing nominations by Panchayats/Councils upto final recommendation by States/UTs to Ministry of Panchayati Raj made online since 2015.
- Direct transfer of award money electronically to awardee Panchayats under National Panchayat Awards since year 2021.



- Revamping of National Panchayat Awards as a multi-level pyramidal competition (at Block, District, State/UT and National level) aligning with 9 'Localization of Sustainable Development Goals' (LSDGs) based themes and making participation compulsory by all Gram Panchayats (Year 2022).
- Introduction of special category of 'green initiative' based award namely 'Gram Urja Swaraj Vishesh Panchayat Puraskar' and 'Carbon Neutral Vishesh Panchayat Puraskar' for GPs (Year 2022).
- Around 2.41 lakh out of 2.6 lakh Gram Panchayats/Equivalent Bodies successfully participated under the National Panchayat Awards 2023.
- National Panchayat Awards 2023 were conferred by Hon'ble President of India and Hon'ble Union Minister of Panchayati Raj to 42 Panchayats.

## 8. DISASTER MANAGEMENT PLAN BY THE PANCHAYATS

- Considering the important role that local communities can play in reducing vulnerabilities and early recovery, the Ministry of Panchayati Raj (MoPR) has prepared the Disaster Management Plan (DMP) so that all Panchayati Raj Institutions along with communities can be prepared for any disaster.
- The Disaster Management Plan of Ministry of Panchayati Raj (DMP–MoPR) incorporates many innovations in addition to being in compliance with Disaster Management Act 2005, National Disaster Management Policy 2009, and guidelines issued by National Disaster Management Authority.
- The Plan comprehensively covers areas such as institutional arrangement for Disaster Management; Hazard Risk, Vulnerability and Capacity Analysis; Coherence of Disaster Risk Management across Resilient Development and Climate Change Action; Disaster Specific Preventive and Mitigation Measures-Responsibility Framework; Mainstreaming of Community Based Disaster Management Plan of Villages and Panchayats and so on.
- The Disaster Management Plan of Ministry of Panchayati Raj was released on 17th March 2022.



*Release of Disaster Management Plan of Ministry of Panchayati Raj*

- Disaster Management Plans at grassroots level would be a game changer for rural areas of our country in managing disasters comprehensively encompassing all aspects such as prevention, preparedness, risk reduction, response and recovery.

## 9. GRAM URJA SWARA

- Keeping in view the huge potential of renewable energy in India, the Ministry of Panchayati Raj has made efforts to promote the vision of 'Gram Urja Swaraj' in the rural areas of the country.



*Solar powered High Mast LED light installed in Raipur, Chhattisgarh*

- Ministry of Panchayati Raj has also taken initiatives towards achieving the goal of zero carbon emissions. The Ministry will facilitate the preparation of local climate action plans for Panchayats by coordinating with various stakeholders at the Central and State level.
- An expert committee on Gram Urja Swaraj has been constituted with an aim to conduct wider discussions on various aspects of the programme such as scope, implementation mechanisms, key stakeholders etc. Followed by the first meeting of the Expert Committee, draft guiding principles for SURAJ programme under the Gram Urja Swaraj initiative has been prepared and shared with the States.





*Solar Rooftop model adopted by Rajanukunte Village in Karnataka for Streetlighting using XV FC funds*

- The Ministry of Panchayati Raj has launched 'Gram Urja Swaraj' dashboard for ascertaining the suitability and inclination of Gram Panchayats towards adopting renewable energy projects. The objective of the dashboard is to gather key information such as Gram Panchayats interested in adoption of new and renewable energy projects facilitating implementation of those projects in collaboration with State Governments, DISCOMs and Financial Institutions.



PANCHAYATI RAJ