

Preparation of Gram Panchayat Spatial Development Plan (GPSDP)

GPSDP, Barkheda Salam Gram Panchayat
for
Ministry of Panchayat Raj
Government of India

AKAM Governance Conclave
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A collaborative study with
School of Planning and Architecture, Bhopal.

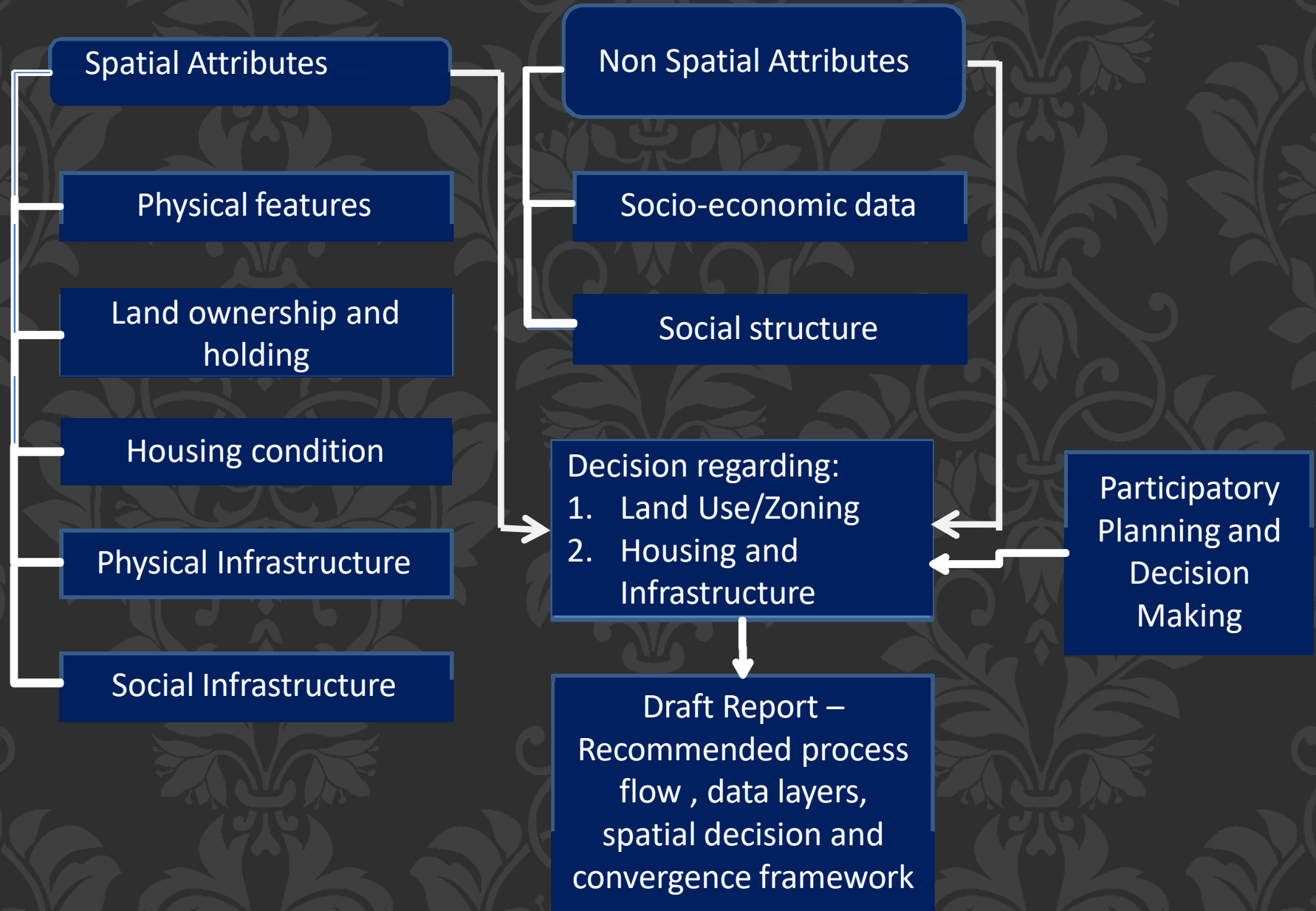


NIRD & PR
National Institute of Rural Development & Panchayati Raj

PREPARATION OF GRAM PANCHAYAT SPATIAL DEVELOPMENT PLAN (GPSDP)

Plan proposal for short term (5 years) for zoning and efficient land utilisation in the rural areas and a participatory spatial planning for Gram Panchayat.

- Identification of Spatial Planning parameters in VDP to be created
- Develop a methodology for inclusion of Spatial Planning at Gram Panchayat Level
- Implementation process under the statute of 73rd Ammendent



Information required to be generated to prioritize the planning intervention

quality of life spatial information

- **Socio Demographic characteristics-**
 - Caste,
 - Literacy,
 - Employment, (agri , NFRE and other
 - Land holding,
 - Land Values
 - Spatial spread according to caste and income(settlement pattern),
 - Asset possession,
- **Housing**
 - Typology- Spatial spread according (Age, Condition, Material)
- **Environment-**
 - water quality,
 - soil fertility,
 - air quality - cooking fuel, stubble burning

Business/Agriculture Environment Spatial information

- Area under irrigation
- Availability of Mandi /Market
- Seed availability
- Area under cultivation
- Change in cropping pattern
- Nearness to urban area
- Warehousing
- Livestock-Animal husbandry , Poultry

Infrastructure Spatial information

- **Physical Infrastructure-**
 - Water availability,
 - electricity network
 - road network,
 - public transport availability,
 - sanitation
- **Social Infrastructure-**
 - Health,
 - Education,
 - Community spaces

Village Governance information

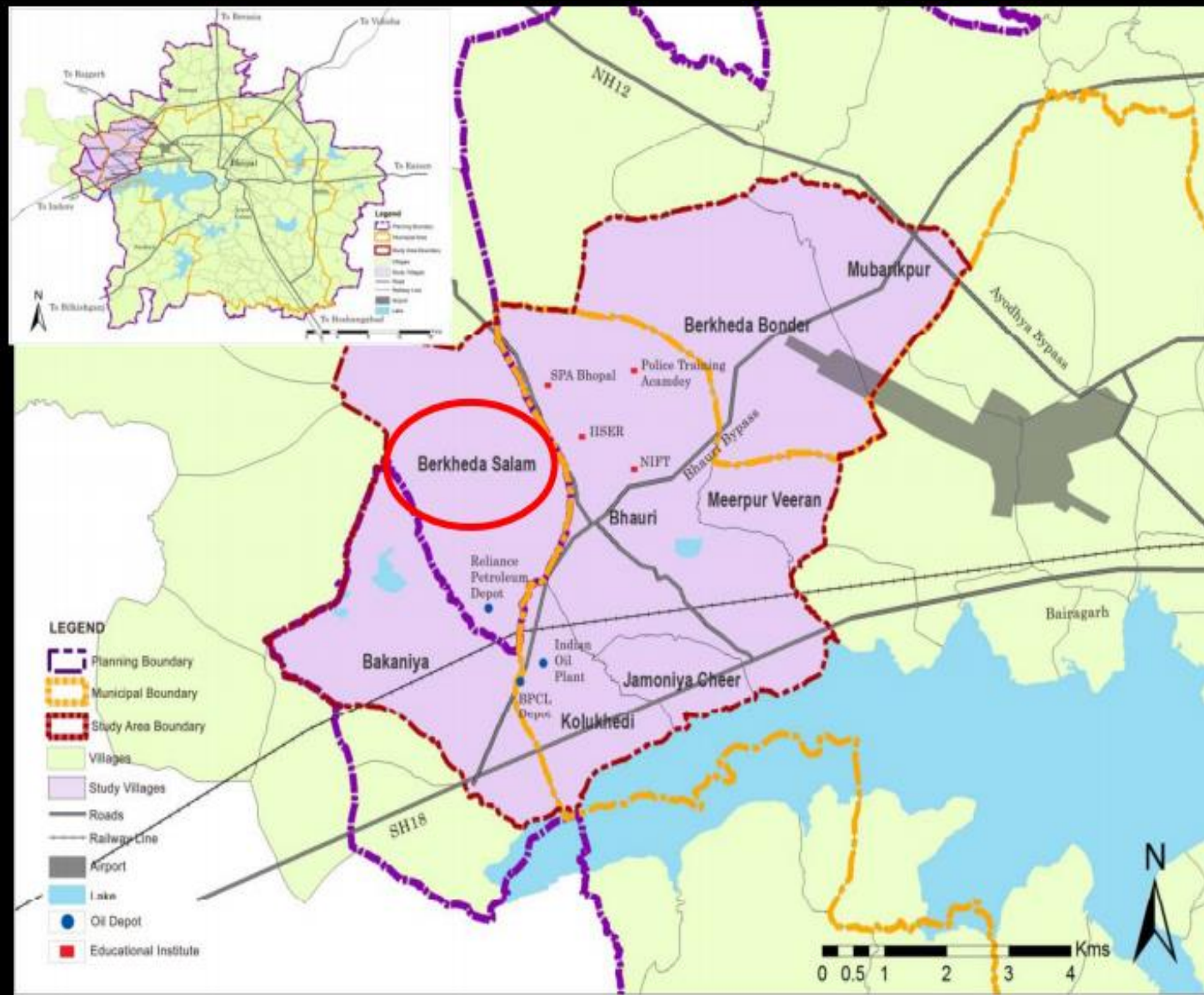
- Administrative setup
- Schemes and Initiatives

LOCATION OF SELECTED VILLAGE



- Selected village lies just outside Bhopal Planning Area boundary.
- Selected as an example of peri-urban village.
- Need to prioritize such settlements due to proximity to city.

SELECTED VILLAGE AND SURROUNDING SETTLEMENTS



-  Planning Boundary
-  Municipal Boundary
-  Study Area Boundary
-  Villages Study Villages
-  Roads
-  Railway Line Airport
-  Lake
-  Oil Depot
-  Educational Institute

SOCIO-DEMOGRAPHIC AND SOCIO-ECONOMIC BASELINE FROM CENSUS (SOURCE: CENSUS, 2011)

Settlement	Census Code	Area (Ha)	Households	Population	Males	Females	Literates
Barkheda Bondar	482459	946.36	435	2005	1019	986	1121
Mubarikpur	482461	426.94	248	1526	785	741	906
Meerpur	482462	216.11	3	14	9	5	4
Bhauri	482463	1484.6	575	3031	1538	1493	1988
Jamoniya	482464	244.23	109	623	318	305	385
Kolu Khedi	482465	519.67	323	1423	782	641	1092
Barkheda Salam	482471	828.21	394	2043	1049	994	1157
Bakaniya	482478	936.65	329	1593	817	776	1033

Settlement	Total workers	Percentage of main workers	Percentage of cultivators (main and marginal)	Percentage of agricultural labourers (main and marginal)	Percentage of household workers (main and marginal)	Percentage of other workers (main and marginal)
Barkheda Bondar	708	73	12	69	3	16
Mubarikpur	834	64	16	34	3	47
Meerpur	9	44	0	0	0	100
Bhauri	1355	68	36	39	5	19
Jamoniya	343	59	31	13	0	56
Kolu Khedi	664	82	40	41	2	18
Barkheda Salam	1003	85	62	26	1	12
Bakaniya	664	62	26	56	0	18

LAND CLASSIFICATION AS PER CENSUS (SOURCE: CENSUS, 2011)

Forest Area (in Hectares)	Area under Non- Agricultural Uses (in Hectares)	Barren & Un- cultivable Land Area (in Hectares)	Permanent Pastures and Other Grazing Land Area (in Hectares)	Land Under Miscellaneous Tree Crops etc. Area (in Hectares)	Culturable Waste Land Area (in Hectares)	Fallows Land other than Current Fallows Area (in Hectares)	Current Fallows Area (in Hectares)	Net Area Sown (in Hectares)
0	62.17	0	65.34	0	63.53	94.57	0	542.6

Table 2- 7 Village development indicators for Barkheda Salam

S.No.	Indicator		Barkheda Salem
CENSUS INDICATORS (2011)			
Population			2043
Density (persons/ sq. km)			279
DEMOGRAPHIC			
1	Density (pph)	Abadi Area	143
2	Pop. Growth Rate	81-91	23%
		91-2001	24%
		2001-2011	20%
		2011-2017	23%
3	Percentage Floating Population (existing population)	(Work & Other purposes) outgoing	58%
		Only work - Outgoing	44%
		Incoming	0
ECONOMIC			
4	Percentage of Non-agricultural population	RNFE within village	34%
5	Land Holding Sizes	Less than 5 Acre in percentage	98.40%
6	Land Values (Lakhs/ Ha)	Circle Rates	5000 per sqmt Raw Land
		Market rates (Near Road)	6000 per sqmt
		Market rates (away from road)	4800 per sqmt

Taken from a report by Anima Gupta 'Measuring Urbanization Around a Regional Capital :The Case of Bhopal District.'

S.No.	Indicator		Barkheda Salem
SOCIAL			
7	Literacy Rate (%)		68%
8	Male - female differential in literacy rate (%)		38%
SPATIAL			
9	Percentage of non-residential area in abadi		10%
10	Extent of Commercial space	Percentage area	5.00%
		No. of commercial establishments (no./100 pop.)	0.93
11	Built-up area change	2002-05	8.90%
		2005-10	16.40%
		2010-13	25.90%
		20013-17	24.26%

S.No.	Indicator		Barkheda Salem
INFRASTRUCTURAL			
12	Physical Condition	Percentage of HHs having pucca houses	57%
		No. of telephone towers	1
		Percentage of pucca streets	40%
		No. of Street Lights	nil
13	Physical Infrastructure (percentages of HHs	Tap water	43%
		Sewer System (Septic Tanks)	24%
		Electricity	100%
		Drainage on streets(percentage)	40%
14	Social Infrastructure (No. of medical and educational facilities, facility/ 1000 population)	Medical-Govt.	0
		Medical - Pvt.	1 Pvt. Clinic
		Education - Govt.	1 Primary, 1 Middle, 1Secondary

S.No.		Indicator	Barkheda Salem
INFRASTRUCTURAL			
15	Connectivity with town	Approach Road - Metalled/ un-metalled	PMGSY
		Distance from town (Km)	24 Km(Bhopal)
		Frequency of Bus/ Pvt. Vehicle	1 bus/ half an hour (2 km away) IPT also available within village
17	Communication facilities	Computer/ vocational centre	Nil
		News papers/ day	65
18	Percentage of HHs having assets	T.V.	92%
		DTH service (Dish T.V.)	70%
		Two-wheeler	78%
		Four-wheeler	10%
		Mobile Phones	98%
		LPG	48%

(Source: Census of India, 2011; Gupta, 2013; Primary survey)

EXISTING FRAMEWORK FOR VILLAGE PLANNING

- Government of Madhya Pradesh passed the Panchayat Adhiniyam 1993 which provides Panchayat for villages, Janpad Panchayats for blocks and District Panchayat for district.
- Barkheda Salam GP has single Revenue Village and falls under Phanda Janpad Panchayat within Bhopal Zilla Panchayat.
- The village lies outside Bhopal Planning Area and as such, the provisions of the Madhya Pradesh Nagar Tatha Gram Nivesh Adhiniyam do not apply to it.
- As per Section 7 of the Madhya Pradesh Panchayat Raj Avam Gram Swaraj Adhiniyam, 1993, Gram Sabha has the power to approve all plans including Annual Plans, programmes and projects for social and economic development.

- Act states that the Gram Sabha shall evaluate next ten years approximate fund to be received, and make a ten years' long term plan for village development, with the help of experts and approve the same.
- The plan shall be prepared keeping in view the **land use plan** and requirement of basic amenities of Gram Sabha, on priority basis of long term plan through a yearly plan based on the financial resources to be received per year to the Gram Kosh of a Gram Sabha.
- **Currently land use plan for villages not prepared under Act.**
- **Planning is restricted to sectoral planning at present in the form of the GPDP (annual).**

CURRENT GPDP OF SELECTED VILLAGE

क्र.	नाम	विभाग	कार्य का प्रकार	योजना का नाम	कार्य की लागत	एजेंसी का प्रकार
1	सी सी रोड नाली सहित नारायण के घर से शमशान की ओर	Panchayat Raj Directorate	CC Road	Panch Parmeshwar Scheme	8	Gram Panchayat
2	सी सी रोड डी.पी. से शमशान की ओर भाग एक	Panchayat Raj Directorate	CC Road	13th FC Performance Grant- Zilla Level	5	Gram Panchayat
3	सी सी रोड डी.पी. से शमशान की ओर भाग दो	Panchayat Raj Directorate	CC Road	13th FC Performance Grant- Zilla Level	8	Gram Panchayat
4	स्टाप डेम खजुडली नाला	Panchayat Raj Directorate	Well	13th FC Performance Grant- Janpad Level	10	Gram Panchayat
5	मेन रोड तालाब के पास से बकानिया कांकड़ सड़क	Panchayat Raj Directorate	Gravel Road	13th FC Performance Grant- Zilla Level	10	Gram Panchayat
6	सी सी रोड भगवानसिंह के घर से यादव के घर तक	Panchayat Raj Directorate	CC Road	13th FC Performance Grant- Janpad Level	5	Gram Panchayat
7	मेन रोड तालाब के पास से बकानिया कांकड़ सड़क	Panchayat Raj Directorate	Gravel Road	14th FC	10	Gram Panchayat
8	सी सी रोड भगवानसिंह के घर से यादव जी के घर तक	Panchayat Raj Directorate	CC Road	14th FC	5	Gram Panchayat
9	सी सी रोड भगवानसिंह के घर से यादव जी के घर तक	Panchayat Raj Directorate	CC Road	14th FC	5	Gram Panchayat
10	सी सी रोड धनसिंह के घर से लडू मारन के घर तक	Panchayat Raj Directorate	CC Road	14th FC	5	Gram Panchayat

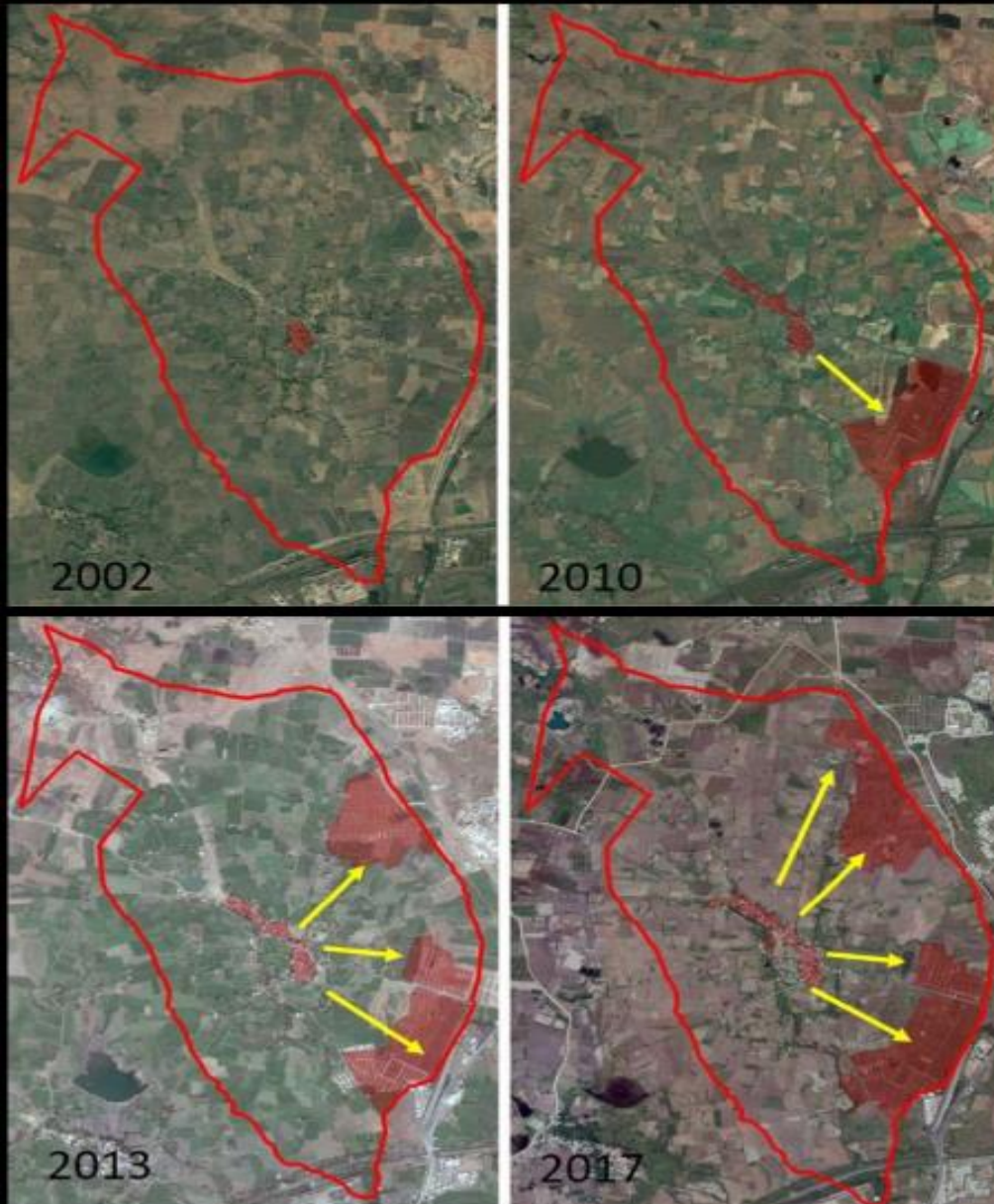
- No spatial linkage in GPDP. Future land use not envisaged.
- Development Control Rules not linked.

Table 1- 2 Observations/modifications suggested in proposed draft RADPFI during the studies conducted for preparation of model village plan

Built up	Use Category	Use category proposed	Activities permitted	Activities proposed to be modified/ added
	Residential	Residential and mixed	Residences*	Residential along with minor commercial activity (daily needs shop, atta chakki, milk selling, dhobi, tea stall, handicraft shop etc)
	Commercial/Economic		Retail shopping Informal Shop Daily market, weekly, informal , regulated and specialised markets Godowns, Storage grounds	Anaj mandi, petrol pumps, poultry farms, motels, dhaba or restaurants, any other specialized market as per local produce can be listed in this category
	Utilities and Services		Bank, ATM, Credit Society, Police thana, Cremation /Burial ground Crematorium, Community Hall, Dharamshala, Public Toilet, Social Welfare Centre	Waste disposal, water supply, baodies, electric substation and other utilities
	Special Area		Temple, Heritage area, Scenic Value Area, Government Restricted Areas	temple should be replaced by 'place of worship'

	Activities permitted	Activities proposed to be modified/ added	
Non- Built Up Area	Area under non agricultural use	Land under Agriculture	<ol style="list-style-type: none"> 1. Net sown 2. Cultivable land
	Barren and Un-Culturable use	Land not under Agriculture	<ol style="list-style-type: none"> 1. Fallow Land 2. Barren land 3. Forest/ plantation 4. Pasture land 5. Orchids 6. Waste land 7. Water bodies natural

LAYER 1: EVOLUTION OF THE SETTLEMENT

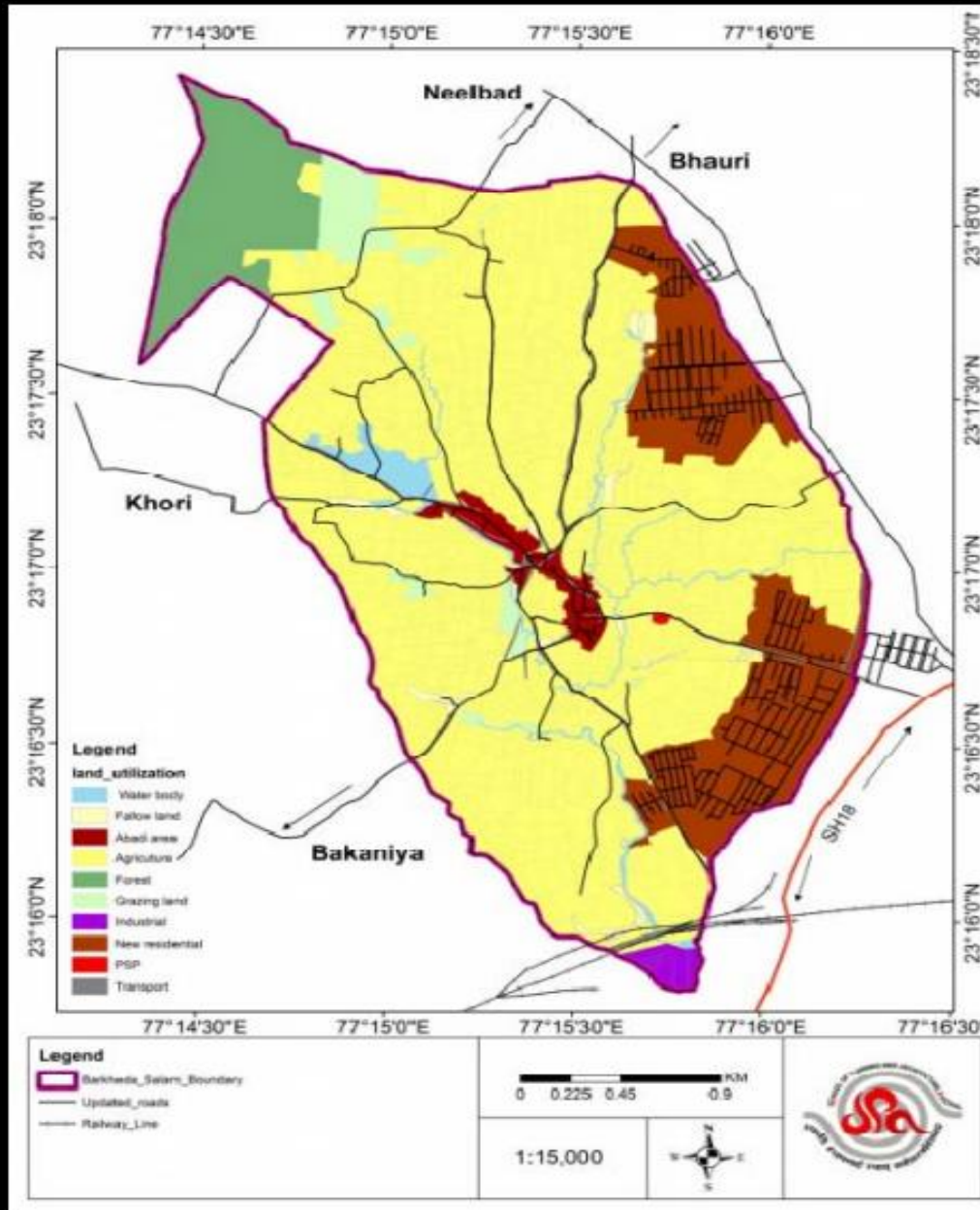


- Evolution during **last 15 yrs (recommended)** shown clockwise from 2002 till 2017
- Private colonies start emerging around 2010 (after edu hub comes up in neighbourhood)
- Inhabited area of village grows in response to the external factors

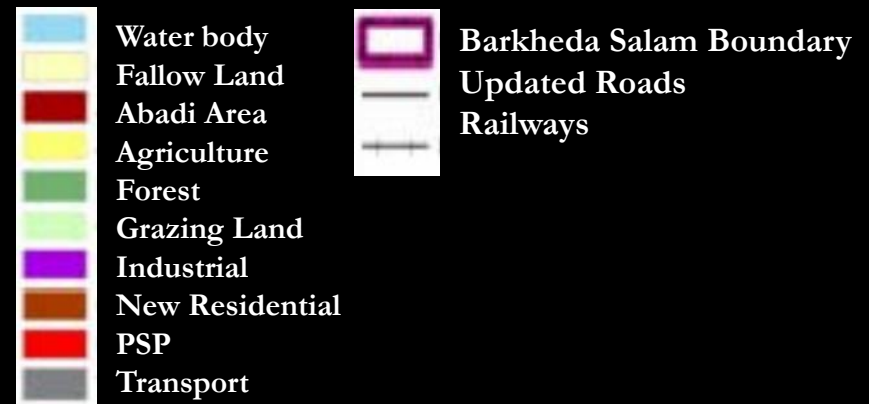
MAP THE TEMPORAL GROWTH OF THE SETTLEMENT AND ESTABLISH 'EXTENSIONS' BEYOND RECOGNIZED ABADI AREA



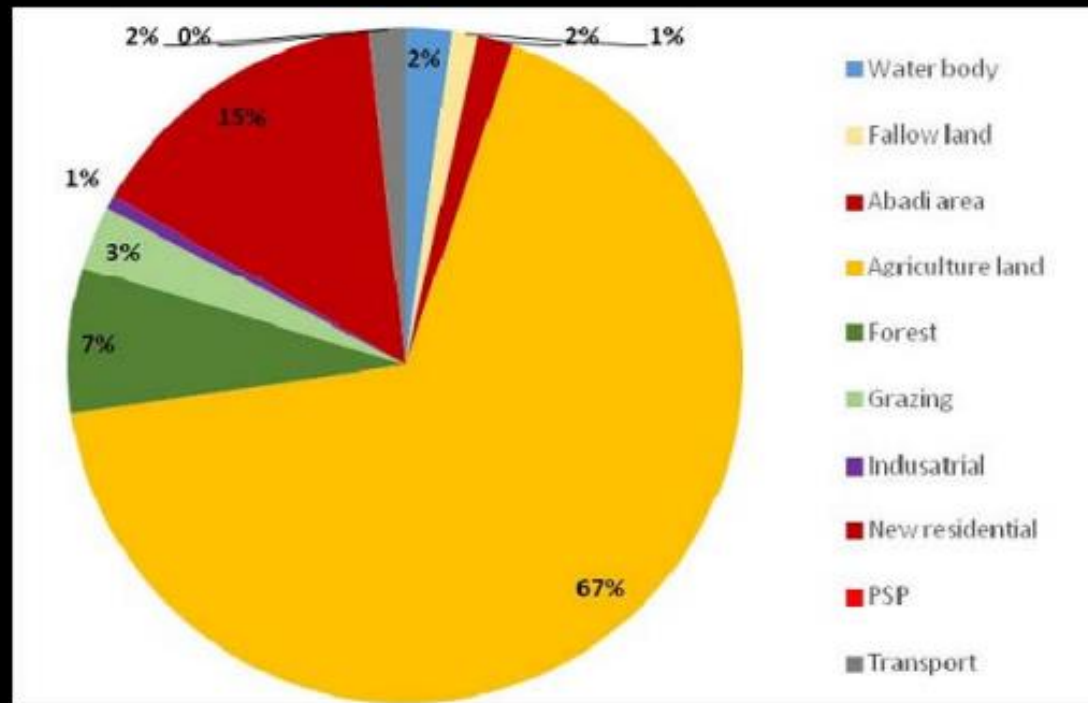
LAYER 2: LAND USE AND BUILT USE



- Map overall land use
- Land use code decided on the basis of agricultural census and conventional land uses in URDPFI/draft RADPFI guidelines
- Land use code may be finalized in consultation with PRD Dept. And/or LR authority of states

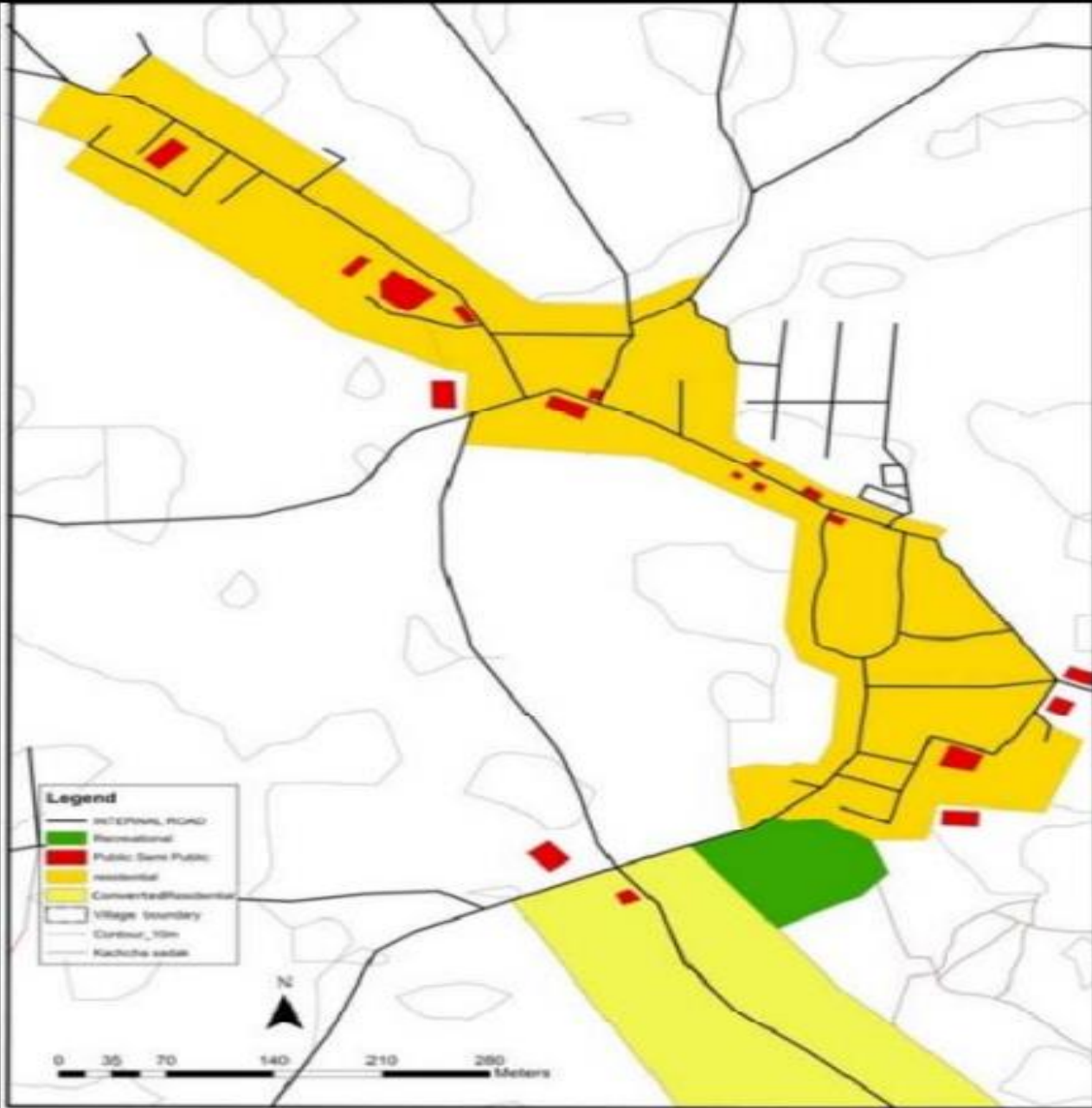


AREA DISTRIBUTION



- Abadi area consists of approximately 7% of the total area of Barkheda Salam.
- It is located centrally in the village along the main road.
- 18% of the agricultural land has been converted into residential area which is owned by private developers and builders.
- The rest of the 81% of the land is restricted to agricultural activities.

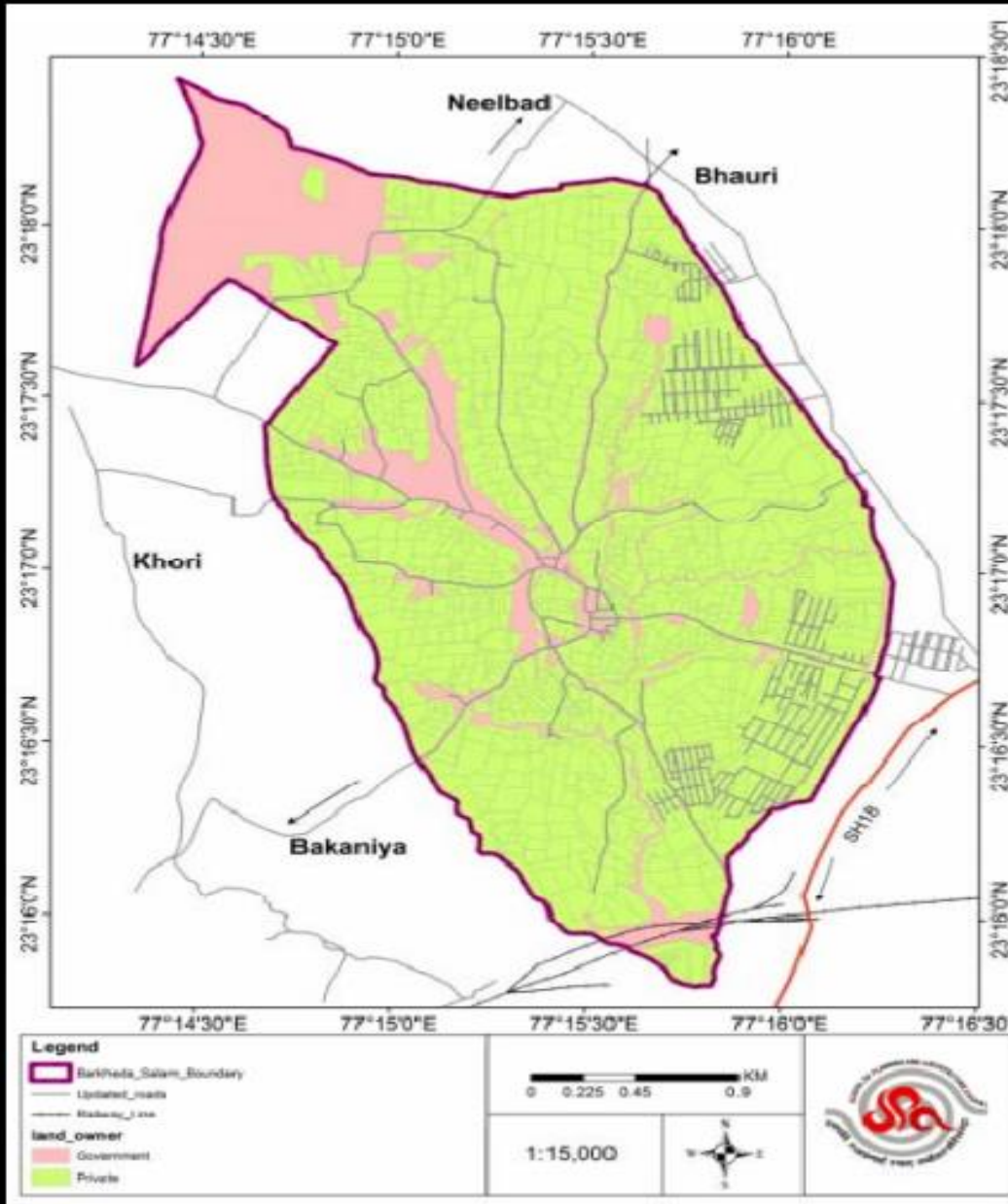
MAP OF ABADI LAND USE



Land Use



MAP LAND OWNERSHIP ANALYZE LAND HOLDING PATTERN

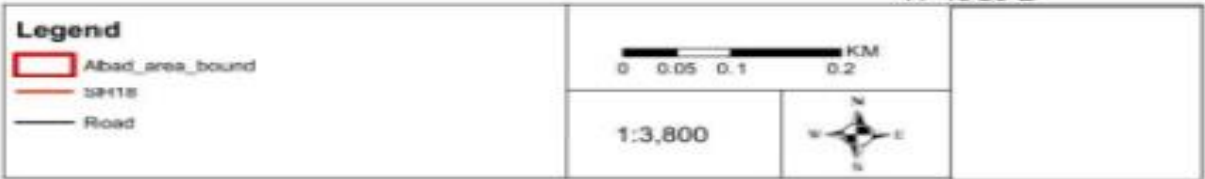
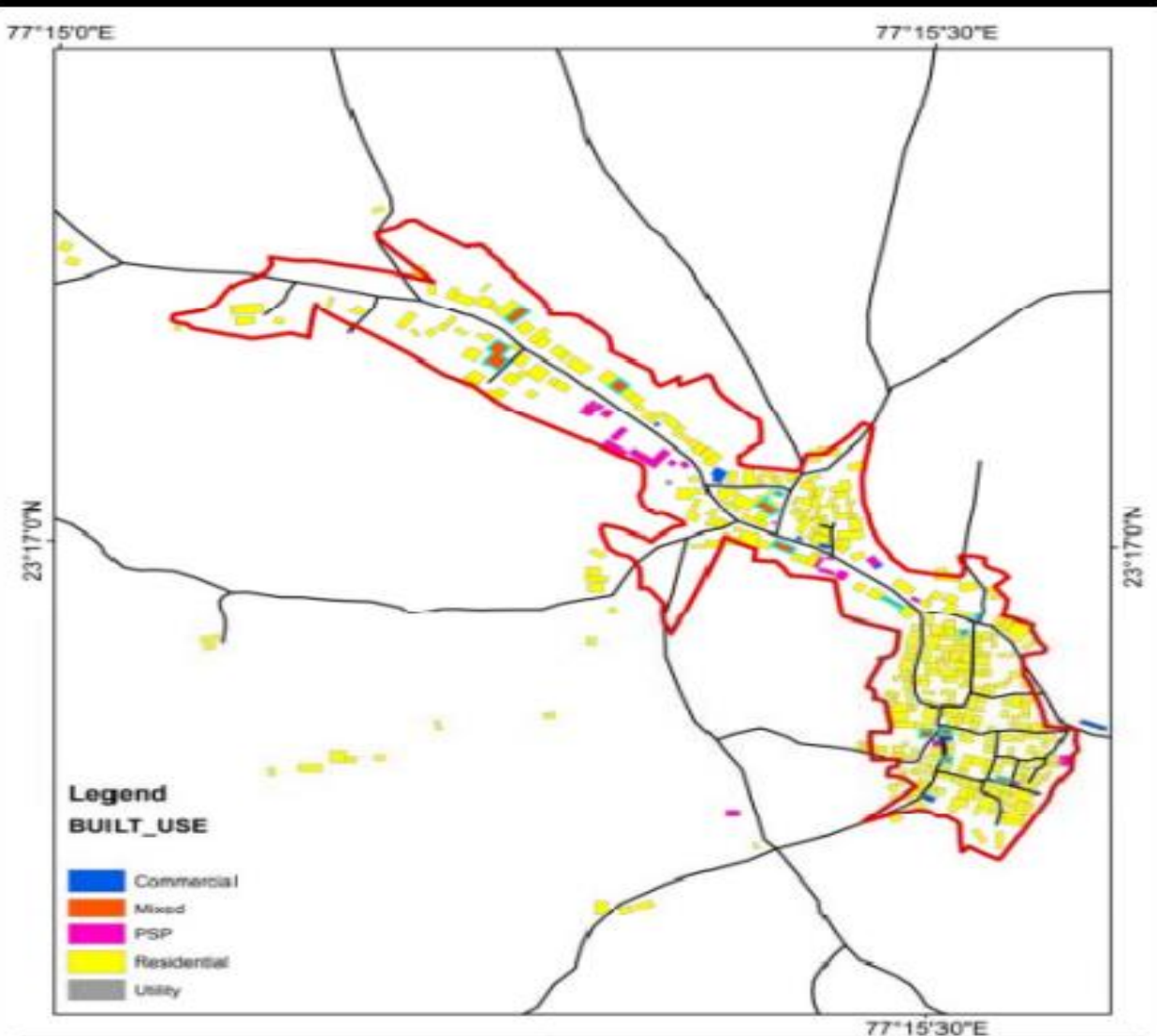


Hectare	No. of Land parcels
0-0.5	963
0.5-1	319
1-1.5	100
1.5-2.0	35
2.0-2.5	14
2.5-3.0	7
3.0-3.5	1
3.5-4.0	2

Ownership



MAP BUILT USE

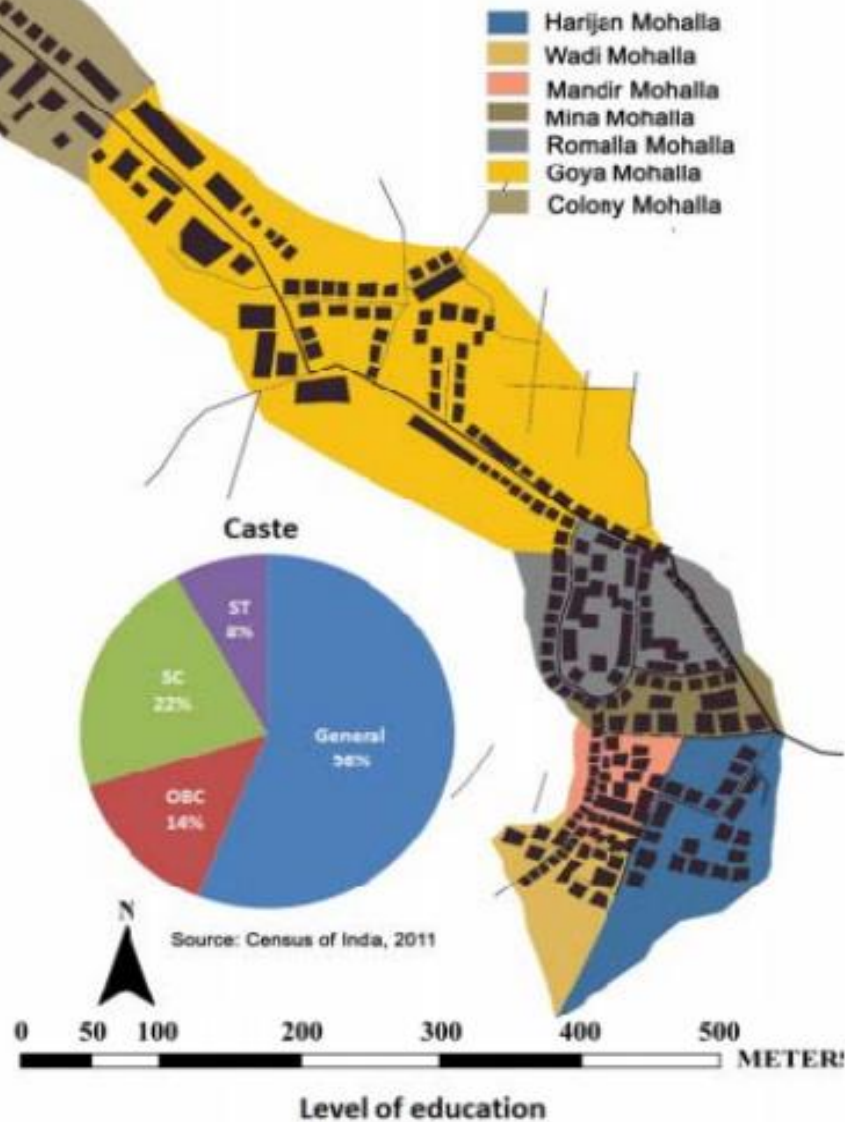


Built Use



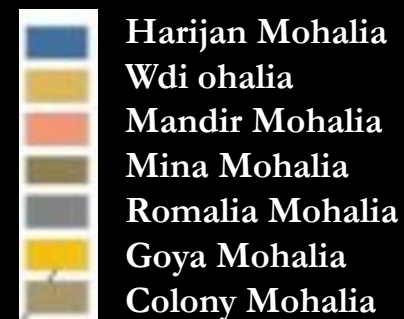
LAYER 3: SOCIO DEMOGRAPHIC ASPECTS

IDENTIFICATION OF MOHALLAS ON THE BASIS OF CASTE

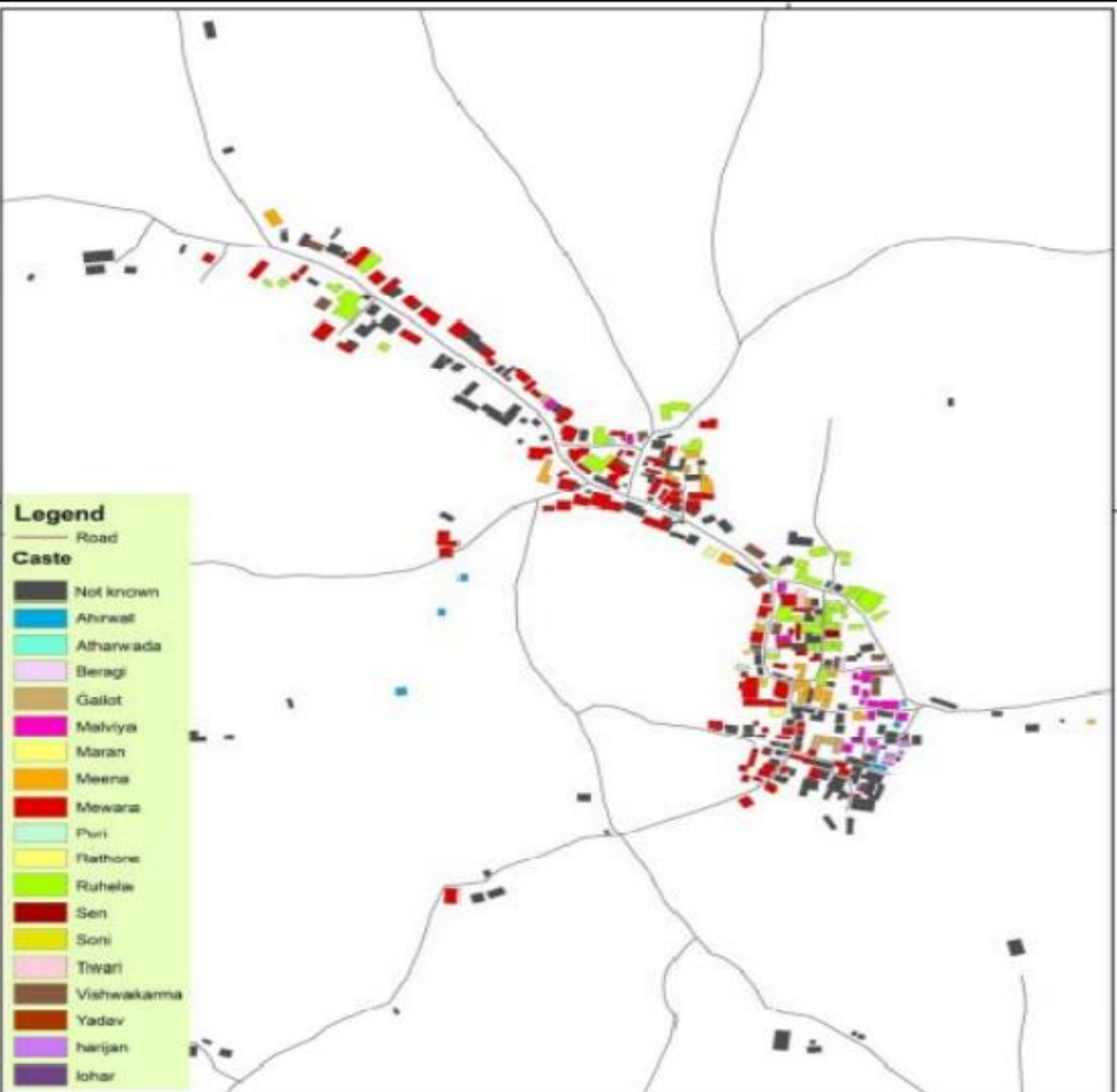


- Map relation between settlement and caste/community

Caste



MAP SPATIAL DISTRIBUTION OF HOUSEHOLDS BY CASTE



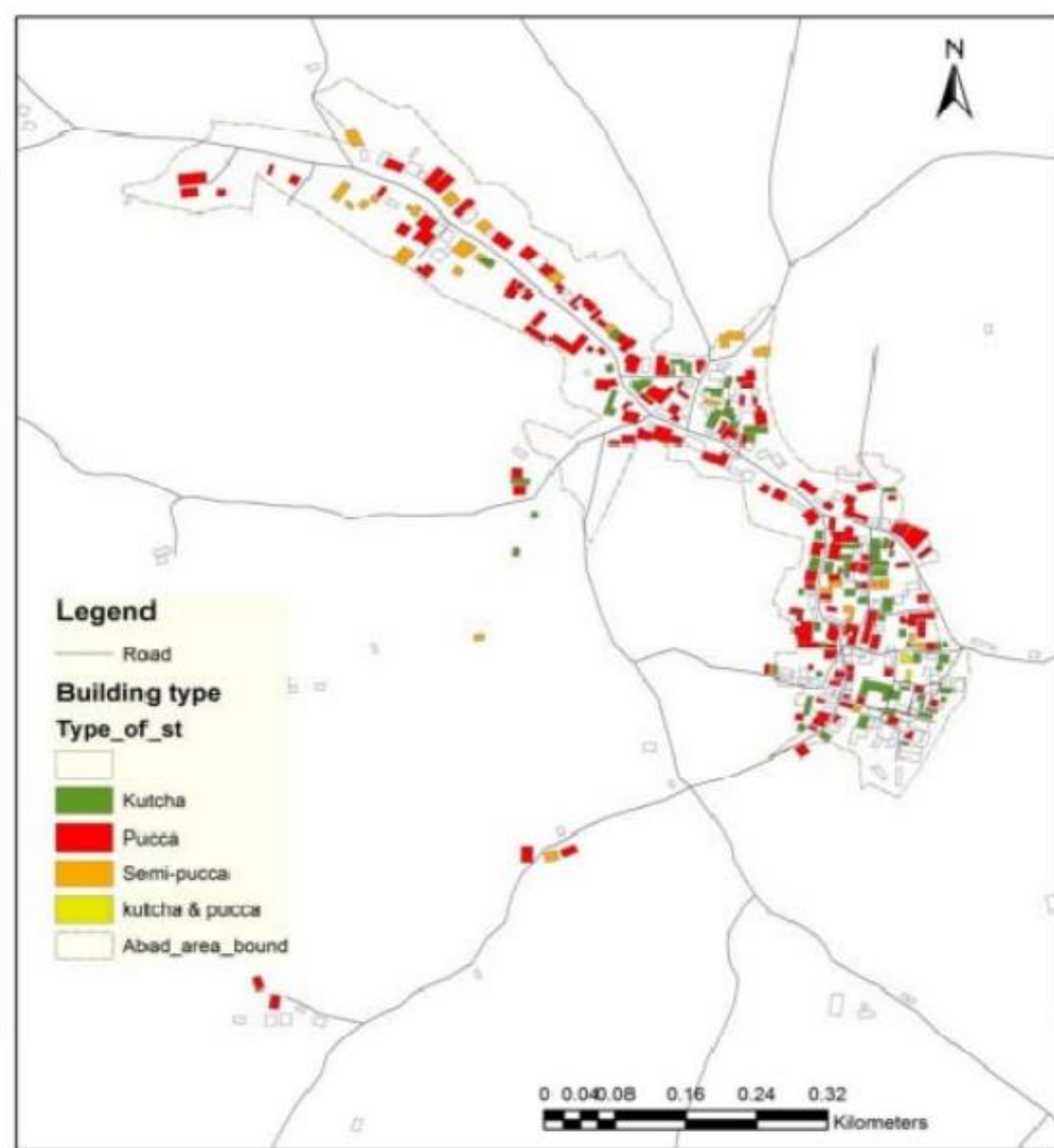
- Legend**
- Road
- Caste**
- Not known
 - Ahrwal
 - Atharwada
 - Beragi
 - Gailot
 - Malviya
 - Maran
 - Meera
 - Mewara
 - Puri
 - Rathone
 - Ruheja
 - Sen
 - Soni
 - Tiwari
 - Vishwakarma
 - Yadav
 - harijan
 - lohar

Caste

- Not Known
- Ahrwal
- Atharwada
- Beragi
- Gailot
- Malviya
- Maran
- Meera
- Mewara
- Puri
- Rathone
- Ruheja
- Sen
- Soni
- Tiwari
- ViswaKarma
- Yadav
- Harijan
- Lohar

LAYER 4: HOUSING QUALITY

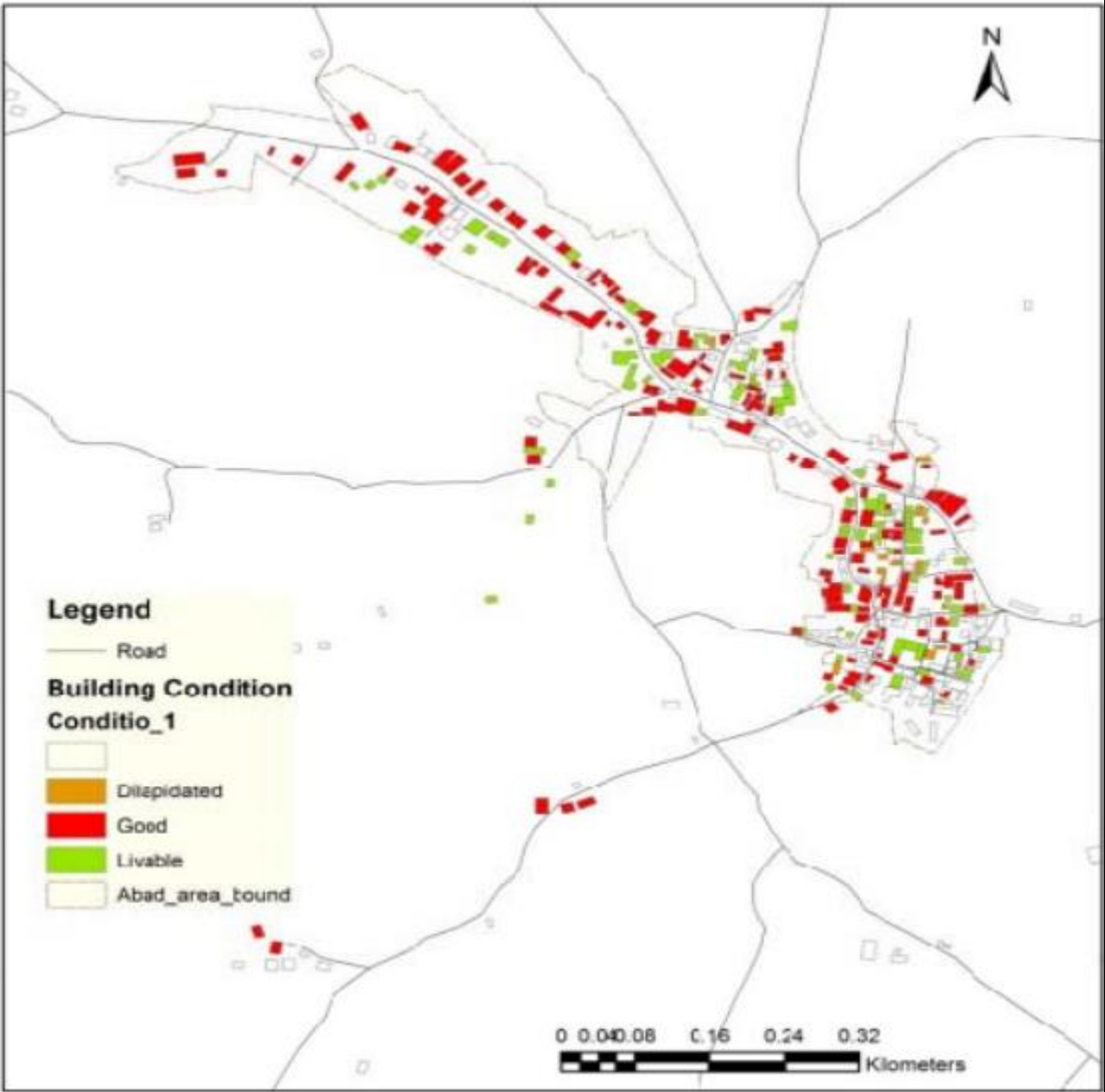
- Map spatial distribution of houses by type



Building Type



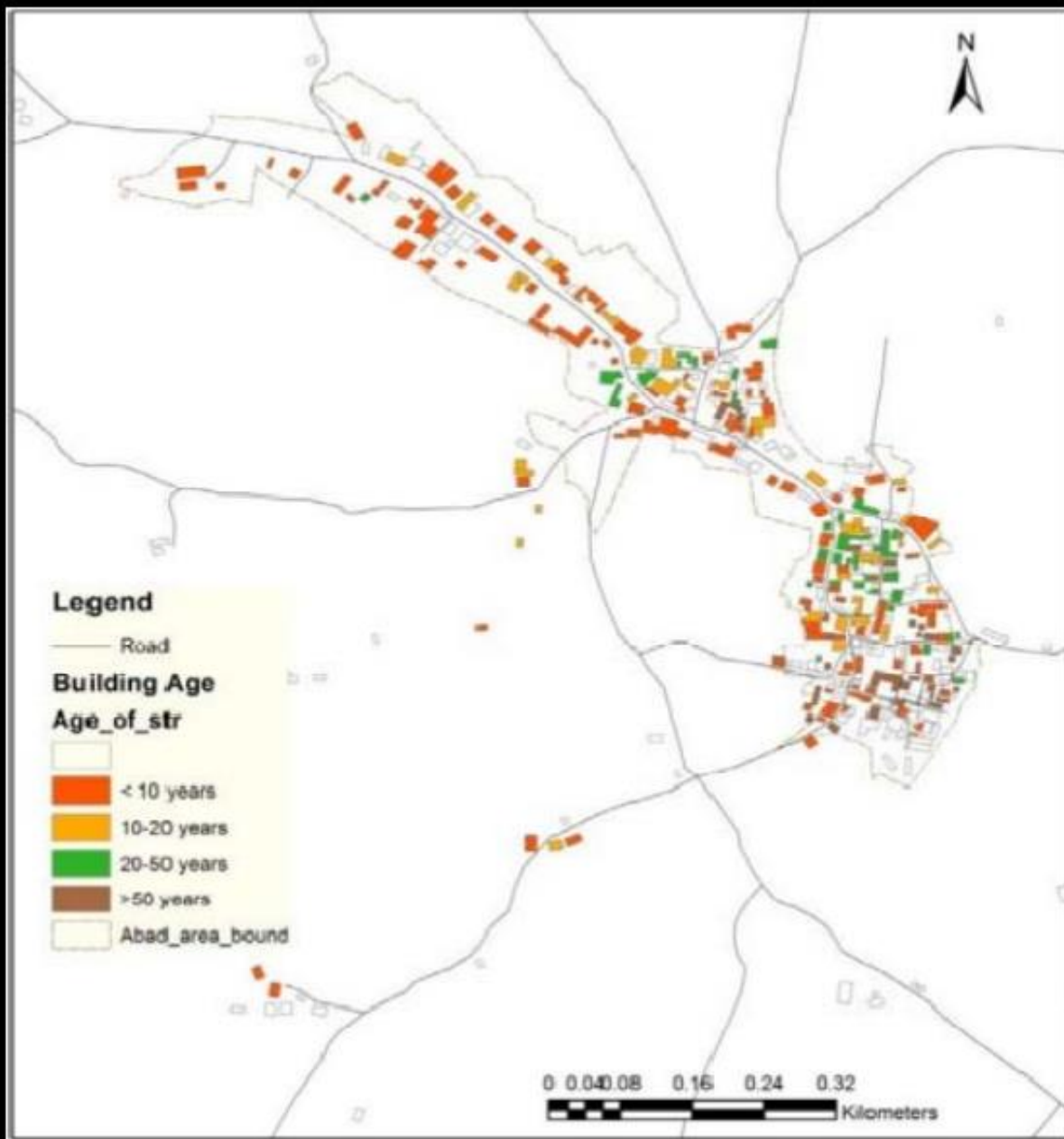
MAP SPATIAL DISTRIBUTION BY CONDITION



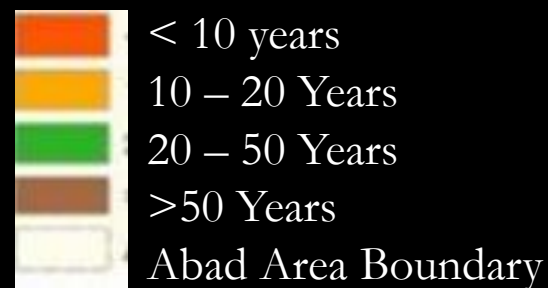
Building Condition



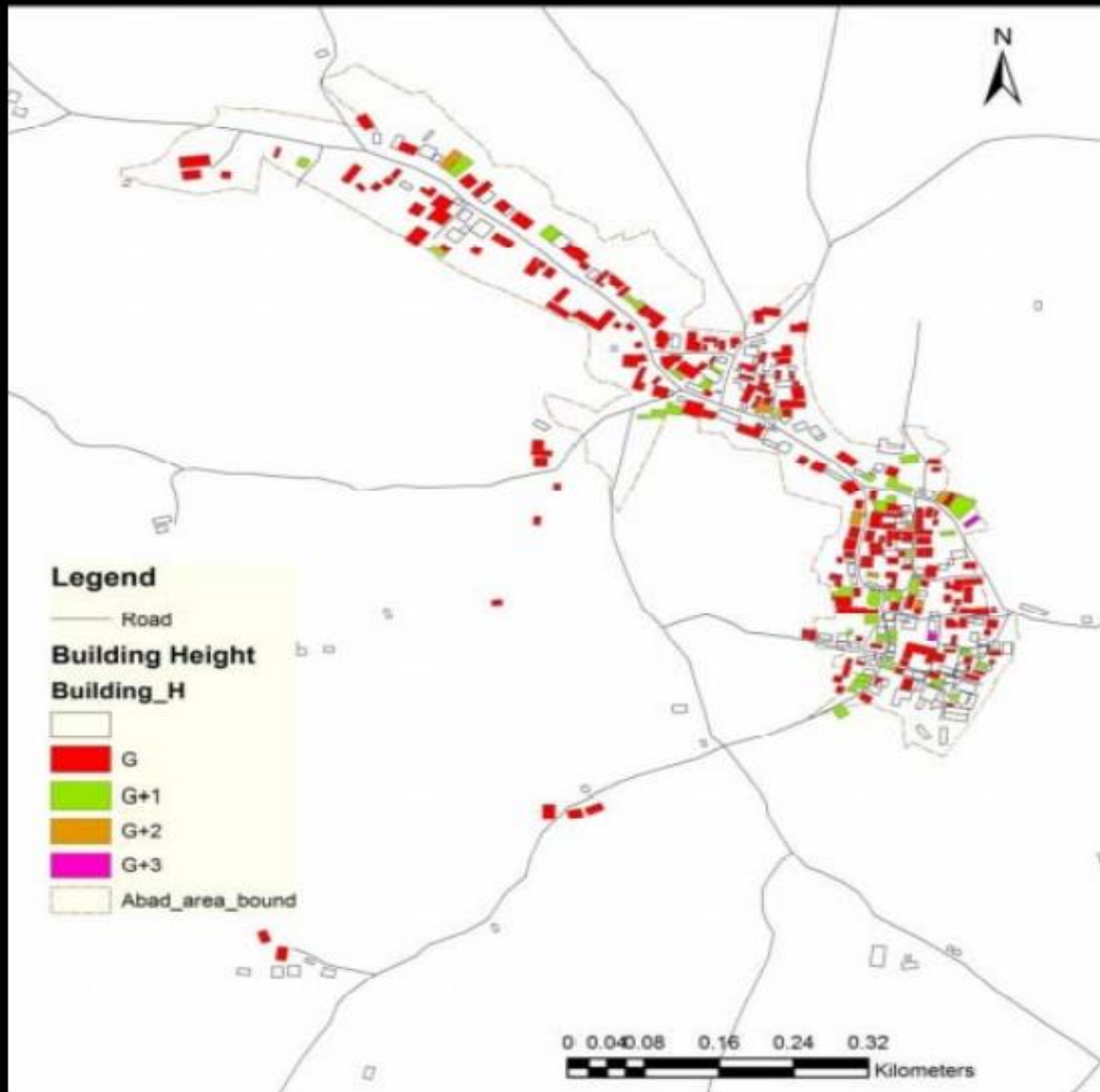
MAP SPATIAL DISTRIBUTION OF HOUSES BY AGE



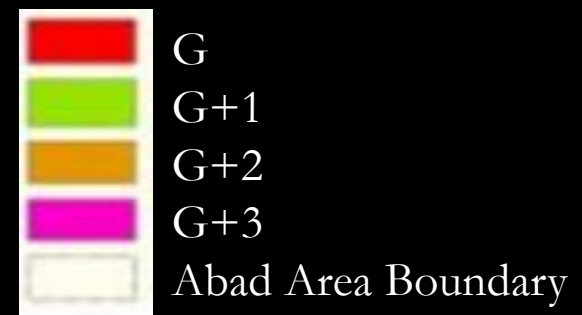
Building Age



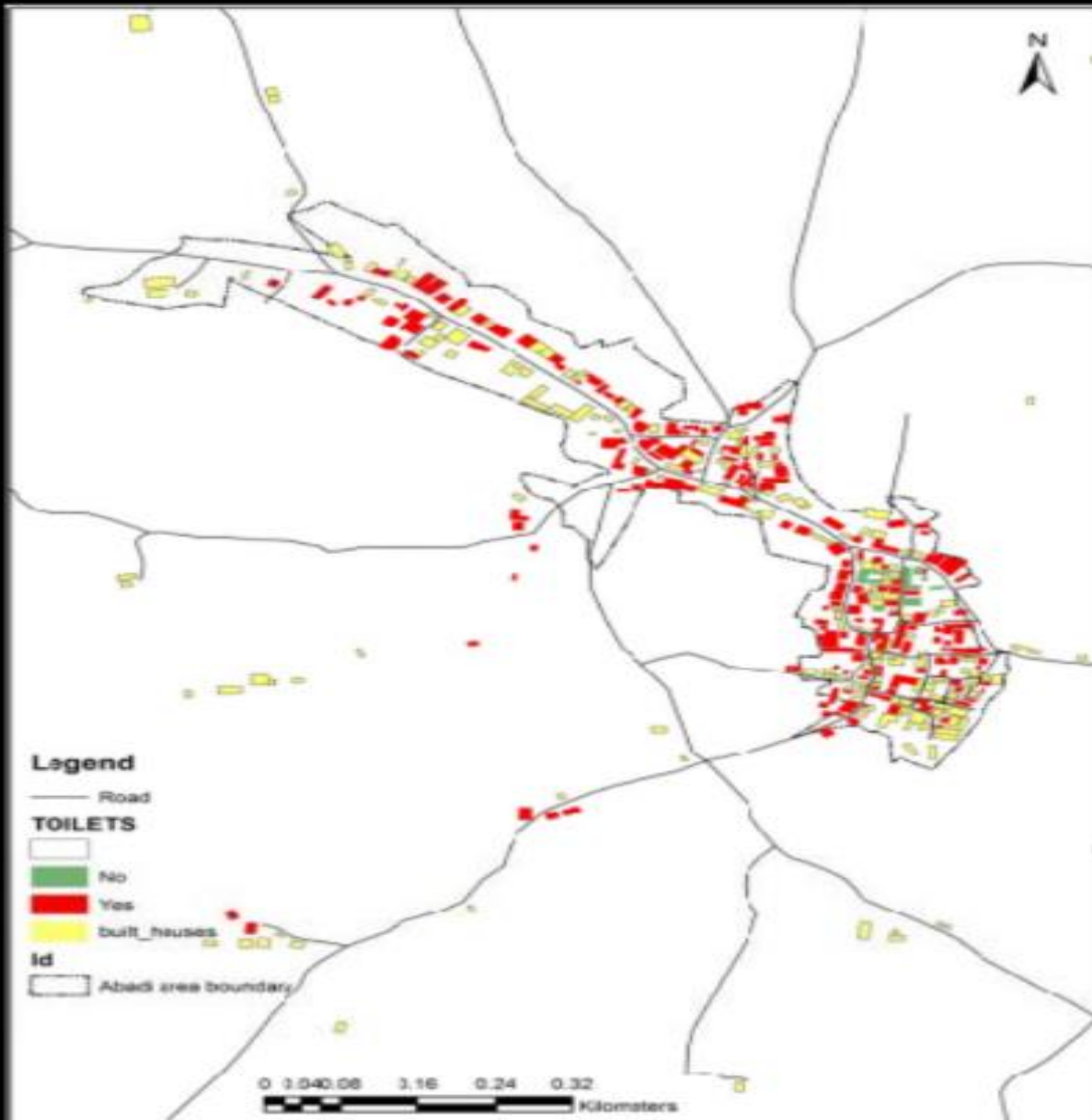
MAP SPATIAL DISTRIBUTION OF BUILDINGS BY HEIGHT



Building Height



MAP TOILET AVAILABILITY



Toilets

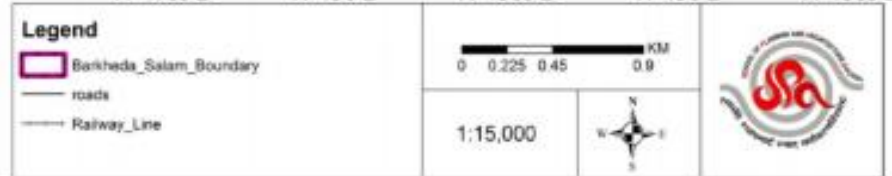
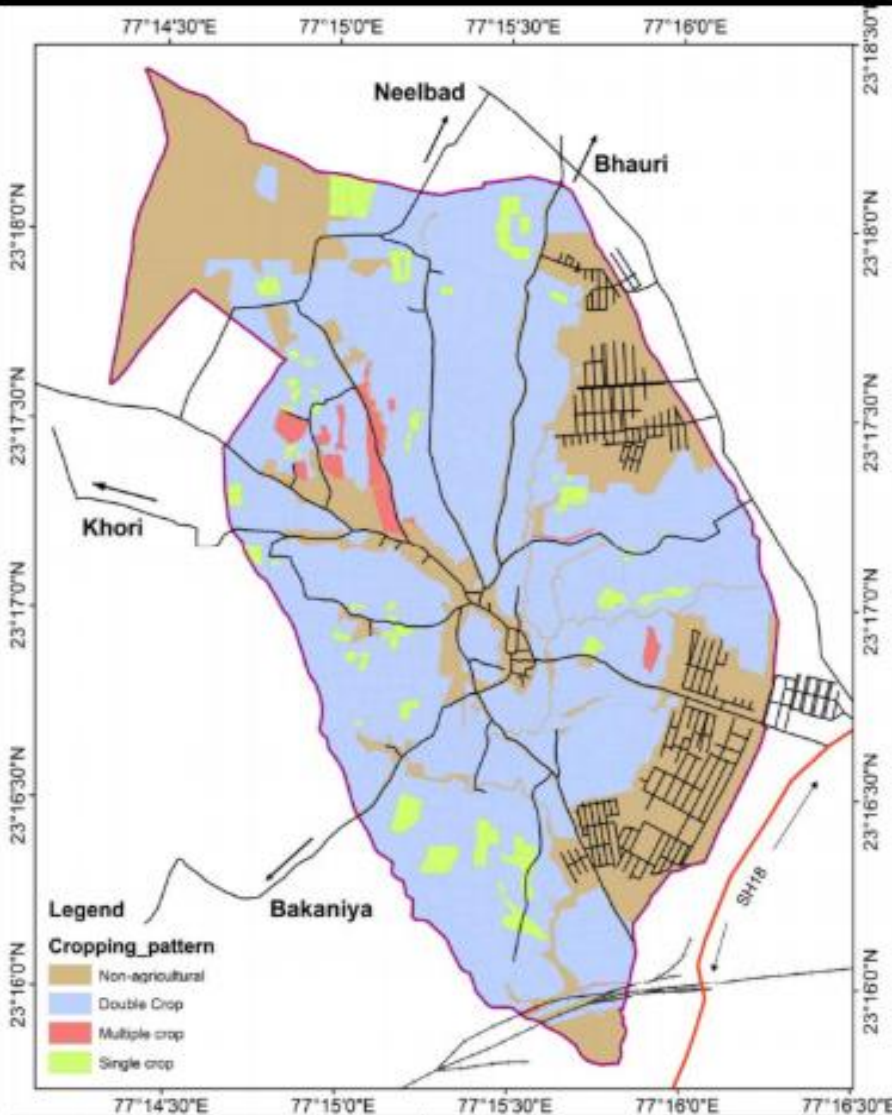


No

Yes

Built Houses

CROPPING PATTERN

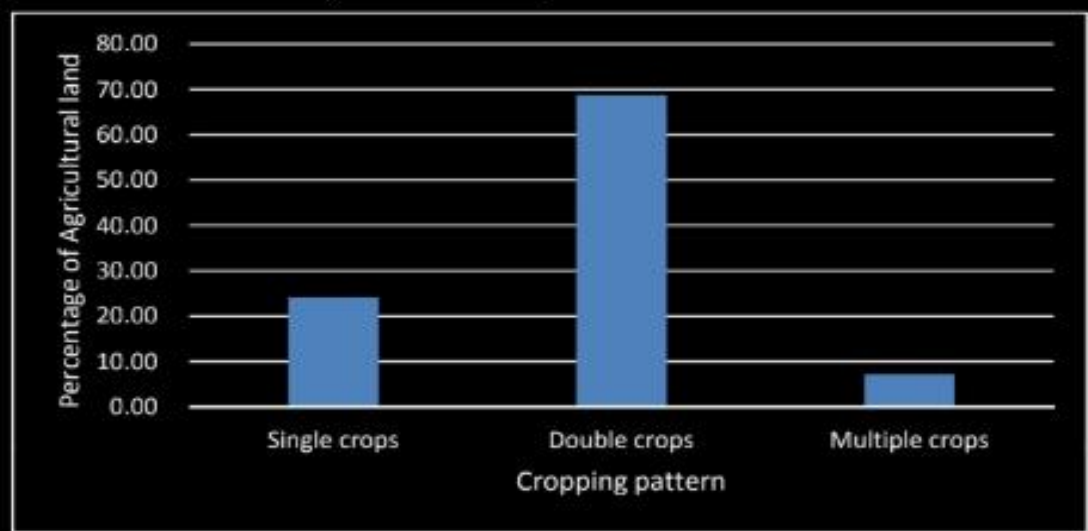


Kharif Season	
Crop	Area
Wheat	4.515
chana	5.76
Soyabean	279.815
vegetables	33.76
Total	323.85

Rabbi Season	
Crop	Area
Wheat	290.21
Chana	38.08
Soyabean	4.29
vegetables	11.14
Total	343.72

CROPPING PATTERN (Primary survey)

Cropping pattern	% of HH
Single crops	24.09
Double crops	68.67
Multiple crops	7.23



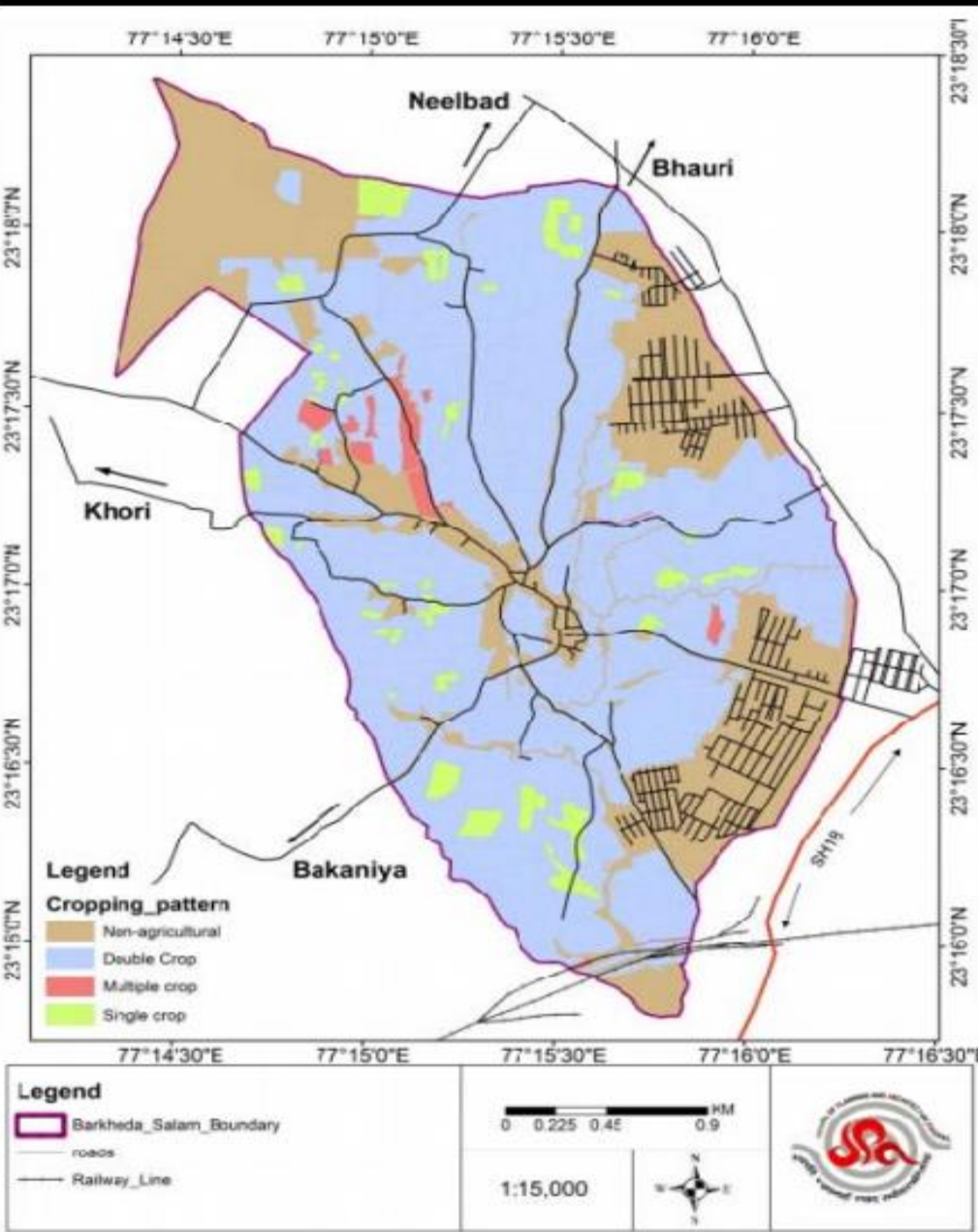
LAYER 5: AGRICULTURE

- Map cropping intensity

Cropping Pattern



Cropping pattern	Percentage of Agricultural land
Single crops	24.09
Double crops	68.67
Multiple crops	7.23



Crop	Area	
	Area cultivated in Kharif Season (Ha)	Area cultivated in Rabi Season (Ha)
Wheat	4.515	290.21
Chana	5.76	38.08
Soyabean	279.815	4.29
Vegetables	33.76	11.14
Total	323.85	343.72

- Cropping pattern

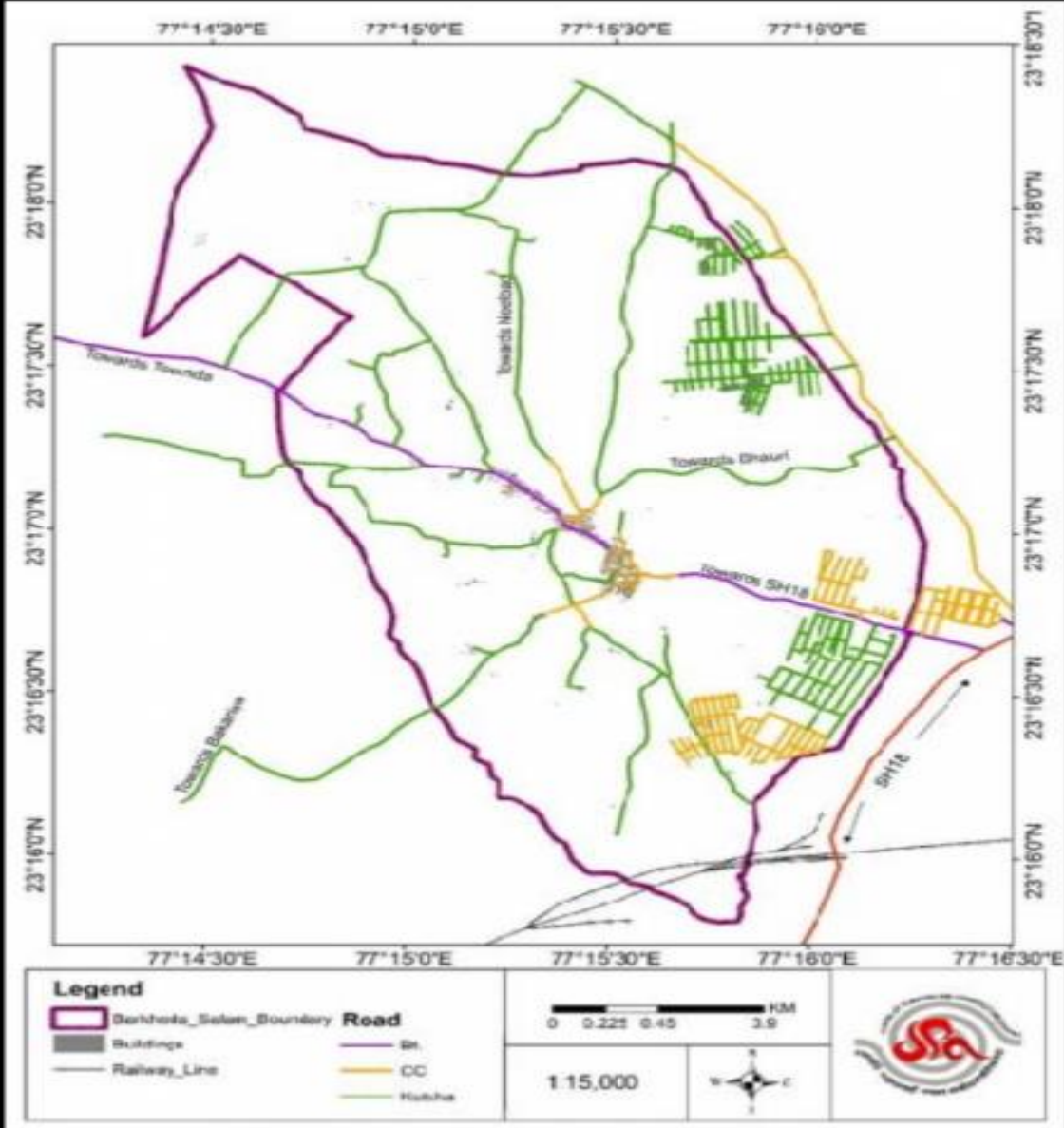
Source of irrigation	Dependency of agricultural land in percentage
Tube well	65.50
Well	18.13
Rainwater	6.43
Others(Rent)	9.94

- Irrigation sources

Livestock	Number
Cow	249
Buffalo	184
Chicken	2
Goat	39
Ox	4
Total	478




- Livestock

LAYER 6:PHYSICAL INFRASTRUCTURE

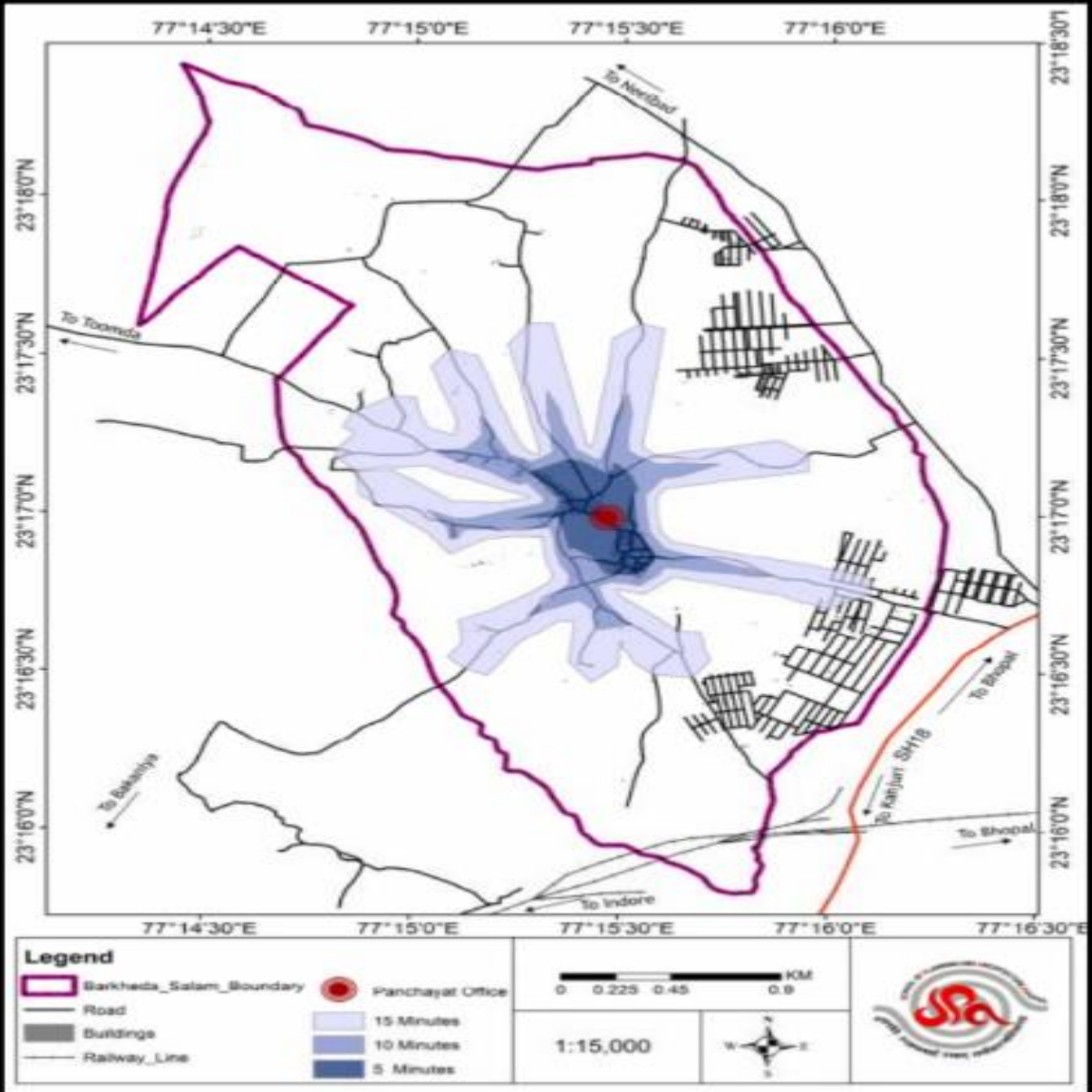


- Map road network


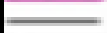


Connectivity

-  Barkheda Salam Boundary
-  Buildings
-  Railway Line

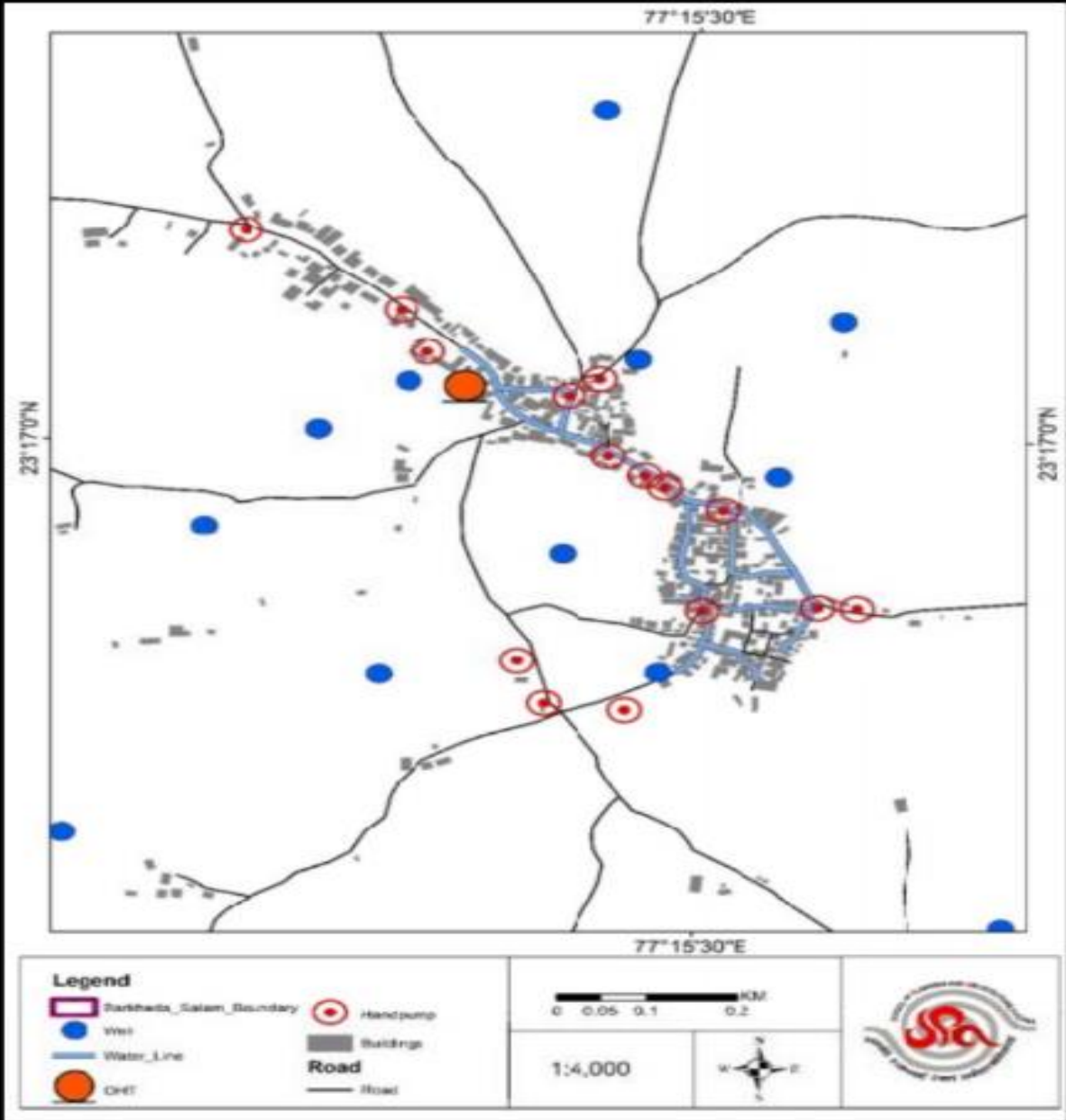
PED SHED ANALYSIS









Infrastructure

-  Barkheda Salam Boundary
-  Roads
-  Buildings
-  Railway Line

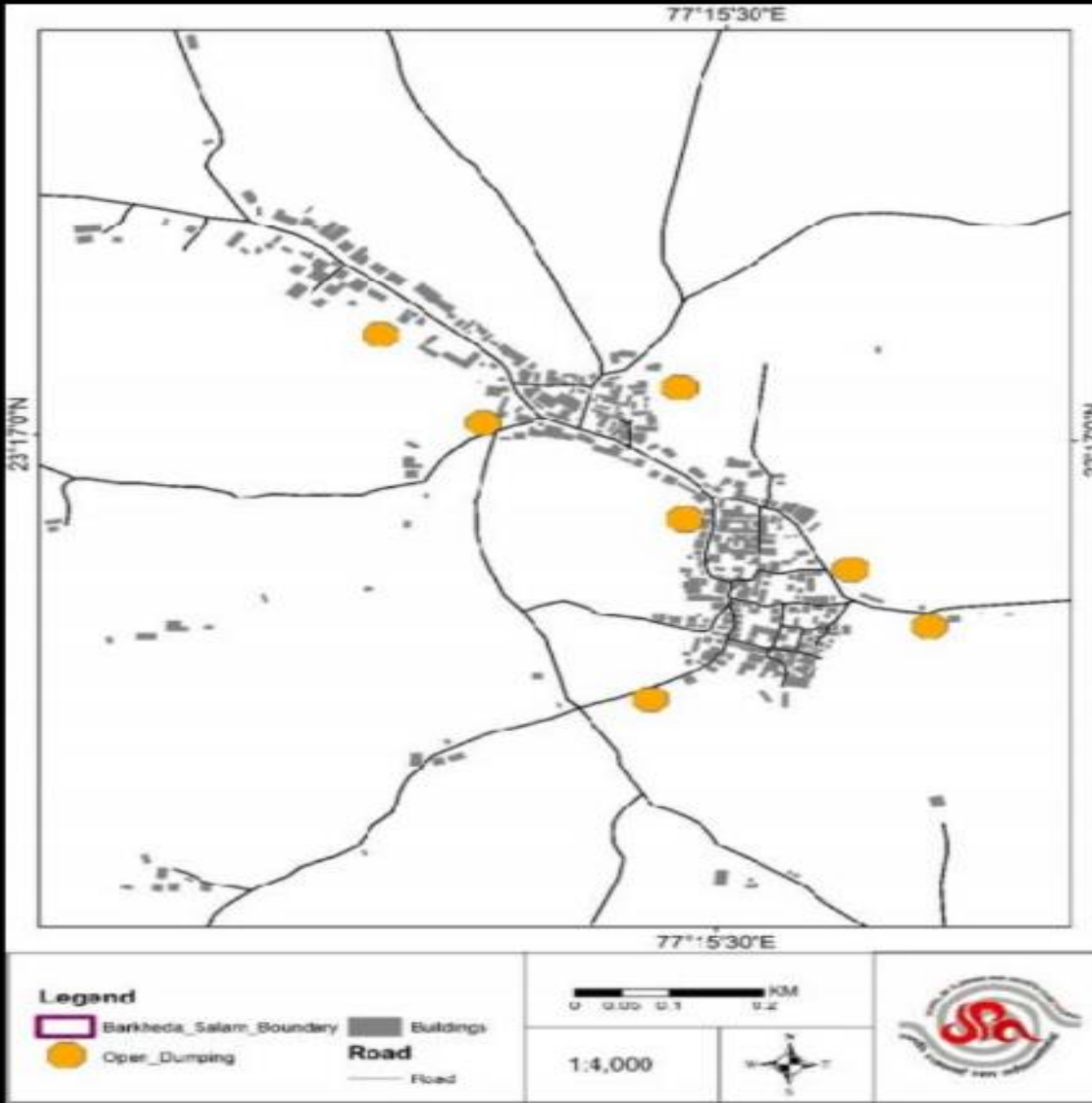
MAP WATER RELATED INFRASTRUCTURE



Infrastructure -water

-  Barkheda Salam Boundary
-  Well
-  Water Line
-  OHT
-  Hand Pump
-  Buidings

MAP OPEN DUMPING SPOTS

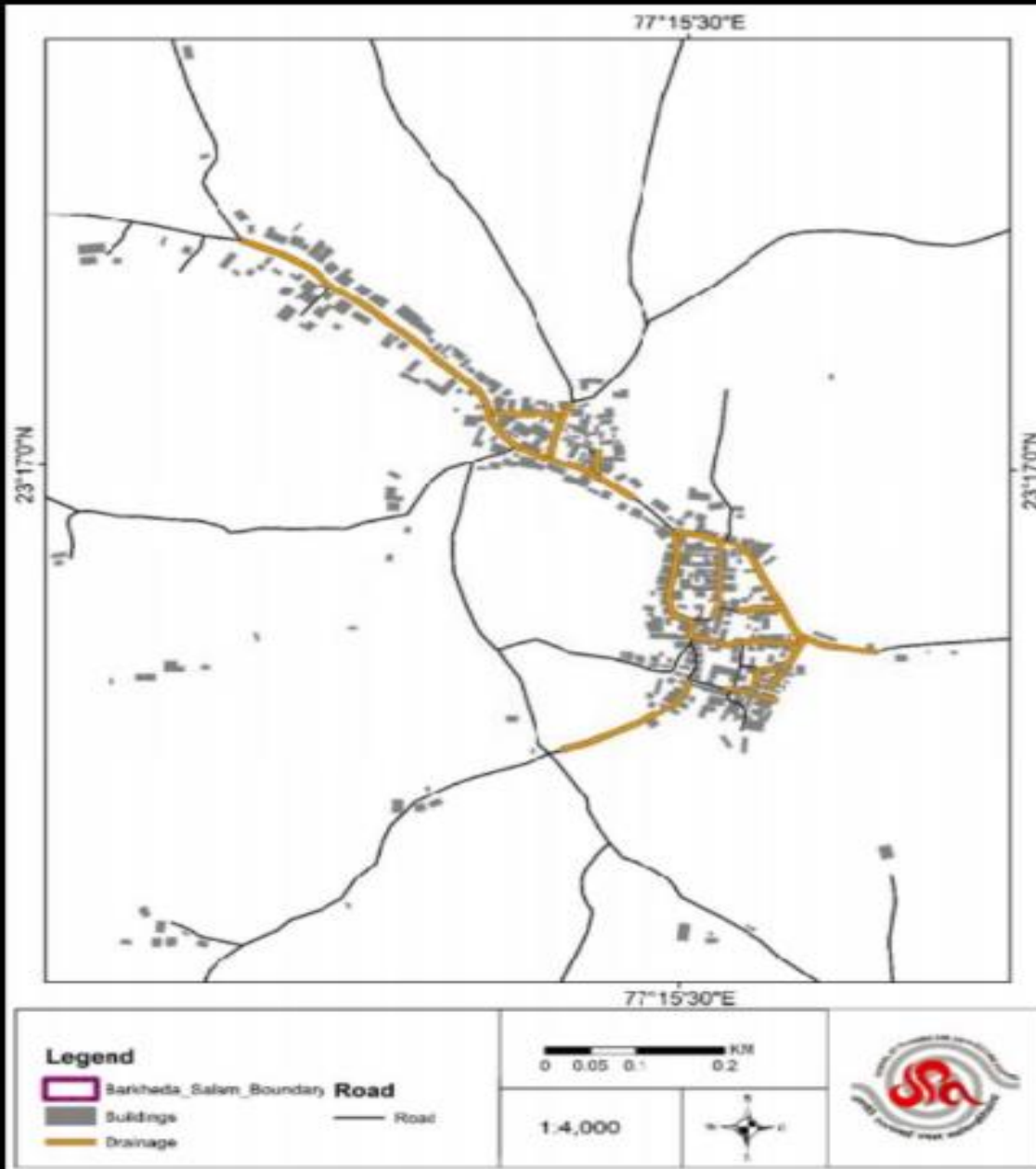


Dumping Spots


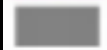



Barkheda Salam Boundary
Open Dumping

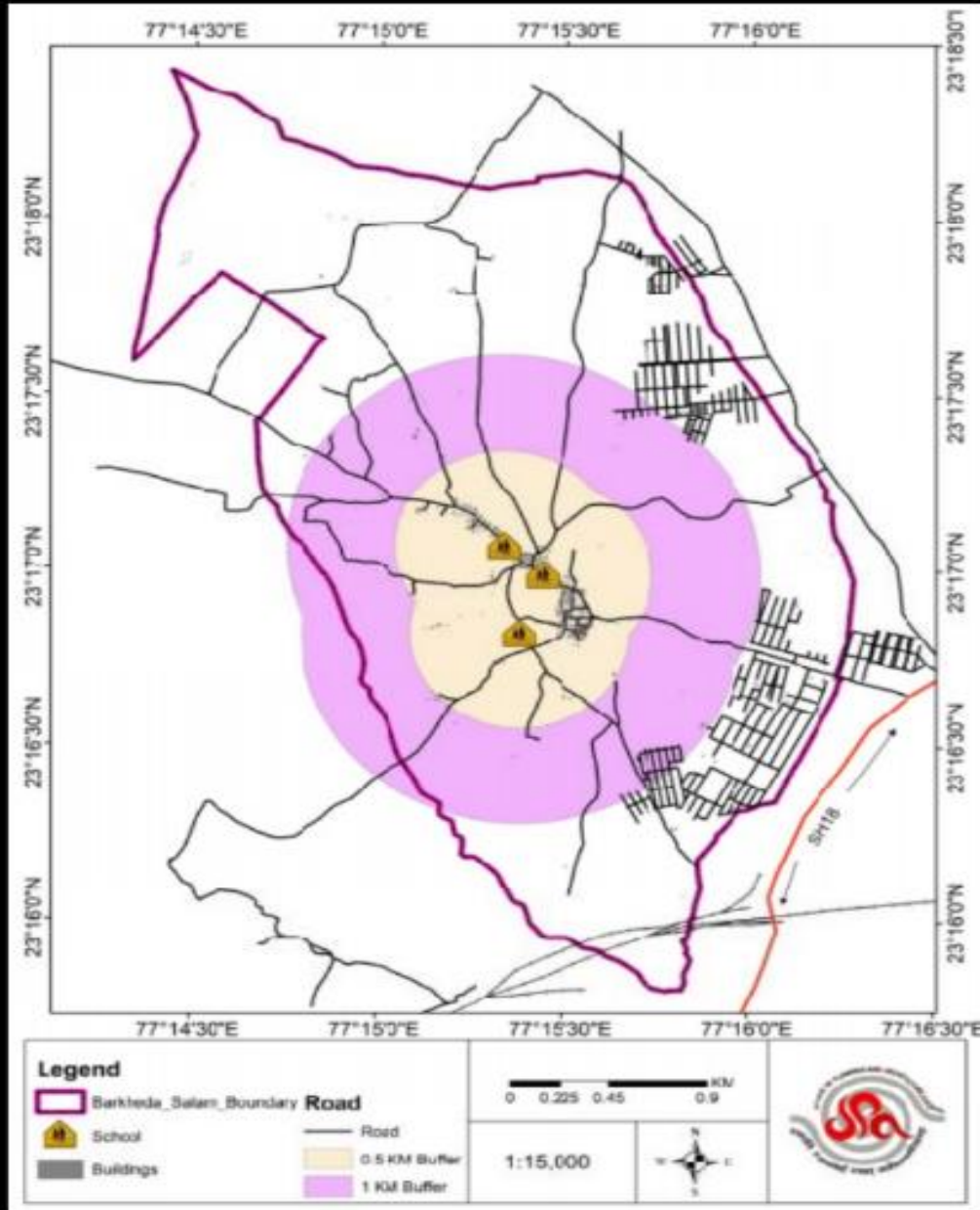
MAP DRAINAGE PATTERN



Drainage

-  Barkheda Salam Boundary
-  Buildings
-  Drainage

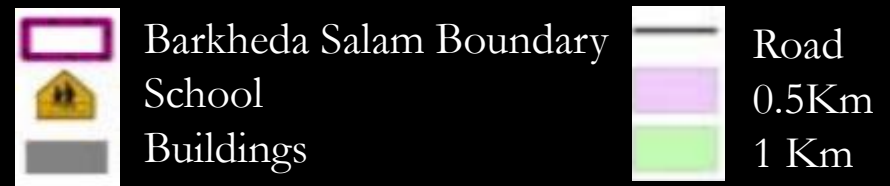
LAYER 7: SOCIAL INFRASTRUCTURE



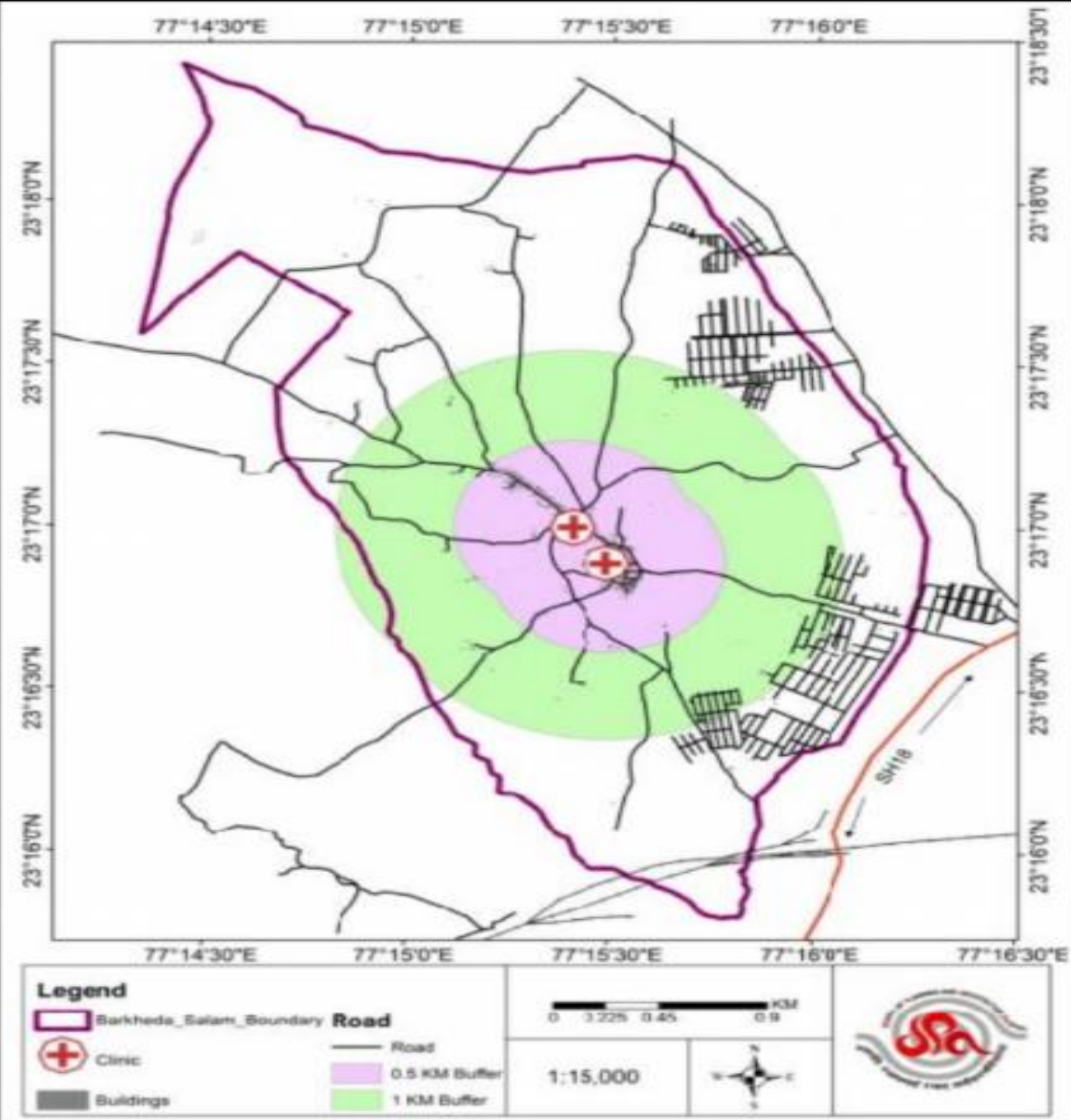
- Location and accessibility of educational facilities

Educational institutions	No.
Primary Govt. (till 5 th)	1
Till Middle Private(1-8)	1
Middle Govt. (6,7,8)	1
Secondary Govt. (9, 10)	1
Higher Secondary	0
Anganwadi	2

Infrastructure



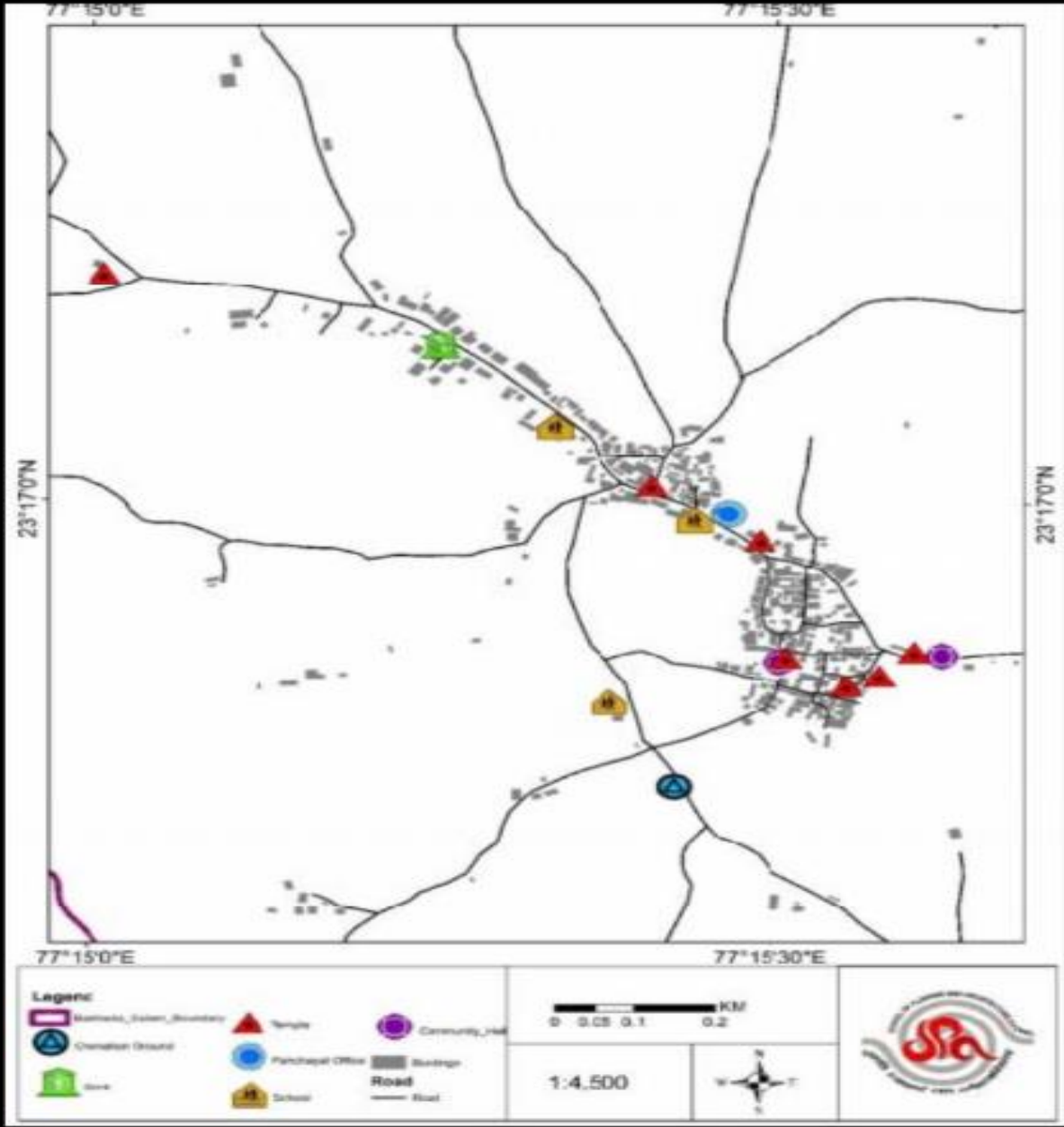
LOCATION AND ACCESSIBILITY OF HEALTH FACILITIES



Health Facilities

- Barkheda Salam Boundary
- Clinic
- Buildings
- Road
- 0.5Km
- 1 Km

LOCATION AND ACCESSIBILITY OF OTHER SOCIAL INFRASTRUCTURE



Social Infrastructure









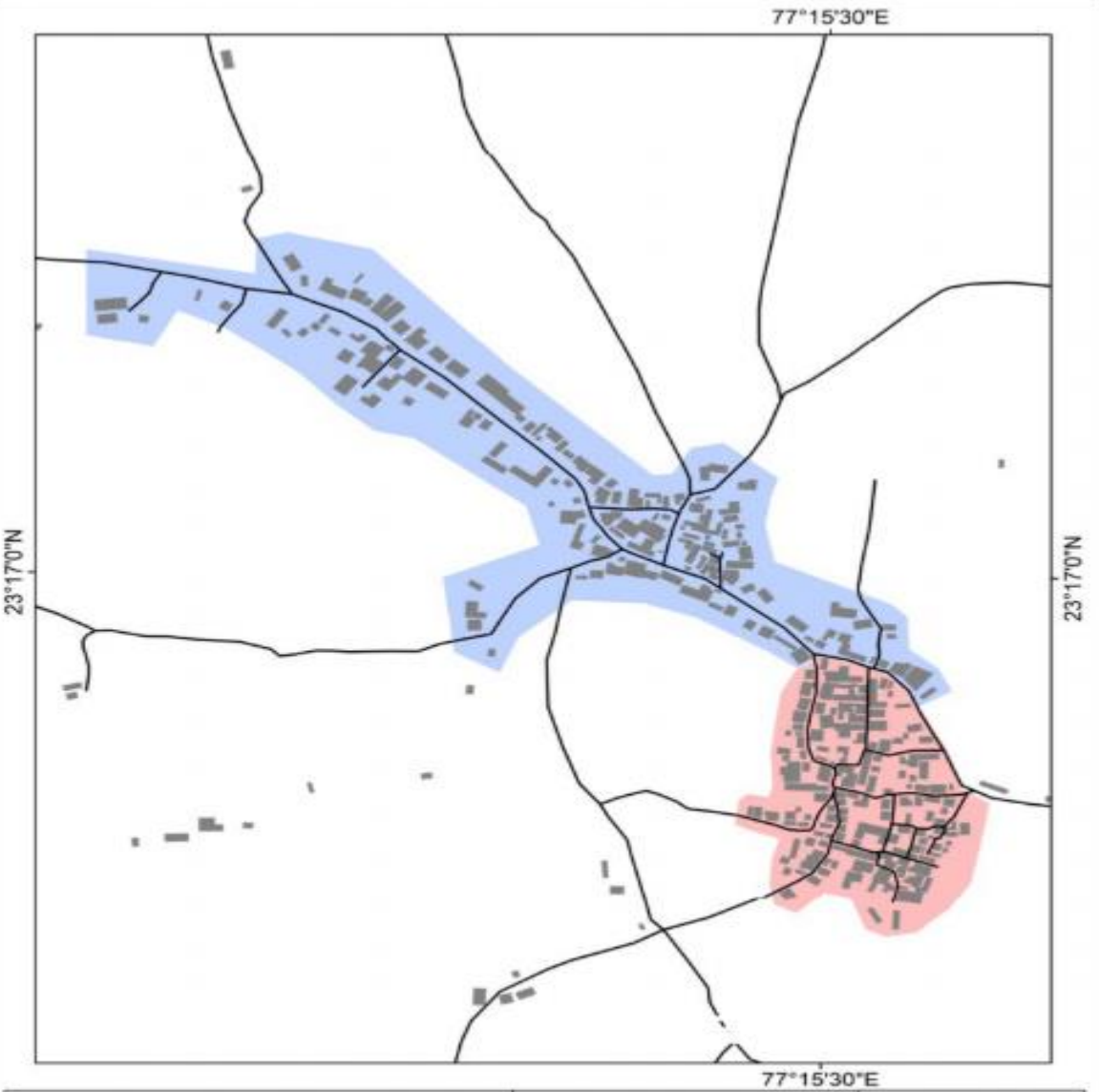
	Boundary		Temple		Community Hall
	Ground		Panchayat Office		Buildings
	Bank		School		

TABLE 4-1: POPULATION PROJECTION

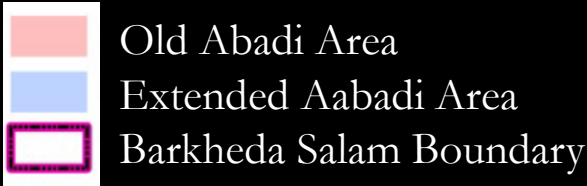
S.No	Population in year					
	Census			Existing	Projected	
Year	1991	2001	2011	2017	2021	2023
Population	1208	1533	2043	2349	2521	3400

LAND ALLOTMENT

These are government lands which are illegally encroached and villagers have less or no knowledge about the ownership of land. Most of the villages are grown out of the land allotted for Abadi area.



Allotment



Legend

- Road
- Buildings
- Old Aabadi Area
- Extended Aabadi Area
- Barkheda_Salam_Boundary

Scale: 0 0.05 0.1 0.2 KM

1:3,500

LAND USE

- Construction on these land parcels put to residential purpose should be done within one year of conversion or else automatically that land will be registered under agriculture and agriculture activity shall be resumed.
- Land banks should be created to be given to landless labourers on lease for cultivation.
- Abadi area has been extended on major roads.
- Road network should be improved as per proposed plan to reduce the spread of Abadi area.
- Present density of village abadi area is 143 and for proposed population projection in 2021 will be 164. Abadi area can easily absorb density of 175 pph with the existing transport network, hence no need to expand the abadi area. However the development along the village road contiguous to the original abadi area needs to be regularized as per the provisions of the M. P. Land Revenue Code.

- Colonies/ layouts by SDM as per MP LR code and Madhya Pradesh Gram Panchayat (Registration of Coloniser Terms and Conditions) Rules 1999.
- Individual plots by Gram Panchayat as per MP Panchayat Raj Avam Gram Swaraj Adhinyam 1993

Table 4- 2 Linking GPDP to Spatial Plan

Phase Sector	Phase 1 (2018-19)		Phase 2 (2019-20)		Phase 3 (20-21)		Phase 4 (21-22)		Phase 5 (22-23)	
	Location	Funding Source	Location	Funding Source	Location	Funding Source	Location	Funding Source	Location	Funding Source
Desilting of water channels	From large water body to Railway line (2km) (A)	Sarpanch Nidhi/ MNREGS	Sham-A- khal to Land of Mr. Jagannath (1 km) (B)	Sarpanch Nidhi/ MNREGS	Sham-A- khal to Land of Mr Kisan Rathore (1/2 km) (C)	Sarpanch Nidhi/ MNREGS	Lower Drain Towards Railway line (1km) (D)	Sarpanch Nidhi/ MNREGS	water body	Sarpanch Nidhi/ MNREGS
Street lights	On all roads in village (3km length)	Sarpanch / Nidhi, CSR from Reliance company on village land	Internal lanes in old gaothan area	Sarpanch / Nidhi						
Drainage	From house of Mr. Narayan to Cremation Ground	Panch Parmeshwar Scheme	Sham-A- khal to Cricket Ground		Cremation Ground to DP					





Sector	Phase 1 (2018-19)		Phase 2 (2019-20)		Phase 3		Phase 4		Phase 5	
	Location	Funding Source	Location	Funding Source	Location	Funding Source	Location	Funding Source	Location	Funding Source
Waste Disposal	Placing of dustbins on five major road junctions	Performance Grant-Janpad Level	Placing of dustbins locality wise on internal roads	Performance Grant-Janpad Level	Placing of dustbins locality wise on internal roads	Performance Grant-Janpad Level	Placing of dustbins locality wise on internal roads		Placing of dustbins locality wise on internal roads	
PVC pipe drainage system for household	Maintenance of Cricket Ground	Performance Grant-Zilla Level	From each residence to stabilisation pond	Self help	From each residence to stabilisation pond	Performance Grant-Zilla Level	From each residence to stabilisation pond	Performance Grant-Zilla Level		Performance Grant-Zilla Level








Source: Based on discussion with panchayat

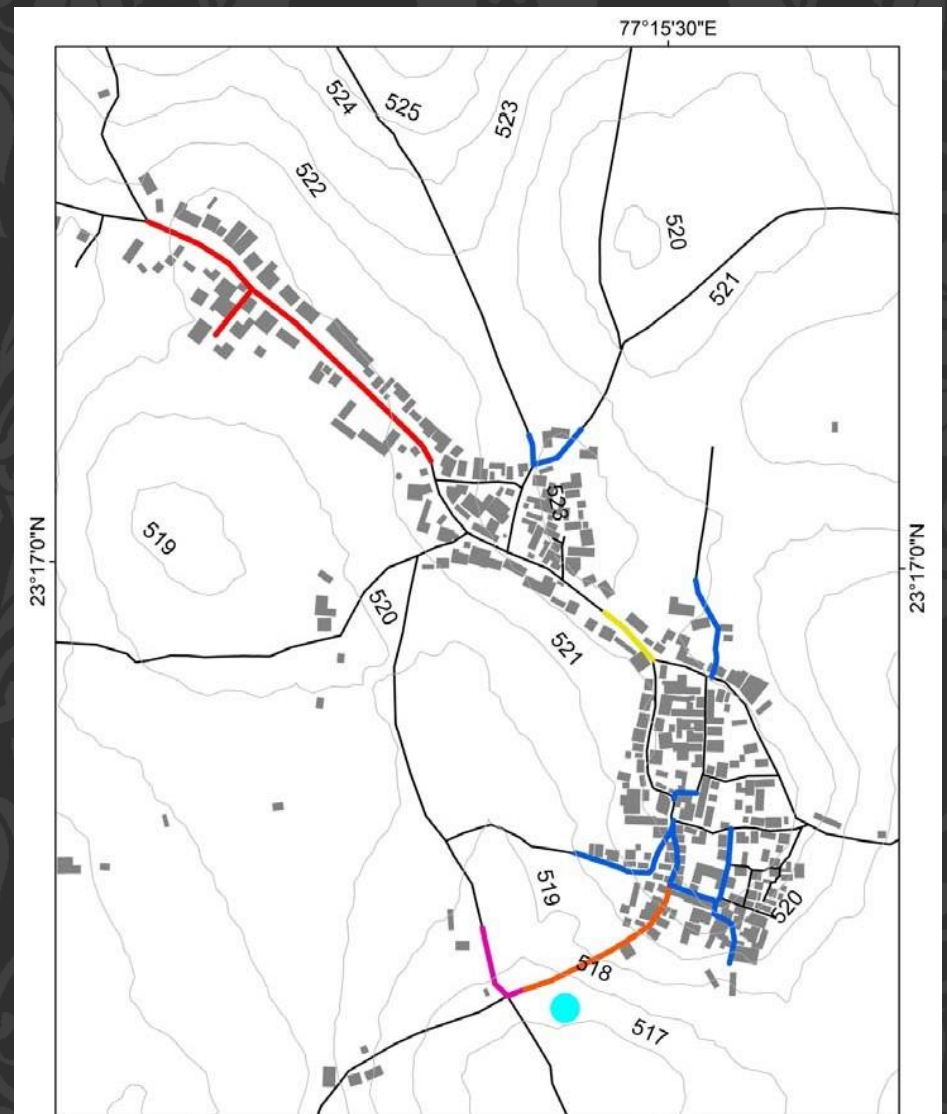
Phase Sector	Phase 1 (2018-19)		Phase 2 (2019-20)		Phase 3		Phase 4		Phase 5	
	Location	Funding Source	Location	Funding Source	Location	Funding Source	Location	Funding Source	Location	Funding Source
Desilting of water channels	From large water body to Railway line (2km) (A)	Sarpanch Nidhi/ MNREGS	Sham-A-khal to Land of Mr. Jagannath (1 km) (B)	Sarpanch Nidhi/ MNREGS	Sham-A-khal to Land of Mr Kisan Rathore (1/2 km) (C)	Sarpanch Nidhi/ MNREGS	Lower Drain Towards Railway line (1km) (D)	Sarpanch Nidhi/ MNREGS	water body	Sarpanch Nidhi/ MNREGS










Phase wise marking of proposed drainage network plan supported by funding mechanism and converging financial resources through schemes projects and funds

-  Village Boundary
-  Waste Stabilization Pond
-  1 m
-  Roads

Proposed Drainage

-  Phase 1
-  Phase 2
-  Phase 3
-  Phase 4
-  Phase 5





Legend	 Village_Boundary	 Buildings	 Phase 3
 Waste Stabilization Pond	 Phase 1	 Phase 2	 Phase 5
 1m	 Road		

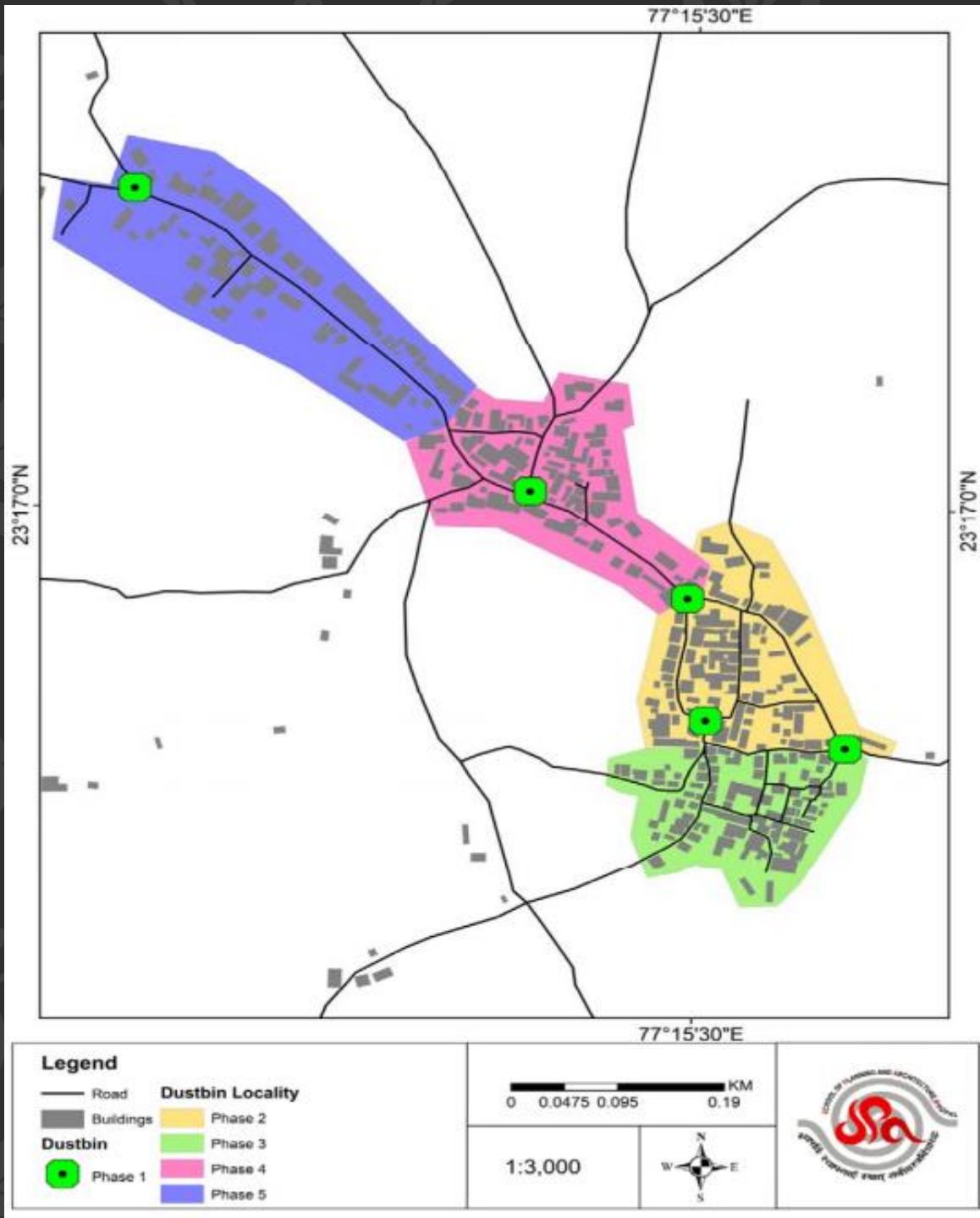
0 0.0475 0.095 0.19

KM

1:3,000







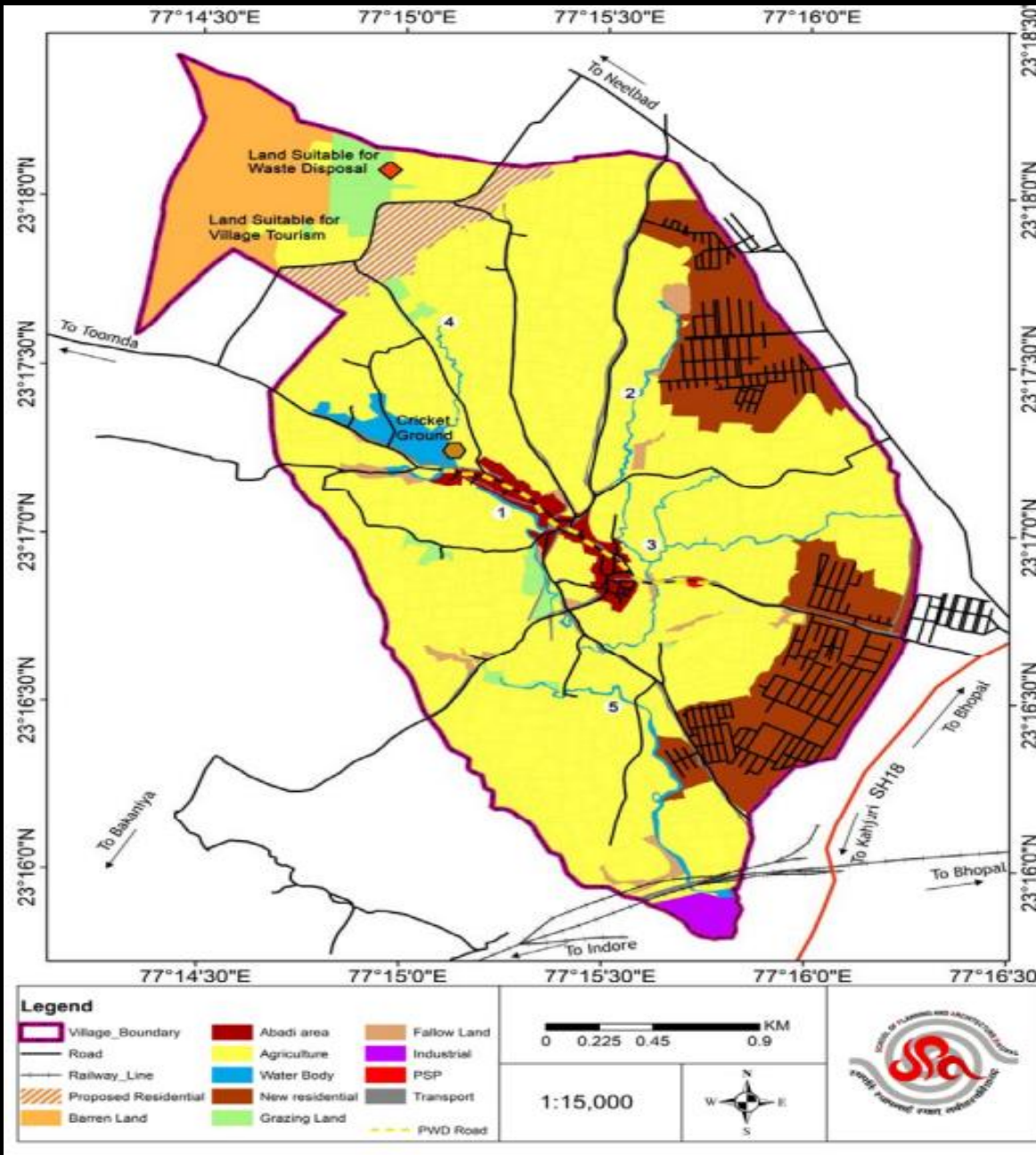
Dust Bin



Dust Bin Locality



A FINAL PROPOSED LAND USE PLAN COMPILING ALL PROPOSALS IS A MUST TO EVALUATE THE DISTRIBUTION OF FUNDS AND CUMULATIVE SPATIAL IMPLICATIONS.



Land Use Plan

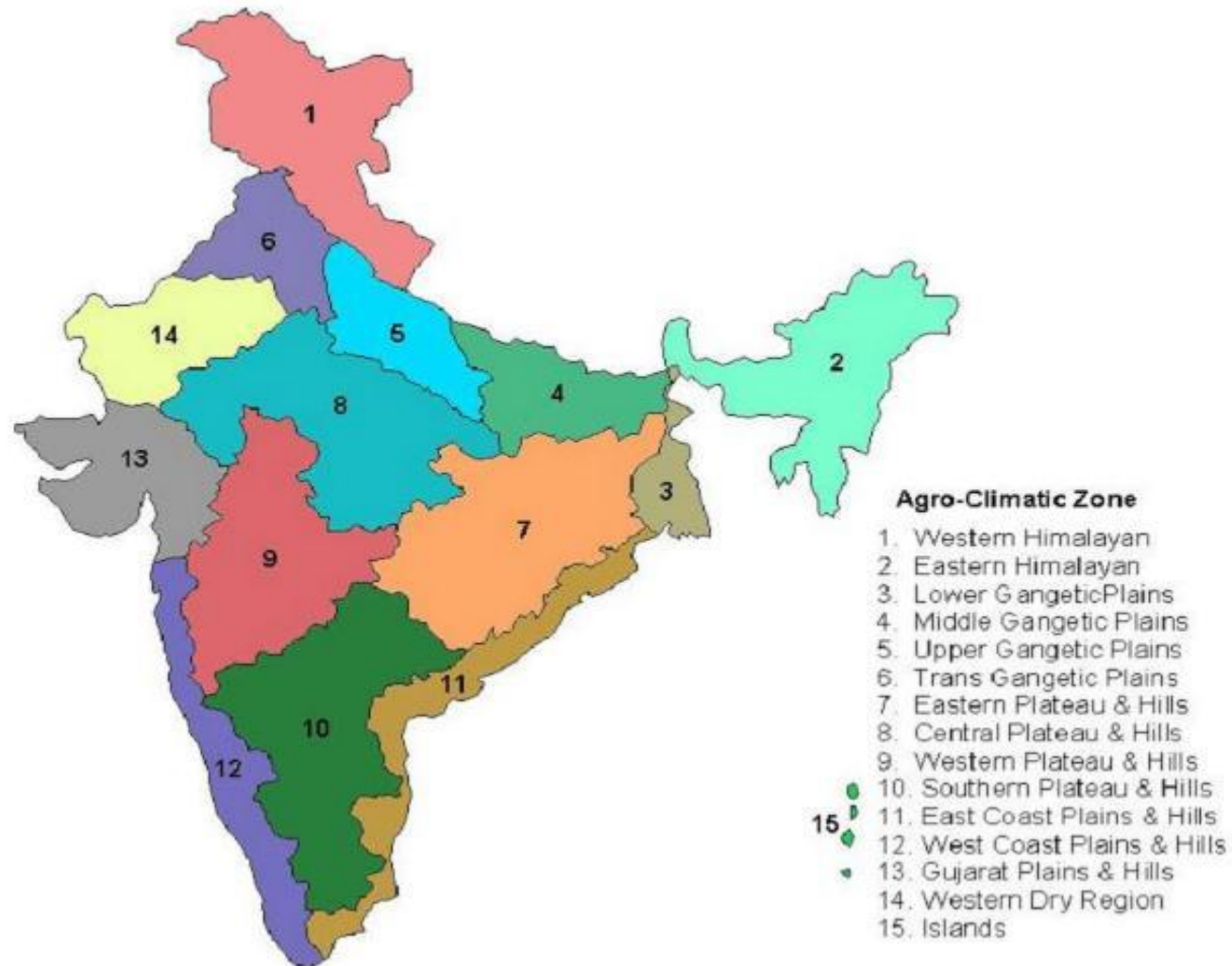


INFORMATION REQUIRED BY PLANNER BEFORE PREPARATION OF GPSDP

- **Land ownership**
- **Cropping pattern**
- **Khasra boundaries**
- **Village boundary map**
- **Abadi area boundary**
- **Public infrastructure**
- **Land rates**
- **Flagship rural development programmes of
GoI PMAY-G, SBM-G, NRLM, NRHM, SSA,**
- **Ownership of road network**
- **Land conversion policies**
- **Funding mechanisms available**

Planning process followed for preparation of this model Gram Panchayat Spatial Development Plan can be followed across the country. The agro climatic variations across the country demands preparation of model plans in each agro climatic zone.

Agro-climatic zones of India







The background of the slide is a dark gray damask pattern. The pattern consists of repeating, vertically oriented floral and foliate motifs. Each motif features a central, stylized flower or leaf shape, with intricate, swirling vine-like elements extending upwards and downwards. The overall effect is a dense, textured, and elegant background.

THANK YOU...